# Alaska Advisory Committee to the United States Commission on Civil Rights

# Friday, August 24, 2001

## VOLUME II

# Verbatim Transcript of Proceedings

Chairperson: Gilbert F. Gutierrez Vice-Chairperson: Cruz Reynoso

Sheraton Hotel 401 East Sixth Avenue Anchorage, Alaska

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### PROCEEDINGS

Alaska Advisory Committee

to the U.S. Commission on Civil Rights

Friday, August 24, 2001

### MORNING SESSION

CHAIRMAN GILBERT GUTIERREZ: Good morning. We will now reconvene this meeting of the Alaska Advisory Committee to the U.S. Commission on Civil Rights. I'm Gilbert Gutierrez, Chairperson of the Alaska Advisory Committee to the Commission.

With us again today is Cruz Reynoso, Vice-Chairperson of the U.S. Commission on Civil Rights, and Commissioner

Lee. And other members of the Alaska Advisory Committee in attendance during this meeting will be Daniel Alex, Thelma Garcia Buchholdt, Sylvia G. Carvajal, Robert Gonzalez,

Murilda C. Hayes, Beverly L. Masek, Mary A. Miller, and Thaddeus Owens, Mitchel Schapira, Rosalee T. Walker, and Michael J. Walleri.

Also present with us today are Elet Chin (ph), Ivy
Davis (ph), and Mary Ellen Zeitsnist (ph), of the
Commission's Washington, D.C., office; Thomas V. Pilla,
Grace Hernandez, and Angelica Trevino, the Commission's
Western Regional Office in Los Angeles; and John F. Dallas
(ph), of the Commission's Denver office.

Please seek these individuals out if you require

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 assistance. This meeting is being held pursuant to the federal rules applicable to the state advisory committees and regulations promulgated by the U.S. Commission on Civil Rights. All requests regarding these provisions should be directed to Commission staff.

I would like to reemphasize that this is a fact finding meeting and not an adversarial proceeding. Individuals and organizations have been invited to come and share information with the committee relevant to the subject of today's inquiry. Each person who will participate has voluntarily agreed to be here today. Since this is a public meeting, the press and radio and television stations as well as individuals are welcome. Persons meeting with the committee, however, may specifically request that they not be televised. In this case, we will comply with their wishes.

We are concerned that no defamatory material is present —

-- is presented at this meeting. In the unlikely event that

this situation should develop, it will be necessary for me

to call this to the attention of persons making those

statements and request that they desist in their action.

Such information will be stricken from the record, if

necessary.

In an effort to hear from others and not scheduled on panels, we have allocated time between 4:00 p.m. and 5:00

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 p.m. to hear from anyone who wishes to share specific information with the committee about the specific issues under consideration.

At that time, each person or organization will be afforded a brief opportunity to address the committee. Those wishing to participate in the open session must contact commission staff before 2:00 p.m. this afternoon. Commission staff is at the table in the rear of the room.

In the event that we are not able to hear from you in the open session, the record of this meeting will remain open for a period of 30 days following its conclusion this afternoon. The committee welcomes additional witness statements and exhibits for inclusion in the record. These items should be submitted to the western regional office of the U.S. Commission on Civil Rights, 300 North Los Angeles Street, Suite 2010, Los Angeles, California 90012. Any member of the commission staff should be able to assist you in the process for submitting information.

So we will continue with our agenda today. One of the things -- I'm going to have a little safety moment. People that are going to be walking between the panel table and this table, be aware that there are some wires there and you may trip on some of the equipment. So please be careful when you do that. We don't want to have anybody have any accidents here.

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And also I would like to ask if any of the commissioners would like to have an opening statement here?

COMMISSIONER CRUZ REYNOSO: Thank you very much, Mr.

Chairman. I just want to express the gratitude of the Commission itself for the work of the Advisory Committee. And I want to express the thanks that I feel for those who appeared before us at yesterday's session and very much look forward to today's session. I already had the pleasure of meeting the mayor and look forward to the testimony of the legislators and others. Thank you very much.

CHAIRMAN GILBERT GUTIERREZ: One more thing. Please, if you have cell phones, turn them off. They're very -- they excite me a lot and I think I have to jump up and go answer them. So please -- it kind of messes up the meeting.

Anyway, I would like to request that Mayor George P. Wuerch come and present us his presentation.

MAYOR GEORGE WUERCH: Chairman Gutierrez, Vice-Chairman Reynoso, Commissioner Lee, members of the Advisory

Committee. For those of you who are from out of town I want to first of all extend a welcome on behalf of the citizens of Anchorage to be here and to, I hope, have enough idle time that you can enjoy some of the experiences of Anchorage in the surrounding regions.

We are very proud of our city. We're going to talk of some aspects today that are troubling. But nevertheless, I

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 think it's hard to get away from the grandeur of this area and the warmth of welcome that most citizens will extend to you while you're here.

With your permission, I'd be assisted today by Bruce
Holmes who will be operating the projector for me. And
later today, of course, two other members of the
administration will be speaking to you; Walt Monegan, who is
the Chief of Police at the Anchorage Police Department, and
later in the day, David Levy, the Executive Director of the
Equal Rights Commission for the Municipality of Anchorage.

There are two things that I would like to spend some time talking about this morning. The first is that Anchorage has problems with racism, including one very unpleasant experience; the paintball incident of last January, which may be catalyst for one of the reasons you're here.

The second thing I want to spend some time talking about are the actions taken by this community to heal racism, to deal with these problems one step at a time.

Let's look a little bit at the background, and here

I'll be speaking about Anchorage municipality, the Anchorage

proper. The statistics are probably parallel to that of the

state.

But first of all, Anchorage, with a population of a little over 260,000 people, has 28 percent of the population

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from minority cultures. The unique thing, however, is the distribution of our percentage. Seven percent are American Indian or Alaska Native, predominantly Alaska Native, six percent are African-American, six percent are Asian, one percent are Pacific Islanders which is always a surprise to see why someone would come from South Pacific to the North, but they do and they seem to be very fine citizens. And of course, eight percent are in the category of other or claim two races or more. So that adds up to 28 percent.

But there is a trend, a very definite trend and a rapidly accelerating trend which you can see on this chart because just 10 years ago it was only 19 percent and 10 years before that it was only 15 percent.

So we do have a population in Anchorage that continues to diversify as new people continue to move here either from rural Alaska or other states or other countries. It is interesting to note that the school district alone\*has 89 ° ' different languages spoken by the students.

Without a doubt, Anchorage is a kaleidoscope of cultures, heritages, and ethnic backgrounds. And we believe and we practice that diversity is cause for celebration and community pride. I'll speak a little bit more about some of the institutions that help celebrate this diversity later in my talk.

But unfortunately at times this diversity is the cause

of misunderstanding, prejudice, and discrimination. And as mayor, I'd like nothing better than to be able to report to you that all the positive benefits of our community are derived from the multi-cultural makeup; but however, I recognize your fact finding mission and my responsibility is to assess racism problems and find answers, and that's what I hope this community is doing.

It is nevertheless probably one reason that you're here that earlier this year the city released to the media a home video recorded by three young White men who had been driving around town specifically targeting inebriated Alaska Natives for attacks with a paintball gun. Visualize, if you will, January. It's cold. It's snowing. A paintball, leaving a paintball gun flying through this chilled air, is no longer a soft projectile, and it is not a casual incident. It is an assault.

The problem we had is we needed to identify the victims and we wanted to built a case to convict the three culprits that we had in custody. The perpetrators were identified quickly. We just needed to build a case. We were having problems. This community took the bold step to release an emotional, very emotional film, to the media for the sole purpose of developing the evidence to prosecute and convict the perpetrators.

By releasing that tape we did accomplish the objective

Now, our crime statistics show a disproportionately high number of minority persons are the victims of crimes.

and more. But on one hand, the telecast produced the victims and built the evidence; on the other hand, it ignited racial protest and anger that spread well beyond Anchorage, showing White males specifically targeting Alaska Natives, provided proof of racism in Anchorage, and we don't deny it.

The TV visuals and commentary of that paintball attack were very graphic. They grabbed the public's attention.

And in fact, there was a four hour increment of time one

Monday afternoon that we were on the network news TV

channels all across the country because of the graphic and

emotional portrayal of this attack, not something we're

terribly proud of. And that perception was the catalyst, I

think, of one reason why we're here today, but it isn't the

whole story.

What got lost, of course, in the public outrage is that fact that this community felt they could release that kind of a film and the community would respond with help to perfect the prosecution against the perpetrators.

We recognize that even if there had been no paintball attack and subsequent public outcry, we had problems, but this helped coalesce the issue and get it before the public in undeniable terms.

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 And while statistically, our city may be among the safest in the nation for its size, and our crime rates are going down over the last decade and we're proud of that, but if you're a victim, that's no consolation. If you're a victim, that's 100 percent crime. And any trend of statistics is just a statistic when you're a victim, and we need to deal with the fact that in this town Native women have been raped and murdered, Black, Hispanic, and Asian youth have been stabbed or shot in gang related violence, and innocent people walking along the street are assaulted or beaten sometimes by groups of White teenagers. This is a racial divide we have to heal. And there are among more violent and more public examples -- these are among the more violent and public examples of the racism and hate crimes in Anchorage.

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Now, Anchorage's chief law enforcement officer, Walt Monegan, will speak more specifically about that in briefing you and this panel in more detail about the crime statistics, so I won't dwell in that today myself, but leave that for the chief to speak to.

But as the chief knows from our conversations when I appointed him, improving civil rights and providing equal opportunity for all residents regardless of minority status is a top priority, more particularly a top priority to bring our participation numbers; and I mean by participation,

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 employment, appointments, job opportunities in every category, up equal to represent the true population of the city.

And allow me to share with you the direction I've taken since entering office last July 1st.

We're concerned about the serious race relation crimes, particularly the Native women being raped. We're also concerned about hidden racism, the institutional racism.

Racist jokes or racist slurs must be eliminated. Bringing sensitivity about racial diversity into government has been one of my priorities from the outset of my administration, beginning with my first address to all Municipal executives. In this town there are about 140 execs that serve at the pleasure of the mayor out of the 2,600 city employees.

So when I bring together the Municipal execs it's a full room, 140 people in a theater. And I made it clear that from the very beginning that there was going to be zero tolerance in this administration for any form of racial prejudice, discrimination, or bigotry.

The rule is respect and dignity for all and their ideas. Harassment of fellow workers is not permitted. And we've repeated this message at every executive meeting since including one just this week.

I've also required all managers and supervisors to attend diversity training. We're trained roughly 400 people

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 200 in supervisory positions and we have about 60 to 80 yet to go to have 100 percent supervisory training. The city manager and I are among the first group of Municipal employees to attend that course, and I'd like to pause just a moment to recognize our city manager, Harry Keely (ph), who is right here. If there are any questions about city government that you'd like to ask at any time, now or after you leave this forum, don't hesitate to call Harry or I.

Our communications policy is one about remembering that first we communicate to our employees; second, we communicate with our assembly members, and then we communicate with the media. We do not communicate to our team through the front page of the paper. The worst thing in the world is for an employee to wake up in the morning and see their future laid out in the front page as a surprise. And so we bend over backwards to make sure that first we talk with our employees, then we bring in our political leadership of the assembly, and then we go to the media. But communicating with your employees via third party is no way to establish trust in a relationship, and we work very hard at that.

Let's talk about the composition of the work force. In addition to setting the example on the issue policy directives and their requiring diversity training and taking other actions to create an organizational culture that

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 embraces diversity, I've made it a priority to diversity the work force itself. And when choosing individuals to serve as directors of the departments or on my executive staff, every effort is made to find minority men and women.

And I've got to tell you that I am very proud to see the credentials, experience, and qualifications of the minority appointees that I have found is right at the top with anyone of any culture. And we have the benefit of a marvelous asset in our minority community of educated, experienced, trained, articulate professionals. So roughly 30 percent of my executive appointments.

Now, I haven't appointed all 140. There's many of those that carry over from administration to administration. But of those that I have appointed, 30 percent are minorities and roughly half are women. Unfortunately, that number doesn't percolate all the way down through the ranks. And as you can imagine, government work force doesn't turn over quite that fast.

And, of course, as chief executive of the city, I can't simply fire somebody because they don't fit a particular racial statistic. But we are working with turnover and the replacement of people after they retire or resign. And it's that replacement mode that we are working on to build our statistics from the top down.

And right now, regrettably, the only 14 percent of the

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 total 2,600 Municipal work force are minorities. This is, by the way, one of the issues that I've been working with my Kitchen Cabinet on and I'll have more to say about my Kitchen Cabinet in a minute.

