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TRANSCRIPT OF PROCEEDINGS

UNITED STATES COMMISSION ON CIVIL RIGHTS NEW JERSEY STATE ADVISORY COMMITTEE

LAW ENFORCEMENT POLICIES AND

PRACTICES IN NEW JERSEY:

HOW ARE THEY APPLIED TO RACIAL,

RELIGIOUS AND ETHNIC GROUPS

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UNITED STATES COMMISSION ON CIVIL RIGHTS NEW JERSEY STATE ADVISORY COMMITTEE

LAW ENFORCEMENT POLICIES AND
PRACTICES IN NEW JERSEY:
HOW ARE THEY APPLIED TO RACIAL,
RELIGIOUS AND ETHNIC GROUPS

The Trenton Federal Building 402 East State Street Room B-12 Trenton, New Jersey

Monday, April 8, 1991

The hearing in the above-entitled matter commenced, pursuant to notice, at 10:00 a.m.

APPEARANCES:

Chairperson:

ZULIMA V. FARBER, ESQ. North Bergen, New Jersey

Committee Members:

ROLAND A. ALUM, JR. West New York, New Jersey

MARIE T. CAMPBELL Trenton, New Jersey

RABBI STEVEN C. KUSHNER Bloomfield, New Jersey

J. ARMANDO RODRIGUEZ Marlton, New Jersey

SEYMOUR SAMET Ft. Lee, New Jersey

Heritage Reporting Corporation (202) 628-4888

APPEARANCES: (Continued)

Also Committee Members:

STEPHEN H. BALCH, PhD. Princeton, New Jersey

IRENE HILL-SMITH, PhD.
Wenonah, New Jersey

CHARLES W. KADLEC Summit, New Jersey

SABARAH SABIN Maplewood, New Jersey

ADAM F. SCRUPSKI, PhD. Hightstown, New Jersey

Staff Member:

EDWARD DARDEN

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ACCOMPANIED BY:

HON. RICHARD E. HICKEY III, PRESIDENT, COUNTY PROSECUTORS ASSOCIATIONS; CHIEF CLIFFORD J. MAURER, PRESIDENT, CHIEFS OF POLICE ASSOCIATION; WAYNE FISHER; FRED DEVESA

PRÓCEEDINGS

MS. FARBER: Introductions of the committee members. I am Zulima Farber; I am the Chairperson of the committee. This is the New Jersey State Advisory Committee to the U.S. Commission of Civil Rights. When I am not doing this, I am a partner at the law firm of Lowenstein, Sandler, Kohl, Fisher, and Bouland in Roseland, New Jersey, and I am a former assistant counsel to the Governor of the State of New Jersey.

To my right is Professor Stephen Balch. He is a former chairperson of the advisory committee, my immediate predecessor. He is an associate professor of Government at John Jay College of Criminal Justice of the City University of New York, and Director of the National Association of Scholars.

Mrs. Marie Campbell -- the introductions are in alphabetical order, but we are not seated that way -- Mrs. Marie Campbell, to my far right here, is a retired public schoolteacher. She is National Secretary of the NAACP Life Membership Committee, and is a member of Top Ladies of Distinction, Inc.

Dr. Irene Hill-Smith, to my left here, is a former President of the New Jersey State Chapter of the NAACP, and former National Vice President of the association. She is a member of the New Jersey Gambling Control Commission.

1	MS. HILL-SMITH: Change that. Casino New
2	Jersey
3	MS. FARBER: Casino Control Commission.
4	MS. HILL-SMITH: Casino Reinvestment Development
5	Authority. There is about a \$60,000 difference in their
6	importance.
7	MS. FARBER: Mr. Charles Kadlec is our newest
8	member of the Commission. Mr. Kadlec is an economist. He
9	is vice president, director of research for J and W Seligman
10	and Company, Inc., a business consulting firm. He is a
11	former executive vice president and director of research,
12	and a member of the Board of Directors of the A. B. Laffer
13	Associates, Inc.
14	MR. KADLEC: Excuse me. It is not a business
15	consulting firm, but an investment advisory firm.
16	RABBI KUSHNER: Is there a \$60,000 difference
17	there, too?
18	(Laughter.)
19	MS. FARBER: Rabbi Steven Kushner, seated to my
20	left, is a Rabbi of Temple Ner Tamid in Bloomfield, and also
21	an instructor at Bloomfield College. He is also the
22	president of the New Jersey Association of Reform Rabbis,
23	and president of the Metro West Board of Rabbis.
24	Mr. Armando Rodriguez, to my immediate left, is
25	the former executive director of the New Jersey Department

1	of Law and Public Safety Division of Civil Rights, and a
2	former chair of the Puerto Rican Congress.
3	Mrs. Sabarah Sabin of Maplewood.
4	MRS. SABIN: It is Sabarah.
5	MS. FARBER: Sabarah Sabin of Maplewood is a
6	former executive director of the New Jersey Martin Luther
7	King, Jr. Commemorative Commission. She is also a former
8	president of the South Orange and Maplewood Board of
9	Education.
10	MRS. SABIN: Can I make a correction there? I am
11	still the president, and I am running for re-election. So I
12	thought there is maybe something you know that I do not
13	know.
14	(Laughter.)
15	MS. FARBER: Thank you for the correction.
16	Mr. Seymour Samet of Fort Lee, to my left, is founder and
17	president of H. R. Factor Associates, human relations
18	consultants. He is also former national director of the
19	American Jewish Committee's Domestic Affairs Department, and
20	former chief intergroup officer of the U.S. Department of
21	Justice's Community Relations Service.
22	Dr. Adam Scrupski, to my right, is director of
23	teacher education programs of the Rutgers University
24	Graduate School of Education. He is a member of the
25	Committee on Education and the Holocaust, and the New Jersey

1	Division of the Polish-American Congress.
2	Ms. Ruth Waddington she is not here today.
3	MR. SCRUPSKI: She will be here later.
4	MS. FARBER: She is expected. She is the former
5	chairperson of the Advisory Committee. She is a realtor and
6	former advisor and public speaker for the Peace Corps, and
7	she is a member of the Morris Township Planning Board.
8	And the other member whom we are expecting is
9	Roland Alum. He is a former regional representative for the
10	Secretary of the U.S. Department of Education. He was
11	administrator of the New Jersey Bureau of Hispanic
12	Enterprise, and of the New Jersey Department of Commerce and
13	Economic Development.
14	Those are the members of the Committee. Now if I
1.5	may, I will take just a couple of minutes to explain what
16	the Committee rules are, and how we are going to proceed
17	today.
18	There is a quorum, there being only two members
19	missing. It is my duty and pleasure to inform you of our
20	rules for this public forum, and to welcome you to
21	participate.
22	The New Jersey Advisory Committee to the
23	Commission is one of 51 such committees made up of
24	volunteers appointed by the Commission. The committees were
25	created to advise the Commission on matters pertaining to

discrimination or denials of equal protection of the laws because of race, color, religion, sex, national origin, age, disability, or in the administration of justice, and to assist the Commission in its statutory obligations to serve as a national clearinghouse for information on those subjects.

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Today the Advisory Committee will gather facts on the administration of justice, and focus our attention on the following general topics. Law enforcement, policies and practices: how are they applied to racial, religious, and ethnic groups. Aspects of the topic will be covered by speakers in four panels. Your meeting agenda has details of the invited speakers. But please notice that tomorrow's session will reconvene at the War Memorial Building on West Lafayette Street.

I must bring to your attention the fact that the conduct of our meeting will conform with the provisions of the Freedom of Information Act, the Government and the Sunshine Act, and the Privacy Act. Please assist us by reporting to Mr. Darden, staff to the Committee, before you make a statement to the Committee. He will give you any necessary instructions.

The Advisory Committee is also empowered to receive individual complaints that come within the jurisdiction of the Commission. If there are any persons

here who feel that they have grounds for a discrimination complaint, again, please see Mr. Darden. He will make the necessary arrangements for reporting.

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I would like to explain our complaint handling process. The Commission is not an enforcement agency, and will not investigate your individual complaints. We will forward your complaint to the appropriate enforcement agency for review and possible investigation. The complaints we receive here today will be turned over to the Commission's headquarters staff for processing. If you prefer to contact headquarters directly, you may do so at the Commission's complaint hotline. The numbers are 1-800-552-6843, or area code 202-376-8513.

At the conclusion of our public forum, the Advisory Committee will review the information we gather in preparation for a written report to the Commission. This public fact-finding meeting is one key stage in our study. The overall fact-gathering will also include pertinent follow-up interviews as necessary. And our record will remain open for 30 days to receive comments from any person or persons who wish to contribute to our understanding of this important topic.

I would also like to bring to your attention the fact that there are publications at the table in the back which staff has displayed. These publications deal with

1	matters that the Commission and the Advisory Committees have
2	reported upon. Regrettably, these are the only copies that
3	we have available today. What we ask you to do is to please
4	leave your name and address on the sheet of paper by each of
5	the documents, and staff will make sure that you get a copy
6	of the report.
7	Are there any questions from any of the Committee
8	members about how we are going to proceed today? As I
9	mentioned earlier, there will be four panels. The first
10	panel will begin shortly. Then there will be a break for
11	lunch, and the second panel will begin at 2:30 here in the

What I would ask at this time is for members of the media to identify themselves, so that we know who is in the room.

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same room.

MR. ARON: Michael Aron from New Jersey Network News.

18 MR. SCHWANEBERG: Robert Schwaneberg from <u>The</u>
19 <u>Star-Ledger</u>.

20 MR. YUHTILL: Clint Yuhtill from Garden State 21 Newspapers.

MR. SENGSTACKE: Fred Sengstacke, WWOR.

MR. MACKLIN: Joe Macklin, New Jersey Network.

MS. FARBER: Thank you. Are there any comments
that any Committee member wishes to make at this time,

1	before we begin? If not, I will call on the members of the
2	first panel to please come forward and begin the
3	presentations.
4	(Pause.)
5	MS. FARBER: The first panelist is Mr. Keith
6	Jones, who is the President of the New Jersey Conference of
7	Branches of the NAACP.
8	MR. JONES: Thank you very much.
9	MS. FARBER: Thank you for appearing today.
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S	TATEMENT	OF	MR.	KEITH	JONES,	PRESIDENT,	NEW	JERSEY
C	ONFERENCE	. Oi	r BR	ANCHES.	NAACP			

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MR. JONES: Thank you for the invitation. Let me thank the Commission first off for coming to New Jersey and utilizing this opportunity to look at a particularly vexing and very important issue.

This is an issue, the question of police brutality, that is obviously now on the national agenda. In New Jersey, for the last three of four years, it has been of primary importance to us because of the number of complaints that we receive across the state relative to either state policy agencies and/or local municipal police departments effectively not just violating the civil constitutional rights. I think often when we say that, we lose sight of what happens to victims in those cases. And it, of course, is a problem that runs north, south, and central. It is not in any particular area of the state; it is a very serious problem.

Now, I would like to identify, from the NAACP perspective, what we are seeing. And let me just identify some towns, some you may be familiar with, and some you may not be. And I will try to identify what areas of the state we are talking about for those who may be from out of state.

I am talking about places like Teaneck, which is

in Bergen County, the northern part of the state.

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Morristown, which is in Morris County, which is in the northern part of the state. Vineland, which is in the far south part of the state. Newark, and I am talking about places like Plainfield. That is just some of the communities were we have serious problems.

However, I would note that there are hundreds of complaints that come into local offices, and we have 40 chapter offices around the state, in addition to our state office.

The question of citizen confidence is a very serious one. And that is that minority citizens, whether they be Hispanic, Latino, or African-American, have no faith that the system as currently established can appropriate investigate and adjudicate their claim. They believe that their claim falls on deaf ear.

Now, you will hear, I am certain, later in the course of this hearing from law enforcement personnel that police can police themselves; that whether it be the County Prosecutor's offices, whether it be the Internal Affairs offices, that they can check on each other. It is certainly our position that that is not possible; that there needs to be established a separate unit, whether it be in the public advocate's office, whether it be in the Attorney General's office, that would be responsible for the following. That

when a citizen brings forth a complaint, that office would attempt to determine whether or not, first, it is a legitimate claim of police brutality. And of course, when I say police brutality, I am talking about verbal abuse and/or physical abuse.

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That office should essentially be the entity that stands next to the citizen to determine whether or not they have a legitimate claim. If they do have a legitimate claim, it should have some enforcement powers beyond investigation to determine what is going on, and to assist that person, who may be a layperson who knows nothing about the criminal justice process. So that would be a process that could be developed, that could be helpful to citizens who have complaints.

Then we talked about the kind of complaints that we are receiving. We are receiving complaints that often lead to death of victims involved. But before I do that, let me talk about a real case that will remind many of you, I hope, of what we saw on videotape in Los Angeles.

The town is Franklin Township. The victim is a Kevin Chaumbers, C-H-A-U-M-B-E-R-S. He is driving through the Township of Franklin late afternoon. He is stopped by what the prosecutor can determine to be at least eight to 12 officers who responded to the scene. He is beaten. He received facial injuries, a skull fracture, teeth -- no, I

am sorry, 21 fractured teeth, a serious eye injury that they believe that they can provide medical care for, but will be a problem that will not go away; that he will have physical and medical complications as a result of this attack that are not life-threatening, but certainly will complicate his life for the rest of his life.

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Currently, the prosecutor will be prosecuting this case. A superior officer, a lieutenant, has been indicted. Also, one patrolman. Since he was, he was pulled out of the Corvette -- and I remind you that part of what law enforcement always says is that it is not racially motivated. However, the perspective of the African-American and Hispanic community is that it is motivated by race. That when people of color send their children out of their homes, they have to be concerned with and worried about whether their children will return in the same shape that they left those respective homes.

And I would argue that white parents do not have the same concern. They do not have to be concerned about that condition.

Going back to the Chaumbers case. There is an indictment. There is a trial that is pending. There was a brutal attack. But the problem is that, absent a videotape, it becomes the victim's word against that of a law enforcement officer, or other law enforcement officers who

may corroborate that particular story. And that is why we go to an independent governmental entity that can do a quality investigation, and not be dependent upon private attorneys who may be hired by families. Families with no financial resources, often, and volunteer agencies, whether it be NAACP, the Urban League, Puerto Rican Congress of New Jersey, who may not have the wherewithal to do the investigation that would be appropriate for cases like this. So it really is a particular point that we want to make about this separate unit being developed.

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Now, part of what needs to be shared as well is that the NAACP is doing some consistent work with the State Police. And State Police agency, under its superintendent of New Jersey, Lieutenant Detino, is doing something that other departments have not done. And that is, they are admitting that there is a problem, whether it is a perceived problem or a real problem.

We are currently involved in, for the next year, what we are calling police professionalism training with that agency. And that agency is bringing in the NAACP, Gay and Lesbian Coalition of New Jersey, New Jersey ACLU, in addition to a day of, if you will, constitutional training relative to the responsibilities of a state trooper.

That is important because, one, this agency has admitted that there is a problem that they need to do

something about. What has that problem been in New Jersey? That problem in New Jersey has been major thoroughfares, whether it be the New Jersey Turnpike, Garden State Parkway, Route 78, 287, whatever the major thoroughfares are, if you are Black and Hispanic in a relatively new foreign or domestic motor vehicle, you are stopped solely because you fit a given profile.

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What is that profile? That profile is that because it is believed that you might be involved in drug trafficking. Not because you have violated some law while driving on that roadway, but because you fit a profile that they believe exists, you are then stopped.

I remember in the course of that investigation, before we actually arrived at the sensitivity training, receiving a letter that went like this. It was an anonymous letter. And gentlemen, we do not move on anonymous letters, but there was an incident involving two out-of-state Black motorists on the New Jersey Turnpike. And on this particular roadway, two motorists fled from either vehicle, fled from the police. The police chased.

The police responded that one of the fleeing suspects turned and pointed a gun, and that officer then opened fire. That suspect was killed. The anonymous letter indicates that following. That he or she was riding by the scene; observed the officer walk on a mound of dirt; pull

his revolver, while the suspect was fleeing; and shot the suspect dead. There are those kinds of issues that do not go away, that keep coming back, where there is sufficient information, if not evidence, that there is some wrongdoing. And there is substantial need for somebody to be looking very closely at the problem that we have here in New Jersey.

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Now, I believe that we have a significant problem in this state. It is not just some idle chatter that cannot be substantiated. I think that if there is a careful investigation, we will see that we have a real problem '.'

Now, I would want to talk a little bit about law enforcement checking on law enforcement. That the current process is that the Internal Affairs Department, a particular police department, will conduct an investigation if citizens complain to Internal Affairs. However, what we find is they are reluctant to complain to Internal Affairs because they have no faith and/or trust that Internal Affairs will do an appropriate job to check on their complaint.

County prosecutors often get involved. There is a concern there, as well. Whether or not the county prosecutor offices also will do an appropriate investigation. Why? Because citizens, whether they be

black or white -- and certainly the recent polls indicate, regardless of race, there is no confidence in police to respect the rights of people's color, not only in this state, but across the nation. And that is something that can only be resolved when there are people who have no axe to grind, if you will, no vested interest, who can come forth and say, "We will conduct an independent investigation to determine whether or not this is a problem."

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Now, there has been much public attention on a case in Plainfield. And I think the cases in Plainfield deserve some attention here. And that is the Hannah case. And first we start with the Santana-Hannah case. Santana-Hannah was arrested late one evening; a young kid of probably about 17, 18 years of age, arrested by Plainfield police, taken into custody, and reportedly, while in police custody, hanged himself. The New Jersey NAACP conducted an investigation. Took a complaint from the family, met with the family. Subsequently met with the prosecutor's office. And our interest is a limited interest, as it is in all these cases. And that is that there will be a vigorous investigation, that if the individual or individual's civil and constitutional rights have been violated, that the appropriate individuals will be brought to justice.

But it did not stop there. And of course there was no indictment because there was not sufficient proof

that he did not hang himself. And of course we march through the process in terms of what the procedures are relative to the handling of a suspect when that person has been arrested and brought into custody. And from the NAACP, we are unable because of limited investigative authority to do anything about that particular case, but it did not stop there.

In the last month -- and the family believes that there is a conspiracy. The same officer that the family believes was involved in the death of the first son, also involved in harassment of the second son in the last 30 days, that resulted, when the mother and father responded to the scene to see what was going on outside their door, that the father and mother were arrested by Plainfield police, and charged. And obviously they are charges that are pending.

Of course, they believe that there is a conspiracy by the Plainfield police, and that they are the targets of that conspiracy.

When you hear these cases of police brutality, the brutal nature of these complaints, you want to believe that in 1991, that it is just not possible that these things can be happening. I think it is critical, when we talk about training, that there needs to be significant training for law enforcement personnel. And that does not mean that from

the Latino community and/or the African-American community, that we give them a lesson on culture.

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Frankly, in the civil rights community, we do not care whether they walk in the door as a racist, and they leave the door as a racist. What we care about, in the execution of their duties, that they are fair-minded and they are professional as they discharge their responsibilities. So they can be the most racist person on the globe. If they are fair-minded, if they are professional, if they follow the rules, if they obey the Constitution, then we do not care how they feel, and how they raise their children, quite frankly. You would hope that they would not. But if they do, that is their problem, their dilemma.

And what we are finding is, the administrators and the managers of respected police departments are at fault. '
That the men and women under their charge, they have a responsibility to set the tone, and to say to their subordinates that certain kind of behavior is intolerable.

Certain kinds of behavior could end your career, could complicate your career, could place you in jeopardy of being charged criminally or civilly yourself. And we find, too often in too many cases, particularly local police departments really do not send that message out very effectively. That when they have an officer, for instance,

who is particularly decorated, they glow in effect that that person is decorated. But if they have indications that there is a problem, they do not look to see to resolve that problem.

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And we think appropriate training can help, not only citizens, but law enforcement personnel as well. That why attack a problem once it has become a problem? Why not catch it early, when you can do something to save that particular law enforcement staff member? And so we see this very serious problem. It is state-wide. It is in every city, every township, regardless of whether it is an urban, suburban, or rural township or community, there is a problem. And there is not a doubt in our mind that it is motivated by race.

And it is not good enough to say that too many police officers come from middle class communities, the majority white, and may not understand. The issue is not their understanding. The issue is how they execute their responsibilities, and whether or not they are fair-minded, and whether or not they obey the law. They are responsible for enforcement of the law, yes; for protecting and serving, yes. And they are also responsible for obeying the laws themselves.

So those are the critical issues that we see. We are again extremely happy that the Commission has decided to

bring its power, its resources to New Jersey. I would want to publicly commend our Attorney General for developing a task force on police brutality. And for those who live in the state, in a major daily saw that story, in major dailies across the state.

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But to go back to a separate independent unit, a task force, in my mind, is a study group. We know we have a problem in this state. We can look at the complaints and understand that we have a problem. So I do not know that after we determine yes, we have a problem, whether or not that gets us to where we need to be. Where we need to be is to have an agent that will assist both law enforcement and citizens who believe that they have been involved in a problem of police brutality, and that they have been victims.

And I will close on that. And I would be glad to obviously entertain any questions that any Commission members might have.

MS. FARBER: Thank you, Mr. Jones. Any questions from members of the Committee?

MR. SAMET: Yes. You have brought some very important facts to our attention, and I am particularly interested in the problem of investigating alleged complaints. I believe as in the Plainfield case, you said the case there was dropped because you were unable to

ascertain and the police were unable to ascertain the charge that maybe this person had not hung himself. What process would you have us consider as a means of dealing with that kind of lack of information?

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MR. JONES: Okay. Let's take the Plainfield case to use that as an example. I would urge the Commission and/or the State of New Jersey to establish a process to determine whether or not there needs to -- part of the problem is that there is no real way to determine what is going on. That often in a case when someone has been brought into custody, if that person expires while in police custody, then it is only the word of those police officers and police staff on the scene as to what occurred.

And it is difficult for an outside agent, particularly an outside volunteer agent, to determine whether or not there has been any wrong-doing. You realize that in a case like that, that there needs to be a separate entity that has investigative power to go into that police department and say, "I want to see whether or not, for instance if the procedure --" and I understand the procedure in Plainfield is on the hour, to make a check of those in custody. Whether or not there is a documented check of what police officers conducted that review, and who conducted that review.

Now, in the case of the victim in Plainfield,

Santana-Hannah, when he made the phone call, he called his family and told them that he had been severely beaten by police prior to being taken into custody. That is what raised the whole gray cloud on what eventually happened. Because he called and said, "I have experienced these injuries. Come see about me."

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And unfortunately, the family did not immediately respond. They responded the next morning. And of course, the next morning, they go in to see their son, and they find that he is deceased. And that he supposedly hung himself with articles of his own clothing.

So quite frankly, it is such a difficult problem,

I do not know what we can do beyond setting tight procedures
that we make law enforcement personnel follow in certain
cases. Part of the problem that this independent agent
could provide is developing, maintaining statistics of what
is going on. Because outside of civil rights groups, there
is no significant record of these police brutality
complaints when they come in. And that is a problem.

MR. SAMET: I just have one follow-up question.

The Internal Affairs Department review. Have you or other civil rights organizations, or other bodies of people involved and concerned over the law, investigated the results of that department's work? I know that you said that there was no trust in them. But is that lack of trust

based upon some history? Or do you have some evidences that they just have not carried out their responsibilities?

MR. JONES: From our perspective, we would say it is a little bit of both. The history is that invariably, almost 99 tenths out of 10 times, that when a complaint has been brought by a citizen to Internal Affairs, that Internal Affairs, yes, processes the case, but that is all it does. That that municipal police department internal affairs division will review the matter, look into the matter. And almost always the police officer is not brought before the bar of justice in some way.

Now, that is where there is a significant problem. Because you have what is undeniably a strong fraternity when you talk about police officers, regardless of race of the police officer. And you have a strong fraternity, and an allegiance to each other. Because they realize, as I realize, that when they walk out the door of their homes, they may not return alive. And I think that brings a bond that sometimes goes beyond what is right and what is wrong.

And so it is not only that citizens do not have faith in the internal affairs divisions of these police departments, but history also indicates that invariably, that people of color in this state cannot depend on those respective offices to do a vigorous investigation. And that is the problem. The problem is not that they do not look at

it; it is how they look at it, how they process, how vigorous they are.

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And it is our contention they cannot be very vigorous, because they are checking on themselves.

MS. SABIN: Mr. Jones, you have indicated that there are serious problems in a number of places that you have named, Teaneck, Morristown, et cetera. And you have indicated that these problems are systemic.

In your opinion, have you see any police department that we could look at as a model that is doing their job? I know it sounds like a facetious question, but it is really not.

MR. JONES: Let me respond to that. No. As a matter of fact, it is also my contention that regardless of the leadership of the community, whether it be black or white; regardless of the leadership of that respective police department, whether it be black or white; does not necessarily mean that you have less police brutality cases in that community. Nor does it mean that because there are accompanying white officers, black and/or hispanic officers, that you also have a decrease in the complaints of brutality, and brutality that actually occurs. There again, you enter into the fraternity and the bond between those respective police officers that go beyond race, and go beyond, I believe, the law.

And to more pointedly answer the question, I do not believe that there is a model police department yet in New Jersey. There has been some work in Middlesex County, for instance, with our highest paid municipal police department, the Township of Edison, relative to building some liaison with that police department, relative to, in the handling of police brutality complaints. And that process was to establish a complaint process that mutually would go to the Internal Affairs Division, and mutually to interested civil rights agencies for processing. Then at some point, the two entities would join together to see what they had, and whether or not from their assessment they believe there was legitimate complaints of police brutality. And then together collectively decide how to proceed.

That could develop, and quite frankly it could answer your earlier question relative to a process. But police departments cannot be afraid that if I enter into a process like that, somehow I am admitting to guilt. Somehow I am admitting that there is a problem, when I believe there is just a perception of a problem, and my men and women are not violating the civil and constitutional rights of citizens.

That is a minor point, I believe, but a major point for police officers. But a minor point in terms of getting to the heart of the problem, and resolving the

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MS. SABIN: Let me do a follow-up on that. For instance, when you go into a police department when a complaint has come to the NAACP, are you treated as though you are here again, and "we are going to look at it?" Do you get the feeling that they are going to look at luke warmly?

MR. JONES: It varies across the state. It depends on relationships I make, have that exist with the leaderships of those respective police departments.

However, in many cases, because NAACP and civil rights groups are in many cases are reacting to a problem that has occurred, there, as you go from major cities into smaller communities, you do not have those established relationships. And so you are seen as an outside agitating force who is coming in to inquire as to what has occurred.

And I generally go in, and NAACP presidents around the state, generally go in to say, "Listen, we have received a written complaint and/or a phone call." And our process in this state is that we do not proceed on a complaint unless we have a written complaint. That can come, someone comes into the office and files a complaint, or it is a phone call, and we ask them to complete an application that we will send to them, so that we can make an independent determination.

But often it is perceived as, "You trouble-makers are here again, raising concerns about something that does not exist." And it is our contention that, if you just look at it on the basis of race, if you look at what is happening in Hispanic and Black communities of this state, and you look at what does not happen in white communities in this state, relative to police. And I am not talking about people, for the most part, who are involved in criminal activity who are responded to by police. If there is a notion that people who respond to suspects and -- okay, when they are responded to by police, and okay, the police were a little rough with them, is one thing. But I am talking about, for the most part, innocent citizens who are pounced upon by law enforcement personnel. And management has not, in many cases, fail to set the appropriate tone so that their personnel know that you cannot get away with doing this any more. And that continues to exist and be a problem.

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MR. RODRIGUEZ: Mr. Jones, I am left with the impression that on the one hand you are saying that there is this group of police officers out there that actually have this kind of little union of their own, where they abuse the constitutional rights of the citizens. And on the other hand I hear you say, at the same time I hear you say that — if I am correct — that most of the police brutality cases

1 are racially motivated.

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Is it racial motivation? Or is it just the macho image of police officers who think they are going to trample with the civil rights of individuals?

I think it is both. And I am not MR. JONES: trying to be evasive, I am trying to be extremely clear. Ι think that when you have law enforcement personnel who, through the course of their personal lives, have had very little substantive contact with people of color in New Then are pinned a badge, in a uniform, with a gun Jersey. on their side. And the power that is bestowed upon a person with that influence, that they then -- and of course you are also going with what they understand. That if you have individuals who have had no contact with people of color, have official contact all of a sudden with people of color, and have not been appropriately prepared for that kind of contact, with training, then I think you have a problem that yes, is based in race, and yes, continues to be a problem in this state.

MR. RODRIGUEZ: Now, you also spoke about how you could care less as to whether these people come with these biases into the job.

MR. JONES: Racism, yes.

MR. RODRIGUEZ: You could care less, as long as they enforce the law. Do you not think that perhaps that is

1	precisely your point? That because they come with these
2	notions, they do not enforce the law?
3	MR. JONES: No, my point is different. That
4	let's take a proto-racist redneck cop that I cannot change.
5	And those of us of good will in New Jersey cannot change the
6	way that person thinks. But during the course of their time
7	on official duty, they can be held accountable to be
8	fair-minded, and for them to obey the law, as well.
9	MR. RODRIGUEZ: And how do you do that?
10	MR. JONES: What they take home
J. 1.	MR. RODRIGUEZ: How do you do that? How do you
12	tell people to be fair-minded? How do you train me to be
13	fair-minded?
14	MR. JONES: One, I convince you that there is law
15	in New Jersey. That there is local ordinances, there is
16	state law, and there is obviously federal law. And that you
17	have got to obey that law, even though you are also charged
18	with enforcing the law. That to say, for me to take the
19	other option and to say that I want to change you, the
20	racist cop, because you are a racist cop; that that is an

MR. RODRIGUEZ: So rather you change what you want

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cannot change that.

ambiguous thing to try to change. I am attempting to change

in a professional setting a life of training, so that you

arrive at some point with this racist redneck cop. You

1 to change, is the procedure by which these people are hired, 2 or given the badge that you refer to, rather than changing 3 their mind. Are we not talking about changing the 4 procedures of the -- you talk about the --5 MR. JONES: Yes. 6 MR. RODRIGUEZ: -- separate unit that you want to implement throughout the state, to get people to obey the 7 8 law, and to respect the rights of individuals. Then you 9 talk about creating some kind of a group that is going to train people to be fair-minded. But in the process of your 10

speech, you talk about changing the process, the procedure, so that whether I am a racist, I am going to find it very 12

difficult to join a police department. Because someone,

through this procedure, is going to find out that I have

this problem.

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One more question. And I am not suggesting that you said this. Are you saying that, are you against this profile in the public highways?

MR. JONES: Oh, absolutely.

MR. RODRIGUEZ: You are.

MR. JONES: It is against the law. Let me tell you why I am against it. When, based on the hundreds into the thousands of complaints we received about the State Police using a profile, what is it? It is a drug profile. It is a profile that if you are travelling from south to

north,	that	

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Let me give you a statistic. Let's go to Bergen County, which is one of the wealthiest counties in the state and the nation, per capita. And let's go to a stat. The stat says on a particular strip of the New Jersey Turnpike, five percent of the motorists are black. However, 70 percent of those arrested on that same strip are black.

Now, if it was 30, 40, 50 percent, it would be horrendous. For it to be some 70 percent, or something close to 70 percent, is an indication that there is a serious problem. And that is, to utilize a profile, and to admit that there is a profile used, not because I, the motorist, have in some way violated the law, but that I, the motorist, happen to be a person of color, happen to be in a relatively new domestic or foreign vehicle. And because I happen to be on the road in that condition, that means I also then can be arrested and confronted by police for no cause. There should be a probable cause to stop a vehicle; there should be a probable cause to approach a citizen. Otherwise, why approach that person?

MR. RODRIGUEZ: Well, at the same time, you do not disagree that there is a lot of drugs out there in the turnpikes and the public highways.

MR. JONES: That is true. But you do not establish public policy, you do not correct ills in your

society, by creating additional ills in violating the law that should be equally applied to all citizens, regardless of color.

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Now, let me give you an example. The clear example is that if I am white, 25 years of age, and I am in a 1991 BMW. And I am that person's black counterpart, or hispanic counterpart, the white 25-year-old will not be stopped. The black and Hispanic individual is very likely to be stopped. Not because any one of those three individuals committed any misdeed, but because of the color of their skin. And also because of the color of the skin, the law enforcement officer who observed whatever that person observed.

Now, let me say for the record, state police have not admitted to a profile. They have admitted to the need for training, and they have admitted that there are some problems, and let's work together to resolve those problems.

MR. RODRIGUEZ: All right. Thank you.

MS. FARBER: Any other questions from members of the Committee?

MR. KADLEC: Yes. I would like to explore with you the dual issue of the thing with the police officer when he has the badge and the authority and the power, and the racial motivation. Because you have said that without regard to the leadership of the community and the police

1	force in terms of the racial make-up, these problems are
2	evident.
3	So what data do you have? Is it always white
4	officers attacking black, or people of color?
5	MR. JONES: Not always, but most often.
6	MR. KADLEC: And in the Plainfield incident, were
7	there no black officers on duty at that time?
8	MR. JONES: There were no there were white
9	officers who effected the arrest. Whether or not there were
10	black officers who were in the lock-up, I do not recall
11	whether or not there were. Obviously there is a substantial
12	African-American employment force in the Plainfield Police
13	Department, and in many police departments. But for
14	instance, the public is also under the guise that take

The latest statistics that I saw relative to the make-up of the Newark Police Department was that some 65, 68 percent of the force is white. Now, that does not make white police officers innately evil. What it does say, though, that the police department, and police departments, are not truly reflective of, in many of these cases, the communities that they serve.

Newark, for instance. That since the leadership is black,

that the majority of the force is also black and/or

Hispanic, and that simply is not true.

And that is where you go, frankly, into the

training. I am not saying that you dismiss all white police officers in an urban community, and you bring in all black police officers. Because as I would also argue, that does not necessarily resolve the problem. But what you have to do, then, you have to move into what messages are we sending, how do we train our personnel, and how do we, from a management perspective, check on these individuals as they execute their responsibilities. And if they are starting to err in some way, even though minimally, then what do we do from an administrative point of view to correct that problem?

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It is a protection also for police officers. That is, if I am a white police officer, and I am doing things that are inappropriate, talk to me early; do not talk to me when I have developed into this major monster. And you do not need, percentage-wise, many major monsters to have a very serious police brutality problem.

MR. KADLEC: Would you care to -- it has been in the news, many interpretations of this videotape we have both seen, including one line of thinking which I do not endorse, but I am interested in your thinking. That it is really not, it is a symptom of a bigger problem. And that problem is a breakdown of the entire judicial system. That criminals, even when they are arrested, can cop a plea of jargon, and basically go free. Do you --

1 MR. JONES: I would be glad to speculate.

2 MR. KADLEC: Good, please.

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MR. JONES: Let me first just share with you -- I have a professional criminal justice background. My graduate study is in criminal justice administration. I worked the last 11 years for a criminal justice agency, that is a state agency in the State of New Jersey. So I am not a civil rights leader who does not have the academic training or the professional experience to feel for the role of police officers and the awesome job that they have. They do.

However, because the system breaks down, those of us in the academic community would argue that to call the criminal justice system is a misnomer, it is not true. It is not a system. It is pieces, it is a patchwork of a process that we could not argue is really a system, but we have often called it a system. And to make the claim -- and I am not saying that you are, but for others to make the claim that police are responding to the breakdown of the system, that they are a cog in the wheel, they have a particular responsibility.

They do not have the responsibility to shape the criminal justice system. They are a piece of that process. And they are to execute their responsibilities relative to the piece that they have accountability for. Not for

whether or not someone that I arrest as a police officer is out tomorrow. That is not my individual or professional responsibility. I may have concerns about that. And because I have concerns about that, does that mean that I can then go violate the next person that looks like that person that I arrested yesterday, that I can then violate that person's civil and constitutional rights.

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MR. KADLEC: No one is arguing that. But they have raised the question, do those other concerns increase the frustration level to the point where you have police officers incorrectly violating the law by taking the law into their own hands?

MR. JONES: I would admit that it is a contributing force. But that is why my consistent theme is management and good administrators. That obviously you have got one of the highest stress level professions of all. And if you know that your men and women are experiencing particular problems relative to their responsibilities, then that is where the appropriate training comes in.

And I do not want people to believe, or the Commission to believe, that the training is somehow a cultural lesson. It is not. As a matter of fact, you do not care that that group of blacks, that group of white police officers, for instance, in a particular community know or do not know anything about a particular culture.

Yes, that would make them probably better police officers if they did, but that is not the problem.

Part of the problem is that if you are a person of color, whether it be L.A. or whether it be New Jersey, there are too many people in law enforcement who believe that also means that your rights do not have to be honored, and that you are not respected as a person because you belong to a particular racial or cultural group.

RABBI KUSHNER: Mr. Jones, would you suggest that police departments need screening procedures in employment?

MR. JONES: Yes.

12 RABBI KUSHNER: Particularly the psychological and

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MR. JONES: I was just going to go to that.

Clearly, the process for determining who is fit to be a police officer, I believe has to be more stringent. And let me share with you an interview I did last evening with someone that is going to be on your panel, the President of the Police Chiefs' Association. And he made an analogy that I think makes a very good point. And that is that relative to police checking on other police officers, you know, if you want an attorney, you would not want the ethics committee of the Bar Association checking on you; if you were a doctor, you would not want the AMA checking on you.

But there is a very clear, distinct difference

here. And that is, that if I choose to go to a bad lawyer,
I did not know that the person was a bad lawyer or doctor.
But I have the discretion, and I made a choice to go to that
individual. And I can up and leave that individual. Maybe
lose some money in the process; if it is a doctor, lose my
health. But I can leave.

In the case of the interaction with the police officer, citizens have no control whatsoever with that interaction. And so you do need to determine the kind of people who become police officers. And far too often, there is a cowboy mentality of those on the police force. And let me develop a scenario for you.

You have officers who are physically fit, and they work out. There is a complaint in New Jersey about some officers, in order to be so strong for their job, also are involved in steroid use. I am not saying that that is the evasive problem. But you begin to see a scenario of individuals who may be involved in activity one, if there is not proper screening, not proper education in terms of the process that you go through in the academy to become a police officer, and then post-academy training relative to how you continue to be a good police officer. If only the motivation is, "I am going to do all these things to protect myself. I do not care anything about the citizens. They happen to be an entity I have to deal with in order to be a

police officer."

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Those are the kind of problems that we are dealing with. It almost sounds like coming out of left field that you would develop this cowboy mentality in a way of acting. But in the black community and the Hispanic community, it is real because we are the ones who are confronted by the problem.

RABBI KUSHNER: Without challenging your assertion here, which I think that may very well be correct, I wonder if to some extent we are not being somewhat unfair by just generalizing about police forces in general, and police officers in general are of the cowboy mentality. Is there any sense on your part as to what kind of percentages we are talking here that fit into this persona?

MR. JONES: Well, I would not argue that all police officers are, fit this cowboy prototype. But I do believe, as we look at this problem, that you do not need all of them to be involved in it. You can take a small percentage. As little as five percent of, say, all police departments in New Jersey, are cowboys, they can wreak major havoc on citizens. And that is really the problem.

The problem is in understanding what is going on in a particular community; whether or not there is training for those professionals; and in management responding appropriately to the problems that do exist. And in being

sensitive to the concerns and issues by the community, and not see them as people who are complicating my job.

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RABBI KUSHNER: And if I understood you correctly earlier, would you then say that this cowboy mentality transcends issues of color for the policeman? That we find this often with Hispanic or African-American police officers, as well as with white officers?

MR. JONES: It would go beyond race, and you would have black, Latino-Hispanic, and white cowboys on police departments. And part of this training piece is that, for instance, African-American police officers historically have had a special role. And that is, they were increased in numbers because they were seen to have a special job. That is, yes, you have got to protect and serve; and you also have to defend us from what historically have been the white cop that walked a beat, and beat on heads. So they have a special role that go beyond what their white counterpart might have.

But you also have to deal with the special pressures that they are under as a result of the old-boy network, as a result of the strong fraternity that exists.

And the sense of, "Yes, I will corroborate your story because I am a good brother police officer." And that I will speak out against you if you are wrong, is not what you often see.

1	MR. BALCH: Mr. Jones, I think your emphasis on
2	professional training is very appropriate. What I would
3	like to ask some of the other panelists here, sort of look
4	into the problem of motivation as well.

And a moment ago you were talking about whether black police officers would corroborate, or would bear witness to incidents of brutality. I assume that when complaints are made and recorded, they are made against to the extent that there can be nine individual police officers.

MR. JONES: That is true.

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MR. BALCH: So would there be any record, and would you have any knowledge of, proportionately speaking, in proportion to the numbers of people in various groups who serve as officers, do you have any statistics on the number of complaints that are made against police officers of various ethnic backgrounds?

MR. JONES: In terms of racial groups, the complaints that we receive, both in terms of verbal abuse and physical abuse, is clearly 97, 98 percent committed by white officers.

MR. BALCH: So the perpetrators, at least the people who are alleged to perpetrate these infractions, are almost always all white.

MR. JONES: Invariably, without doubt, invariably

1	are white police officers who have responded to the scene,
2	and then there is this interaction.
3	MR. BALCH: Another question. When you spoke
4	about profiles, would it be your position that profiles,
5	whether they include a racial dimension or not, are always
6	inappropriate?
7	MR. JONES: Always inappropriate.
8	MR. BALCH: No matter what the factors within the
9	profile might be.
10	MR. JONES: To execute a profile against the
11	Hispanic community or members of that community,
12	African-American community, would be just as ludicrous as a
13	police officer saying, "Today, the profile is against women.
1.4	And we are going to stop every tenth car that passes this
15	particular area of the road." And that is how ridiculous it
16	is.
17	MR. BALCH: If it was based on age, if it was
18	based on anything, you would have the same position.
1:9	MR. JONES: It would be inappropriate. It is just
20	that it is so much more serious when you are talking about a
21	racially motivated profile, that also is obviously
22	culture-based when you talk about Hispanic and Latino
23	community.
24	MR. BALCH: One last question, and it is sort of

an invitation for comment. The topic of the panel is

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broader than simply police brutality. It is broader than simply, say, the sins of commission. It reaches out to the entire impact and aspects of police work in communities around the state, particularly minority communities.