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The reality is it does take a gradual, more concerted effort to make significant changes in the career municipal employees than it does in the executive ranks. But we're making process towards that goal and we won't give up.

Let's talk about the police department. My appointment of Walt Monegan, who is an Alaska Native to be chief of police brought a new sensitivity about Native and minority hired to the force. And the other day, I appointed Anchorage's first Hispanic deputy chief of police. And we recently promoted an African-American to captain and an Alaska Native to the rank of sergeant.

So we start from the top because those are the things that I can influence quickly and with a full belief that the department will in time begin to pattern itself more closely to those statistics.

The police department currently has 81 minority employees, 53 of whom are badge wearing sworn police officers. And then Chief Monegan will be briefing you in more detail about the efforts of his new 24 member recruiting team in bringing more Alaska Natives,

African-Americans, Hispanics, Asians, and other minorities

The chief and his team are looking closely at why we continue to have difficulty recruiting Alaska Natives and adding better success for African-Americans, Hispanic, and Asian officers.

into the ranks of the police force.

Our police department has very few Alaska Native employees, and only eight police officers and eight non-sworn employees are Alaska Natives. We don't know why, but we're looking into it and we think we have the right team of people themselves, Alaska Natives, who are trying to look at the cultural attitudes that have not produced currently as many applicants as we would hope.

The Municipality is making a number of efforts to broaden public awareness and support including these things from the police department; a community patrol academy, community policing academy, ride along programs, school visits, and a perpetual presence at job fairs all over the state.

We've made efforts to work with the federal agency, such as the Federal Denali Commission to open up avenues for partnering, the cross-training of rural Alaska Natives in our training facilities so they can go back to their villages and be better qualified to do their job. Behind this idea is not only the police, but fire, emergency services, and other government functions.

Let's talk about the root cause of our problems. Your invitation asked me to share perceptions and opinions about what I believe to be the root cause of problems pertaining

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I participated in a number of public forums and attending hearings at which we've heard extensive testimony from people who feel they've been discriminated against or otherwise wronged by our system. Our local NBC affiliate, TV channel KTUU, hosted a three hour forum, taped three hour forum, after the paintball incident. And soon thereafter Reverend Dr. Greene's minority task force on public safety held a public hearing in Fairview. And since then I've met with a number of others.

to the administration of justice, education, and employment.

But the root cause appears to be not unlike the cause of similar problems elsewhere in the nation as communities seek to remove barriers to cross-cultural understanding, with one exception. In Alaska, the subsistence issue appears to be a major impediment to building a build of trust between the Native and non-Native community.

It's a statewide issue that must be resolved at the state and federal level. It's essential to recognize that in a very emotional issue -- it is a very emotional issue, one that strikes at the core of Native identity, if not their entire culture.

And I won't dwell on the details except to say Congress

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perception of racial bias.

Secondly, the Alaska Court System did a study a few years ago on the administration of justice in this state; identified a number of solutions to improve the current situation as it impacts Alaska Natives. One recommendation, for instance, is to provide interpreters in the court room, and our police chief Walt Monegan will be discussing this in more detail later.

Lastly, I want to talk about a thing called the Kitchen Cabinet. During my campaign last year and a half ago and just prior to my swearing in as mayor, I pursued the concept of a Kitchen Cabinet; individuals from the community, all parts of the community, who are willing to step forward and be my advisors, very much similar to the Alaska Advisory Committee to the United States Commission on Civil Rights.

It's an effort for people to come forward in a bipartisan multi-racial gathering to advise me on what's happening on the street. More than 50 individuals came to that first meeting and we have created a Kitchen Cabinet

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during which we identify a number of issues that effect local government and actions we might take to combat racism. Beside the broad issue of the Kitchen Cabinet and as my advisors for the minority communities, we have grown that number to 65, and more importantly, we have formed a special task force, six special task forces.

And members of the Kitchen Cabinet are leading this and they have reached out to include others in the community, and we call this task force "Healing Racism, Where Do We Go From Here?" The six teams are broken up by subject area, and let me just spend a moment on each of those teams.

There's one on education. There's one on employment and economic development. There's one on public safety and criminal justice. There's one on housing, health, and social services. There's one on community relations, and there's one on urban/rural relations. Each team has a task of reviewing current municipal policies and procedures as they pertain to their subject area, and in making actionable recommendations to me by the end of October.

The University of Alaska Anchorage, is assisting our Kitchen Cabinet effort by conducting a series of focus groups that are measuring racial attitudes in Anchorage. And I can't say enough about the support of the University of Alaska and its president who has volunteered this on their own, and in fact, offered as his own initiative to be

a part of our effort.

I'm pleased to report that the Anchorage Assembly and a local newspaper recently endorsed our Kitchen Cabinet effort. In addition to holding public meetings, the Kitchen Cabinet teams have invited public comment via the internet. You can find information about this Kitchen Cabinet and these teams by going to the city's home page.

And for those that are curious how to find Anchorage's home page, let me say it's a simplest of all address. It's the world wide web, Muni.org; Municipality, M-u-n-i, for Municipality, dot org. So no matter what state you're in or what country you're in if you go to the world wide web, somehow or other one of our employees thought we should capture that domain name and they had the initiative to go out and do that. So my profound thanks to the initiative of an employee to step up and say that should be Anchorage. So Muni.org. And that homepage now gives information on the healing racism task force in three languages; English, of course, Spanish and Korean. And eventually we hope to add more languages as we begin to broaden our use of E-government to community with our citizens.

Well, in conclusion, I've talked about these two things this morning; Anchorage has experienced problems of racism, and specifically the paintball incident, and a little bit of why. And secondly, I've tried to outline for you in the

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 broadest possible terms what our community is doing to resolve these problems one step at a time.

I believe the Kitchen Cabinet teams will come up with answers, but will they come up with all the answers? Well, emphatically, no. No one has all the answers. But I contend out of six teams who have been asked to give us actionable items, action on things we specifically can do, even if half of them should fail, that means the other half, the other three, are going to come up with at least one thing we can do.

In a minimum, I guess we could see three things we could do that we wouldn't be doing otherwise. Now, what do I truly expect? I expect a lot better result than that, and in fact, my expectation personally is that each team will have more than one recommendation and will have lots to do starting November 1st when they make their end of October deadline.

I might just add a comment in passing. President Bush is tentatively scheduled to visit Alaska, and we have communicated to the White House staff the efforts of this Kitchen Cabinet on dealing with healing racism, and there's been a great deal of interest. And if there's any possible time in his itinerary while he's in town, we're trying to set up an opportunity for him to meet with the Kitchen Cabinet, and specifically, the 16 leaders to show the

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 president of our country what this town is doing in dealing with racism.

So as long as it remains human nature for people to be uneasy about somewhere who is different than they are, who has a different religion or a different language or eats different foods or has different customs, we expect there's going to be barriers to overcome. And that's why it's incumbent on those of us who hold leadership positions to help open the doors and create mutual respect and dignity for each other.

And we must look for ways to build those bridges and close the divide and together to identify the action, the things we can do as a community and accomplish the changes.

That has been and remains my top priority, and thank you for this opportunity to speak this morning and would be pleased to respond to any questions you may have.

CHAIRMAN GILBERT GUTIERREZ: Thank you, mayor. Do any of the -- Rosalee?

MS. ROSALEE WALKER: Thank you. Good morning, mayor.

I'm certainly glad you were able to come. I'm very curious about your communications policy. I'm not criticizing it.

I'm just curious. I think your ultimate goal is to communicate with us, the public, the people on the street who voted you and got to work with you and so forth. And your pecking order here kind of fascinates me. You inform

your employers first?

MAYOR GEORGE WUERCH: Uh-huh. (Affirmative)

MS. ROSALEE WALKER: Okay. They're going to CYA, even if they are wrong. Okay. Wait a minute. Then the assembly. They're going to massage it, manipulate it and whatnot in political terms. Then you get to the media, who is going to put their own spin on it. Where does that leave me, still ignorant and in the dark as a puppet?

MAYOR GEORGE WUERCH: Ms. Walker, thank you for the comment. And you're right if you think that each of those entities is a filter. That means the message could get very garbled by the time it gets to the public. But they are not filters. They're just simply the order in which we inform people. The message stays unfiltered.

The message that goes to the media is the original message, not one that's spun by the employees or spun by the assembly. They have their own way of communicating. But what I'm trying to make sure is that our employees know that they can trust the administration to communicate first with them about their lives, and that's primarily what I'm talking about.

If there's an issue about work hours or working conditions or budget levels or policies like healing racism, we want to build that trust and relationship first with our employees, second with our elected representatives, and then

MS. ROSALEE WALKER: Excuse me, Mr. Chair?
CHAIRMAN GILBERT GUTIERREZ: Yes.

MS. ROSALEE WALKER: Just one follow-up. Mayor, I assume that you're talking mainly of operations?

MAYOR GEORGE WUERCH: Primarily, yes, ma'am.

MS. ROSALEE WALKER: Okay. I guess we're kind of adrift there. I'm thinking of public responses to incidences that might happen in the community that would effect me as the lay person in the city. And I'm waiting for your response as my leader. And is this the same process you use to get your message to me that I'm looking into it or that I'm doing this or doing that? I think that's what I was trying to bring out.

MAYOR GEORGE WUERCH: Thank you, Ms. Walker. I may have missed that aspect of your question, and I apologize. But let me say even in the case of civil or community crisis and -- well, let's use the paintball incident. We wanted our employees to know what we were doing. And we

	Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001		
1	concurrently notified them of what was going on, as we did		
2	the assembly members. It could be another sort of national		
3	emergency or regional emergency, I guess. We had one		
4	recently, Mr. Vice-Chairman, over a concern for hillside		
5	fires. We are plagued with a particular spruce bark beetle		
6	that's killed a lot of trees. And we built a very powerful		
7	program to combat that and have raised a lot of money to do		
8	that. But we start that with our employees first so they		
9	understand where we're going. We worked with the assembly		
10	and then we went to the media with the broader community		
11	issues.		
12	But, yes, no there are times when you're right. I have		
13	to respond and show leadership right on the spot and I'm		
14	prepared to do that. Thank you, Ms. Walker.		

MS. ROSALEE WALKER: Thank you.

MR. MITCHEL SCHAPIRA: Mr. Chairman?

MAYOR GEORGE WUERCH: Yes.

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MR. MITCHEL SCHAPIRA: I join in thanking you for being here today. We appreciate it.

CHAIRMAN GILBERT GUTIERREZ: Mitch, would you bring the speaker closer?

MR. MITCHEL SCHAPIRA: You referred many times to the paintball incident and so have other speakers. And I want to talk about that for a moment.

But before I do, let me just say that the testimony

and that the paintball incident is only one manifestation of

it.

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And speaking personally, I'd hate very much for these hearings to be regarded as the paintball incident hearings when we're trying to deal with a problem that many speakers have already noted is longstanding and resistant to cure. But getting back to that paintball incident now, I understand that that has been prosecuted by the Municipal Attorney, is this correct?

MAYOR GEORGE WUERCH: Mr. Schapira, no, that went first to the state. The state prosecutor declined. So it is back in the Municipality. In this city, we do not prosecute felonies at the city level. The state alone does that. We took this case to the state prosecutor and he declined it as a felony and moved it back to a misdemeanor status; and so it is back with the Municipal Attorney.

MR. MITCHEL SCHAPIRA: That's actually the drift of my question. Some number of years ago, there was a bill in Juneau which would take crimes that are racially motivated, and let's assume that this is one of them, and whatever level of crime it would be absent the racial anamnesis, it would be bumped up one level if that additional element of racist motivation were proven.

So that this case would have gone to felony status and presumably the district attorney's office in Anchorage wouldn't have declined to prosecute it.

I'm wondering what your response is in terms of would that have been a good this if this was sort change in law that would be beneficial? I realize that the city attorney -- I realize that the Municipal prosecutors are capable and dedicated individuals, but it must also be acknowledged that the District Attorney's Office and the State Troopers have additional resources and manpower that could be brought to bear on something like this.

So I'd like to know from you if you think it would be a good idea to have a law in the state law books that would make crimes which are racially motivated a more serious level of crime, and I might have a follow-up?

MAYOR GEORGE WUERCH: When this incident broke, among the first phone calls I made was a call to the speaker of the house and a call to the president, the senate. This was before this was on TV. And I said we got an incident here that has by its characteristics the perception of a hate crime, and we're building our case, we don't know all the answers. But the question clearly needs to be asked, should this state have hate crime statutes?