With respect to simply the way in which the law enforcement function is discharged, its efficiency, its comprehensiveness, elements pertaining to things like the willingness and ability of police to respond to reports of incidents within a minority community as with respect to the same kinds of incidents that might be reported elsewhere.

Do you have any observations to make on that subject?

MR. JONES: Yes. Let's talk perception first, and then let's move, segue from that into reality.

Perception is that police are often slow to respond to complaints of any nature in the African-American community or Hispanic community, particularly in urban areas. And yes, the impact of the procedures, the response time, concerns us, in the process that these police officers and these departments go through.

But -- let me approach it this way. Police departments are military-type organizations, and they do have procedures that they follow. And they follow those procedures. It is a question of sensitivity in how they follow the procedures. And within the procedure, how they execute their responsibility. How vigorous they are, how

active they are. How responsive they are, how caring as professionals they are.

Other than that, they respond slowly; they really do not care to look for all of the truth, but just some of it. Did I answer your question?

MR. BALCH: Right. And do you think that this comprises a major problem? And if so, could you give us some thoughts on its origins and what might be done about it?

MR. JONES: Well, yes, I think it is a major problem. Clearly, what I think needs to be done about it is that this Commission, I would recommend one thing that it needs to look at is, if you will, a super training model that could be developed, and that would address many of the concerns that you are going to be hearing during the course of these two days, from all the elements. So that this super model could be applied to respective police departments that identify, "Yes, we have a problem, and we do want to do something about it, and we are committed to change."

MR. SCRUPSKI: Mr. Jones, speaking from a criminological perspective, could you not suggest that there has been some data gathered? Have there not been any data gathered on the satisfaction or dissatisfaction on the part of minority group communities with police response and

1	police handling complaints? I have a belief that somewh	ere
2	in that literature, we have got a lot of people working	in
3	that area now, there is data. And in fact	
4	MR. JONES: There is.	

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-- that is what concerns me about MR. SCRUPSKI: much of your submissions, and that is this avoided -- not a lot of data. For example, move over to another, and you can respond to that, too.

On the one hand, you speak commendably about the emphasis on professionalism on the part of police, and that you care not what they think of their various clientele personally, but as long as they behave professionally. the other hand, you speak of law enforcement officers who have had little contact with people of color. And the implication there is they ought to have had some contact.

Now, I do not know if there is any data suggesting that people, law enforcement officers who have had little contact, behave any more prejudicially or detrimentally, with respect to the rights of the client, than those who have had a lot of contact. Could you refresh us on at least those two issues?

First, let's say the data with respect to satisfaction or dissatisfaction.

MR. JONES: I would agree that there is significant data relative to, over the course of the last 30 years or more, to the satisfaction or dissatisfaction relative to the police function. So it does exist. But whether or not police departments are taking advantage of the data that does exist, and then identifying that there is a problem that they need to use the data to do something about.

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Whether or not police officers, during the course of their life prior to becoming police officers, have had contact or have not had contact, obviously is not an indication of whether or not they will violate the rights of citizens of color. Because if that were so, then in cases where you have black police officers or Hispanic police officers who violate those laws and those rights of individuals, directly or because they corroborate a lie, also --

But the problem that we are struggling with is yes, we have got data; but yes, we have still got this very serious problem. So where do we go from there?

MR. SCRUPSKI: Is there data to suggest that police officers who have had contact with people of color behave in a more professional way than those who have not had such contact? Or do we not have that data?

MR. JONES: Well, I would -- let me separate it this way. I would separate it by saying that police who are appropriately trained, and as part of that training also

then sensitized to the various differences, both culturally in terms of racial groups that they are going to interact with, can execute their professional responsibilities, understanding what they are going to be faced with.

In differences of responding to an Islamic home, and for instance a Christian home, or black home, or white home, or Hispanic home. And just in terms of sensitizing themselves to the problems that they will be faced with.

MR. RODRIGUEZ: I have just one more question,
Mr. Jones. You spoke about this screening process to
determine who is not fit.

Now, given the history of the racial problems in this country, and since you speak of this monster of people who are going to discriminate against us, minorities. If there was to be a screening process to determine who is not fit, do you not have the feeling that I have, that it is going to be used more against us? And we are going to be told that we are unfit? We having to prove anything? Do we minorities not face that risk?

MR. JONES: That is a dilemma. But I think that you approach that and you resolve that by whatever the fit test is, that you have got a balanced approach that is not biased culturally or by race.

MS. HILL-SMITH: Mr. Jones, thank you for that excellent presentation. After watching Sidney Poitier last

night, a show that will be on last night and tonight, we know that racism is a fabric of this society. And it is not going to get any better. Police and racial relations are not going to get any better. Because racial incidents escalate at the time of low economy. And we are going to have more racial problems. And all you have to do is look at the prisons. I asked Governor Hughes during his tenure, where do white folks go to jail? We make up 13 percent of the population, and 75 percent of the prison population. It does not figure. It just does not happen that way, unless it is by purpose.

I am a victim of racial -- I mean, of police brutality. That is why I am on this cane. I was arrested by the police in the daytime leading a protest demonstration of 500 people. And they dragged me, and permanently injured my spine, five minutes from where I live in Gloucester County. So I know what it can mean.

And then the Courts found -- the Judge in his wisdom found me guilty of disorderly conduct, so he could go see the Penn Relays. And we made sure after that he could go every year, because we had him removed from the bench.

(Laughter.)

But it is here. And if we do not do something about it, I am concerned, as a mother, and a grandmother, and a great-grandmother, the endangered species in this

country are black males. And that is frightening. That is our seeds. That is from where we go.

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And if there is not a conspiracy, you have to prove it to me. If there is not a national conspiracy to dehumanize and destroy black males. And they do it through the police.

We went through this same thing with the hearings on domestic violence. Remember, anybody who was still on the Commission at that time with me? Am I the only old one on here? Old in tenure. The police said they had to be trained to effect the law when it came to domestic violence. When they went to investigate a complaint, they would always take the feelings of the man, because the man, they had been brought up, the man is the head of his household, blah, blah, blah, blah, blah, blah, blah, blah, blah,

And I told them if we do not do our job, you fire us. If a policeman cannot do his job when it comes to enforcing the law, then you get rid of him, and put somebody else in. But it is in the mentality of the people in charge. And this is a serious problem.

I am just so happy that we were wise enough, in our wisdom, to select this topic, not knowing what was going to happen in Los Angeles, which has woke up the whole world. But it is here. And a young man coming down the turnpike, that is a fact. That is a fact. I still get calls from

people who have been arrested on the turnpike for nothing, nothing at all.

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MR. JONES: If I could take up -- obviously I was going to close, and get to the next presenter -- that obviously racism is real. And when I say that let's not try to change people who are racists who also happen to be police officers, that I am accepting a compromise. I am saying that whether I want to or not, I have got limited control over what that person thinks and believes.

And then my only other real option turns up finally arresting this problem, is to say that if I have got a civil service police officer who, just because he is a redneck, if he or she has not done anything wrong, he can continue to be a redneck. So the issue then becomes execution of those responsibilities. And that is what I have got to get to the heart of, in order to resolve and get a handle on this problem. So that the complaint that you receive, the reason why this Commission came to New Jersey, the complaints that we receive across the state begin to subside. And at some point, we get a handle on it, and it goes away.

MR. BALCH: Just one last question as an afterthought. The figure that you cited -- you said about 97 percent of the complaints are black people complaining against treatment by white officers -- where would that be?

1	What would the source of that information be, of those
2	statistics? Where would those statistics be found?
3	MR. JONES: I would base that on the body of
4	written complaints that we received in our offices, from the
5	individual victims of this treatment.
6	MR. BALCH: For instance, it is possible that if a
7	black police officer was involved, then the complaint might
8	not go to you.
9	MR. JONES: Oh, no, no. We receive complaints
10	of discrimination when there are black and Hispanic police
11	officers who have allegedly victimized black and Hispanic
12	individuals.
13	MR. BALCH: You might get some. But I am
14	wondering whether in that kind of situation the person who
15	had experienced the treatment would not perceive it as a
16	racial situation; and hence, would not as quickly go to an
17	organization like the NAACP.
1.8	MR. JONES: I would argue, based on the body of
1.9	complaints, that because a person is a police officer and
20	I think the notion that if it is a black or Hispanic who has
21	committed the misdeed, that somehow it is not police
22	brutality
23	MR. BALCH: Oh, no, I am not suggesting that.
24	MR. JONES: No, no, no. I am not saying you are

saying. But there is this conception out there. And I

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think what we have got to say is that whether the victim is white, or black, or Hispanic, or some other racial group, and/or whether the police officer belongs to whatever racial group, does not matter. If someone has been brutalized, then it goes to the merit of whether or not they were or not.

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MR. BALCH: I agree with that. Though in terms of evaluating remedies, assessment and motivation is of significance. I am wondering, if you took a look at the kinds of complaints that the various bodies set up within the police departments around the state, do they tend to keep records as to the racial or ethnic identity of the people making the complaint, and the person who is being complained against?

MR. JONES: I believe that they do.

MR. BALCH: So one could go to that, presumably, and sort of get a hard figure. At least as far as the police departments are concerned, what they are hearing. There would be a bias there, too, I suspect, but you might want to look at that.

MR. JONES: Part of the problem is they do not see it as their responsibility to maintain the statistics so that at some point in this computer age, we could go into a computer and see what the numbers look like regarding different things that are going on. That they have

processed the complaint, they have resolved the complaint,

and --

MR. BALCH: I wonder if one of the things that the Attorney General's office might do in setting up this task force is actually carry out a systematic study in which there would be populations sampled randomly, and people could attest to the experiences they had. That might be a more reliable data base than any particular organization could apply on its own.

MR. JONES: I think if the Attorney General's task force and that process are going to be in any way meaningful, those are the kinds of things that will have to happen. So that you develop a process, and then coming out of the process, you are going to the heart of a problem that you believe exists. Which is why I presume you have established the task force, to say, "Okay, now, this is what is going on, and let's develop some remedies to resolve these specific problems that are occurring."

MS. FARBER: Mr. Jones, I have a couple of questions on the complaints that the NAACP receives. Do you keep statistics? And do you tabulate them in any way? And could you tell us, if you do, whether they are available to this Commission? And in your experience, whether the number of complaints has remained constant, increased, or decreased in the last, let's say five years.

MR. JONES: Over the last five years, the complaints have been constant, across the state. We do maintain the complaints, certainly over the last three, four years, even after we have resolved that particular problem.

The statistics, we do not tabulate, because we deal with each individual case, whether it is a local office or on a state level as an individual case.

One of the founding tenets for the NAACP was the administration of justice and finding police brutality. So people feel comfortable in coming to us. I would say that since we have talked about the case in L.A., that in New Jersey, the average citizen has been more tentative to police brutality. So we have now individuals who are calling and coming in, or immediately coming into the office to say, "I want to file a complaint. Not that I want you to do something about it, but for the record, so that you will have a better feel for what is going on."

MS. FARBER: But you have no tabulations so that we could look at, for example, how many cases have been reported to you where a death has been involved, or serious bodily injury, as opposed to verbal harassment, for example? A tabulation as to where those complaints are coming from, and so on. You do not have that.

MR. JONES: We do not have that tabulated. But I do not think it would be terribly difficult to do that. And

1	we probably could not make the individual cases available,
2	but we could certainly do numbers, so it could protect the
3	rights of the person making the complaint.
4	MS. FARBER: I think it would be important for the
5	Commission to look at those kinds of numbers. And I am sure
6	that we could
7	MR. JONES: And we will make those kind of numbers
8	available. And I am certain Ed Darden, who is now noting
9	this, will contact my office and make sure that we make an
10	effort to make that available.
11	MS. FARBER: With regard to the incident in
12	Plainfield where the young man allegedly hung himself in the
13	lock-up, did the NAACP follow up on that case?
14	MR. JONES: Yes. Let me try to share with you
15	MS. FARBER: Well, I have a specific question with
16	regard to procedures used by law enforcement in that
17	situation. Did you find that there were written procedures
18	that the local police have to follow when a person who has
19	been arrested is brought into the police department and
20	placed in the lock-up? And if there are written procedures,
21	were they followed in the Plainfield case?
22	MR. JONES: That is, in a very limited way, what
23	we saw as our only niche if we were to find something.
24	Because the family is saying, "Well, we believe that he did
25	not hang himself, that he was killed." And the police are

saying there are some procedures. For instance, how often
they have to be checked; that there were photos taken of him
when he was brought into custody that would indicate that he
was not brutally beaten, as he indicated. So look at those
particular procedures. And we could not find, with any of
the procedures, any evidence that would lead us to believe,
or were indicators, that there was wrong-doing.

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MS. FARBER: But there were written procedures.

MR. JONES: There were written procedures.

MS. FARBER: And in your review of those procedures, were you satisfied that they were adequate?

MR. JONES: In that case, my review of those procedures were that they were adequate. However, when you go from a large police department to a smaller township police department, that is when it begins to break down.

MS. FARBER: That was my next question. Are these procedures consistent throughout the state? Or at least adapted to fit? I mean, I can imagine that there are procedures that apply to a large police department like. Newark, with probably many precincts and lock-ups. And different type of procedures, similar in nature but adopted to a very small police department with one lock-up. But are they applied throughout the state? And as they are applied throughout the state, are they adequate?

MR. JONES: What we are finding across the state,

1	particularly in your moderate to small communities, is that
2	for the record, whether it be an attorney general
3	initiative, how you handle, and the availability of training
4	from the attorney general's office, that okay, there is a
5	process that begins to break down in those moderate to small
6	communities on how the process is followed.

MS. FARBER: And does the existence of written procedures include monitoring of that procedure?

MR. JONES: No. As a matter of fact, I would argue vehemently that there is not significant monitoring in the larger communities. Put aside, now, the small communities. In the larger communities, they are not appropriately monitored. That is what gets me -- it sounds like I am beating a dead horse -- gets me back to my management piece.

That is, if a manager is not appropriately monitoring, for instance, how does he know what is going on and what is not going on? And if a manager is receiving a significant body of complaints from a particular community against specific officer or officers, or against his department, it should pique his interest to say, "Something is going on here that I do not have a handle on. Let me try to get a handle on it."

MS. FARBER: Well, I would go beyond that. I mean, I would argue that police departments are no different

than any other service industry where you have quality 1 2 assurance procedures in place that would check on whether or not the written protocols are being followed. 3 MR. JONES: And I would pick up off of that, when 4 5 you go to the fit test, and to say that it is not fit enough 6 just to test me, the officer, when I am trying to get on the force. But there needs to be developed a process where, in 7 terms of the monitoring, that I continue to be fit. 8 9 And again, so that there is not some bias charges 10 against the Hispanic or African-American community, that you do not have a bias tilt to it. But that there is a fair and 11 balanced look at who do we have, and have we now have a 12 10-year service officer who now is a little bit crazy? 13 MS. FARBER: And thank you, Mr. Jones. I want to 14 15 apologize to Mr. Sen because we have taken so much time. 16 But the floor is yours, and we would be happy to hear from 17 you. 18 19 20 21 22 23 24

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STATEMENT	OF	MR	MONO	R	SEN	ASIAN-AMERICAN	ASSOCTATION
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MR. SEN: Distinguished members of the Commission,
I am very pleased to be here. I will speak on behalf of the
Asian committees in New Jersey, the experiences that we have
secured during the last 10 years. I am going to speak at
length before the Commission a little bit, so that you feel
there is imperative necessity for sensitivity training in
the police department. That is one of my recommendations.

Sensitivity training is essential. Without sensitivity training, the new immigrants coming from Asia, China, Korea, Viet Nam, India, Pakistan are subjected to maltreatment of the severest kind. The police ignored the complaints of Asian women. They are walking on the streets. And if they make complaints to the police passing by, the police will ignore, because they will think that this lady is going to go out from this country, it is not their country.

But let it be unequivocally understood by the police officer that it is their country as much as any American that had come here before. So I make that message clear to the police department.

Secondly, many Asians' homes have been vandalized throughout New Jersey. You know, many, many homes. Right now where I come from, Jersey City, a young guy who had been

owning a store called S and S Mini Market, he is a man 29 years old. Two guys came in, entered his store just three weeks ago, and poured inflammable liquid around the place, while the guy was making sandwich for those two guys. And they poured those inflammable liquids, and walked out. The whole building was on fire. Thank God the building was not burned up.

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Now, this is one case that the prejudice exists. Prejudice, racism is pervasive. On the one hand, we read a lot of statistics that racism is declining in America. On the other hand, racism is taking different shapes, different direction, as far as the Asians are concerned. So here I am to bring to the attention of the distinguished members of the Commission how they are being enacted against the Asian people.

One young guy, his name is Dinesh Pandya,
D-I-N-E-S-H, P-A-N-D-Y-A. On October 15, '88, he went to
sell his insurance and real estate business in Parsippany,
New Jersey. And one white guy walks to him and tells him,
"What the hell are you doing here?" And dragged him,
starting beating him. But that young guy was unwilling to
take any nonsense from this guy. He returned some of the
blows.

And finally he complained on the same day to

County, Morris County prosecutor's office. And the Morris

County prosecutor's office sent a letter, Sergeant Beecher, Sergeant S. Beecher on racial attacks. And Morris County prosecutor's office that took care of that letter, that sent that letter to Morristown in the name of Paul Pandya, I told you was the name of the young guy who was attacked. I gave you wrongly his father's name, Dinesh, his father, and sorry for that. It is Paul is the young guy.

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Until today, the case has not been resolved.

Because he is a foreigner, this Paul, he is an Asian Indian.

And so the police prosecutor's office, and the Morristown

police, are still having the same stand, we can ignore that

complaint and not pay any attention.

One Mr. Mehta, he was a lawyer from India,
M-E-H-T-A. Came 1989 to America. And was working as a
bookkeeper in Edison Town. And he was working at a small
factory job. And he was told that he would be receiving his
medical health insurance after three months of time. And
the cops used to come into the factory, in the same factory
where they are manufacturing or preparing what you call
inflammable substances.

And the police was very friendly was the owner of that company, ignored that they were not supposed to have those inflammables outside the factory premises. And when this Mehta complained that he was having some problem, the owner put him in the cop's car, sent him to the jail, and

the police put him for four hours, sitting there, and made all kinds of abusing remarks against the Asian people, Indian people.

And Mr. Mehta waited for four hours, and told the next officer, when it came on the next shift, told him that this is the problem. He said, "If you open up your mouth, I am going to put you back." He said, "I have no money to go back to the factory where I left my car. Please give me a ride so that I can go back." They did not pay any attention. He walked and he wander. He made the complaint, they would not listen.

So finally I was the guy who took him to the fraternity, who was a state senator and lawmaker. And the mayor of Edison Town listened to our complaints. And he immediately made the conclusion that there was no prejudice against him. And he had with him the police officer sitting next to him.

I said, "Well, there is a document which tells

Mehta that you work hard by the company two years ago, when

he did not come to this country. He was not here. And now

tell me that the manipulation of the records for the police

department made him realize that he was arguing for a wrong

case with me, a lawyer from India. He could not convince.

I said, "Here is a document." He got fired, the records

say, only last month. And your police department was so

1	prejudiced, a particular prejudiced police officer made the
2	wrong entry in his record. He put on the top one day
3	contradicting the date

So he got caught. He was making, he was in a hurry, he was in a haste to get the Indian guy arrested in order to suit the -- of making money from the owner while he was having moonlighting facilities.

So I told the mayor, and the mayor found out it was so. I let him go.

So those are the kinds of situations that you have to look into, how evasive the police behavior. They are not properly trained. They have no respect for the people. They are very ignorant about cultures of other, not only the Afro-American or Hispanic group, not to speak of 23 percent minorities that now live in America. Twenty-three percent minorities that now -- they have no respect.

Okay, let me go on, furthermore. Mr. Ajay Sen, same last name, A-J-A-Y, I just saw him on my way from Jersey City where I come from on the train. And he told me he was going to Washington. His house was, what you call, subjected to graffiti. His parents came in last week from different parts of Philadelphia, and all the kids were making remarks, and his car with graffiti and all this thing.

So he let me believe that prejudice has not gone

away in Jersey City. It is very comprehensive, very pervasive.

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Now, there was a guy who was kidnapped three years ago from Jersey City by a West Indian guy. And his parents reluctantly called the police department of Jersey City.

And the police department immediately thought that the West Indian guy should be severely punished. And I came to know of this situation. I called the cops, the police department, and the mayor to handle differently. Because in India or in Asia, you do not give him punch right away; you talk to the parents how they want you to handle it.

Indian guy.