As time passed, I was given more information that this state's statutes only provide for points of aggravation in

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 sentencing for hate crimes and do not do what Mr. Schapira has described as elevating the crime to a higher level for prosecution.

I'd have to defer to an attorney as to whether that works or doesn't work in a practical sense. But I will certainly share your concern because it was my concern then, it is my concern now. When we have racism as the motivator for a crime, that's wrong. We've got to stop that. And that's one of the things that we have to do to try to change attitudes.

Racism cannot be a motivator for a crime without its consequences. So we need to make sure there are consequences for any perpetrator who uses race as a basis for their crime. Whether hate crime legislation to elevate levels of prosecution or whether it's a statute to increase the penalties for points of aggravation, I leave it to the professionals and the judges to decide that. But I want to share with you the same common belief that acts of racism need to be focused as special problems that we've got to cure.

MR. MITCHEL SCHAPIRA: May I follow-up on that, please? CHAIRMAN GILBERT GUTIERREZ: Yes.

MR. MITCHEL SCHAPIRA: Okay. You refer to points of aggravation, but I believe what you're referring to are what are listed in Title 12 of the Alaska Statutes as factors and

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 aggravation, which will increase the penalties for a sentence if the offender is already into the presumptive sentencing scheme, usually by virtue of having a prior felony conviction.

So those factors and aggravation only apply to people who have already been through the system, although they may have some persuasive authority to others.

But more directly to the point; when a person targets an ethnic group with his crimes, certain individuals such as the victims in the paintball incident are affected and are victimized. But it also sends a message to other members of that ethnic group and it has a demeaning message. It has an intimidating message and it has a message of violence.

And so crimes that are racially motivated have different group of victims than just the immediate victim, and therefore are different in nature from the typical assault. So I think we would all agree that no crime should be tolerated. A message has to go out that all crime will bring punishment and consequences, but that racially motivated crime is a special category and should be dealt with in a different way, not merely as a more aggravated example of the same type of crime. And I wonder if you would agree with that and if you.....

MAYOR GEORGE WUERCH: No. I certainly will not disagree with that at all. In fact, some of the messages

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So this is much more pervasive than just the victims of the group that was targeted at the time. It affects every minority group.

And one thing that's said about democracy, is democracy's greatest strength, that it is safe to be among the minority. And we've got to make sure that that's really true.

MR. MITCHEL SCHAPIRA: Thank you very much.

CHAIRMAN GILBERT GUTIERREZ: Yes. Commissioner?

COMMISSIONER YVONNE LEE: Mr. Mayor, while it is good that you take the initiative of creating your Kitchen. Cabinet to really look into ways to improve race relations and really address all the concerns; however, at yesterday's testimonies, various witnesses had said there's been enough studies, they've made great recommendations.

In fact, the 1997 Supreme Court report that you cited earlier made many critical findings identifying barriers that kept different members of the community of receiving equal protection and equal opportunities even though it was

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 in the criminal justice system. But the findings certainly applied to other areas.

But despite the very critical and very positive recommendations, none -- well, I may not say none, but most of those recommendations have not been realized because of the very popular budget constraint excuse. So in your Kitchen Cabinet initiative, how will the citizens of Anchorage gain trust that you want to promote that this initiative will receive the political will and the political commitment that whatever the recommendations comes up with this will be realized?

And also how are the Alaska Native communities and other communities being involved with this process, not only the people you're appointing to this Kitchen Cabinet, but the overall communities? Are they having any opportunities to have input in those deliberations?

MAYOR GEORGE WUERCH: Thank you, Commissioner Lee..

You've hit it on the head. How do we become believable, how do we establish trust, and how do we accomplish the objective? And it's got to be more than just words. I've done something. Quite honestly, with a Kitchen Cabinet it's somewhat parallel to what your Civil Rights Commission does. You've created an Alaska Advisory Commission. I have my Kitchen Cabinet. We both benefit from the input from a broad base of experienced people from the minority

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 communities themselves that are my source of information and advice.

In almost every instance, those individuals that have volunteered, and they are volunteers, to serve on my Kitchen Cabinet, are, in one form or another, leaders or communicators in their own minority circles. How to be believable; how to convince people that I'm serious. Well, first of all, I don't delegate. This responsibility is personal, it's mine, and I don't just pick some individual staff member and say, okay, you take care of it. I don't believe that. I believe if it doesn't stay in the mayor's office, if it isn't front and center on my desk, it's going to get shuffled aside. And so I resisted any attempt to fragment the effort.

I kept the responsibility clearly in my office. I have helpers. We've got a whole array of institutional help in the Municipality, from David Levy, who you'll hear from in Civil Rights in our police department. We also have a city ombudsman and his staff. We have an Office of Equal Employment, and we have the political efforts of our assembly members who are always available.

This is still a small town and assembly members get a lot of calls. I've been there. I know exactly what they're up against. And I think in this town we have lots of avenues for the individual to get help, if it's a help

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talk very frankly it's a failure to put forth the energy to search. You know, it isn't always easy to find candidates outside your immediate realm of associates. And people tend to associate with likes.

But what we have to do is set aside the old network and we need to reach outside the network to find candidates.

And I can tell you if you look at the executive statistics,
I think we're doing that. I think we have 30 percent of my executive appointments from minority cultures, 50 percent women. I think it can be done and I think it can be done at every level. We just have to set the standard high and make sure the people perform.

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Lastly, once we begin to establish a management structure that is in itself diversified, you can readily see how their networks will begin to reach out into the minority community. And so while I say you got to step outside the old network, what we do is broaden the networks and have many networks, and from that we'll be able to see more equitable hiring practices. So it can be done. It's going to take a little time.

MS. THELMA BUCHHOLDT: May I? I have another question.

MAYOR GEORGE WUERCH: Uh-hum.

MS. THELMA BUCHHOLDT: You did say that there is diversity training in your work force?

MAYOR GEORGE WUERCH: Uh-hum.

MS. THELMA BUCHHOLDT: And you also stated that there are 28 percent minorities in Anchorage. Therefore, there would be 72 percent Whites or Caucasians or whatever you would call. What diversity training are you providing to

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 the entire community? For instance, not just within your work force, but outside of your work force, like the people of Anchorage. You mentioned there's racism here. I do agree with you. And I know there is racial profiling. You may not agree with me, but I know there is.

So what is the -- the problem I see here is not the minority community; it's the majority community. What in your administration are you doing to make sure that people in the majority community are aware of the other cultures in this town?

MAYOR GEORGE WUERCH: Thank you, and a very good question. Well, first of all, we're not the only source of information here. And I would give my endorsement in half to an action by my predecessor, Mayor Rick Mystrom who helped form an organization called Bridge Builders. And it is a community outreach program for the public at large.

Bridge Builders is a group of volunteers who come: "
together and formed this organization. Now over 600 people
are members. And their whole purpose in being is to have
inter-cultural friendships and relationships. They do
community service activities. They participate in public
hearings. They participated in things like community
events; the Fourth of July parade, for example. They held
recently a diversity celebration at the Alaska Native
Heritage Center, which was attended by hundreds.

So that's the kind of thing that is the community based education process. It has to be more of a social process. I don't believe that we're going get too far trying to tell the public at large you've got to come to a four hour training class. So we're not proposing that. But I think it's the lifestyle and how do we celebrate the diversity of cultures in our town and make that visible and a part of the lives of the majority.

MS. THELMA BUCHHOLDT: Thank you.

CHAIRMAN GILBERT GUTIERREZ: One more question. Hold on. Mitch?

MR. MITCHEL SCHAPIRA: Thank you. Mr. Mayor, one area of tolerance and diversity that you haven't addressed has to do with respect for individuals and tolerance of various lifestyles. And your administration has been painted with the brush of being intolerant of gay and lesbian rights.

And I wonder if you would like to respond to whether or not that's fair or if that's an area that you seek to improve the public's perception of your administration, and what steps you're taking in that direction?

MAYOR GEORGE WUERCH: Well, first of all, I uphold dignity and respect for every-individual regardless of their lifestyle. The issue that you refer to had to do with the use of a public facility, in this case a library, to advance a viewpoint, a viewpoint that was contrary to the majority,

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 and a viewpoint that in itself is fine, but it should not be one that is forced upon the population that chooses not to participate.

The reason I intervened in the library display was because it forced the users of the library, the general public, to participate. It required them to enter through or exit from an elevator that was portrayed as an action of declaring their lifestyle.

So unfortunately the media had a heyday with that one and I took a lot of bruises, but will survive that. But the thing that you've got to remember is that I still say we respect the dignity of individuals and their ideas and their choices or lifestyles, which is an altogether separate issue with how do we allocate the use of public facilities.

So I'm sorry that we got mis-portrayed. I'd make the same decision over again. And the judge, in fact, agreed with me that the citizens could not be forced to participate in that. And in his court bench order it said that the display could go up, but not in the manner it was originally portrayed.

CHAIRMAN GILBERT GUTIERREZ: Thank you. Mary?

MR. MITCHEL SCHAPIRA: Excuse me, I don't think that
the mayor actually responded to the question about whether
or not the city was taking any steps to -- or your
administration was taking any steps to improve its image

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 with respect to being intolerant of gay and lesbian individuals.

MAYOR GEORGE WUERCH: Mr. Schapira, I think I just tried.

CHAIRMAN GILBERT GUTIERREZ: Mary?

MS. MARY MILLER: Thank you. Mr. Mayor, yesterday we heard from a number of people in the evening open session. It included the person who was a victim of a violent crime here in Anchorage, and provided information of the crime not being investigated thoroughly.

One of the points that this individual made as far as trying to come up with constructive options for dealing with such a situation was the comment that Anchorage needs a civil review panel with subpoena powers. And she was expressing that in the context of her situation of having experienced no advocacy for rape victims and the perception that the perpetrators are invisible.

Would you consider or be open to some type of process or structure which would involve or invite the participation of such individuals so that they can come into the discussion and deliberation of such -- you know, to try to address these problems and these unresolved situations because the concern that I have with regard to listening to these testimonies is the frustration level that people have. Thank you.

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MAYOR GEORGE WUERCH: Thank you, Ms. Miller. And clearly, no one is more frustrated at the lack of success in prosecuting culprits than myself and the police department. They're in the business of prosecuting culprits by proving the cases so that the prosecutors can get a conviction. Unfortunately, we don't have a 100 percent success rate in finding the culprits, but we do have a pretty good prosecution rate success. But finding them is breaking a case. Finding the perpetrator is not always easy.

But let me talk about the broader issue of how can a victim -- how can a victim get information and get some confidence that people listen to the problem? And there's many ways. One is I've had several meetings with victims families in my office with the detectives and the chief of police.

The other is that we do have an ombudsman who has investigated numerous cases on behalf of the victim's. families. We have in this community fortunately some marvelous organizations that are non-profit, AWAIC, STAR, the Women's Commission, the Domestic Violence Task Force.

We just completed a 10 year statistical analysis, a precedent-setting effort for most communities recognized nationally here for our Anchorage success in identifying the problem. The only difficulty though -- identifying the problem is the easy part, fixing it is the hard part. But

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Porter, please? (Pause) Thank you gentlemen. Whenever
you're ready. Mr. Porter?

REPRESENTATIVE BRIAN PORTER: Thank you, Mr. Chairman. Ladies and gentlemen, my name is Brian Porter. I'm the Speaker of the House of Representatives. I appreciate the opportunity to discuss the issues that are the topic of this two day hearing. In the letter that extended the invitation for my participation and Senator Halford's, you asked for us to consider a response or our perspective, I guess, on allegations of unequal protection of Alaska Natives in both urban and rural settings and the effect of law enforcement on those populations.

I see that the chief of police from Anchorage and the Commissioner of Public safety are here, so I will endeavor not to go too far into that area. But as some of you know, my background is in law enforcement and the majority of my perspective in this particular area, whether it's minority recruiting or the effects in many cases adverse of the justice system on minority popular is from that perspective. And I guess -- and having said, I'll go ahead and do it anyway.

I think yesterday you were given some numbers regarding the disproportionate number of Alaska Natives and the correctional system population. I have a personal observation to not certainly excuse that situation, but

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 perhaps give a significant reason. If you have spent any time in the Alaska Bush, Alaska Native village, or with Alaska Native who grew up in that environment, I believe you could across the board find two consistent values that are held. One is honesty and one is trust.

Again, from my experience, victims usually are victimized because of their vulnerability. People who do those kinds of things usually love to prey on people who are vulnerable. They don't have the courage to take anybody straight-on in an equal fight. They would rather do it when they have the distinct advantage.

The trust that most Alaska Natives develop in their fellow man puts them in a very vulnerable position, especially in an urban area where that trust shouldn't be extended to many of our residents.

In the area of honesty, Alaska Natives honestly find themselves, because of cultural differences and all other things, certainly no small portion of the problem being alcohol abuse; but they find themselves in violations of the law. And when our Constitution and the interpretations of our Constitution tell the police officers to advise an individual that's in this situation that you do not have to admit your guilt, you may have an attorney and all of those Miranda rights.

This anomaly of in effect telling someone to lie

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 doesn't work with the vast majority of Alaska Natives. They are honest people, and if they are asked a question, they will either tell you the truth or say nothing.

I think those are some of the reasons why there are disproportionate numbers, and I've worked with it and I thought about it for years. And I can't in my own mind address the inconsistency that our system places those people in.

I believe that we were asked to talk for five or six minutes and then answer questions. So I'll defer to Senator Halford and then be happy to respond to any questions you might have.

CHAIRMAN GILBERT GUTIERREZ: Senator?

SENATOR RICK HALFORD: Thank you. My name is Rick Halford, and I do appreciate the opportunity to be here.

I'd first like to say that I wholeheartedly agree with the speaker's statements in terms of what happens, and I'll. come back to that. But in the 35 years that I've been here I think we've made progress. I think we're also probably in a better situation than the vast majority of states. But we still have a long way to go.

I've served under five different governors and republicans, democrats, and it seems that you don't get any major motion. It's always incremental. It's a little piece at a time. And I don't think there's been that much

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 difference in the outcome because the political process seems to collectivize differing opinions, and by the time it ends up, you're still taking tiny steps forward. You're never taking really large steps.

With regards to, you know, equality of rights, I suppose we could say we have that on paper. But the fact is that so many of those rights are driven by economics and our economics are far from equal. And that also goes to equal treatment. But think what you heard yesterday, and I'm going to say it again, is what happens in terms of outcomes because that's where the obvious inequality is so overwhelming, and particularly with regard to Alaska Natives.

I'm sure that the picture can be painted in a more pleasant way. But if you take the real population that's probably likely to be incarcerated and you assume that that's adult males, that represents something less than seven percent of the population, Alaska Native adult males. And yet they make up a third of the population in correction.

So four or five times as many people, not just twice as many, but four or five times as many people end up in the system as their percentage of the population would indicate. And that would somehow lead you to think that Alaska Native males are somehow more violent or more prone to crime. And

just the opposite, I believe, is the case. I think what Speaker Porter said is very, very true. They're probably more straight-forward, more willing to answer, more willing to seek to right whatever wrong they may have committed. And often it's a wrong driven by alcohol that they may not even remember. And they may, in fact, confess to a crime that they're trying to go away from that they didn't commit. And I think that's a tragic set of outcomes.

You know, the strongest indictment we have against the system as it stands and the greatest charge we have for improvement with regard to Alaska Natives is the population percentage in our correctional institutions. Just a little piece of that was the subject of legislation we passed after a couple of years of a pilot program. When you find that people raised in small villages with a group of maybe 100 or 150 people come in contact with the correctional system often driven by alcohol, they serve their time, and the \$\frac{1}{2}\$ condition of probation or parole is that they have to stay in some place that has probation or parole supervision. Of course, that's the regional center with all the predators, with all the alcohol, and all the problems.

So you see, a disproportionate number of Alaska Natives that can't deal with the supervision provisions and end up back in the system. A little step toward that was to try and give VPSO's some operational authority with regard to

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 probation parole so you can get people back to their smaller villages. But there's got to be jobs in those villages. There's got to be economic opportunity in those villages. In the poorest parts of Alaska you see another year of fishery disaster.

And it's very difficult to be equal even if you have the rights on paper, you have the opportunities on paper.

If you can't afford the stamp to send the letter, you're not going to be equal.

And I think that's our charge. We see it in the legislative branch in lots of small pieces. You see it in suicide rates, you see it in frustration, you see it in all the outcomes of frustration which seem to be in many cases anti-social behavior under the influence of alcohol or drugs or some other kind of addiction.

CHAIRMAN GILBERT GUTIERREZ: Thank you, Senator. Any questions?

MS. THELMA BUCHHOLDT: I'm first now. Either of you can answer, Representative Halford. I'm still -- speaker and President Halford.

I'm confused because, you know, we talk about cultural attitudes, the mayor talks about cultural attitudes, and now you're saying too that due to cultural attitudes many of our Alaska Natives are incarcerated. The statement made yesterday was there were either 35, 36, or 37 percent Alaska

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Natives in our prison system.

How many of those people -- and this is just, you know, something curious that comes to mind; how many of those people were incarcerated or were prosecuted, indicted, because they were honest and they were truthful and they had a very poor defense?

REPRESENTATIVE BRIAN PORTER: Ms. Buchholdt, I don't think I could give you an exact percentage because I doubt that statistic has been researched. But it would be an interesting one to find out. I can only explain as I did anecdotally that certainly in my experience, over 27 years, saw that happen time and time again.

My experience also would tell me that a significant number of that percentage are made up of folks with having committed that crime under the influence of alcohol. The more significant number perhaps is that there are ranges, but it generally averages out to 80 percent of the criminal activity that occurs in this state is alcohol or drug related. But that particular statistic, I think, has an awful lot of effect on the Alaska Native jail population.

CHAIRMAN GILBERT GUTIERREZ: Ms. Walker?

SENATOR RICK HALFORD: The 80 percent is probably a low number with regard to Alaska Native population, I would say. But another way to reach an answer is even if you take the most charitable way to say it, you still have two and a half

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 times as many Alaska Natives in the system as you would otherwise. I would say that they are culturally less than many other components of the population likely to have committed the crimes.

So, therefore, I would say that more than half of the people that are in the system are in the system because the system cut them in a way that is culturally related. They wouldn't be there if they weren't willing to admit.

And it goes all the way to the arresting officer, it goes to the public defender's, it goes to the court system, it goes right through the entire system and all the way out the back with regard to probation, parole, and not being able to get back to a place, so they can survive that.

So if you just assume that everybody has the same propensity to commit offenses, then at least half of the Alaska Natives in the system are there because of the way the system failed to respond or did respond to their cultural differences.

MS. THELMA BUCHHOLDT: Thank you.

CHAIRMAN GILBERT GUTIERREZ: Ms. Walker?

MS. ROSALEE WALKER: Thank you, Mr. Chair. Good morning, gentlemen. I just want to start by saying I've known Senator Halford since he first came into the legislature. And I've known Speaker Porter a shorter time. So Senator Halford, please explain to him that what comes up

I have a premise, and I'm throwing this out for your response. This is my observation, and I'm just throwing it out for your response, either one of you. I have worked under the premise that one of the biggest obstacles we have to solving problems in racism and discrimination is the lack of political will. That's my premise.

And in my examination over the years of the behaviors of national, statewide, and local elected officials, there are three things that come pop out in a minute whenever there are problems dealing with minorities. Number one, you're going to ignore it. If I ignore it, it will go away.

Number 2, there's the denial; oh, no, not in my neighborhood. This does not happen.

Number 3, you're going to pacify it as noisemakers.

You give them a little title, give them a little job, that a person is obligated to you then so they're not going to say anything.

Then that fourth one really cracks me up, the charades; you know, I will get back to you, I will look into it.

And these are constant. So these are four observations that I have with regard to politicians, and I'm lumping you in with the politicians, and whether or not you fit the mode, I'm not saying. But I just want your response to my

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 observations. Whatever you care to respond.

REPRESENTATIVE BRIAN PORTER: Your turn to go first.

SENATOR RICK HALFORD: Okay. Yes. I think your observations are very good. And I think they generally cover not just politicians, but probably the vast majority of the population in terms of human nature.

And it's when you get past the one, two, three, and four, to five, six, and seven, that you finally get some action. And often that action is not as big as we'd like to take and not as soon as we would like to have had it done. But I think we do get some actions out of some people. You know who those people are.

You know who -- but I think even the people that get to action and really get something done probably go through some of this in their own lives. And I mean you could probably say it in dealing in dealing with your children. You could probably say it in dealing with a lot of other things as well.

But I think your observations are very, very articulately stated and I think they're on target. But the search is for Options Number 5, 6, and 7.

MS. ROSALEE WALKER: Thank you.

CHAIRMAN GILBERT GUTIERREZ: I have a question. Do you believe that the Administration of Justice and protection in rural villages -- would it be improved if the VPSO's and

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VPO's were provided the same type of training at the trooper academy as police officers that are hired by the Anchorage

Municipality?

REPRESENTATIVE BRIAN PORTER: Well, I'd be happy to take a stab at that. In a word, yes. But the VPSO program, when it was originally designed and I was a member of the police standards counsel when it was designed and the standards were set up, there was no small amount of input from the rural areas to establish those problems.

And what was being sought at the time was a public safety position as opposed to a police position, police being a portion, but they wanted the full spectrum; first aid, emergency and medical treatment, fire response and police response.

And I noticed there was discussion yesterday about VPSO's not being armed. Well, that was a request from the elders from the rural areas when we established that . . program. Senator Halford has been active in sponsoring legislation to begin the process of enhancing that program. I'll let him explain all the ingredients. But it by no means is a static situation and needs to be expanded and improved.

CHAIRMAN GILBERT GUTIERREZ: Commissioner Lee?

COMMISSIONER YVONNE LEE: Thank you. This question is for both of you. One effective deterrent to combat hate

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 motivated crimes will be hate crime legislations on the state level. And many states have already enacted hate crime laws in various degrees.

I'd like to hear from you, what status it is, if any, in Alaska, are you holding that? And secondly, we heard from witnesses yesterday, that after the paintball incident there were efforts to pass either laws or resolutions to condemn the activity.

Unfortunately, the final language was very confusing whereas the original language was saying that, you know, no discrimination is accepted. The final language, which many residences found sort of offensive, was "no wrongful discrimination is accepted." So can you explain to us what is accepted discrimination in this state?

REPRESENTATIVE BRIAN PORTER: Believe it or not, I guess -- and I'm trying to be flip here, but this was part of the discussion when trying to select that wording. For the record, I sponsored the resolution and sponsored the original language, so it was not my intent to change it.

But during those discussions, the legal interpretation of discrimination was discussed. And the kind of discrimination, I guess, that we allow in Alaska is whether you like a Ford or a Chevrolet. That is discrimination and that was the level of that conversation. I'm not trying to support it, I'm just trying to explain it.

The discussion that we just heard on the hate crime legislation itself, as Mr. Schapira correctly points out, the approach to that issue in the state's statutes now is in the form of an aggravator, so that if that is the motivation for having committed a particular crime, the sentence can be erased.

At the time that the paintball incident was being discussed in the legislature and hate crime legislation, the final decision on prosecution had not been made. We were of the opinion that it was going to be a felony prosecution. Consequently, that would have come into effect. As it turned out, it was too late in the session to go back and start legislation. But as you know, the prosecution was for misdemeanors.

Again, a little bit of history. Having recalled some of the discussions originally some years back on which direction to take in that area, it is difficult as an an element of an offense which has to be proven to prove a state of mind.

Consequently, it certainly wasn't my decision at the time. I was, I think, maybe a lieutenant, probably a sergeant. But that was the consideration at the time and it was a lot easier for a judge to take information and made an independent decision on whether this was racially motivated than it is to prove it as an element of the offense.

MR. MITCHEL SCHAPIRA: Let me follow-up on that briefly, and in doing so, I wish to take respectful disagreement with my friend, Ms. Walker, because I know from personal experience that you do have a commitment, a personal commitment and a personal orientation, shall we

it's not a lack of political will, but it's a struggle to

say, to improving the racial climate in our community. And

find the best means by which to give effect to that

CHAIRMAN GILBERT GUTIERREZ: Mr. Schapira?

political will.

And, in fact, the way I know that with respect to -- I still call him Chief Porter, is that many years ago, you were a featured speaker at an assembly at the Fourth Avenue Theater. I sort of recruited you for that in my capacity as a member of the Anti-Defamation League. And at that time you were the chief and you spoke about hate crime legislation in a rally to kick off our effort to pass a law that would, as I said, make it a higher level of crime, make Class A misdemeanors Class A felonies; Class A felonies would become Class B felonies, et cetera.

And at the time, the whole scheme of presumptive sentencing was new and was the darling of those who had written it, and it seemed that everything could be fit into the presumptive sentencing mode.

Now, there has been some -- we heard from

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Justice Eastaugh that the presumptive sentencing has sort of taken some of the strength away from the judiciary. And we heard from Mayor Wuerch that certain charging decisions have the result of moving things into misdemeanor-land as a result of the lack of this sort of legislation. And although I understand that it's difficult to prove state of mind, it's a necessary element of every offense, and that's why we have murder, manslaughter, reckless homicide, and so forth, all charging the same results, but differing according to state of mind.