The girl was going to the school. Presumably very lonely, solitary. She found out this boy to be friendly, and walked out with him for a weekend, and stay with him for almost two weeks. Comes back. And the parents, after my convincing arguments with them, accepted my recommendations to accept the reality. You are living not in a shell in the western world, so you have got to accept these kind of attitudinal changes, attitudinal changes of the young kids growing in the western culture. Because in Asia they are raised for marriages. Here, you have the dating marriages. So I was able, and I thank God I let the police officers realize that they cannot give the punches on that West Indian guy.

So I am talking about sensitivity training. Here,

you know, and the hype was, the Asian people, you all have heard, in 1987, the dot bastards. A group of misguided youths in Jersey City, historic moment in America, wanted to eliminate the Indian women because they have the dots, the sign of the marital status on their foreheads. So they wanted to eliminate, because the Indians have grown from 3,000 to 20,000 in Jersey City. And their success is phenomenal. They are not on welfare. They do not go on unemployment. They have brought Jersey City back to life, economic revitalization. Every corner of the street has been revitalized by the Indians working 16 hours, seven days, running the stores.

And it is not their fault, not at all, to send their children to the best schools in America, driving two cars. And if it is the cause of eyesore, or the cause of concern, illegitimate concern on the part of the blue collar jobholders, children whose parents could not achieve success, to be angry and jealous and mad at the success of the young Indian children and their parents, it was their fault, their inability to hold a job, and to send their children to the best schools, like the way the Indian parents have been sending them.

And the Indians have been victimized nationwide by the recent designation for the last three or four years as a model minority. Because they have the highest educational pattern, they are the best students in the school, colleges, and the Asian people control 52 percent admission in the best schools in America.

2.2

What I am trying to arrive at, that the motivation that the children of the mainstream should learn from the Asian people has been reiterated by the U.S. Senate and the President many times: follow their example. They have brought the family value back to America. They have brought the motivation for advanced education. And they hold together, hold on. And their parents make tremendous sacrifice. No matter whether she is a professional, or he is a professional, not all Indian are genius. Not all of them are engineers, doctors. Some of them are store owners.

But they have their mission to make their children receive the best education in this country. And I still believe that this country is the land of opportunity, and it has given tremendous opportunities to the foreign-born people. So we took advantage of those facilities and opportunities.

At the same time, we are going through this comprehensive problem that exists pervasively against the Asian people. So I will talk a little about the dot bastards. One guy was killed in the city of Hoboken because he was bald-headed. And a friend of him, he was working with the CitiBank, and he went to Hoboken to have his

dinner. And the neighborhood kids, calling him bald-headed and making jokes and fun, dropped him dead, because they are dragging him to the fire hydrants. He was still struggling. And his friend walked out. He was eventually killed within two days.

1.0

Now, next town is Jersey City, where I come from.

And those 15, four young people, 21, 19, they went to Indian guy, Mr. Patelsen, broke his house. And beat him with big iron bars. And made him fell down on the floor. And he was so terrorized, he did not want to stay for one day in Jersey City. He moved out.

So I was instrumental in making demonstration nationwide, the Indian people are demonstrating in '87, '88, because Governor Tom Kean, with his Attorney General, Cary Edwards, came in Jersey City to address on the issue. And there was a law that was never implemented. You know, it came to our attention, Cary Edwards, anti-intimidation law, in the statutes of New Jersey, was never implemented, never in force.

So if Cary Edwards tried to say that there is a law, and he started implementing all the police departments in the State of New Jersey are required to report to the Attorney General's office on a monthly basis how many racial attacks took place in the precincts in that town, during that particular month. And then eventually the New Jersey

Legislature tried very hard to get a new law, to obligate the level of punishment for those criminals who wanted to victimize the -- no matter, they should not, exclusively they should, regardless of the color, creed, anybody who is subjected to racial prejudice or property damages, would be victimized. And the level of punishment to be next.

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So the law was finally passed during Jim Florio's administration last year, in the month of May and June, I guess. And I was overwhelmed. The citizens of New Jersey were overwhelmed when the law was enacted last year, in 1990. And you celebrated, and the President saw 1,000 people in -- in a synagogue, in that incident.

So Governor Jim Florio realized that there is a tremendous necessity for this kind of punishment to be meted out to those that are the criminals.

I also, the news media. They are also very anti-foreign-born people. Anti -- they do not give any publicity. They like to give publicity for violations or infringements, or infractions, a violation of your rights if it happens to be mainstream, not to the Asian people. Not to the Asian people.

Now, I will bring to your attention another violation. New Jersey Institute of Technology, there were three activists in the school in Newark. One is Kamal, K-A-M-A-L, the other is Tarun, T-A-R-U-N. And the third

person is Sagar, S-A-G-A-R. Those are the three students that were active in the student body in the State of New Jersey. Their fellowships, their scholarships were taken away by the New Jersey Institute of Technology.

And I met Dr. Fenstra, the president of the school. I wrote to the speaker of the house, New Jersey General Assembly, Joe Durant, a good friend of mine, and brought it to the attention of Senator Tom Kowan, New Jersey Senate, that they want to punish these Indian students because they were active, because they were saying, they were making recommendations to the faculty members that the Indian students are repeatedly being victimized, as far as scholarship is concerned. The two come in, the scholarship from one guy; they gave it to another person. And the persons they did not like were always, invariably subjected to this type of treatment, and it has been going on.

And I was out of the country for two months. I studied in India and London for two months. And I came back, and I got the letter that these students have been expelled, very unhappily, from the college. So I would bring to your attention that you have to look into the matter.

Last week, the U.S. Supreme Court felt that the anti-discrimination law does not extend to American citizens working for U.S. companies overseas. A lot of Asian people

work for American companies overseas. Many of them,
millions of them, that bring money, that bring orders for
the company. You know, Asian people: Indian, Japanese.
And they are now being discriminated by the U.S. Supreme
Court's law that the law does not apply, the
anti-discrimination law.

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And there is a guy who was appointed by President Reagan from my community, Dr. Joy, J-O-Y, Cherin, C-H-E-R-I-N. He probably is the best equal opportunity commissioner in the equal opportunity commission, appointed by President Reagan. And he is extremely unhappy the Indians are not allowed to buy motels, Asian people in the State of New Jersey. They are not given loans. They are being discriminated and prejudicially treated throughout the state.

And I do not have to emphasize, you all know how the Korean people have been handled in Manhattan, and in Jersey City. -- have to carry on the big swords. Every day their stores are being vandalized, so they carry the big swords to chase the criminals out of that store.

So I wanted to bring all this. And then there is another gentleman. His name is T-U-S-H-A-R, his first name. And the last name, C-H-A-K-R-A-B-O-R-T-I, Chakraborti. He is a young professional from India. They went to a store in Paramus to buy some of the dresses. After having selected

those dresses, and having reached the point of the counter, he was making the payment, the police and the civilian guard comes over and gets him arrested, takes him to the -- on the charge that he probably had proposed some dirty tricks with the young lady sitting on the counter. And he was in the jail. I had to call the mayor up while he was on the jail, and I was able finally to convince the mayor that this was racial harassment. And after two or three days, he was allowed to leave the jail.

2.4

So those kinds of situations are taking place for the State of New Jersey.

And finally, I would say, at the height of the -group in 1987, '88, I used to walk on the streets of Jersey
City to get the feeling of the Asian people, how they were
being subjected by the police and all this. Many buildings
are burglarized. The Central Union Heights section of
Jersey City, right across where the police precinct is
located, one Indian guy has stores, and 24 apartment house.
And every day his letterboxes were broken by the groups of
people who are vandalizing and wrecking his homes. And he
made effects, of no effect, of no avail.

And many Indians, women who are vegetarians, they are vegetarians. And they are making complaints that the -- outside their apartment every day, there are portions of big slices of meat being left overnight, to tell the Indian

tenants that if you do not like, get out of this apartment.
What kind of attitude is this? I want to ask the
Commission, is this the attitude that a police officer
should also have? When they called the police officer, the
police officer said, "If you do not like, get out."

1.9

Do you think it is an acceptable behavior on the part of the police? Certainly not. It is unacceptable, uncomfortable, unhappy. And probably it is ignorance that led the police officer to talk to the tenants. Everybody has his own or her own attitude whether they will take the meat or not. Who the hell is he to tell the tenants that if you do not like, get out?

So those are the types of behavior, unacceptable and --

Now, lastly, Mayor Cucci, the previous mayor of Jersey City, was considering appointing one gentleman as the police director. I forgot his name. And I found out that his son was in hold with the dot bastard group. And they tried to tell him do not appoint that guy. He still would not listen.

Then it came out in the newspaper, <u>Jersey Journal</u>, on the next day Mayor Cucci had to drop him from his -- to be appointed as the police director. So I enjoy, I am an activist, I enjoy. And I feel that America still has racism, prejudice against not only the Afro-American

community, but she was right when she was saying every time you are seeing economic decline, it is true, admittedly, that the new immigrants are being picked on at a higher rate. Because they think that the unemployment is due to the foreign-born people. "He took over my job."

You know, on 4th of November, I was a panelist speaker at AT&T, American Telephone and Telegraph Company on 4th of November, in the State of New Jersey, where 18,000 Asian people work. And this was the first time the nationwide conference was held against the success and challenges of 1990, against the Asian people. And I realize that just going down statistically, you know, but at the same time, it has reached out, racism and prejudice, or prejudicial behavior, in many directions that I have given a sense about those directions.

So I felt that American needs better enforcement laws, completely attitudinal changes on the police officers. And my friend, I salute him -- in the hiring of the police officers, you have to look into his background. And not just to hire him because his score is very high. See, try to examine the record that he has. How he was brought up. Was he brought up in an exclusive neighborhood? Or did he have a chance to interact, socialize with all the ethnic groups? America has become a mosaic of the world, the multi-cultural society. The culturally pluralistic

community in the world. It is not the melting pot theory that America wanted for the last 200 years. It would not work out.

Get into the mainstream instantaneously. That theory of socialism did not work out, and was discarded in the 1960s by Dr. -- we own the melting pot. And Allan Nathan Glazer, the chairperson of Hamburg University, I met him many times. And I will bring to your attention, this is a multi-cultural society. -- city, for the needs, aspirations, the history, the genre, lack of placement of each of the ethnic groups that brought their contributions to make America the richest and culturally diverse country of the world.

Do not perceive America to be a melting pot right away instantaneously. You have got to add the -- give them a chance to socialize in the mainstream. You have got to change; they have got to change. And eventually will make a better society for human beings to live in this community and this greatest country of the world. I still believe it is the greatest.

I came back from Europe, America is land of opportunity, land of immigrants. And it is no matter whether you came early, or I came after you. It does not matter. You are an immigrant, I am an immigrant. So you got to perceive the respects that each group has something

1	to offer to America. And if you do not realize, you still
2	suffer from the sense of superiority, artificially, that we
3	came here before, we brought the European culture, so we are
4	superior. It is not so.

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2.2

We are not going to accept it. And the world recognizes that Asian have contributed. A great deal do not. -- do not. A Jewish gentleman married to an Italian lady in the fifties wrote that he thought making history of civilization. Only viscerally, during the last 50 years, western world is recognizing what India has contributed for the enrichment of the world. Forty percent of the world civilization, civilizing factors have come from Asia and India. And it is not true that Europe has contributed. Europe was a small continent. Long before Europe was civilized, 5,000 years the old China and India had contributed.

So you cannot suffer from artificial superiority, you are the supreme being. No, it is unacceptable. And thank you very much for giving me the opportunity.

MS. FARBER: Thank you, Mr. Sen. Questions from committee members?

MR. RODRIGUEZ: I have basically the same question I had for Mr. Jones. Mr. Sen, you heard Mr. Jones tell this Committee that what we need is sensitivity training for police officers. Do you agree?

1 MR. SEN: A hundred percent, I said so.

MR. RODRIGUEZ: And does it mean that we are going to start sensitizing police departments? The way I look at it, it is going to take years and years to sensitize these people. Because on the one hand, Mr. Jones wants them to be sensitized with regard to black Americans,

African-Americans. You want them to be with Asian Pacific or the Indians, and whatever. The Puerto Rican Congress probably later will tell us the same.

Who is going to be doing the patrolling of the streets while we train these people?

MR. SEN: Okay. May I finish your question, sir?

I would say that in -- years for providing this sensitivity training. You publish in the manual what are the basic strategies in dealing with those different ethnic groups,

Asian people, or Hispanic, or black people. In the manual, you give them what basic needs have to achieve in dealing with the members of that community. And in patrolling, once they have received training properly, and have been monitored by the civil righters, you have to leave scope for division. You cannot overnight expect. Your expectation level has to be in the beginning very low. You cannot -- it will take years to reach that goal.

But we cannot leave it out, the sensitivity training, from the training of the police officers. You

1	have to start from the grass, and you will reach slowly, and
2	you have to have the monitoring, and your expectation have
3	to be reasonable to start with.
4	MR. RODRIGUEZ: You are not suggesting that the
5	police departments are vandalizing Indian Pakistani homes.
6	MR. SEN: No.
7	MR. RODRIGUEZ: Now, let me see if I can somehow
8	get this out of my system.
9	(Laughter.)
10	MR. RODRIGUEZ: Let me give you my definition for
11	discrimination. I spent 21 years in civil rights, so I
12	basically have a, perhaps a different perspective than most
13	people do, because I look at civil rights, in terms of
14	discrimination, with a different definition than most people
15	have. And then I look at prejudice in a different way.
16	My definition of discrimination this is the way
17	I learned it discrimination is the behavior of an
18	individual, the denial, the action of preventing or doing
19	something. That is discrimination.
20	Now, to me, prejudice and we talk about
21	prejudice all the time, especially nowadays to me,
22	prejudice is an attitude, a pre-judgment. Do you think that
23	prejudice should be illegal?
24	MR. SEN: You know, prejudice comes from home.
25	Prejudice comes in the school. So a person is brought up in

the atmosphere where he is raised, where he is going to receive his education in the school. So those are the places that need rectifications. The attitude of the families have to be changed. The schools got to appreciate that prejudice does not belong here, and prejudice is very dangerous for this society, detrimental for the community's benefit. And civil rights, as I trust, is nothing more than giving you protection from discrimination. It is not the excuse of this, but it is a protection from discriminatory behavior.

MR. RODRIGUEZ: Mr. Sen, you and I are going to agree, to me at least, I do not know about you, I suspect that Mr. Jones feels the same way. I have a feeling that I would leave this country today, that somebody is going to tell me what to think.

The minute that we begin to work with the mind of people -- and we are talking about sensitivity, and trying to convince people that this is wrong or right. But the minute you give the government, the way I look at it, if we were to give the government, or law enforcement in this country, the ability to send us to jail because of what we think, I do not want to be in this country any more.

MS. FARBER: May I use the prerogative of the Chair to make a comment here? I think we are straying a little bit from the premises that we are here to delve into.

We are not talking about telling people what to think, and we are not talking even about telling people not to discriminate. We are talking about discrimination based on race, ethnic background, religion, and those kinds of criteria that the law in this country has already determined are illegal. So we are not talking about discriminating on the basis of other criteria, other than race, religion; ethnic background, and after that, sex. That is what we are talking about.

We are not talking about telling people what to think. We are saying, "You cannot discriminate, you cannot act based on somebody's race or religion." And that is what we are addressing ourselves to.

MR. SEN: Absolutely so.

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MR. RODRIGUEZ: Mr. Sen, the last question is, you talk about some of the citizens being denied loans and things like that, and scholarships and whatever. Did you go to the New Jersey Division of Civil Rights with these complaints?

MR. SEN: No, I requested those kids to bring it to the attention. I walked out of the legislature, the speaker, the Senate. I met the school authorities, the college presidents, and the student body law department of that. And I am trying to reach them; their phones probably are out of order or whatever, I do not know. I could not

reach them after I came back from Europe.

And I got the feeling that they will give them -I received assurance that these students will receive fair
treatment. That as soon as I left in November, to my
surprise, now if I know that they are trying to get rid of
those students who are activists. Three of them have been
expelled. And it is a disappointment for unfair treatment
that they have given to these students.

MS. FARBER: Any more questions?

RABBI KUSHNER: I have one. You have spoken a great deal this afternoon about Jersey City. Are there any other communities in the state where there are serious problems, in your opinion, particularly with regard to the police department? And if you would, if in situations there are problems with the response of the police department, could you, or would you distinguish between white police officers and police officers of color, the way in which they respond to issues within the Asian community. Is there a difference at all?

MR. SEN: I would say that it was not the Indian community who are subjected to treatment in those years. The black people who are going through all kinds of racial mishandling in Jersey City. And I would not have any experience whether the white police behave differently from the black police. I have no access to that kind of

information, because I have never --

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percent, that the cowboy attitude still exists, at least among two or three percent of the police officers. And by virtue of their power, the police power, the thing, the sense of arrogance is there. The sense of exercising authority is there. The sense of treating other person with no respect is still there. So those kinds of behaviors are still being observed. And every time there is a problem, I have dealt with the mayor and the police director, I have brought in my access, did help the Indian community to ease out of those situations. And access to the Governor probably did help.

So I would not know what other ethnic groups have received, you know, treatment-wise from the police. Black and white, I did not have. Truthfully speaking, I submit this before the Commission.

RABBI KUSHNER: You have also spoken a great deal, understandably, about the Asian/Indian community. Is the experience the same for those of the Korean community, those of the Chinese communities in the state?

MR. SEN: Absolutely. The Korean people throughout the nation -- you know, in Los Angeles, California, I have those papers -- the increasing violation of their rights have been a noticeable feature. For Asian

Americans, the standard of the 1980s is more hostile. It is more hostile. For them, it is because of the limited economic opportunities. They pick on the Asian people that these people are raised successfully. They made money, are very successful in owning grocery stores, the Koreans, the Chinese. So nationwide, they are being picked on at a very high rate.

But you know, I can bring it to the attention of the distinguished members for your information. U.S. Immigration Department passed a new law called 1990, Immigration Act of 1990. And they debated whether to increase the quota, global quota, from 550,000 annually to come over to this country, to 750. And they debated. Because on the one hand, immigrants are accused that they take the jobs. Many of these such studies have been made they do not take, Asian people do not take other jobs.

On the other hand, they are saying we have to cut back in order to get unemployment at low rate. We have to cut back the immigration. And they realize that in America, there is a problem. None of the students of the mainstream go for scientific training. They do not go for math. They do not go for engineering, they do not go for medical. Who are those people? It is the Asian people who are serving America effectively in those areas. If they did not have those Asian people, it would have gone down from the third

1	position	to	tenth	position	now.
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Because of the Asian influx, America is still
number three in those fields. In the 21st century, it would
still go down if they did not increase their quota. With
the increased quota, they are anticipating bringing in more
Asian people to man those deficiencies that the Americans
are going through.

So every year they, effective October, 1990, they have started letting immigrants come over from 550,000 to 750,000. So that itself tells immigrants do not take away jobs from the mainstream.

MS. FARBER: We have run over time. But if anybody on the Committee has any other questions -- Roland?

MR. ALUM: Zulima. Mono, how are you?

MR. SEN: Hi, fine, thank you.

MR. ALUM: Many of the comments that you have made, of course, apply to various other groups, especially to some of us who are Americans by choice. But I just wanted to focus on one aspect of your presentation that I want to make clear.

It is your feeling that the Asian community, in those two communities where there is a higher, heavy concentration of Asian-Americans -- I am talking about Jersey City and Hoboken in Hudson County. It is your feeling that the law enforcement agencies, the police force,

do not protect the community adequately from vandalism and from youngsters who engage in all kinds of personal insults, to the extent of homicide.

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MR. SEN: Well, to answer your question I would have to say every time I have spoken to the mayor or the prosecutors or the police director, they tell me that the limited number of police officers do not allow them to respond to the phone calls immediately right away. It takes almost half an hour, or an hour sometimes, to your surprise and shock, to respond to those calls.

But if you have access to politicians, activists, then you can bring the police officer. Not all the time, but most of the time you are able to get their attention.

But what happens to the man who does not know, if I am not there in the town, the police would not respond? So obviously the man would be subjected to wait, long wait, and have his property either damaged or whatever.

But on the whole, I found, in dealing with the police officials of Hoboken and Jersey City, they have learned how to respond to the needs of the immigrant people much more effectively, fruitfully, productively than they were doing three years ago.

MS. HILL-SMITH: Mr. Sen, where were you when I was state president? We could have turned this state upside-down. Keep taking. Because we are the majority.

Put us together, and we are the new majority. And I know

Mr. Jones is not going to let that go by.

But I appreciate so much your comments, and the broadness of it. Because that melting pot bit, I like that. We can work together without losing our identity, because I am not going to lose my blackness to nobody. It is mine.

MR. SEN: Neither me.

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MS. HILL-SMITH: It is mine. Took me 65 years to get it, I am going to keep it. But it shows you that this is a fabric throughout the whole nation. And this nation is never going to be what it can be until it deals with these basic, basic problems.

And we do not have to take all the police off the street to teach them how to treat one another the right way. Doctors go to school continuously, educators go to school continuously. Police have to go to school continuously so they can keep in trend with the times. What we are doing here is going to help the police in this country. What happened in Los Angeles is going to help the police. We cannot penalize them. We have got to help them because they are here; they are part of the institution that has to make life what it should be in this country. And all this attention on them is going to make them have to shape up or ship out. And we are going to have to do that collectively.