So in light of those comments, I wonder if you think that the time would be propitious for the legislature to reconsider whether or not we need hate crime legislation of the sort that would be welcomed in the minority community, to make sure that there is recognition of the fact that hate crime target not just the individual victims, but the larger community of people who belong, let us say, to the same a ethnic group?

REPRESENTATIVE BRIAN PORTER: Thank you. As I said, the time ran out to start out a new piece of legislation when we discovered that it was going to be a misdemeanor prosecution. I know that there are people interested in pursuing the type of hate crime legislation, perhaps not exactly, but in that area that you're discussing. So I'm assured that there will be attempts to do that.

And not to be debated, but in the normal state of mind that has to be proven in an assault case, the act proves the state of mind by natural and probable result. What motivated the action is what hate crime requires. Not that you intended the action because you can easily establish that. But it's a problem, not an overcomeable problem, but one that is certainly going to be discussed.

CHAIRMAN GILBERT GUTIERREZ: Thank you, Mary? Oh, Commissioner, go head.

COMMISSIONER CRUZ REYNOSO: I heard testimony all day yesterday. And at the end of the day, I had the following sense that Alaska, in part because of your lower population totals in the whole state, could have the benefit of being a great experiment for the American nation in terms of how to deal with different groups, linguistic groups, ethnic groups, and geographic groups. So that, for example, many of the issues that have been discussed by you this morning and were discussed yesterday really are subject to legislative and constitutional and programmatic changes. Thus, for example, you mentioned -- it was mentioned yesterday the problems pertaining to the conditions of probation.

Well, presumably the legislature can pass laws that change the nature of probation that takes into account the individual involved. Thus, for example, if in the judgment

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 of the judge it's better for that person to go back to a village, even if that person's not going to have supervision, the probation can be that the person write in once a month or that sort of thing.

It strikes me that those issues that have been explained to us as being sort of insurmountable because that's the statute or that's the constitution. It's really subject to change.

I was thinking particularly about the villages. You have 240-some villages in the state, many of them with their own cultural and historical backgrounds. And yet I get the impression that they're all functioning under sort of a state legislative and constitutional scheme.

But I don't know why the constitution couldn't have a provision that allows something akin to local charters, for example, where if a community has the tradition, which we would view as non-democratic, but nonetheless, the tradition of having the elders basically rule that village, not so much of the power that they have because of the respect they have from their fellow inhabitants. I don't know why a state constitution couldn't say through legislation we will implement a scheme whereby villages can have their own charters, for example.

And for that matter, even the issue of incarceration that the Associate Justices of the Supreme Court and you all

and others have mentioned, but that disproportionate number of Native Americans in jail. And I appreciate the comment that, in fact, if we look at who generally commits crimes it's why this proportion is five or six times higher as you

indicated, Senator, as compared to just twice as high.

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But even then I've had the opportunity to be on commissions and study groups of what to do to prevent crime, what keeps folk out of jail, and so many good recommendations simply have gone unattended to very often by the legislative bodies of this country.

For example, I heard of a study out of the state of They had a very simple study. Washington. They took 50 percent of those who were being let out of prison and put them under a federal program, on unemployment insurance for That's all they did. six months. That's all the program And the other 50 percent were not. They got out with, did. you know, the \$200 or whatever that state provides: Then they did a study of recidivism, how many were arrested within a year, two years, whatever it was, after getting out of prison. As you might guess, those that didn't have unemployment insurance got arrested far more quickly.

And when we sit back and think about it, it's quite logical they probably don't have friends. They've been in prison too long. They don't have a job. They aren't skilled, et cetera.

Then they did an economic study of how much it cost the state to have the unemployment insurance for six months versus the prosecution, incarceration of those that didn't have the unemployment insurance. As you might guess, it was many times more expensive for the citizens of that state to not have the unemployment insurance. And yet to have the unemployment insurance apparently must have been viewed as being, quote, soft on crime, end quote, and therefore, it never got implemented by the state legislature.

Or, sorry to take so long, but in Fresno, California, they had again a federally funded program of intensive overview of children who got into trouble with the law for the first time. The funds provided sufficient monies that the probation officer went to the home, went to the school, really kept up with those youngsters. The end result was the recidivism rate on those who had very close supervision was 10 percent. The recidivism rate on those who had, & w quote, normal probation, calling in once a month, was 90 percent.

I couldn't help but think of all the day time burglaries that have been taking place, of all the folk whose homes were not -- where they didn't have this feeling that somebody had infringed upon their private papers and so on. It was such a good program, and yet somehow when the federal money came to an end, there was not -- as indicated

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 by one of the members of the Commission here, not the political will apparently to then fund that program locally.

So all I'm suggesting is that -- and two of you have made some suggestion that incarceration is not unrelated from social services, from employment, from practice of the police. It's a whole kit and caboodle. That's the end result.

And I'm also very appreciative of the fact that normally subject to the legislative process, you don't end up with a solution. You keep at it. But I'm just suggesting to you that in terms of the testimony we heard, including testimony from some legislatures who refer to themselves as members of the Bush Caucus, and I don't think they mean W. And they actually had a series of quite good recommendations.

I guess my suggestion is simply that there are solutions to these problems and the legislature both in terms of making recommendations and constitutional changes and in terms of implementing a series of programs that seem unrelated to the issue of folk being in prison too long, nonetheless are directly related.

And I certainly would urge the legislature to -- well, take subsistence, for example. Clearly subsistence is related to employment. It's related to a family being able to protect its livelihood, and I can't help but think also

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 related to the issue of crime as you folks have described it.

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So all of these issues are very important. Looking finally at the issue of incarceration, but important in of themselves, and I certainly would urge the legislature to sort of think out of their boxes they say nowadays about what do we do about our constitution, what do we do about our legislative schemes, and what do we do about our administrative schemes; and going I think way beyond what other states, certainly what may state in California does, because it just strikes me that with a geography and the population in Alaska, you folks can really help the nation understand how folks can truly be respected in their quite different lifestyles, quite different ethnic practices, ethnic and religious beliefs and so on.

In a state like California where you've got 35 million people sometimes it gets tougher. Though, as with you,, we've kept at it historically. We heard testimony from two older people, from one not so old, that as they were growing up they still saw signs that said no Natives or dogs are admitted here. I mean that strikes deeply into the psyche of that particular group.

And they didn't say that's happening now, I want to make that clear. But it means that Alaska has come a long ways in dealing with those issues, but has, I think, in some

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 ways a unique opportunity to go even further and to teach the rest of us in the country how to deal with those diversities.

CHAIRMAN GILBERT GUTIERREZ: Thank you. Mary?

MS. MARY MILLER: To follow through on that, I'd like
to ask the question, how do you believe subsistence should
be addressed; constitutional amendment, legislative action,
do nothing, or other options?

UNIDENTIFIED VOICE: That's the easy question.

REPRESENTATIVE BRIAN PORTER: I think that the two of us sitting here responding to that question is perhaps very, very appropriate because we happen to have voted differently on that particular issue. But I must say that I understand and respect the opposite position of mine as Senator Halford has indicated he does with mine.

I wish that more people in the population of the state took that approach to the subsistence issue. There is a legitimate difference of opinion on how to solve that issue. I don't think it would be hard to understand that neither of us believe that a person who relies on fish and game for subsistence should have primary access and, if necessary, the only access to that fish and game when there is a shortage. Nobody disbelieves that. It's how to get through, if you will, the western value of total equality. And the common sense notion that people who rely on that

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 resource should have access to it when it's a shortage.

That problem has been around for 15 years and is still seeking a solution.

I'm encouraged by discussions recently that there is some out of the box thinking going on right now. And perhaps a constitutional amendment that will satisfy what everyone recognizes as the goal to provide that resource to those who need it when they need it can be obtained.

SENATOR RICK HALFORD: Just to give you -- and it's not necessarily a different perspective because I certainly agree that subsistence is the highest and best use of oil, food, resources whenever in short supply.

The question is how you discriminate in the application of subsistence. In some ways, people I think mistake the Supreme Court for having attacked subsistence. They did not do that.

The State Supreme Court said subsistence is important enough that it deserves close scrutiny in any discrimination in its application or its availability, and they said that the tool of simply a rural preference was too crude to do that. They were not saying that subsistence wasn't the highest and best use. They were, in fact, I think saying more than what a lot of people say.

We've heard that subsistence is a basic human right. I believe that it is. But when you discriminate in the

application of that basic human right and you say that a rural resident who has arrived last year from outside and lives in a rural community 500 miles away has a priority over an Eklutna Native who has been surrounded by an urban community who can't now drive his old pickup to the Denali highway and hunt under the same priority as the person who just got here; there's a problem with that.

That doesn't mean you should put it down and you should stop trying to find the solution. I believe there are solutions.

I think the public in general would buy a local preference much more easily than they would buy a statewide rural preference that can travel for 800 miles. But I think the solution is going to take some changes in federal law and some changes probably in the state constitution because the second subsistence case, the Kanitzie (ph) in '95, the Supreme Court not only said you couldn't use rural as a determination, you couldn't even use proximity. And I think you have to use proximity if you're trying to find a solution. It would be what you would just normally think in your mind, the last person to lose a resource is the person who is closest to it who has the least alternatives and who needs it most.

CHAIRMAN GILBERT GUTIERREZ: Thelma?

MS. THELMA BUCHHOLDT: I think we have always discussed

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 the need for subsistence as a means of bringing food to the table. We have not really addressed the issue of culture and diversity and the dependence on the nurturing of one's culture.

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I came from a subsistence economy myself and I understand that it is very important to me to get my fish, to get my berries, to get anything from the land. And although I would not be entitled to the subsistence as we talk about it in Alaska, I really think that there is that aspect of subsistence that we have not addressed.

What if we divert our scrutiny into the cultural aspect of subsistence rather than concentrating on food, because food is not really the main notion of subsistence. It's also part of tradition and culture.

REPRESENTATIVE BRIAN PORTER: Both Senator Halford and I attended recently a two day summit on subsistence, and that point was made exceptionally well throughout both days, that while both people's idea of subsistence means the necessity to survive from food, that is not by any means the total of the cultural and traditional use of subsistence.

And there are spiritual and cultural values and needs that are met by subsistence, the subsistence lifestyle.

SENATOR RICK HALFORD: The survival of subsistence is the survival of the culture, I believe. One of the things that you look at and worry about as an outsider is how many You've got a gap in some communities in terms of very young people are interested, but the kids from high school, you know, they're not picking it up the way they could be. And I think it is part of the fiber of the culture and it can't be separated from life or the culture. I think we describe it in terms of food because that's the easiest way to quantify it without really understanding it.

CHAIRMAN GILBERT GUTIERREZ: We're getting beyond our time. Mitch? And one more question after Mitch.

MR. MITCHEL SCHAPIRA: Mr. Porter, I want to ask you a question that's not so much directed at your present employment, but going back to your experience in law enforcement, which as I'm you will realize, is a big concern that has been raised today. And you may have heard an earlier question regarding civilian review panels, civilian review panels with subpoena powers and so forth?

REPRESENTATIVE BRIAN PORTER: Uh-huh.

MR. MITCHEL SCHAPIRA: And it occurs to me you have a special perspective, having been the chief of police and yet not precisely having a dog in this fight. So I wonder if you could share with us what you think are the strengths and

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 the drawbacks of a civilian review panel; and be mindful that we're running behind schedule, if you could?

REPRESENTATIVE BRIAN PORTER: Okay. Well, I guess I must say from my background that those types of panels were discussed at the time. And if I understood Ms. Miller's perspective on it, it was from a victim's point of view. And from what it's worth, again, you have two appropriate people sitting in front of you. I sponsored the legislation that provided that victim's rights was raised to the level of the constitution as opposed to just a statute.

Now, whenever they came in conflict with a defendant's rights, the defendant's rights were constitutional and the victim's rights were only statutory. That's not the same now, and that's only been in effect for about five years. Senator Halford just this year finally successfully got a victim's rights board established in the state that will have the ability to respond, as you were suggesting, to victim's inquiries on the whole gambit of their rights which are now constitutionally guaranteed. And some of the folks in the system are still not quite used to the fact that victim's rights are now just as important as defendant's rights.

So a good portion of that area, I think, is being dealt with now and has the potential for being dealt with very successfully. In terms of just keeping, if you will, the

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 police department honest, there are a number of panels, including yours, that are impaneled to do just that. And I think that in the main those existing panels have done very well.

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CHAIRMAN GILBERT GUTIERREZ: Thank you. Anybody else?

No. Well, thank you for your time and we really appreciate it. The next panel is the administration of justice panel. And we would like to invite Glenn Godfrey, Commissioner, Department of Public Safety; Walt Monegan, Chief of Police, Anchorage Police Department; Phillip B.J. Reid, Special Agent in Charge of the Federal Bureau of Investigation; and Margaret Pugh, Commissioner, Department of Corrections.

Good morning. Sorry, we're a little behind schedule.

We apologize for the little inconvenience here. But we would like to begin with Commissioner Godfrey at this point.

COMMISSIONER GLENN GODFREY: Good morning. First of all, I would like to thank the Commission for inviting me here today to talk about the Department of Public Safety and its role in delivering public safety services throughout Alaska.

Because of our role in rural Alaska and our constituent base being largely a Native population throughout rural Alaska, I'll be emphasizing our role and what we do in rural Alaska with the Department of Public Safety.

And when considering the views of our department

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 regarding unequal law enforcement protection, I think we need to put in perspective the uniqueness and the challenges faced by our department in doing this.

Through the Alaska State Troopers and the Division of Fish and Wildlife Protection, we provide direct law enforcement service to approximately 272 communities with a population based close to 200,000 throughout Alaska. And 64 percent of the communities we service are accessible only by plane, boat, or snow machine. And we provide this service throughout the state with 334 troopers assigned to 42 trooper posts. Half of the trooper posts are located in communities that are not on the road system.

The service to these communities are provided by 46

Department of Public Safety owned aircraft, numerous boats,
and snow machines. The simple task of responding to a

request for service in remote areas is and continues to be a

challenge for our department. However, it is not only a challenge, it is a top priority for our department.

If there is a perception of unequal protection, it may be due to the fact that DPS cannot respond immediately to all calls for service in urban areas because of the insufficient number of troopers. We cannot do that in the rural areas because the insufficient number of troopers, inclement weather and remoteness.

However, even with unique challenges involved with

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 providing service to rural Alaska, I'd like to share with you some examples of what we're doing in rural Alaska.

During the fiscal year 2000, the troopers made 1,353 trips to support village public safety officers throughout the state. They made 712 visits to support village police officers and tribal officers who are hired by the communities. They made 1,030 visits to conduct investigations. Out of these visits, they remained overnight in the villages 727 times, and quite often part of those visits were involving a meeting with the leaders of the communities regarding public safety issues.

Some of the changes that we have gone through in trying to do a better job in rural Alaska; we're definitely not where we need to be, but I would like to share some of the innovative programs and some of the things we've accomplished.

One of the ones we're most proud of is the village public safety officer program. That was established in 1979. The date of the operation of the village public safety officer program is overseen by nine Native non-profit corporations. They're the ones that administer the program. The VPSO's are hired by their individual communities.

The role of the Department of Public Safety through the Alaska State Troopers is to provide technical support and expertise relating to public safety and law enforcement

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 issues and provide the basic training and ongoing training throughout the year.

Eighty-five VPSO positions are funded by state appropriations and they're currently located in 81 communities throughout the state of Alaska. The VPSO's assist us tremendously in educating troopers about the culture of the people in their areas and assist in dealing with sensitive issues in the communities.

With the assistance of a federal grant, we recently trained over 170 tribal police officers, village police officers, and rural police officers in hub areas of rural Alaska. We're currently administering another federal grant to continue training and equipping these officers.

With funding from a federal alcohol interdiction grant, we have hired five troopers that will work to support rural posts to increase our presence in rural Alaska.

During the last legislative session, Government Knowles, submitted a budget request to the legislature to increase the department's law enforcement resources. Under this last budget request, the department will be able to hire four additional law enforcement officers to fill four newly created what we call regional public safety officer positions or constable positions. These are state employees.

The constable position was created in part as a career

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ladder to allow VPSO's who quality to move into these
certified police officer positions. The constables will
receive the same training as troopers, but will not be
required to transfer around the state. They will
investigate misdemeanor and less complex felonies as well as
being involved in all facets of public safety in their
patrol areas. These constables will be located in rural
communities in an effort to spread DPS to more rural areas
and give additional support to the village officers in
outlying communities.

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Regarding employment of Alaska Natives, DPS has the second highest percentage of Native Alaskans hired in state government. Sixty-nine percent of the VPSO's in the VPSO program are Native Alaskans. We have more Native Alaska state troopers today than we have had in the history of the department. We are not where we need to be, but I believe we're heading in the right direction.

Heavy recruitment at the annual Alaska Federation
Native's Conference every year and in rural Alaska
throughout the year is part our recruitment efforts. We
continue to evaluate our academy curriculum regarding crosscultural communications and sensitivity. We need more
troopers to become more of proactive agency versus a
reactive agency.

Regardless of this fact, we have a responsibility to

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 provide the best avenue of protection possible to the residents of this state. I would like to think that with the resources we have available to us, we continue to head in that direction. If as a result of this panel's findings there are recommendations to improve our service in any area, I would look forward to receiving that input.

In closing, I believe this department is very sensitive and responsible in delivering the highest quality of public safety services possible to the rural residents of Alaska. Alcohol and drug related violent crimes, search and rescue, suicides, and accidents continue to take their toll in high numbers in rural Alaska.

As in any small community, the impact is substantial and devastating. That impact is felt by the local troopers and village officers who on a daily basis respond to these calls.

We must continue to work with the local communities: in addressing public safety concerns. We look forward to a close working relationship with the tribes throughout Alaska. And the public safety problems facing rural Alaska today cannot be addressed by any one entity. It requires a partnership with the main partner being the local communities that set the priorities of public safety service for their people. Thank you.

CHAIRMAN GILBERT GUTIERREZ: Thank you. Sir?

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CHAIRMAN GILBERT GUTIERREZ: Could you please state your name for the record?

Thank you.

MR. PHILLIP REID: I'm Phil Reid with the FBI. I'm the special agent in charge of the FBI here in Alaska.

CHAIRMAN GILBERT GUTIERREZ: Thank you.

MR. PHILLIP REID:

MR. PHILLIP REID: I want to thank the Civil Right's Commission and its Alaska Advisory Committee for inviting the FBI to participate on this fact finding panel. that our participation will be of value to this commission.

We, the FBI, welcome the opportunity and pledge our support for the Commission's findings and the recommendations that may be generated from these hearings. The FBI has investigative responsibility for over 200 federal violations categorized and characterized under various investigative programs. These programs are White collar crime, violent crime, major offenders, organized crime, drugs, foreign counter-intelligence, counterterrorism, and civil rights.

We have 31 FBI agents and 34 professional support employees assigned to Alaska to conduct investigations under these categories from our offices in Anchorage, Juneau, and Fairbanks. Our responsibility is to provide our investigative services to all Alaskans, no matter their race, color, religion, sex, sex orientation, national

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 original, age, or disability, no matter where they live or how remote their locations are in Alaska.

Though we make a sincere effort to cover the entire state and provide our investigative services to all Alaskans. Unfortunately, unfortunately, our efforts have not been fully realized. Our manpower resources and transportation budget in Alaska are very limited and fail to take into consideration the vastness of the state, how spread out its people are, and its inherent transportation difficulties.

As a result, our priority efforts are limited to the more heavily populated areas of Alaska where we do, where we believe we do, provide effective service to its citizens. In these areas we believe we appropriately address the issues and concerns of Native Alaskans and other minorities within our jurisdiction. And unfortunately, there many other towns and village in Alaska who don't received sufficient attention from us, the majority of which are heavily populated by Native Alaskans.

I hope to bridge some of this gap by establishing an interactive website with a complaint hotline by the end of this year. Our intention will be to utilize our website to communicate with and provide information to our under-served citizens in the remote towns and villages about our investigative responsibilities. Hopefully, with additional

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 agents and an enhanced travel budget, we'll begin to receive and act on their complaints and provide more federal law enforcement service and support.

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In many instances where we believe our limited resources negatively impact our ability to provide effective law enforcement service, we form partnerships, working groups or task forces with other federal, state, and local law enforcement agencies, including the military and the National Guard.

In these relationships collectively, we're able to more efficiency and effectively provide for the safety and security of our Alaskan citizens through sharing and consolidating resources and intelligence. A prime example is the FBI Safe Street's Task Force, which consists of members of the Anchorage Police Department, the U.S. Marshal Service, the Alcohol and Tobacco Service, Alaska State Troopers, the National Guard, the Immigration and Naturalization Service. Since its inception four years ago, the task force has made a significant impact on street and gang violence in Anchorage.

We also belong to and support other federal agencies, task forces, such as the U.S. Marshal Service, Fugitive Task Force, the DEA Drug's Task Force, and the U.S. Attorney's Environmental and Health Care Fraud task forces.

In addition, we have formed white collar crime, foreign

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 counter-intelligent, and counter-terrorism working groups where we meet quarterly and share intelligence. We're in the process of establishing a joint terrorism task force which would pursue investigations in which an individual or groups were alleged to be planning or have committed a terrorist act to include hate crimes.

We are currently working on partnering with several other federal and state law enforcement agencies, including the National Guard, to combine our aviation resources as a way of improving transportation to the under-served areas of Alaska.

With the prospect of getting out and interacting more with the Native Alaskan population in the remote towns and villages, the staff of the Alaska Native Heritage Center provided at our request two days of cultural sensitivity training to the majority of my agents and professional support staff.

Because of the devastating impact that alcohol abuse, child abuse, sexual assaults are having in rural Alaska, we have been exploring ways of being of assistance. With the support of the U.S. Attorney's Office, we just recently opened our first alcohol violation case. We're also providing training to the police and medical staff in Metlakatla on handling child abuse and sexual assault cases. In an effort to improve the quality of law enforcement

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 service in the small towns and villages, over the past couple of years I've sent police officers from Metlakatla, Bethel, Unalaska, Ketchikan, and Valdez Police Departments to our national academy in Quantico, Virginia.

There they received 11 weeks of executive level law enforcement training. We're planning to send an officer from the Kenai Police Department before the year is up. This past May we provided in my office to over 40 state and local law enforcement training officials -- let me repeat that. This past May we provided training in my office to over 40 state and local law enforcement officials for identifying and conducting hate crimes investigations.

We're in discussions with law enforcement officers of the Sitka, Anchorage Police Department, and Fairbanks

Recruit Training Academies on adding a block of instruction to their curriculum during which an FBI agent discusses our role in civil rights investigations where police misconduct is alleged.

We make a sincere effort to recruit minorities for positions of employment with the FBI. We've set up booths at various career days and job fairs around the state. We work with the NAACP, the Native Justice Center, the Alaska Federation of Natives, various Native tribes, Hispanic radio, Black churches in Anchorage. We have done recruiting in the Asian and Tongan communities as well. We stay in

We play a very active role as a member of the Mayor's Minority Community Police Relations Task Force. We have a victim witness community outreach coordinator who is an active member of numerous community groups such as the Anchorage Youth Corps, Boys and Girls Club, Big Brothers, Big Sisters, and the Alaska Native Women Sexual Assault Committee. This committee was nominated by our office to receive a Department of Justice national award, the Crime Victim Service Award, which they won.

We have an Adopt a School Program in which staff from my office give their time and attention to at-risk students at the William Tyson Elementary School. We're involved in the Department of Justice Weed and Seed Program, devoting investigative resources of the Safe Streets Task Force to address crime problems in the Muldoon section of Anchorage.

And, of course, we investigate allegations of civil rights violations such as racial and religious violence, color of law, involuntary servitude, discrimination of housing, access to clinic entrances. Some of these we investigate as hate crimes.

Between 1996 to the present, we have opened 59 civil rights investigations, nine were investigated as hate

CHAIRMAN GILBERT GUTIERREZ: Thank you. Commissioner Pugh?

COMMISSIONER MARGARET PUGH: Thank you very much for inviting me here today. I'm truly encouraged that Alaskans are coming together to talk out loud about the issues and challenges that we have in dealing with our very diverse and ethnically diverse and geographically diverse state.

Before I get into my remarks which I took notes on so that I would say the many things that I want to say, let me respond to yesterday. Commissioner Meeks I think raised a question about Department of Justice funding that has been more readily available to tribes in Alaska.

And I wanted to say that, in fact, the Department of
Justice has been very responsive. And my friend on my left
talked about the Weed and Seed Program that has come to
Alaska, and many communities have availed themselves of COPS
grants, of drug court monies, and I think probably Denise
Morris from the Native Justice Center could get a printout
of where those funds have been expended, if Commissioner

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Meek continues to be interested.