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And I am so happy that these two fine men were

here with their great presentations this morning. 1 2 MR. KADLEC: Just one quick question. MR. SEN: Yes. 3 MR. KADLEC: Mr. Sen, did I just hear you say that 4 over the past three years the police have improved their 5 6 service to your community? MR. SEN: 7 Yes. MR. KADLEC: Would you please tell us how, what --8 to have made that assessment? And what new actions have 9 10 been taken? MR. SEN: Because they have been allotted many 11 times, whenever there is a problem, the phone numbers of the 12 police director were distributed to most of the Indian 13 Particularly the businesspeople, members of the community. 14 15 they were given the phone number where they could reach the 16 police director. And the hotline of the mayor was made 17 available to some of the business at a premiums. So that way, it has eliminated the need for delay of the police 18 19 department to address their complaints. 20 So that one way. And not only, you can bring in 21 and hold frequently, maybe once a year or once in six 22 months, -- of the police director and the mayor to address 23 how they are going to address on each issue that would be 24 brought to the attention of the police director, or the

mayor of Jersey City, or impact any city. So that is the

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better way to hold conferences, and let the police officers
sometimes come to your functions, and see how each ethnic
group, they have their cultural activities. So that they
will have an essential, what you call, understanding and
appreciation how each ethnic group perform, interact.

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So both ways. Two-way traffic would probably be helpful.

MS. SABIN: Just one question, Mr. Sen. I do also appreciate the fact that you are here sharing these experiences with us. But do you believe that that has eliminated the symptom? Or has it really gone into the problem?

MR. SEN: It has not gone into the problem. You know, it has alluded to the symptoms superficially. It has not gone. Because I have tried to emphasize you to understand, as long as the sense of prejudice or prejudicial behavior comes from your home, it is not going to go away. And there are many ways I have been working with. I have worked with many interfaith groups, I have worked with the school system, Board of Education. I have worked with many committee groups, I have worked with the Jersey City State College, multi-cultural department, to -- undergraduate level. So that racial prejudice against any ethnic group would be eliminated over a period of 20 years time.

So that when the children go to the school system,

all at the undergraduate level will learn what each ethnic group has contributed for enrichment of America. That is a better way of making them feel what each group is respected, each is considered part of the main society.

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MR. SAMET: I just wonder, we asked Mr. Jones earlier if there were any statistics available regarding the treatment of Asians who are in conflict with the police, or who have cases that the police are involved with. Do you have any such statistics? And do you have them for the state? Do you have them for any municipalities? Could we have them, if you do have them?

MR. SEN: I think, sir, you could have them with the Attorney General's office. Because they have started maintaining those statistics, racial slurs, or racial attacks, since 1988. And they have those statistics.

If they do not, I would probably be able to provide you with some statistics in northern part of New Jersey State. Not for the entire state, but certainly for the northern section of New Jersey. I certainly would consider it my privilege to provide you with.

MR. SAMET: Have you investigated, as Mr. Jones has, some of the alleged complaints of --

MR. SEN: Yes, yes. We have. We have. In Parsippany, in Jersey City, in Hoboken. And in one -- let me tell you, where what is his name -- there are two

instances I forgot. I should bring it to your attention.

In Hoboken, a landlord was trying to sell his condo. And he said it is openly marketed in 1989, "I do not want any dot bastards in my condominium." He made that kind of remark. I made him cry, I made him withdraw his statement, I made him apologize before all the 60 tenants in presence of 200 American tenants, to apologize unconditionally.

And there was a man I think in, near Elizabeth,

Walker or some -- I have the paper clipping. And he made a
statement, he was running for mayoral position. And he
said, "I do not want dotheads to come to my town." And when
I called him up, the next day he started denying it, and he
wanted to meet with me privately. I said no way. "You have
to come and apologize before 100 Indians that you never
intended to make that kind of remark."

Tearful as he was, and I felt very happy. I said, "How could a man 65 years old could become the mayor, or even attempt to become the mayor, when he does not understand how the behavior of the people in the 20th century, almost at the close of it, or the beginning of the 21st century, is going to be nationwide? Globally. You do not understand global politics? You did not receive any education? Your mother, parents are so poor they did not send you to the school?"

Then, helping me to bring to your attention all
the fact. Then in Kearney, there is a place in Kearney near
my home in Jersey City, Newark, four students, they kicked
two Indian and two Pakistani students who have completed
Masters in Engineering. And they were drinking, those
Indian and Pakistani, probably they were a little
over-drunk, in the cafeteria. They were sitting in a
restaurant near Kearney. East Newark, the name of the town.
And all these poor kids, both of them, and started beating
them, and called, "Hey, Pakistani and Indians," and used all
kinds of slurs. And they make complaints to the code house
of East Newark town, and invited us when the day was fixed
for us to go and appear before the magistrate and the code.

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And the code get, at the end of a year, very minimum punishment for the kids, \$15, \$20. And when the Judge was hearing it was about 11 o'clock, he was postponing the case, postponing it, until such time he would feel that he would walk out, and he would have the time to deal whatever way. We did not let it go that way. We stayed until 12 o'clock.

And the Judge made some remark. He said, "What Indian lawyer asked, this is wrong. You have to get the medical certificate before you can deal." He said, "No, no, no, I do not want to listen."

So he give a discourteous answer to the Indian

lawyer. And in the end, he made remark, I was not in there during the whole time, "Are you Indian?" All these things he start. When the Judge went to ask for sentencing was done, we say, "Judge, there is no bearing whether he studied in India or not. He had no right, legitimate right, to come and --" No, you do not go by religion or color. That is horrendous, on your part. "You are a stupid Judge," I told him. "You have no respect for human beings. You are unfit to be a Judge.

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"And I have access to the press, and go to the White House. So do not say all those dirty words any more. You learn a lesson. If you do that, we are going to give you a very good lesson." So he learned how to behave in a modern world. The -- has to change, your attitude has to change. That is what I am trying to tell you.

MS. CAMPBELL: One question. Mr. Sen, you talk about the delay and the response of the police to the calls? Do you think that your group is being singled out for this? I would suspect that that, too, applies to other groups.

MR. SEN: To some extent, it is true that particularly they will single out to the new immigrants group, the Asian, Chinese, the Viet Namese, they would definitely single out them. They would give priority to the people who have been living here for a longer time than those people who have just immigrated.

1	MS. CAMPBELL: I am not so sure that is true.
2	Mr. Jones, have you had any complaints about the delay in
3	the response of the police, to calls?
4	MR. JONES: Yes. There have been complaints about
5	how quickly they respond. And of course, the greater body
6	of complaints after they respond, the lack of attentiveness.
7	That the nature of their complaint is a legitimate
8	complaint. That somehow because it is biased, or if you are
9	talking about police brutality, whatever it is, that it is
10	not legitimate because they are bringing it, and because
11	they could not bring a legitimate concern to the table.
12	So it is a sense that their relative worth as
13	citizens is less than that of the majority.
1.4	MS. HILL-SMITH: And for the record, could I just
1.5	say one thing? What, my friend from Asia, India, Mr. Sen,
16	what he is talking about with his report, his
17	organization and the state NAACP, NAACP down through the
18	years have made these things possible. Because we have had
19	to do these things without the help of the government. So
20	we are happy that it has got to the point where they are
21	keeping the records, and then we have to keep the record of
22	their record-keeping.
23	MR. BALCH: Mr. Sen, maybe I did not note it, but

do you have any instances of actual police brutality toward

Asian-Americans to report to us in New Jersey?

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1	MR. SEN: No. I would not say as far as the
2	Indian community, as far as police brutality is concerned,
3	has reached that state. But why do we feel that the dot
4	bastard group should have received better attention? The
5	prosecutor, D. Pasquale, refused to treat the murdering
6	of in Hoboken as racially motivated. He is taught that
7	it was a murder, simple murder. And we in the Indian
8	community nationwide felt it was racially motivated.
9	So he wanted to downplay from racial motivation,
10	to ordinary murder case. You know, it was not. And we we

So he wanted to downplay from racial motivation, to ordinary murder case. You know, it was not. And we were not happy with that. Even today, we are not happy. So that was the only time we have experienced the police, what you call, play -- it is not brutality.

MS. FARBER: Thank you. Mr. Jones, I have just a point of information. We received in the middle of December a letter from the Bergen County NAACP, copy of a letter from Bergen County NAACP, addressed to the Division of Criminal Justice in Trenton. The letter is unsigned. Did you receive a copy of that? Can we treat that as an official communication from the NAACP?

MR. JONES: Can I see it? Yes.

MS. FARBER: You are aware of that communication.

MR. JONES: Yes. Would you like to keep that? We

24 have another one.

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MS. FARBER: We have extra copies.

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1	MR. SAMET: To your knowledge, were the CCs sent
2	their copies?
3	MR. JONES: To my knowledge, yes.
4	MR. SAMET: Who was it sent by?
5	MR. JONES: It was sent by our Bergen County
6	chapter of NAACP. And the CCs for everyone's attention,
7	Governor to the Attorney General, Division of Civil Rights,
8	the Bergen County Prosecutor, Town Council, and to the town
9	manager.
10	MR. SAMET: Was it ever responded to, to the best
11	of your knowledge?
12	MR. JONES: I do not know that it was or was not.
13	I know that there has been some discussion from people like
14	the county prosecutor and others who were CCed about some of
15	the issues detailed in the letter.
1.6	MS. FARBER: Thank you. Thank you to both
17	presenters. We stand adjourned now until 2:30, when we will
18	reconvene. And I invite you to submit any additional data,
19	statistics, cases. The record would remain open for 30
20	days, as I mentioned earlier. We welcome any additional
21	information from the two of you. Thank you.
22	MR. JONES: Thank you.
23	(Whereupon, at 1:10 p.m., the hearing was
24	recessed, to reconvene at 2:30 p.m. this same day, Monday,

April 8, 1991.)

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1	AFTERNOON SESSION
2	MS. FARBER: I would like to call this meeting to
3	order, please. We have with us this afternoon members of
4	our next panel. The Honorable Robert J. DelTufo, the New
5	Jersey State Attorney General. To his left, my right, Chief
6	Clifford Maurer, who is the President of the Chiefs of
7	Police Association of the state. And to Mr. DelTufo's
8	right, my left, the Honorable Richard Hickey, who is the
9	President of the County Prosecutors Association.
10	Now, they received the packet that was sent to all
11	of the panelists, so they are aware of what the topic is for
12	discussion today. If there are any questions that the
1.3	panelists have before they begin their presentations, we
14	will be happy to respond to them. If not, we will get right
15	into the presentations. And the way we will conduct them
16	is, you have a presentation, we will listen to that, and
17	then the members of the panel will have questions, I am
18	sure. That is the way that it happened this morning.
19	MR. DELTUFO: Okay, if I may.
20	MS. FARBER: Please do.
21	MR. DELTUFO: Do not sit so far away.
22	(Laughter.)
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1	STATEMENT OF HON. ROBERT J. DELTUFO, JR., NEW JERSEY STATE
2	ATTORNEY GENERAL; ACCOMPANIED BY HON. RICHARD E. HICKEY III,
3	PRESIDENT, COUNTY PROSECUTORS ASSOCIATIONS; CHIEF CLIFFORD
4	J. MAURER, PRESIDENT, CHIEFS OF POLICE ASSOCIATION; WAYNE
5	FISHER; FRED DEVESA.
6	
7	MR. DELTUFO: If I may start, I would like to say
8	that appearing with me today are Executive Assistant
9	Attorney General Fred DeVesa, who has been with the
10	Department for longer than he would like to remember, I
11	think, for many years. But has had a really very strong
12	hand in putting together the various initiatives that have
1.3	been undertaken by the Department of Public Safety over the
14	last 10, 12, 15 years.
1.5	And also Wayne Fisher, Dr. Wayne Fisher, who is in
1.6	charge of the Police Bureau in the Division of Criminal
17	Justice.
18	MR. SAMET: Which one is he?
19	MR. DELTUFO: Wayne? The good-looking one back
20	there.
21	(Laughter.)
22	MR. DELTUFO: It is a pleasure to be here this
23	afternoon. As I understand the topic of our panel, there
24	are fundamentally two questions which you are asking of us.

One is, are law enforcement policies adequate in dealing

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positively with the community? And have they produced better police-community relations?

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I would answer yes to the latter, but I would also add and caution not to the full extent that is required.

And I would answer no to the former, because we can and must and shall do more, and do better. And I say no because, quite frankly, any deviation from a norm of propriety is unacceptable to me, I think, and to law enforcement, and to those involved in the administration of criminal justice in this state.

Any situation in which police and the community lack an understanding and an appreciation of the role and duties and pressures and obligations of the other, and/or in which there is some lack of trust, or some lack of communication between all segments of our society, are also unacceptable situations.

That having been said, let me say and emphasize that I believe that New Jersey has been very sensitive to the issues which you are considering this afternoon, and that New Jersey has done much to improve communication and practices and relationships between the community and law enforcement, and the practices of law enforcement itself.

I would also emphasize to you that in evaluating any of these situations involving the police and the community, that one has to bear in mind that there are

literally millions of contacts between police and citizens every day. Not millions every day, but building up over a period of time. That many of these contacts go very well, and that in many of them there is a great deal of restraint used by police officers when force might be appropriate. So that whatever one sees, as I call it, the aberration, has to be seen, I think, in the context of the totality of the whole.

I would say to you that New Jersey is in good shape, as I see it, from a national perspective, in terms of what is in our society, and what responsible elements of our society have done to try to deal with it. But I repeat to you again that we are certainly not at the end of the trail, and we need to keep the initiatives proceeding. And that any one deviation is unacceptable.

I would like to describe to you very briefly, because you have, I believe, an outline of a written statement that goes into some of these things in more detail. But just to skim over it, some of the things that are ongoing, and have been ongoing in New Jersey. I would also mention to you that many initiatives are operated and pursued through the police bureau and the Division of Criminal Justice, which was created several years ago to try to ensure a more systematic response to the growing demand for improved delivery of services to local law enforcement.

The aims of that bureau are to promote better administration in police departments, to see that better programs are devised and implemented, and to try to see that the quality of service to the public is enhanced. The police bureau and representatives of criminal justice,

Mr. Fisher and Mr. DeVesa, myself, work with various law enforcement organizations to achieve these goals. With the Chiefs of Police Association, with police unions, and union representatives, and with community representatives.

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Just a very quick overview. Over, I guess longer than 10 years, we have been involved in the Department of Law and Public Safety. A period of time, by the way, which involves the tenures of six Attorneys General. There has been an ongoing effort to combat bias and hate crime. have worked closely during that period of time with the Anti-Defamation Leaque, and have tried to improve the reporting of these types of crimes and incidents. tried to maintain statistics on the commission of these types of offenses. And I quess probably most importantly, there has been attached to this type of deviation the voice of Attorneys General throughout this period of time, that the investigation and prosecution of bias and hate crimes are a priority matter for the Department of Law and Public Safety, and for the law enforcement establishment in New Jersey, and will be pursued.

As part of this initiative, there has been an effort to stimulate in-service training of police officers, and also entry-level training police officers, in sensitivity to this type of offense, to try to indicate to police officers how they might better investigate these crimes, how they might better help the victim, how they might better relate to the relatives and to people that are affected by such offenses.

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Last year a video that was produced by the Division of Criminal Justice and the Anti-Defamation League, produced and manufactured and released, concerns this type of sensitivity training. And that has been forwarded to police departments around the state, with the suggestion that this form part of an in-service training program. And that is certainly something that is to be used on an entry-level basis.

While we are talking of police training, there has over the years been a sensitivity to continue firearms training. And recently, a curriculum has been developed for the police academies on the use of force by police officers. That is described more fully in the statement. But it is trying to give a sense of when force should be used, under what circumstances, and to what degree. And to go into that subject matter in great depth.

In addition to that, I had mentioned the

sensitivity training. I would also mention a cultural awareness training, which is being attempted right now for State Police in an in-service basis, to try to attune police officers to the nuances of the various community groups that exist within our society.

In addition to that, in terms of training, we have had programs pursued by the police bureau and Criminal Justice to orient new prosecutors, and also an orientation course with the assistance of the Chiefs of Police Association for new police chiefs.

In the area of community relations and criminal justice standards, taking the latter first, I guess, the Department has an ongoing project now with the chiefs of police to develop standards for the operation of police departments around the State of New Jersey. Six standards were agreed to last spring, or summer, or recently, one of them being a standard on internal investigations and dealing with citizen complaints.

out, if you will, of this standard that is underway right now, a nuts-and-bolts outline of how this standard should be complied with. It will probably be released in the very near future. We can, if you would like, send along a copy of that after it is released, to make that a part of your record. Because I think that, and I will come back to that,

I think that is a very important thing to do, or to be done.

In addition to that, in terms of community relations, we have, through the Division on Civil Rights, and also through the Division of Criminal Justice, tried to monitor situations, sensitive situations that might develop in the community. But I think probably even more important than that is an effort which was initiated last spring, and which was ongoing for a few months, and is still ongoing. But which I intend to put a great deal of time and effort into, now that we have been able to develop a little staff support for the project.

It is to increase the dialogue between community groups and the police officers, so that there is some understanding and some trust and some respect. Not that there is not, in a large measure. But to the extent that there is not, that it is developed, and it is put together in proper form and order.

We have also, through the police bureau, undertaken a study of various lawsuits that have been filed against police officers in an effort to try to help us work on standards and training and the like. A firearm discharge study that goes back even over 10 years was initiated last January or February, and is in the process of being completed.

And starting, I guess, last November or December,

working with Chief Maurer and Prosecutor Hickey and other people from law enforcement, other community groups, we started to put together a task force to try to study the question of use of force in its broad ramifications, to try to come to some understanding of how citizen complaints should be dealt with, and how they should be handled. To try to set out the guidelines and the guideposts in the receipt and investigation and pursuit of such matters, so that there will not be distrust or suspicion on either side of the ledger: distrust from citizens that complaints are not being pursued with diligence and propriety, distrust and concern by the police that matters are not being handled fairly and they are not getting a fair shake.

I set forth in the written statement that is before you this task force which Mr. DeVesa will chair, and which will soon start its work, is going to deal with a variety of questions. Such as the extent of the use of force in our society. Why do these incidents occur? Are allegations of use of force effectively investigated? Are the procedures for the investigation adequate and systematic? Are the procedures adequate for screening and training law enforcement officers? Do law enforcement officers accused of improper use of force enjoy the same level of constitutional protection as other classes of citizens? Are the laws relating to use of force

appropriate? And are guidelines for officers adequate?

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So we are going to be looking at the statutes, and we are going to be looking at this firearms discharge study and other things to try to come to some better meeting of the minds. And this groups is composed of law enforcement people, and community people, and law professors. And I think hopefully we will be able to deal with things that are at the center of our social scene at the present time.

The overriding goals and objectives that we have, and I think we should all share, is to try to achieve, even though it is probably not achievable, a complete rapport between all elements of our society, not only police and minorities and other community representatives, but a rapport between different social groups with each other.

And an absence of any type of hate or bias incidents in our society, and the absence of any undue encounters between law enforcement and citizens.

In order to do this, I think there are some things that are basic and fundamental. These are things that are ongoing in the sense that we have been working on them, and a lot of it precedes my administration. I think the Department and the professional people who are here today, and past Attorneys General, have really been dedicated to this same type of effort.

But probably one of the most important things is

to try to foster this understanding and respect between all segments of our society. The community, on the one hand, we want to try to dispel this feeling that may or may not exist in some segments of the community, that they are reticent to make complaints. That we want them to understand that they have a free rein and a free right to do this, and that they are handled properly.

We want the community to understand the difficulty of the job of the law enforcement officer. I think many times that they really do not fully comprehend the stressful, life-and-death policing peace officer function that police officers perform. They are, after all, very important to the well-being of our society. They are the --not to use a hackneyed phrase -- but there is a thin blue line between chaos sometimes, and a civilized society. And they are very essential, and very necessary, and very dedicated people, for the most part.

And I think that we all have to understand that the negative incidents seem to come to the fore. We cannot be unforgetful of the many contacts between police and citizens, as I said at the outset, that go very well. And the many, many instances in which police are very justified and could use force, and restrain themselves from doing that.

You know, again, this is a true statement, even

though it has been said many times before. But a police officer often has to make instantaneous kinds of decisions that affect potentially his life, or someone else's, or the safety of people. I mean, it is very difficult to make those kinds of decisions under stressful circumstances. I think people have got to understand the role that the police officer plays, and the problems that he faces.

By the same token -- and this is where we get into the sensitivity training and the cultural awareness kind of training -- I think that we have to be very diligent in making certain that our police officers are sensitive to cultural diversity, and to differences, and to citizen entitlements. And to the concerns and the fears and the apprehensions of minority groups. And if we can foster this kind of understanding, through a variety of ways -- I mean, even minority recruitment fits into this mold at this point; that gives it a little bit of confidence.