Getting right to the point with the Department of Corrections, I gave you a packet and in that packet there is a chart entitled Gender and Ethnic Composition of Inmate Populations on 1/1/99. This chart is useful to me in providing a context for how Alaska compares with other states, and it's right on the top of the handout that I gave you. And you can learn at a glance that nationally minorities are over-represented in correctional institutions and that Alaska is absolutely no exception.

You can see that on the date of the survey, 35.6 of those incarcerated in Alaska were Alaska Natives, and 13.6 were African American. You should be aware that the numbers and the percentages for Alaska may vary on any given day. And those of you who are not from Alaska may not know that our correctional system is a unified system; that is, that we provide prison and jail services for the entire state of Alaska, unlike -- and there are only five states that handle corrections in such a manner. The other 45 states, my counterpart, deals only with sentenced felons.

So the number that I gave you there actually takes into account our prisons and jails, and in most of the other states it's just state convicted felony population. But that's just one of the unique little things about data that warns us all we have to be careful when we look at it. But

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 in any event, it does show that minorities are over-represented in Alaska as minorities are in the rest of the United States of America.

Further data also reflects that crime policies in the United States actually favor incarceration as a sanction at a rate that far surpasses that of every other nation in the world. In comparison to other industrialized nations, the United States rate of incarceration is five to eight times that of Canada and most of Western Europe.

Nationally, state incarceration rates averaged 370 prisoners per 100,000 population; that's on 1/1/00. Alaska's average that same date was 423 persons per 100,000. It says to me that clearly Alaska's crime policies follow the national lead, and we favor incarceration as a sanction as well.

At the end of 1999, there was some 6.3 million

Americans imprisoned, jailed, or on probation and parole;

3.1 percent of the adult population of our nation. About

1.3 million of those are in prison; another 688,000 in our

jails, and the rest of them would have been on

probation/parole.

In Alaska, yesterday, we had 4,453 people in our prisons and jails and our halfway houses. Another 4,500 are in the community on supervision for probation and parole.

We book about 30,000 Alaskans per year. Some 2,500 of those

Noncriminal bookings are particularly high in the Fairbanks and Bethel areas; not because people are consuming more alcohol in those areas, but probably the cause of the community resources to deal with the situation being lacking.

While the United States including the state of Alaska uses incarceration more than any other country and why minorities are over-represented, in my opinion, is a complex mix of psychological, economic, political, conditions, fears, national crime policies, and a host of other factors. I'm not an academic and so the rest of what I'm going to say is perhaps simplistic, for which I apologize.

But I would like to say that we would all do well to study each and every one of the factors that I believe influenced how the United States and Alaska have gotten to where we have gotten. But I want to point out some really hard, cold facts.

Prisoners in the United States and in Alaska are recruited from the ranks of the poor. They are recruited from the ranks of the uneducated and the unaffiliated. Very often that translates into recruitment from minority populations. As the traditional constituents, say for

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 prisons and jails in the United States, and in the decades of massive growth of the incarceration in America, and by the way in the last two decades, well, since 1973, American incarceration numbers have increased five-fold. So in the last several decades we have come to rely much more heavily on incarceration.

The constituency hasn't changed. It's the traditional constituency from the beginning of our country, and that constituency hasn't changed. In fact, the rich are getting richer and the poor are getting poorer. And so there's been a corresponding increase in the over-representation of that constituency, very often minorities.

In a recent article by Katlo and Simon (ph), they cite some acts which I would like to give to you. The median pre-incarceration income of prisoners during their last full year of freedom was barely one-third of the national median income for year round full-time workers that come from the ranks of the poor. Only 34 percent of prisoners said that they completed high school, compared to 79 percent of the national population. They come from the ranks of the undereducated. Fewer than one in five were married; less than half the rate for the general population of a comparable age. They come from the ranks of the unaffiliated. Thirty-seven percent had an immediate family member who had served time including seven percent who had a

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parent, and 31 percent who had a brother who had served

time. It's a cycle.

Other data includes the facts that mental illness is prevalent in our jail and prison populations in the United States, and certainly in Alaska. Alcohol, you've heard. It's the drug of choice in Alaska and the estimates from 80 to 100 percent -- as I've been sitting here for two days and agree with everything that's been said.

Alaska's rates of child abuse and neglect, suicide, domestic violence, sexual abuse of minors; very high compared with national figures. And even though many of the offenders are not married, they tend to have children, lots of children, and that's a problem for the future.

So why am I telling you this? I'm telling you this because knowing these things helps the Department of Corrections to focus on the challenges that we have in dealing with our diversity. It helps us determine what those challenges are and determine where to put our focus.

During the Knowles/Ulmer Administration, the Department of Corrections has addressed these challenges. I tried to put them down into three categories of how we address it so that I may move through my testimony more quickly.

Front Number 1 is prevention. I believe that the best crime prevention programs are early childhood programs to protect and nurture and educate our children. It's been my

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 joy, perhaps one of my greatest joys, to work with the children's cabinet, to drive home that point. It cannot be overemphasized.

We've made a lot of progress and you heard the government talking and many other people talk about progress that we've made on our child focus programs. But it isn't enough. All of our children must have access to quality schools; must have access to quality educational opportunities, to quality childcare, healthcare, and public safety.

In many instances, it's those children in the lowest socio-economic groups, and those are often minorities that experience the greatest deprivation in these important areas. Thus, they remain at the greatest risk to enter a correctional system at some point.

As an example, here in Alaska I have but to state that we serve only about 22 percent, 22 percent, of the eligible Head Start children in Alaska. Research tells us very, very clearly that children who have had access to enriched childcare and learning environments, Head Start, are much more likely to be successful than those denied.

The second front is legislative or policy, if you will, both lawmaking and funding for our state's crime policies.

The get tough on crime laws that have been popular in the United States including Alaska in the last several decades

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like "Three Strikes", like presumptive mandatory sentencing

that Mr. Schapira was talking about, have had their

consequences. People serve longer periods of incarceration.

In many ways we focus more on the offense than the offender.

And I think that may be some of what you were saying, Mr.

Schapira, this morning.

In many cases there has been highly publicized about the mandatory minimum drug laws. Minorities are actually disproportionately targeted. And we have what the Department of Corrections worked constantly to provide lawmakers with information on the impact of potential legislation, and we advocate for drug and alcohol treatment programs in rural as well as urban Alaska, knowing that the offenders would be better off returning to their homes if there were treatment resources and adequate support services in the communities.

We advocate for appropriate resources for legal, representation for persons in the lower end of the socio-economic scale. I've heard people here -- Ms. Miller, you spoke this morning about defense. I think it was you. And it's hard for the Public Defender's Office to get increased resources. I listen to them testify every year about impossible case loads, and the great irony is that that's counter-intuitive; it's those most in need who are often deprived of defense.

The third front, and I expect you were wondering when I'd get to the Department of Corrections, but the third front is in fact managing the diverse population within the correctional system itself. I'm extremely proud of the progress that we've made on this front. While I am certainly the first to admit that progress is too little, I'm of the ongoing opinion that progress is never too late.

Let me just mention to you some of our management issues and challenges. Overcrowding. At the beginning, I talked to you about the burgeoning of the prison population, it's so in Alaska as well.

At the beginning of the Knowles Administration in 1995, the correctional system was already overcrowded. We were being fined by the court for failing to stay within population caps in both our jails and our prison, and that's very important when you talk about overcrowding in Alaska, that you remember there are two kinds of overcrowding; in jails and there's overcrowding in prisons.

The correctional system was already overcrowded and plans were already in the works too. Ultimately I carried out those plans to contract for prison space out of state. The governor found that to be stopgap measure, as did it, and asked that we work to develop a plan for dealing with our overcrowding problems within our own state.

That plan we introduced as legislation, and it included

The legislature funded one component of that plan, a new jail here in Anchorage. I'm proud to say that will be opening in April of 2002; one component of our regional expansion plan. And rather than expand regionally, the legislature has opted to build a large centrally located prison. And we're beginning that process now.

I'm very pleased that we're going to build more space and I'm very pleased that the legislature is beginning to work with us on this. But I caution and remind everyone that it is vital that the regional concept not be abandoned. And it's very simple; a large prison will not resolve jail overcrowding or meet the public safety requirement that a jail needs in the city of Bethel or in any other rural system in Alaska. Jail overcrowding and prison overcrowding, jail resources and prison resources are very different from one another. That's one issue.

Institutional environment of our prisons and jail is another. Institutions are at their best when they include programming that's culturally sensitive and appropriate. A culturally sensitive program may include things -- certainly

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 not limited to things such as elders speaking to groups, healing circles, the honoring of spiritual and cultural holy days or special occasions, appropriate foodstuffs are mandatory in all cases.

We don't do enough. But in our institutions we have potlatches twice a year, in most of the institutions. We have Ramadan observance. We have culture clubs, sweat launches (ph), Juneteenth celebrations. Our Chaplaincy Program serves diverse space through the hard work of hundreds of volunteers throughout this date. We hold Eskimo games and we play basketball and we play baseball and we emphasize diversity training in the institutions and with the staff and inmates as well. But there's so much more to do.

I know I'm running long, but I just want to remind you that when you start talking about corrections I feel passionately about my -- and so you will bear with me about....

CHAIRMAN GILBERT GUTIERREZ: We'll give you a few more minutes.

COMMISSIONER MARGARET PUGH: You're going to give me few more minutes? I just want to brag in closing about some of the fabulous work of some of my staff, and maybe me, just the first couple of items.

We hired the first Alaska Native superintendent for one

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 of our facilities, and she's a female in Bethel. I'm very proud of that. We currently have two African-American superintendents; they are great.

Last week -- I'm really proud of this. Last week we won a national award for a best video from a correctional institution, Chugachmiut approached the department to educate high risk folks about HIV and hepatitis. That discussion yielded a video starring inmates at Spring Creek Correctional Center. For those of you who don't know, it's our maximum security facility here in Alaska. It's a really hard hitting, no nonsense, not for the weak of heart video. The stars are racially diverse because Chugachmiut and the Alaska Department of Correction's know, the diseases don't know any ethnicity.

We've had requests from all over the United States and all over Canada for copies. It was a fabulous growth experience for all involved staff and for the participating inmates. They honored the producer with a drumming ceremony when the project ended, and we capped it off last week at the American Correctional Association meeting by winning a national award. It's not something you would want to show to youths in a school, but it's good for prison and a jail.

Also, proud Senator Halford sponsored legislation last year, and he talked about it, so I won't go on, but it's enabled the Department of Corrections to enter into

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 cooperative agreements with the village public safety officers to delegate some of the supervision duties in the rural areas to those folks. I could talk more about it, but later.

Speaker Porter has introduced legislation and supports specialized courts for a DWI, for alcohol, and for mental health. Those specialized courts are extremely important and have the support of the Department of Justice as well.

In some communities we have a video capability so that a probation officer might have visual contact in a rural area so that either the probation officer can supplement ongoing supervision and see the offender. It's great, and we hope for better telecommunications capability so that we can increase that type of use of technology. I could, by the way, talk for a hour about the use of technology, but I just sort of mention it as a hope for the future.

And earlier this week, I attended a planning conference with AIPC and some 150 tribal representatives to talk about our future relationships, which are amazingly many.

And my last brag, I think, in the audience today, I couldn't let it go by without recognizing that the North Slope Borough actually has an employee that they pay to serve as a navigator for residents of the North Slope Borough. Luki Dobson has been in that position for many years, and she's here today.

Luki serves as a -- I call it a navigator; it's cultural liaison. She helps families through the system to understand the correctional system, which is complex at best, and works with our own cultural liaison to provide services, and I might say that it extends past those residents of the North Slope Borough. But we always applaud and appreciate our partnership with the North Slope Borough in serving Alaska Native inmates.

I will close now and just say that I think that it's absolutely paramount that we continue work and progress on all three of the fronts that I mentioned; prevention, crime policies, and managing of diverse correctional population.

We're making a difference. We can accomplish more working together. I know a lot of people have frustrations and said plans sit on shelves. The truth is some pieces of plans do, but not all plans sit on shelves. But in order for people to know that they don't sit on shelves, we have to continue to have a dialog and the process must never end. So I appreciate being part of this process. Thank you.

CHAIRMAN GILBERT GUTIERREZ: Thank you, Commissioner.

MR. WALT MONEGAN: Good morning.

CHAIRMAN GILBERT GUTIERREZ: Good morning.

MR. WALT MONEGAN: My name is Walt Monegan. I'm the Chief of the Anchorage Police Department. I do have prepared text, but what I would like to do in the interest

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 of time is to just kind of hit some of the highlights because I think you have questions for us.