But I think the important thing is a dialogue, is to get people together, to get them talking, to get them to understand. To get them to realize that they are all human beings trying to do a job, and trying to help each other. And we should not be adversaries, and we should be moving along on a very positive basis.

The initiative for doing this, that we are trying to accomplish and as I say is ongoing, but will be done with

even more emphasis and dispatch, is to encourage prosecutors to work with their human relations commissions, or if there is no human relations commission, or not an effective one, to create a commission, so to speak, composed of minorities and other segments of society, and the prosecutors and the chiefs of police and police officers, to get this kind of dialogue going.

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And one approach to this, too, that might be helpful is one that Chief Maurer suggested back last spring. Was we are forming now around the state these alliances to deal with the drug problems. They are composed of police officers and community representatives, community leaders. Perhaps what a better starting point for a dialogue is a group composed of all segments of our society, united in trying to fight against something that everyone can agree upon: drugs. That might be a stepping-stone as well.

But we focused this around the prosecutors' offices, because the prosecutor is the chief law enforcement officer of the county, a respected figure in the county, and certainly someone who interacts with our department all the time. I think it worked well in some places, more perhaps in some places than others. But as I say, anything that will foster this kind of dialogue I think is a very good idea.

Also important in achieving these goals and

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objectives is to perhaps consider some entry screening of police officer candidates. Now we do background checks, but I am not certain that the screening potential has exactly been exhausted. Now, the vast majority of police officers are upstanding people with very difficult jobs who are out there every day protecting society. Without some type of complete entry screening, however, it is possible for people who should not be police officers to enter into those ranks. And if we are able to cut that off at the front end, it is probably something that should be done.

By the same token, if during the service of a police officer one detects some type of problem, either from stress or some other cause, we should be prepared at that point in time to offer that person some specialized training, or to suggest that some other profession or business would be a more likely and beneficial use of his or her time.

We should, and again in achieving this objective, look to some type of mandatory in-service training, which there is lots of in-service training that is ongoing now, but there is nothing that mandates it. There are economic considerations and constraints to this. Taking police off the streets for in-service training puts a burden on our municipalities. But nonetheless, it should be considered.

And I think that perhaps central to all of it is a

fair and recognized approach for dealing with citizen complaints, and with internal review of those complaints.

We have to show a receptiveness to the receipt of complaints, and demonstrate a willingness to pursue complaints objectively to a fair conclusion. At the same time, show to the "accused," the person who is the recipient of this complaint, a fairness in procedure that will satisfy any concerns from that score.

And I think that this is really a question of not leaving anything to chance or expectation, but really having a procedure laid out so that everyone understands it, and that everyone knows what to expect, so that there is no reticence on anyone's part to come forward with a complaint, and there is a receptiveness to receiving those complaints and to pursuing them in a professional way.

And the standard that was adopted last spring, and the protocol which is almost in shape to be promulgated, is designed to try to accomplish this thing.

In conclusion, let me say that our vigilance and efforts in this area of what I would call community relations is never done. As I mentioned two other occasions during my address to you this afternoon, there are millions of contacts between police officers and the citizens, and there is always a potential for some type of escalation of feelings or the like, especially in difficult, tense



situations. And we have to try to guard against that in every way that we can.

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We have to, I think, beyond police and law enforcement and community relations, work very hard in our society to try to foster that trust and confidence and mutual respect and love among people that is the only path, really, to harmony. And it takes an understanding and an appreciation of different positions, and different cultures, and different people.

As the Rabbi is quoted in the Talmud, "We may never reach the solution, but we are never excused from the obligation of trying." I believe that New Jersey is ahead. I believe that we are fortunate in having right-thinking people in law enforcement and in the community, jointly trying to pursue the objectives that I have mentioned. But as I say, there is never a time for kudos or relaxation. I think consistently we have to try to appreciate the circumstances of each other, and develop the respect and caring that will make for a very healthy society.

Thank you.

MS. FARBER: Thank you. Should we proceed to the other two presentations? Or is it the pleasure of the members of the Committee to question the Attorney General first?

MS. SABIN: Ouestion.

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1	MS. FARBER: Questions first?
2	MS. SABIN: Yes. Mr. Attorney General, you talked
3	about the hate crime video, which I have seen, and I think
4	it is an excellent one. But what you said was the
5	suggestion had gone from your office that it be used in
6	police departments all over the state.
7	In fact, have any of them used it as in-service?
8	And how has it worked?
9	MR. DELTUFO: I believe yes. I believe it has
10	been used.
11	MR. HICKEY: It has been used. We have used it at
12	the police academy in Foster County. We have used it within
13	my department, the investigative staff, in the office.
14	Again, it is only a tool, because that is not the end-all of
15	end-alls. You cannot rely upon a videotape to do what is
16	our responsibility to do. So it is part of the training
17	process. I think it does heighten the sensitivity of the
18	officers. And it goes hand-in-hand with the victims' rights
19	programs that have sprung up, and the requirement of each of
20	the county prosecutors' offices to have a victims' rights
21	coordinator. All of this has gone to having a buffer
22	between, not for keeping them apart, but for sensitivity of
23	the investigating personnel with the victims of crime.
24	Now, what I think is the use of this has worked

and is working more and more with victims. Now what we have

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got to do is sensitize police generally to the public. And that sensitivity sometimes I think is a bad choice of words, because I think really what we are talking about is basically changing, or understanding the cultures of other people. Understanding what one thing which would not be offensive to one person, would be very offensive to another. And if people know that, then some of the careless mistakes that happen in the dealings with the public, maybe they will not happen.

I agree with the Attorney General that the, I think New Jersey generally is in pretty good stead, although we cannot condone any acts of excessive force by police, or insensitivity by police towards any people in the state. But I think that we have a unique system in New Jersey, one which is not the case in most of the other states in this country. And that is, we have a well-defined chain of command when it comes to law enforcement. The only thing that comes as close to what we have is the federal system, because we have the Attorney General at the top of our law enforcement community in the state. And his powers fan out to the 21 prosecutors, who then fan out to the chiefs of police in their respective counties.

So when a directive or any change in policy is initiated at the state level through the Attorney General, it has a direct network effect to the police. And for that

1	reason,	I thin	c we	are	way	ahead	of	most	of	the	other	states
2	in this	countr	y -									

MS. SABIN: Okay. Just to follow up, my only comment was that having seen that video, and you say that people in the academy see it, that is a small group. If I had my druthers, I would make it required for every police officer to see it, because I think it has something in it for everyone, if to do nothing more than to make them aware of some things that perhaps you are not aware of, that are done in that video. That was my only comment.

MR. HICKEY: They are done at the police academies, to train police that are coming in. It is certainly part of that curriculum. And I think it is probably shown in, I would guess in most police departments. I think it is better, rather than issuing directives, to work through the Chiefs of Police Association and the like to try to get these initiatives started.

MS. FARBER: Any other questions?

MR. RODRIGUEZ: General, does the Department of Law and Public Safety have any statistics as to cases of alleged police brutality in the State of New Jersey?

MR. DELTUFO: Well, we have -- in your packet is that study of lawsuits that were filed against police officers over a period of time. And there is an article that was written by Dr. Fisher and someone else that tries

1	to give the results of that survey.
2	We do not have any other kinds of statistics. I
: 3	think what was shown in that and I think there was
4	something like 600 lawsuits that were studied, and they
5	ranged from search and seizure complaints to a variety of
6	other things. I guess assault and battery comprise about
7	half of them. A lot of those suits were settled for costs,
8	I think, or some of them were, in any event.
9	I mean, it is hard to make anything out of it that
10	is, I think, perhaps meaningful for us this afternoon,
11	except to say that these incidents do happen, and we should
12	always strive to prevent them if we can.
13	I think brutality is probably too strong a word,
14	too. There are, as I say, there are millions of encounters
15	between police and citizens every day. And especially in
16	stressful types of situations, it is
17	MR. RODRIGUEZ: I was speaking more of alleged
18	brutality, police brutality.
19	MR. DELTUFO: Well, I guess okay. I did not
20	mean it that way. I am just saying that brutality is a
21	strong word.
22	MR. RODRIGUEZ: The earlier speaker had perhaps,
23.	at least under my impression, spoken of two possible

situations with regard to alleged police brutality, again.

And the way I had understood the speakers to say is that

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they perhaps, at least two theories, or two hypotheses as to
two reasons why you have this situation. One, a speaker
spoke about racially motivated brutality. He was speaking
of the fact that police officers do these things because it
is racially motivated.

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The other one was, as you had stated, that it is perhaps there is a need for sensitivity insofar as you mentioned maybe screening, pre-employment applicant for this position, and so on, and so on.

Do you, does the Department have any feeling as to which one of those two theories is correct?

MR. DELTUFO: Well, in the first instance, I mean, we certainly have a feeling for hate and bias crimes, there is lots of ill will between various groups in our society.

And I was talking about sensitivity training for police in that area.

Look, I know -- you see, it is -- I do not know of any instance in which a police officer was racially motivated in harming someone. I am sure it is possible that it happens, and that it does. I also find it equally unacceptable that even if it does not exist, that anyone out there in our society would feel that way, especially a minority person who feels insecure maybe walking around in the streets, or complaining to a police department or to police officers, because they feel there is this kind of

problem jelling.

attack the problem, if it exists, or the potential for the problem, if it does not exist, without even dealing with that. But I am sure there are incidents of this type. With the means that I was talking about before. One is training, one is trying to promote the dialogue between people so that there is understanding and trust and respect. And the other is to make certain that we have in place, everywhere in this state, a fair and recognized and accepted and proper and well-understood procedure for investigating any claim of excess, for whatever reason. And we are working to try to do that.

MR. RODRIGUEZ: And just one more question,
General. Do you think that the reason why these things
happen, whether it is because you have this macho image that
police officers are going to do that against whoever it is
because this macho image, once you give them a badge, they
are given a license to do these things that people allege?
Either, it is either the training of police officers, or
police officers-to-be, whether at the municipal level or
state level, is it a matter of more or less understanding
the procedures and the force amendment and things like that?
And the constitutional right of individuals to maybe
arrested, if that is the case, but not to be abused?

Do you think that if the department, the different departments were to create these guidelines of, as Zulima calls it, protocol, that that will diminish?

MR. DELTUFO: The training now for entry people has a sensitivity component to it. It also has a use of force component to it. It is just not in training in how to use a firearm, but some sensitivity as to force, and when to use it, and when not to use it. I think that has to be kept up. I think that some mandated in-service training is a good idea. And so I believe it even moved on that front, as well.

I also think entry screening is important. By saying that, I do not want to, in any sense, deprecate our police officers. I think the vast majority of people are very dedicated people doing a very hard job. But you know, if you are going to put someone out there with a firearm and with authority and the like, you want to make sure that the person is not the kind of person that you describe. And most police are not like that, although some people have perceptions of police like that. And the perception is an unacceptable situation in this society, just as much as the reality.

But we want to try to make sure that not one person who does not have the sensitivity, or does not have the right feeling for use of force, or is not dedicated to

fulfilling the aims of law enforcement, which most of our police are, does not get into that type of position. I think every police officer would want that. Because any time some excess occurs out of all these contacts, it gives a black eye to everyone else. And that really just, that should not be. So we should have that kind of screening and that kind of training.

Coupled with sensitivity training, though, and the use of force and the whole business, again, I do not mean to sound Pollyanna, and I do not mean to keep coming back to the same thing, but it is communication. People have got to -- and this goes well beyond police. You have seen the hate crime video. You can see the Ku Klux Klan or somebody going after people because of the color of their skin or race or something like that. We cannot have a society that is divided into pockets. I mean, we are going to collapse. We do not get anything done. It is very counter-productive.

We are coming to the millennium. We are supposed to be together at that point in time. We are supposed to get rid of this bad karma, and everybody is to be united. We have got to have better communication and understanding among people.

And maybe it is a fine idea that we try to use this initiative with police officers. I mean, after all, these are the people that protect us. They should, and are,

I hope, still respected people in our community. I mean, I remember when I was a kid and there were more foot patrols, Dick the cop on the street used to come up for coffee. And it was a nice relationship. We want to get back to that.

And why do we not try to use the police and the prosecutor and the alliance groups and those kinds of mechanisms to bring everybody together? And we do not want Asians, or blacks, or Hispanics, and somebody else, or Caucasians and others fighting with each other, either. I mean, that creates all kinds of problems.

So I do not mean to, as I say, sermonize here.

And it may be -- I do not think it is beyond our reach, if
we all put our will to it, let me put it that way. I think
it is our only salvation in this society. We have got to
love each other a bit more.

MS. FARBER: Steve, and then --

MR. BALCH: One of the things that has come up in our earlier discussions is the lack of data about complaints against the police for its use or abuse of power. I am wondering if one of the things that the Department might undertake would be some effort to develop a systematized way of compiling this kind of data. It would certainly be useful in terms of analysis, in getting some hold on exactly what is happening, what are the motivations behind the incidents, what are the patterns of the incidents.

And secondly, to the extent that this would be done department-by-department, and the extent to which it would be public information, it would put some pressure on those jurisdictions where there was an unusually large number of complaints, and where presumably something was not being done right.

I wonder if you could respond to that in the context of the task force mandate.

MR. DELTUFO: Sure. I think it should be part of the task force study. And I respond by giving an aside to Dr. Fisher and Fred DeVesa, that if there is something ongoing that I missed, please feel free to interject and put me on the right track.

Absolutely. I mean, to the extent there are a lot of departments, smaller departments, and a lot of some larger ones, are not equipped, or do not keep this kind of data, are not equipped to keep it. And we should. It would help us, I think, in analyzing what is happening, and be in a better position to correct it. And I think that that, if it is not on the -- we should consider whether it is part of the task force agenda. If it is not part of the task force agenda, whether it would be part of -- maybe it is, I do not know -- it would be part of the standards group. Because that seems to me to fall more into that category, that we should say every department should try to have some kind of

mechanism for maintaining this kind of data.

MR. BALCH: One more question along the same lines. The mission of this particular panel is broader than just looking into the abuse of power on the part of police officers. We are also interested in the adequacy of the whole pattern of law enforcement among the various communities in the state, and in the state at large.

I am wondering whether your office has ever contemplated, or whether in fact it has been done in the past, a general survey of the population of the state, trying to get their attitudes as to, A, the adequacy of law enforcement, and B, what they regard as the most prominent law enforcement problems of the state.

MR. DELTUFO: Quickest gun in the West.

(Laughter.)

MR. MAURER: I think that brings up a very interesting point. Just two issues that you have raised. First of all, my agency does make information available on the complaints that we receive from citizens. But I would be very careful in attempting to make an analogy about a lot of that information, because basically you are talking about a realm of complaints from someone, let's say, complaining innocently enough about the attitudes of policemen when they were stopped. And one of the things that we constantly hear our people are rude.



And when we then interview these people to determine what was the thing that made this contact, or was a negative contact, from the perception of the citizen, and the fact that the police officer was rude, is basically that the individual just, as we would like to categorize it, tended to business, and went up and got the documentation that was necessary, advised the motorist that they had committed a violation, went back, wrote up a summons, and delivered it to the motorist. Now, the motorist certainly was not happy with this. But the fact that the police officer was not about to engage in a dialogue on the highway as to the merits of this summons being issued brought on the context, on the part of the citizen, that the police officer was rude.

I do not think it is really a valid complaint.

This is what these people are trained to do. But I think it gets down to some of the things that the Attorney General has addressed. Not only does the police department have to have a better understanding of the citizens that it serves, but I believe that the citizens have to have a better understanding of the police department.

One of the things that I have done during the month of January is I had occasion to go to Connecticut, and assess a police department in Connecticut. And one of the, what I believe an innovative concept that they have

developed, was they developed a citizens academy, where they brought people in from the community and basically provided them instruction on how the police department operates.

Because I think there is a lot of misconceptions that exist in a community about what the police role is. And I think to then go out and say, "Are you satisfied with this service," people do not even understand about the service that is being delivered, so how can they make an analogy of whether the service is proper, whether it is deficient, what level it should be provided at, when they really do not understand the workings of the police agency?

MR. BALCH: Well, that was not really the only thing that I was getting at here. I mean, certainly people do have a general sense of what law enforcement is all about, and what it aims at. And they also have some sense of what their communities are like, and what sort of problems they have to confront.

I think what would be interesting in getting into broader dimensions of the kinds of issues we are looking at, to find out what the people of the state, and community by community, what the people in the state feel are the major problems they are facing, and how these impact on law enforcement. I do not know if that has ever been done. But it would certainly put a discussion like this in a much more interesting and useful context than it is now taking place.

MR. DELTUFO: I do not think that we have the economic or people resources to undertake that kind of survey. We are also not in that business.

It would seem to me that also, I am not sure I would be satisfied with the sampling, even though they are supposed to be statistically correct. I think we can probably get a better feel if we are successful in a county by county basis with prosecutors as the focal point, using the alliance groups and various municipalities, and other means of bringing people together and actually listening to complaints and concerns of people, having them filter into some remedial mode.

MR. BALCH: My -- survey suggests that a project like this, with a random sample on a state-wide basis, would probably cost something on the order of several hundred thousand dollars. In terms of its utility, I am not sure that the pay-off might far outweigh the cost. I would just offer that to you for your consideration.

MR. DELTUFO: Okay, thank you.

MS. FARBER: Dr. Hill-Smith?

MS. HILL-SMITH: Attorney General, glad to meet you at last. I come from two perspectives. I am a victim of police brutality, and yet I have got the best police department in the nation in Winonah, New Jersey, to the point that I put out a public letter for the policemen's

1 race.

And see, whatever we do here and throughout the country is going to enhance the life and the safety of police, because they are getting the rough end of the stick. I called all my police chiefs in Gloucester County after the Los Angeles affair, and let them know that we know who they are, and what they are about. And they are not about what is out there. Whenever anything happens like this, everybody gets painted. Just like when there is a heinous black crime, then all black people are automatically singled out. And that is just what has happened with the police department.

And you cannot run the country without the police department. The police have got to go back into the schools, talk to the kids, and come from that way up.

Because I could not function in Winonah, being in NAACP since 1963, without a conscious police department. They guard me day and night, because I am threatened day and night. And we do not want our Attorney General's office set up like the federal government. Please, keep yourself the way you got it.

MR. DELTUFO: Thank you. You do not know what you are saying.

MS. HILL-SMITH: I want New Jersey to run it the way they are running it, with the things that is needed to

pull it together. We do not want it running the way the federal government, because I do not always agree with the way they run things, and they do not always listen to me, either.

But this is a situation in this country where we have to get back to basics. That is with our kids, teaching our kids to learn to love one another. We have got to get back to the Christian basics of love, but you have said that two or three times with what you are saying. We have got to love one another. Either we are going to live together as brothers and sisters, or we are going to die as fools. And we cannot afford discrimination any more; it is getting very costly. Because everybody that came to me with a complaint, I said, "Sue, sue." And when you sue them often enough, then the government body of that town will get to that police officer who has that complaint when they have to start paying it out.

We cannot afford discrimination. We certainly cannot afford bad police-community relations. We cannot afford any of this that has held us back all these many years. We have got to work together. And this is my attitude.

MR. DELTUFO: Well, I apologize.

24 (Laughter.)

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MR. DELTUFO: No, I am only kidding. Listen, one

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1	thing about the schools, again, drugs are a real scourge.
2	But they are the stimulus for the alliance groups. They are
3	also the stimulus for the police officers going into the
4	schools on the DARE program and other things. And I will
5	tell you, to see I have been to any number of DARE
6	graduations to see the rapport and the feeling between
7	police and kids in a very positive atmosphere is wonderful.
8	So you are absolutely right.

RABBI KUSHNER: Yes, sir, Attorney General, first

I want to commend you on this task force that you are
setting up. I think these are things we are all concerned
about, and it is to your credit.

I would like to come back to the issue of the awareness training, the training program that you talked about, for what I presume is for recruits in the initial stage of a police officer's career.

From my own recollection of my own professional training, there are invariably any number of things that we all have to learn, that our educators tell us we have to learn. Some we learn a little bit more passionately than others. I wonder how much anyone can really become sensitized to the concerns of what the community is about, in a training program, if it is not supported on a regular and continual basis after the academy.

Could you just comment on, for one, because quite

frankly, from my own ignorance, I do not know how long that training program is, just in the academy. But going beyond that, how much time is spent on this cultural awareness?

MR. DELTUFO: Well, the sensitivity training is at the police academy. The cultural awareness has been started with the State Police on an in-service basis. Wayne, do you want to -- I will get you the details on that. But in terms of the initial training, is short-lived. It is a few weeks to a month, a couple of months, something like that.

Sixteen weeks, four months.

But the continued emphasis upon that, and upon other things, I think would be very useful and very important. Right now, the only mandated -- again, correct me if I am wrong -- the only mandated continued training is in the firearms area and the like. I believe that as a matter of practice, and as a matter of inducement by the police association, by our office, by others, is that there is lots of in-service training that goes on, particularly in the sensitivity area, cultural awareness area.

But to have that continually ongoing, and to have it continually brought home, I think is very important. And then, again, if we can expand that and try to somehow have that kind of feeling and attitude permeate relationships between groups in society, we will be really much better off.

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But it is not something that you should get one shot at, and then forget about.

RABBI KUSHNER: Is it a fair assessment, though, that at the present, we still have a long way to go? And that police officers are not getting enough of that training right now?

MR. MAURER: Well, I think that, just to pick up on one point, not to jump up on a soapbox. But I think basically one of the things, and the comment about this policeman who puts on a badge and thinks he is going to go out and conquer society, or if anybody threatens him he is going to utilize his authority to the maximum, I think this is really a societal problem, per se; it is not a law enforcement problem.

I think if you look at our society, we are in dire straits. I think if you look at some of the institutions of society, when you look at things like religion. I happen to teach classes up at Mercer County College, and if you ask people to raise their hand who even know what their religion is, I think you might be amazed. But I think that if you look at interaction between parents and children, where we are in a society where we are forced, because of the economic times, for both parents to work. When you look at the number of kids that we have that are totally unsupervised for an entire day. These are the people that

are becoming police officers in our society. So the training has to be continual. They are no different than anybody else in our society.

To say that we are going to show a video at roll call training, or that we are going to engage in a program that might cover a day or two days, is only really reaching the tip of the iceberg. When I came on this job 23 years ago, the police academy was six weeks in duration. It has tripled. And we are asking the policeman to basically grasp onto a tremendous amount of knowledge. Also, the focus. I mean, we focus a lot of attention on our training that deals with the use of force, we have talked about the use of force that deals with the criminal element of the job. I do not care where you go, it has been shown that over in Fort Apache in New York, 80 percent of their work loan revolved around social-type issues. There is where we have got to focus a lot of our attention, on that interaction between people.

And the other thing that is happening to the law enforcement community is we are continually taking on more and more social tasks. As I heard someone once in the Attorney General's office say if he was the mayor of a town, and he had to cut resources, the first place he would cut is the police department, because he knew that basically police departments are survivors; that whatever the task is, they

are going to assume it. I am not saying that they are going to do it perhaps the way it should be done, but they are going to assume that task.

We have asked police officers to deal in drug and alcohol problems, to deal with the homeless, to deal with the mental health issue. Those were all issues that we are now, that someone else in society was asked to deal with.

Now we are asking the police department to develop a partnership in that.

And the problem comes about for us when we address some of those issues, we are told that there is another segment of government that is going to step in to assist us, and many times it is not even there. So now the police just do not walk away and say, "Well, gee, everything is not working the way it should. We have to resolve those problems."

So I think it has to be a continual effort. And as I say, it is something that we just touch the tip of the iceberg, and we have to continue to work with. And I see what has occurred in California, we are addressing the force issue. But I think this goes well beyond the force issue. I think, as the Attorney General has been saying, we have to get people, whether they like each other or not, to basically work for the benefit of the community.

MS. FARBER: Mr. Hickey?

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MR. HICKEY: I would just like to follow up on that. First of all, when you talked about training, Gloucester County has a police academy. The academy is three-and-a-half years young. The reason of starting a police academy in Gloucester County was not just to train recruits.

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We have 24 police departments in Gloucester

County, the largest of which is 65 police officers. Now, we could not get enough recruits to warrant one class a year.

I mean, if that was our sole purpose.

The purpose was to provide for in-service training, for the retraining of police officers who have been out on the street for awhile. And that really was the thrust of this. I mean, if we run a special officer course, or we run a basic recruit class or two, I mean, that is fine. But the purpose of the academy was to provide uniform training for all the police officers in the county.

Now, Chief Maurer can tell you that no training is without cost. The police academy operates with volunteer instructors, either from my office or from other police departments, or from the Division of Criminal Justice at times, from the State Police, from the FBI. We recruit instructors from all over to come in and teach different courses. They are not charging for their time or their services. But every time a police officer attends that

academy, the Chief of Police in that community has to worry about whether that individual is on duty, and if he is, he has got to have somebody else covering that shift.

So now you get into an overtime cost. So while we operate at a no-cost, virtual no-cost program for police instruction, there are hidden costs. And those costs have to be borne by each municipality.

Training takes on across-the-board-type thing, whether it be report writing, whether it be community relations, whether it be crime prevention. All of these things are all part of an ongoing program. And I can say that for Gloucester County. I believe that I can say it virtually for every academy operating in the State of New Jersey.

There is not only the instruction that goes on in police academies. There is instruction in small doses, if you will, at roll call. Every police department will have in-service programs, not every day, but one day a week, or two days a week, as the time will allow. It is a constant, constant training situation.

Are we doing enough? No. Should we do more?

Yes. And if the money allows, if the time allows, if the manpower allows, we will do more. Because you never can get too much of it. It is not something that you can become oversaturated with. Training and retraining and retraining

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1	is just going to make somebody better. That is why all the
2	professionals require continuing education, whether it be
3	medical, legal, what-have-you. It is a continuing education
4	process.

But the other thing that was touched on, that I think is just as important, is, I have gone into 35 third-grade classrooms in the last three or four months. I asked the same question to every group of kids. And I have gotten all kinds of mixed responses. But the question I asked is, "How many people in the room are afraid of the police?"

And I go into a community where it is virtually upper middle class, there is not a lot of crime, there is certainly not fear of walking on the street, so on and so forth, and half of the kids in the room raise their hand.

And I am trying to figure out --

MS. SABIN: Excuse me, in all the classes half of the kids raise their --

MR. HICKEY: No. The interesting thing is, and of course this is something I know that Mrs. Smith knows more about than the rest of you, but we have one community in Gloucester County where we were having a great deal of problems. And we dealt with that to some extent. And my office went in and did a study of the entire department.

One of the problems we found with that department

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was that they had six less officers today than they had in
1977, and they had five times the number of calls that they
had in 1977, in 1989. Part of the problems, the community
relations problems dealt with the fact that a police officer
might initially show up, but then you never saw him again.
Well, there was no detective bureau, there was no follow-up
investigations, and it was based solely upon manpower. Not
solely upon manpower, but a great deal of it was on
manpower.

One person signed a complaint against a police officer. When we got involved in the investigation of that complaint, and while some of them we felt had some real merit, the Grand Jury did not. But the one complaint was, "I signed a complaint because nobody would talk to me. I figured that if I signed the complaint, somebody was going to talk to me."

And it was not a childlike attitude; it was a very serious, "I had to talk to somebody in the police community, and nobody was talking to me. So I signed a complaint against a police officer. I figured at least he would talk to me." And as it turned out, it was a follow-up investigative type of thing. It was not an initial response; it was not an attitude problem; it was not a bias situation. It was just no follow-up.

And again, that particular community has a problem

with manpower. I go into the school in that community and I say, "How many people are afraid of the police?" And not one kid in the class raised his hand. Now, why? Even with the shortness of manpower, they have police officers in the schools virtually every week, for bike safety, for training the crossing guards or the safety patrol, to work with -- I mean, their community involvement is there. It is just that they are not expressing and not getting across to the rest of the community the fact that they do not have enough manpower to do the job.

Now, as a result, the municipality is now hiring additional police officers in an otherwise very difficult budgetary time. And we are trying to help them with some grant money to get additional officers.

But back to the school situation, the school situation is one where the places where the officers are in the schools, and are Officer Friendly. Talk to the kids, tell them what they do, is where I have the least amount of hands going in the air when I say, "Are you afraid of the police?"

Where they do not have a problem, they do not seem to see the need for the police going into the schools, because generally speaking they do not have a lot of major problems, that is where I walk in and half or better of the kids raise their hands and say, "Yes, I am afraid of the

L	police." And then you can spend the next 20 minutes trying
2	to explain to them why they should not be afraid of the
3	police, but they are.

And we as parents do the same thing when we take our little kid down the street, see a police officer and say, "If you do anything wrong, he is going to arrest you." Rather than saying to the little kid, "Listen, if we ever get separated, you see a guy in a uniform like that, you go to him because he will help you." We are instilling in kids the fact that the police have one function, and that is to arrest people. And we do not remember all the times that police officers deliver babies, give emergency medical treatment on the street or at homes. They are generally the first response to an ambulance call. And there is a lot of good things that they do.

As I said earlier, that does not mean we condone things that they do wrong. Because when they do something wrong, if they do something criminal, they should be prosecuted like everybody else. But I do not want to forget that they do an awful lot of good things, too.

MS. FARBER: Mr. Samet.

MR. SAMET: First I would like to commend you, General, for the presentation you made.

MR. DELTUFO: 'Thank you.

MR. SAMET: You made remarks that I think some of

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us in our own professional lives have made before groups of police officers and other public officials, and said it very eloquently.

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Several questions emerged, though, from some of the comments made earlier this morning by panelists. And that is, in view of this kind of a philosophy and the initiatives you are taking, and those that have been taken by your predecessors for a 10-year period, one wonders why there is so much minority group distrust of the system that they claim metes out unequal justice with blacks, Hispanics, and others receiving a differential consideration by the representatives of the law than others of our society.

Also, your statements, which are impressive and important, need to, and I presume do, reach people lower down in the chain of command. But how do they get there? I mean, do the people really know that you think the way you do? I mean, how forcefully has this been presented to them? And how much of it is repeated? And how is it implemented by those in your chain of command? I have got four.

MR. DELTUFO: I will forget.

MR. SAMET: I will give you two, and the other two later.

MR. DELTUFO: Give me two and two.

MR. SAMET: Two and two.

MR. DELTUFO: The kinds of policies that I am

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talking about, and again they are not just unique to me, I do commend my predecessors. I commend people like Fred and Wayne who have been working hard in this area, as well. We have things that we are trying to do in our department, and we talk about it all the time, and we talk to people who are out there trying to get it done. So I think the communication is, even aside from writing, is pretty pervasive in our place. I mean, we have a community relations initiative, we have some juvenile justice initiatives. We have this use of force thing. I mean, there are lots of things going on that are very visible in this area.

As far as the first question, I am not sure that I can give you an adequate response. I would say a number of things, I guess. I am upset by the acrimony, I guess hate and dissention between groups in our society. Putting police and minorities to one side. I mean, I think Cliff Maurer spoke to that. Certainly, the hate crime video and the bias incidents -- now, that does not involve police -- bias incidents up 125 percent in our tabulations, in 1989, over 1988. We have got to stop that. I mean, maybe it is all indicative of the same type of thing.

In addition to that, there are other social problems which perhaps create this kind of feeling. We have experienced an urban decline over the last 10, 15, 20 years.

Unfortunately, as a fact, there are lots of minorities
living in those urban areas, and there is lots of contact.

That is where a lot of the drug trafficking is. There is a lot of contact between the police and minorities in those areas. And perhaps that adds to this picture.

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But I am distressed when I hear from minority people who have become accomplished professional people that they themselves are fearful as they proceed, because they are fearful of some police intervention. That, I think, can only be stemmed or dealt with, I believe, on the basis of things that I have mentioned. We just have to try and do better. And that involves screening, training, communication between people, and trying to have all of us understand the roles and functions of each other.

You know, in a way, and I do not mean to be disrespectful, but when you ask that question, it has really got a broader base. Why are we so divided? I think that, in the society as a whole, we cannot live that way any more.

MR. SAMET: The reports this morning were not so much that there is division in our society, but that the police officials see blacks, Hispanics, Asians as individuals who are, by virtue of their color or minority status, suspect. It is not that they do not want drugs to be eliminated from our society, it is not that they do not want to be protected from the ravages of people who are

criminals. But that they feel that they are disproportionately being selected for special kinds of treatment that is not justified.

MR. MAURER: Well, I think that in preparing to come here, one of the things I did, I took a look at a book called <u>Human Relations</u>. And one of the things it talked about that we have in our society, and I believe as a societal problem, it talked about the paradox of the fact that you basically have police that are comprised of middle-class Americans who certainly come into this job with prejudices. Before we can do whatever screening we want to do, these people certainly have prejudices when they come into the job, and basically are serving, when you look at urban areas, people who our society has, over a long period of time, I guess, chosen to discriminate against. And we have these people looking at the police department as, I guess, representing white supremacy.

So when these people interact with each other, they are already in conflict, before they even get to solve the problem that needs to be rectified. So we, as a society, we have some tremendous difficulties. And to lay the burden on the police and say that this is where the problem lies I think is we are really missing the point. We have problems as a society. I do not think we have problems just looking at the police and saying, "This is where the

crux of the problem lies." I think it goes far beyond that.

MR. DELTUFO: To the extent that we can do something about the things that were mentioned here this morning -- I mean, I agree with what Chief Maurer is saying. I tried to suggest that perhaps some of our social situations these days, in terms of the urban situation, might lead to more of these kinds of confrontations.

But again, the actuality of anything like that is unacceptable. The perception, even if it is not actual, of people to feel that way is unacceptable. And all we can do is to try to work harder, we will work in our sector and try to work through society as a whole, to breed better feeling among people, better communication. We will do the training, we will do everything. We will just keep plugging away.

I think, if we can just get to the point where we have people talking to each other at an earlier point in time, and try to understand each other better, I know that sounds like too simple a solution. But if we can just do that, I think we will be way ahead of the game. I mean, if we do that early on in life with lots of people, if people do not develop prejudices or backgrounds or feelings, that will help. I mean, I think we have to just -- certainly where I sit now, and for the time that I am occupying this office, we are going to try to do our best to foster that

1	kind of feeling among people.
2,	MR. SAMET: My last question relates to
3	MR. DELTUFO: Let's see, now, you have two more.
4	(Laughter.)
5	MR. SAMET: Well, you have given me a partial
6	answer to them together. And you have made, I think each of
7	you have made some references to the problem of budget
8	constraints, reduction in the size of the police force,
9	et cetera. You made references to needing to work with
10	human rights commissions or councils.
11	Have the budget constraints made this increasingly
12	difficult for you to do these kinds of things? And will
13	this be a continuing problem so that at a time when there
14	seems to be a greater need for these community relations
15	initiatives, you may find it is more and more difficult to
16	even do some of the things you were doing before?
17	MR. DELTUFO: Really, the answer is, we are going
18	to be able to do it, whatever the budget constraints. It
19	really was, in order to keep it up on a day-to-day basis and
20	keep everything jelling and expanding and rolling, I think
21	it important that we have some staff support in my office.
22	And we have that now. We are able, just by prioritizing and
23	juggling some things around, able to do that.
24	So I think we are going to be able to do it. I
25	mean, the idea of getting together and striking this

dialogue, and going this preventive kind of work is really part of the job description for prosecutors, and for chiefs of police, and for rank and file. So it is time. Not only is it the right thing to do, but it is time economically well-spent by everyone, because it should lessen tensions and incidents, and perhaps even criminal events.

MR. MAURER: From a local perspective, the dollar-and-cents issue is extremely important. One of the things that we all effectually have to deal with is something called the Garcia decision, where our people, whatever function they may perform, if it has any relationship to the police department, we have to pay these people. If we have an officer who wants to get involved in let's say a police athletic league, and there can be some inference drawn that that has a relationship with the police department, that individual can request compensation for that function because it has that police department relationship.

Dollars and cents weigh heavily. I think if each and every one of you went and checked with your own municipal budgets and looked at what may be cut out of a police agency budget, I can assure you that if you look from year to year, I am sure there has been reductions in the police training budget. I think I can speak on behalf of the police chiefs in this state, we realize the importance

of in-service training. Are we providing our people with as much in-service training as we would like to? I can emphatically state no.

One of the things that we certainly would like to see that would come about from the state is mandated in-service training. But then certainly one of the things our municipalities would do is go forward to the state and say, "Well, if you have mandated this, we would like some dollars to come down to us." Dollars and cents play a tremendous role in what is not done.

And I guess what the Attorney General has stated,
I think what we have to do as administrators is look at
things such as sensitivity training or cultural diversity,
and make those priorities in regard to the training that we
are going to provide to our people. But dollars and cents
weigh heavily.

MS. FARBER: Any other questions?

MR. KADLEC: I have two questions. First, out of the news reports of the videotape in L.A., one line of analysis, which I do not endorse but would like to discuss, is that police brutality, which is admittedly unacceptable, is nonetheless a symptom of a greater problem, which is a breakdown of the whole criminal justice system. I am interested if either of you gentlemen would like to speculate on that.

MR. MAURER: I guess I would ask, who made the analogy that it is a breakdown of the system? I would just state that regardless of what profession you look at, and I do not know what each and every one of you do, but I do not think wherever you could work, you could look at everybody who does the same thing and say that you do not have people who are problems. We have bad schoolteachers, we have bad attorneys, we have bad physicians.

And in this particular case, I guess we had bad policemen.

MR. KADLEC: Well, let me make it more specific than that. The analysis was done both by "Time Magazine" and also by <u>The Wall Street Journal</u>. Both places, I read this as a possibility.

Secondly, the claim is this: that there is a certain level of frustration evidence in police forces because of the increasing difficulty in getting criminals caught in the act of committing a crime into jail, for a whole variety of reasons. And that what has spread is a sense of, if I may use the word, sense of vigilantism, if you will, among certain police officers.

Do you view that as an --

MR. MAURER: I would say that is unadulterated hogwash. First of all, here are policemen who are pursuing somebody in a high-speed pursuit. They know absolutely

nothing about that individual. And decide to take him out of his car, and beat him to within an inch of his life. And we are going to say that these people are frustrated with the system? I cannot buy that.

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Basically what I look at is people who did not do what they were supposed to do, and the system should treat those people just like we treat any other criminal.

MR. DELTUFO: I agree with that assessment. And also, I am not going to comment about California. In New Jersey, we do have a much more integrated law enforcement system, as Prosecutor Hickey mentioned before. We have got a better structure, and I think we have got people here, in Keith Jones and other people that you have heard from and will hear from, who have attitudes of trying to solve some kinds of problems. So I do not think the law enforcement system or the criminal justice system can be characterized that way in New Jersey.

MR. HICKEY: The accuracy of the statement, I cannot say that I know exactly where I saw this or read this. But I understand that the California courts have virtually limited the screening capacity of police departments, and have restricted the basis for rejection from the position of a police officer.

While I do not know that we have an absolute uniform policy in New Jersey, at least within the

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municipalities that I am aware of, virtually every department now gets a psychological done on a prospective police officer. And that goes a long way, because education alone cannot be the test. I mean, I think that generally speaking, the officers in New Jersey are far more, better educated today than they were 20 years ago. I think that most police departments can look to college graduates without any problem today, whereas 20 years ago, a high school graduate was probably more the norm.

But psychologically, I do not know whether, unless you are getting the test, and again you are relying on the opinion of a professional to hopefully guess right that this individual, under a stress situation, is not going to react as an animal. But every police officer that is like every other person who goes to work every day, has his own personal problems which can affect his performance. And we do not know what those problems are going to be day-to-day. We just hope that by doing proper screening, that someone under a stress situation will behave as a human being, and not as what was depicted in the videotapes in L.A.

MR. KADLEC: My second question is really a point I want to make, and listen to your response. Has to do with the way you painted the picture, at least the way I have heard it, is this is almost an undoable task. If the standard is perfection, then how can you possibly get there?

It is almost a hill too big to climb. And yet we are going to be courageous and start going up the hill anyway.

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I suggest that another way to look at this -- and it is really the same issue that is confronting American manufacturing companies as they compete now in the world, which is something called total quality control. And it used to be in Detroit, a little hackneyed example, but I think it is useful. It used to be that 90-percent quality was pretty good, and that was justifiable, and they would do rework and all the rest. And now they know that 90 percent is not good enough; 99 percent, maybe 99.5 percent.

And it may be that the orientation here has to be towards who the customer is in public, and working back and asking the question, what constitutes total quality control? What constitutes total customer satisfaction? And if building in those kinds of feedback mechanisms will allow you to, not in one day, because we know it is not possible, but over a period of time and years, to hone the system to supply what you all are committed to producing?

MR. MAURER: I think that is a good point. One of the things my agency does is we survey. I truly believe that a police department can be operated just like a business. It is a business, and our business is to serve the public.

We survey the people that we deal with. We have

developed a survey that we send out to -- we randomly select people, and we send them a survey. And ask them if they were satisfied with the service they received.

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We also survey people who received summonses. And the thing that I found outstanding is, first of all, about 30 percent of the people who receive summonses will actually respond to our survey questionnaire. When you look at the issuance of a summons, it is a very negative interaction with the police. And looking at that 30-percent figure, it is quite high in doing any kind of surveys.

The other thing that we found is, basically people are generally satisfied with the service that we provide. Even the people who receive a summons, we from time to time will receive comments that although this was not the most pleasant experience and something that they would like to have occur again in their lifetime, that they were satisfied with the service that was delivered by the police officer.

It does a couple things. First of all, it lets our people know that they are doing a good job. And then the other thing they are certainly aware of is, on any given occasion, that may be someone that we are going to survey, so they certainly do not want bad feedback coming back that they are not diligently performing their job.

But on the other hand, and we have talked a lot about upgrading police officers and getting people that can

deliver that type of service, one of the things that we are going to be dealing with I guess in 1992 is something called the Disabilities Act, where we are going to potentially have to take people who have used drugs in the past. And we can no longer use that as a criteria for rejecting someone. The federal government has said that as a result of this Disabilities Act, that is an individual that we would potentially have to consider for employment.

I can tell you that some of the things that are contained in that Disabilities Act has, I cannot speak nationwide, but I can tell you that the police chiefs in this state are seething that this is going to be something that they are going to have to contend with in the future.

MR. DELTUFO: That Disabilities Act is something that we are just starting a group to study that, and figure out the implications of it. But they are very broad.

Perhaps I was not as clear or articulate as I should have been. I am not saying that you should not strive for that kind of quality, and maybe -- that you suggest. But the only way to really avoid any type of problem in this area is to get rid of confrontational situations and stressful situations, which you cannot, because it is part of the job description.

I mean, take a -- what often happens, police officers having to go into a domestic dispute, and are

rushing into an apartment where somebody has a knife, or where there is an attack in progress, you are into the middle of a situation in which it is possible that there could be some kind of excess used or charged. Or someone breaks a window and runs, and a police officer might feel threatened. Or even getting out of a car in the middle of the night, and approaching a window because of a motor vehicle violations, or for some other reason.

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Even in Los Angeles, a female police officer did that, I think, a few weeks before this awful incident, and was shot through the forehead by somebody who had a firearm in the car. I mean, you are into very volatile dangerous situations, into situations which have all the ingredients of possible escalation. That is all.

MS. FARBER: Any other questions?

MR. RODRIGUEZ: Just one more comment, General. I think in due recognition of your job, perhaps it is the most difficult one of law enforcement. Because in these kind of situations in which you find yourself, or the public at large, you have one responsibility, to make sure the police does not abuse the power, and so on, and so on. And I think we all agree with that.

But at the same time, you have to also be cognizant of the fact that you have to protect the rights of those who supposedly violate the rights of others, because

that is your job. You have to protect also even those who allegedly are committing all these atrocities, you have also to protect. And that is a very untenable position.

MR. DELTUFO: Well, that is our obligation.

RABBI KUSHNER: I would just like to share with you an act that I think is very telling, and it comes back to something that Prosecutor Hickey had mentioned earlier.

During the recent Gulf War crisis, synagogues around the United States were put on alert for fear of terrorist attacks. And in my community, I am the Rabbi of a synagogue in Bloomfield, we contacted the local police department and asked if we could have a squad car in front of the synagogue just as kind of a show that there was someone there. And in fact, they not only did that for us, but they gave us two auxiliary policemen to come and stand on the premises.

I have a three-year-old daughter who does not sit in services very long. And she used to go out into the hallway all the time, to the point now that whenever a police car passes by our car, lights on or not, she says, "There goes my friend."

And I think that what you were talking about in terms of that contact, it is so important, particularly for the little children. I realize that we do not have enough police officers today, and their hours are too demanding,

and they do not have enough time to do these kinds of things. But maybe if reaching out to auxiliaries in some ways, so that children can not only have police officers come into their schoolroom and lecture to them about the right things to do, but just simply having contact with them as human beings, so that they can say, "There goes my friend." I think it does wonders.

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MR. DELTUFO: I think it is very important, and I think we have to have more of that contact, especially in The idea of communication, you remind me of urban areas. Homestead, Project Homestead in Newark. We have State Police and local police actually on location 24 hours a day, and foot patrols in one of the worst neighborhoods in Newark, where people were afraid to come out of their houses to even go to the store. And we have seen -- this is an initiative in conjunction with the people in the community, and with the Newark Boys and Girls Club, and their fighting back initiative. We see people living in that neighborhood and police interacting in a very friendly way, in a cooperative way, actually going after landlords to fix up apartments and do all kinds of things. I mean, the response is very uplifting.

And I think it is, for the urban areas, it is the future of reclamation, to police presence and police cooperation and community working together. That is the

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kind of thing we have to foster all around.

2 MS. SABIN: Can I just -- go on, Mr. Samet.

MR. SAMET: It has been recommended to us that it would be useful, in fact would be very desirable, to establish some form of citizen complaint office that would handle physical and verbal abuse problems, and that such an office should be given the authority to enforce whatever its decisions may be about those complaints. It is partially a response to the belief by some, at least, that when complaints are made, the internal enforcement procedures that exist in the police departments are inadequate to the task, or are defensive to the point of ignoring the validity of some of the charges. Comment?

MR. DELTUFO: Yes. I do not think I would cross that bridge at the present time. I think that to just create another bureaucracy or another agency is not going to necessarily be the solution. And I think it just tends to polarize again. Now you have, you almost have two sides against each other, with another arbiter.

I think that, first of all, there is a lot of civilian control right now over these types of situations. You have governing bodies and municipalities. Without going into a lot of detail, because I know the hour is late, we have got the Division of Criminal Justice working with the prosecutors and trying to make sure that these things are

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investigated properly. And the Attorney General is a civilian person, I think.

I think that we need to try and have these uniform, stable, understandable, clear and fair procedures, as a matter of course in every police department in the state, so that people feel free to come forward with complaints, and they are investigated properly. And that there is oversight of what goes on by prosecutors, and by the Attorney General. I think that is the approach to follow in the first instance. Although, again, that whole subject matter, I think, will be something that I would want this use of force task force to consider, and to get differing opinions, and to try to come up with a solution.

MS. SABIN: Just one statement. Having been a victim of a bias crime, and having had to work with the police department where I live, I have lived in the community for 21 years. And when I was a victim 12 years ago, the police department was not forthcoming, and was not sensitive to my opinion.

We now have a new police chief. And I can tell you categorically that he has made a difference in the police department in our town. Why has he made a difference? He has made it very clear that he is sensitive to the rights and the concerns and the perceptions of the minority community. I happen to live in a community that is

predominantly white.

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He made a difference by example. And I do believe that that makes a difference. And what happened was the community came together not as white and black, but it came together as a whole to not demand that something be done, but to help the police department see that what they were doing was not quite enough, and the way they were doing it was not helping the community as a whole.

And I just got a letter from him the other day, as a matter of fact, saying, "I have not spoken to you in a few months, and I hope that everything is going all right. But this has been done, and that has been done, and we are really working together." And that is really where it is. But you have to have the mindset that, indeed, if there was a problem, the problem is going to be solved. If there is no problem, make the citizens aware that we are here, and what the purpose for the police department being there is for. And that has happened in our community.

And I think that the chief of police needs to be commended. I am sorry that Chief Maurer is not here to hear this. But it is Maplewood, New Jersey. And Chief Lynch happens to be a superior person.

And as I said, I will just leave it at that, he has led by example, and it has made a difference in the police. And some of those police officers are the same

police officers who were insensitive 10 years before.

MS. FARBER: Any other comments? I have a couple of questions that I wanted to follow up on. I am really surprised. And by the way, for those of you who do not know, I used to be an assistant prosecutor, and consider myself a part of the law enforcement community, so you know my bias.

I am surprised that there is no central filing and tracking of complaints against police officers. And that it is not only left to the municipalities to deal with it, which probably is a fine thing to do in most cases, we only need one case where there is real trouble to make the whole system, if not crumble, come into question. So I am surprised that there is no central filing, at least, if not processing, of those kinds of complaints, so that we could work with the data that is required.

I mean, we sit here and we talk about perceptions, because nobody can say in 1987 there were 10 complaints against police officers, only two of which had any merit, and only one of which, after real investigation, resulted in any action, or needed to result in any action. Or there were 10,000 complaints, and 500 required action.

We are looking, it seems to me, because of lack of data, to what private citizens do when they seek redress through the civil justice system. And I daresay that I do

not believe that is competent data on which to base any kind of analysis as to whether or not there is a, not only a perceived problem, but a real problem with regard to maybe certain individuals, or certain departments, or certain areas. We are not provided with the kind of data that would make me feel comfortable, that we are looking at something that is real.

MR. DELTUFO: You have to define complaints. And if there are criminal complaints filed, obviously a record of them. If there are formal -- somebody calls up and objects because someone did not pay attention to him, when they were giving out a ticket, that may go unrecorded. That is very nominal.

Then there are perhaps complaints made to police departments about activities of officers that are more serious, that somehow are not recorded or not handled properly because of lack of standards and uniformity.

at the local level. I do not see a county or a state organization trying to assemble those things. I think it probably, and a lot of departments right now do not have the mechanism or the capacity, or at least the mechanism, in place to do these things. It probably is a good idea to try to assemble -- you can put them into different kinds of categories.

MS. FARBER: I mean, when you are talking about whether they are complaints that rise to the level of an indictable offense, yes, they are going to end up in the prosecutor's office. I am talking about tracking those complaints so that at the end of a year, you could do the kind of report that is done for the bias incidents, and say, you know, this year there were X number of complaints.

MR. DELTUFO: I think that is a good idea.

MS. FARBER: And I am sure that they will range from, "He was rude to me, when I told him that I was in a hurry to get someplace, and he only wanted to give me a ticket," to a family charging that somebody was killed because of police brutality.

But I am saying, the point is that we do not have the kind of hard data on which to assess whether or not this is a serious problem in reality, or simply a perceived problem on the part of the minority community.

MR. HICKEY: The only question I have is, would those be actual complaints? I mean, when we talk about complaints, are we talking about complaints of a disorderly person's offense committed by police officers, as well as criminal complaints? Or are we talking about complaints of unprofessional conduct, action unbecoming a police officer, for example.

MS. FARBER: We could probably categorize them in

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1 all sorts of ways.

MR. DELTUFO: Excuse me. Wayne mentions to me, we are working with the chiefs on standards for the department. Six were agreed upon. And he has been working with the chiefs to put a protocol, actual operating nuts and bolts. One of them is the collection of that kind of data. So we are going to do that.

MS. FARBER: My second comment, to which I would like your reaction, is that, am I right, that we are now writing protocols for police departments? I have this impression that that chain of command that Prosecutor Hickey described before applied to the procedures used by police officers in their everyday affairs. And that those were in force coming from the Attorney General, through the 21 county prosecutors, to the 500 or so chiefs of police.

MR. DELTUFO: I am not sure that there has ever really been an overall manual, so to speak, on how to operate a police department. Wayne, come on up here, and you can help. Have a seat.

There is oversight to the extent that prosecutor or the Attorney General tries to see that these agencies are operating properly. Probably the oversight is more when something does not happen the right way, that there is some kind of an inquiry or investigation. It has been largely, I think, up to the police to put their house in order,

although we have been trying to be of assistance to police departments. There have been at least 100 management studies that have been done by the police bureau suggesting procedures to put in place, and things that are deficient, and things that ought to happen.

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It is better to try to work with groups than to test the, especially if you do not have any real mechanism of enforcing something. I mean, the Attorney General, in theory, has control over the police departments. But the police are appointed by municipal governing bodies, the line gets very diverse. So if it is possible to work with the Chiefs of Police Association, which is now, in any event -- I was not around in the past, but now is very receptive to the idea of standards that would govern operations around the state. It is a better way to go.

So we do have six fundamental ones in place, and are working on more. Any comment on that, Wayne?

MR. FISHER: I would only add that, going back well into the eighties, early eighties and middle eighties, in selected areas, the process that you described was in fact followed. The Attorney General did issue directives which were disseminated through the prosecutors.

What is different over the past year or so now, actually the process kind of got kicked off in the fall of 1990. What is different is, we have gone beyond directives

which deal, which are limited to specific areas, whether it be high-speed pursuits, or requalification with firearms.

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And the effort now is to establish a system of standards, which address the management and operation of a police department in all aspects of its responsibilities. And has been pointed out, the management of a police department goes well beyond just the enforcement of the criminal law. In fact, the majority of what police officers are called upon to do would not be characterized as enforcement of criminal law, but rather the delivery of a variety of other services to the population. And that is really where we are going now with the program that has been instituted last fall, and is well underway with 50 or so police departments participating on a voluntary basis.

MS. FARBER: If I may follow up, just a question. What would happen -- I think to the Attorney General. What would happen, is there a timetable for the implementation of those standards? And what happens to that lone police department out there that says, "We have been working this way for 300 years, and we are going to continue to work this way and that is that." Is there a timetable by which the Attorney General of the state will say, "All police departments in the state will have to be in compliance with the standards that have been promulgated and adopted by the law enforcement community?"

MR. DELTUFO: We are trying to work with the chiefs who are on board with this. We do not have any deadlines or any mandates at this point. Everybody seems to be working fine. If there is a community out there that does not want to participate, I will have to deal with that then. I am not going to make an advance judgment as to what I might try to do. But I certainly would try to be persuasive.

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MR. HICKEY: There are certain levels of local control, through the governing bodies that you deal with. It is like dealing with different personalities. There is always a balancing between what control I have as the County Prosecutor over the local police, in terms of day-to-day functions. But not over the policy decisions of that department, which are subject to the civilian control of the municipality.

So whatever decisions that they make, they may want five patrol vehicles covering a certain area of the town. They can make that policy decision. What they cannot do, and what is within the power of the chief, is who he is going to assign to those five vehicles, or which five vehicles they will be. But the policy decisions are still the decisions of the civilian control. And that kind of goes back to the issue of having a civilian board oversee police complaints.

In essence, you have that now. Either by delegation, that the governing body delegates to a police director or someone else to be a hearing officer, and actually appoints a prosecuting attorney for, to prosecute the complaint. And those are internal complaints; they are not the criminal complaints that may end up either in municipal court or in the civilian court.

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So there is an awful lot of civilian control. And as much as the Attorney General, or as much as the 21 prosecutors have a substantial power over the operations of the police, the policy decisions of those departments are still subject to the civilian control.

MS. FARBER: I have one other point that I wanted to bring up; actually, two points. One is that I do not think it would surprise anybody to hear that some of the complaints that this Committee has received deal not only with police brutality, but also with differential treatment in other aspects of the police work. And one that we have heard repeatedly is response time. Police take much longer to respond to a call from a minority community or minority person, than they do to respond to the better parts of town.

And again, I am left without any data to either support or disprove that allegation on the part of the minority community. And we are left to address simply a perception, because of the lack of hard data. And I daresay

that if hospitals can keep track of response time for their ambulances, and fire departments can keep track of response time for their vehicles on alarm, that it should not be that much added work for the police department to keep track of their response time, which I know they do. But then to be able to centralize that data, to study it.

I mean, it is of no use if the local police department keep that data, and after whatever period of time, they just discard it, and there is nothing learned from it, and the perception continues that there is this kind of differential treatment being used.

MR. FISHER: You are absolutely right. Let me point out that many police departments in New Jersey, as I think you mentioned, do in fact have the capacity to record information about response time. I would point out to you that the analysis of information concerning response time is not as simple as one might assume.

Very often, the most urgent calls are made to a police department at the same time that the volume of other not-so-urgent calls is also the highest. The point being that when looking just to see, for example, the speed to which departments can respond to urgent calls versus not-so-urgent calls, if you just look at it on the surface, it can be somewhat misleading.

The Attorney General mentioned that we have

1	undertaken a number of management projects, about 100 now
2	over the past several years, in departments throughout the
3 -	state. One of the products of those studies has been the
4	development of a system which we now instruct local
5	department as to its use. But the development of a system
6	which enables police administrators and leaders to do
7	exactly what you are talking about, not just to collect the
8	information, but to use the information.

And the goal of using that information, of course, is to speed response time by introducing some flexibility in the deployment of the, albeit limited, but of the finite resources that police administrators have at their control.

This is a capacity which is not today available to, or present in all police departments. But most of the major police departments in the state do have, or are in the process of developing, this capacity.

MR. DELTUFO: There are so many variables that go into response time. There are so many responding to things that it might be an administrative nightmare, actually.

Fred --

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MS. FARBER: Talk to the hospitals. They deal with it.

MR. HICKEY: They respond from a fixed location, You have 'a start time from the same garage, to, you see. with the same ambulance going to a location. Now, the only variable is going to be, is there a difference in the distance to one place as to another.

The variable you have with the police is you have roving patrols. If the roving patrol in a particular district is at an automobile accident, then another patrol from another district is going to have to cover that call. That time frame may be different.

In other words, what you are going to compare is, is there a variety of response times in a middle-class white community versus a variable of times, if it is the same variation, then it is going, those same variables will come into play.

MS. FARBER: I am not the one that --

MR. DELTUFO: Mr. DeVesa, who is an old Newark cop, also would like to say something.

MS. FARBER: I just want to respond to what
Prosecutor Hickey said. I was not for one minute suggesting
that we say it should take three minutes from the police
station to any part of town, and that will be enforced. I
realize that the variables are many. But that does not mean
that we could not come up with a program to allow for a
number of variables, and to be able to monitor, so that you
can respond to the complaint of the minority community that
it takes three times as much to respond to our complaint,
sometimes of a serious incident, as it does to respond to

the majority community complaint. That was my only --

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MR. HICKEY: I am sorry, that is the point I was going to make. That as long as the average time is the same, you are going to have variables which are going to mean one call is going to take substantially longer than another. If you are talking about comparing an average time, you probably could.

MR. DEVESA: A lot of the questions here are having to do with more information about police conduct and police activities. They are questions that we have really struggled with for a long, long time. And one of the things that we need to keep in mind is that, unlike some of the other parallels that have been drawn with other occupations, police work is very diversified. So that today we are talking about community relations and use of force; tomorrow, we could be talking about arson; some other day, domestic violence, emergency first-aid. So whether we are talking about why there is police brutality, what we would need to do to count citizen complaints, response time, what type of in-service training that we should have, each of these things needs to be looked at in the context of the wide variety of police tasks.

And it is very, very complicated to develop a system to get this kind of information across the board, at a state level. To our knowledge, we now have more

information about policing in the State of New Jersey, and a system of getting more police reports from local police analyzed at the state level, than any other state has even come close to achieving. Well, we are smaller, for one thing, and we have been doing this a little longer.

All of these things that have been raised are areas where we hope to gain more information, particularly with some of the questions today on the task force that the Attorney General has assembled. We fully intend to address a number of these questions, and already have some ideas as to how we can get further information.

But there does need to be an appreciation of the diversity of the police role, and how difficult it is to answer all of these questions in this context. But then, similar questions have to be answered in these other contexts. We do have today a bias crime reporting system, we have a domestic violence reporting system, we have an arson incident reporting system, we have a uniform crime reporting system. Every time that there is a new area of concern -- and remember, when we are talking police, we are talking any possible societal concern will ultimately reach its way down to police. So any new societal concern raises questions about the police; and therefore, more information from the police is something we can only address one step at a time.

MS. FARBER: My last comment has to do with measuring the effect of what you put in place. I think it does us little good if you adopt standards, if you have no way of measuring whether they have been implemented, and what the effect of the implementation has been. Sort of quality assurance for police work.

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I do not know how to do it, because I am not an expert in that. But reason tells me that we have to have a way of measuring the effect of the initiatives that you have undertaken.

MR. DELTUFO: I imagine, just as the Department has moved ahead in this police area, and also in the management study area, some kind of periodic audit to see how close people have come to the standards would be important. And of course, that is a resource problem.

But it should be done, at least on some kind of staggered basis, so that we try to keep up a level.

MR. KADLEC: Ms. Chairwoman? May I suggest,
Mr. Attorney General, that the possibility of creating a mechanism similar to the Malcolm Baldridge Award for quality in industry. In other words, let's also give kudos; let's recognize excellence where it exists. Let's not just focus on the problems that have to be addressed. And then open it for the communities in the state to compete for that award every year.

MR. DELTUFO: That sounds like a good idea.

MS. SABIN: We have something in education -- I am President of the Board of Education in South Orange -- what we call an educational audit. And that really is for the community. We set strategic targets every year, and then we measure them and put it out in the form of a booklet, so that the public knows what we are doing with their youngsters, what their proficiency should be at a certain point, and how we have reached it. And it really helps the community know what the school district is doing, by exactly what was said. So there is a possibility that one of those things might be looked at, also.

MR. RODRIGUEZ: And Fred, you know that the

Department of Personnel has, in fact, in the State of New

Jersey is perhaps unique in that regard to many other

states. You have a performance appraisal review which may

be made part of the thing, for instance, that Ms. Farber is

talking about. Maybe that, those things can be put into the

performance standards, and then be able to measure as to

what is it that the officer did.

One thing that comes to mind in that regard is, if you continue to have the same officer being pointed out, and not responding to calls on time, or being rude to an individual. I mean, I could be rude to you on one occasion. But if I have a performance appraisal review with something

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1	to that effect, that is going to measure me, and you look
2	and open it and see that every 10 days somebody is
3	complaining that I am rude, that department should look into
4	it.
5	MS. FARBER: I want to thank the Attorney General,
6	Prosecutor Hickey, Chief Maurer who had to leave, Fred,
7	Wayne, for your presentations. We really appreciate the
8	time and effort that you have put into it, and your comments
9	have been most helpful.
10	MR. DELTUFO: Thank you very much. Nice to be
11	here.
12	MS. FARBER: Thank you.
13	(Whereupon, at 4:40 p.m., the hearing was
14	recessed, to reconvene at 10:00 a.m. the following day,
15	Tuesday, April 9, 1991.)
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