I would like to say that the Anchorage Police

Department serves abruptly 260,000 members of the community
as well as assisting the Air Force and the army and the
civilian issues that happen out on base. We work well with
the State Troopers and the FBI and corrections as well as
many other nonprofit agencies that I think that are out
there that's very important.

I'd like to take this opportunity to say that I've got TO kind of insert a correction. Apparently the mayor has made a mistake. He asked me to go ahead and correct it for the record. In regards to the paintball incident, the defendants were not passed over to the Municipal prosecutor. They remain in the states because the two of them are juvenile, so they must stay with the family court, and the DA's office is handling the adult. So just for the record I wanted to square that away.

As far as the Anchorage Police Department is concerned, just hitting the highlights. I've been the chief now for six months. It's been a fairly busy six months. There's a lot of things that I've seen with my 27-1/2 years with the Anchorage Police Department working my way up. But I want to just have a chance to correct. And minority issues, I think, are at the heart of it. For the past eight years,

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 for example, I am the lead instructor on cultural awareness. I teach in the academy and I'm excited to teach again in October. It will be something that I will pass on eventually. But I actually enjoy it.

In regards to other issues. The Anchorage Police

Department just started -- just had its first ever citizen's academy. I know this is popular in other communities, but it's never happened here before. And the reason why I like it so much is I like to take as much mystery out of what we do as possible.

We just underwent a reorganization with the department, and it's actually still ongoing. But we want to bring back the specialization because though we tried a bold step in what we did with generalization in our investigations unit, it wasn't as effective or as efficient as specialization has.

And there's steps that we want to do still, as staffing

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 will allow. There a community policing officer that I want to develop as far as creating positions where these officers are going to be designated to handle police beats. We have And that they will be -- their sole function is to attend community counsel meetings, community group meetings, going to the schools, talk to the kids, get to know the businesses, get to know the owners, and actually be the beat cop. Now, there will still be other officers assigned to those beats on a regular basis. But this individual, the community policing officer, will be one who actually can be a focal point for the citizens of those neighborhoods to contact. They'll have his pager number, his or her pager number, and access to him on a regular These are things that I would like to see, and basis. that's with staffing dependency, of course.

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The other thing that we have done that we've never done before is that rather than just rely on trying to increase our numbers which we are woefully under-represented at the moment, just through newspapers or occasion TV ads. We put together a cross-cultural recruiting team. There's 24 members, both sworn and non-sworn. And they go out to areas that traditionally we have never gone to before. These teams have set up booths and gone onto radio shows and gone into schools and places, even gun shows, trying to find qualified applicants. There is a serious outreach to all

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 minority communities within the city of Anchorage.

But even then we're all working on an operation which we're going to team up with the Alaska National Guard so we can fly out. We've got a flight scheduled soon to go out to Unalakleet to see if we can entice some I think very qualified people that reside out there to come to the big city. We are the biggest village.

The Anchorage Police Department and its makeup, I am the first Native Alaskan police chief in 21 years. I am the second one in APD's history. We have just promoted earlier this week our first Hispanic deputy chief. I recently saw that we had a captain who is African-American, and we've never had one of those before at that rank.

In total, we've got 81 minority employees out of an authorized strength of 543. We do need more help in trying to get more minorities. I think that our department should reflect the ethnicity of the community it serves. And I am looking for innovative ways to encourage qualified applicants to apply. It is something that -- it's imperative to me.

Also in this past six months, we had the paintball incident, which actually I think was kind of the beginning event when it became publicized. It was my decision to make it public, and I think that a lot of things have come out of it; some very positive things.

I didn't thank you for allowing me to come today, but I meant to. I do thank you now. I wanted to tell you that I'm both pleased and sorry to be here. I'm pleased that we're having this opportunity for this dialog, but I'm sorry that it has to take place at all.

I think we have a great community. I think we have a ways to go. We are not perfect. I don't think the police department is a bad police department. I think we're a very good police department, but we're not perfect. And as questions or things that you're going to be asking, we'll probably follow through. I will give you the answers as I know best.

CHAIRMAN GILBERT GUTIERREZ: Thank you. Any questions for the panel? Ms. Walker?

MS. ROSALEE WALKER: Thank you. Thank all of you for being here. I've got a list of questions I could ask forever. But I'm just going to settle down to one today.

Okay?

CHAIRMAN GILBERT GUTIERREZ: Thank you.

MS. ROSALEE WALKER: And my question goes to Mr. Reid, since you're representing the federal level. Is there a formal or informal agreement between the local police departments and the immigration people with regard to searching and seeking out immigrants or illegal immigrants?

I'll explain to you what I'm talking about. Just prior

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 to your coming on board, and it was very interesting because I raised so much heck that they let me know real quick that you were coming. And anyway I didn't have to bother you after all.

But I have been getting a lot of complaints from people. We have a large Filipino community and a large Hispanic community that is growing by leaps and bounds. And I was getting calls all hours of the night and whatnot because our local police were stopping them or going in searching their homes looking for these people.

So I went to the police chief and he said -- you know how you legal folks can play with words? He never said yes and he never said no. So I wasn't sure what was going on, so I contacted your office up here. And, again, I got these funny conversations and they told me to check out with the guy down in Ketchikan. I checked down there. I said, okay, I'm tired of this. I'm going to call a meeting of their leaders of these organizations and somebody better be here at this meeting. I don't care who you send. You can send a janitor, but somebody better be here to be able to explain to me what's going on.

Well, sure enough our police-chief was there and a gentleman from Ketchikan did come up and someone from your office came. I can't remember those names. Anyway, out of that meeting did come some type of word that the immigration

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 people had some kind of an agreement with the local police that they could stop these people.

I talked to the policeman on the beat and whatnot and said how come you stop them? They look funny, Rosalee; they dress funny. I said, hey, everybody in Alaska's funny. What are you talking about? But they really went on that premise. That's the words they used publicly, that the people were dressing funny and they looked funny and that was their reason for going in.

But nobody ever explained to me if there was a formal or informal agreement between the feds and local police. Of course, if they have an agreement they should at least let us know rather than just use that. So it would save a lot of heartache if they would just let us know. But I'm wondering if you would have any information on that?

MR. PHILLIP REID: Well, unfortunately I don't.

Immigration matters don't fall under the Bureau's
jurisdiction.

MS. ROSALEE WALKER: Uh-huh.

MR. PHILLIP REID: It falls under the Immigration and Naturalization Service's jurisdiction. So I have no appreciation for any kind of, you know, working agreements that they may have with local enforcement unfortunately.

MS. ROSALEE WALKER: Excuse me. Mr. Chair -- well, Mr. Monegan, do you all have an agreement with them in any way

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MS. ROSALEE WALKER: Bob Eddy?

MR. PHILLIP REID: Right. Bob Eddy. He is the person, and he will be glad to answer many questions that you have.

MS. ROSALEE WALKER: Thank you.

MR. PHILLIP REID: You're welcome.

CHAIRMAN GILBERT GUTIERREZ: Mr. Schapira?

MR. MITCHEL SCHAPIRA: My question is for Commissioner Pugh. And before I ask it I just want to thank you for this handout which is extremely informative and very useful, and I assure you that the members of the panel will take the

time to read it.

And when they do, I think one of the most shocking statistics that will come out is this one; that nearly one in three, that is to say, 32 percent of Black males in the age group from 20 to 29 is under some form of criminal justice supervision on any given day, either in prison or jail or on probation and/or parole.

And in that same block of statistics it says that in 1995 seven percent of adult Black males were incarcerated, which represented a doubling of that rate since 1985, and that a Black male born in 1991, I guess he would be 20 years old now, has a 29 percent chance of spending time in prison at some point in his life compared to a figure for White males of four percent.

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And I want to ask you a little bit about the consequences of that sort of background. In Alaska, I believe, and in many states, people who are convicted of felonies lose certain important rights, not the least of which is the right to vote. And as Commissioner of Corrections, I am sure that you seek to provide a program and a means by which people can reintegrate into society, feel that they have a vested interest in society and become productive contributing members whose opinions and contributions are valued.

And since it's obvious from the statistics that you supplied that the loss of voting rights falls disproportionately upon Blacks, in particular, but all minorities. I wonder if you have any views about what effect the loss of voting rights has in terms of your efforts to help people, you know, corrections, to correct their ways and become integrated into society and feel vested in it.

I guess, you know, Part B would be they lose their permanent fund dividend and we were talking about gate (ph) money before, and that's another aspect of it.

COMMISSIONER MARGARET PUGH: Let me just start rambling. To answer your question, the statistics that you're reading from came from council of state governments, a study from the eastern regions, a national study, and they

The loss of voting right, to me the greatest freedom that we have is the right to express ourselves in the polls, and we should be able to vote. In Alaska, felons convicted of moral turpitude can reapply for their ability to vote after they have completed their service of probation and parole that always follows incarceration.

What we do is send a tape over to the Division of Elections of those folks. And they mix and match to try to ensure that people get reinstated or re-blessed as a voter. What that does to minority populations, particularly African-Americans if you're losing voters at that.....

MR. MITCHEL SCHAPIRA: They lost as many as 500 votes in Florida alone.

COMMISSIONER MARGARET PUGH: Bingo. It should be a huge concern to all of us that there are folks who, their basic right -- they're disenfranchised. And that they mean the group -- and we were talking about civil rights versus human rights yesterday, but entire groups that may be suffering disenfranchisement because of the phenomenon. So when I said that incarceration may sanction a choice is such a complex mix of social and economic and fears, and all that has its consequences, that is often overlooked and I appreciate your bringing it out.

MR. MITCHEL SCHAPIRA: Well, I see another panelist wishes to ask some questions.

UNIDENTIFIED VOICE: No, go ahead.

MR. MITCHEL SCHAPIRA: Well, this is a different topic. But one reason apparent according to the feeling I get reading your handout that minorities and, in particular, Blacks are disproportionately represented in the prison community and the criminal justice system has to do with society's attitude toward drug offenses. And, for example, one of your handouts talks about in very disparaging tones the disparaging between crack sentencing and powder cocaine sentencing.

And I guess one question I have for you is how would your mission be impacted if the attitude towards drug offenses was changed from one of a war on drugs and criminal -- which necessarily involves a war on certain individuals, many of whom are sick and addicted? If it were to change from that attitude, a war on drugs and a criminal justice problem, to a public health problem, how would that effect your mission, which is part of a larger mission of returning people to productive life in society and also protecting the public? Maybe other panelist would want to respond? But I did direct it at you.

COMMISSIONER MARGARET PUGH: Thank you. It's a great question. Alcohol is our greatest public health problem. I

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 think it is a public health issue. It's a public health issue with our children. I haven't heard anybody talk about sniffing in our villages, but it's here and out of control, and we've done some things legislative, opened a new treatment center in Bethel for it. But it is our largest public health problem. It should be treated, in my opinion, with a public health model.

It will be interesting to see what happens with

California which last year past a law that those arrested

for drug offenses who have addictions much first go through

treatment, mandatory diversion, if you will.

I think the whole world will be watching. I was very proud of California to wake up one morning and realize that they could not build their way out of this situation and perhaps they were losing their war on drugs, and that if it were handled with a public health model that we might make more progress.

There have been many studies, RAM Corporation, many studies have -- the data is there to show the treatment works. And more than that, the data shows that any amount of treatment helps to reduce the amount of time to re-offense, which helps in the entire picture.

So I believe that we would -- I personally believe that we should consider the public health model and I think the world should be interested in following what's happening in

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California and some other jurisdictions to see the success rate that I know and believe will occur.

CHAIRMAN GILBERT GUTIERREZ: Thank you. Commissioner Lee?

COMMISSIONER YVONNE LEE: Commissioner Godfrey, we heard yesterday and also earlier today from the mayor of the high numbers of unresolved crimes. I can't think of them, they're Alaska Native women. Have you made any efforts to refer these cases or get the Department of Justice, FBI, involved in assisting these cases?

COMMISSIONER GLENN GODFREY: I assume you're referring to the incidents here in the Anchorage....

COMMISSIONER YVONNE LEE: Uh-huh. (Affirmative)

COMMISSIONER GLENN GODFREY: The Anchorage Police

Department has contacted us and consulted with us on these
crimes, and we are assisting from the standpoint of
utilizing our crime lab and our intelligence unit which
works out of the FBI facility here. But outside of that we
haven't been involved in those particular crimes. The
Anchorage Police Department is the primary investigating
agency on those incidents.

COMMISSIONER YVONNE LEE: Well, maybe to the chief, then. Have you set up any protocols to refer these cases or get the federal law enforcement involved in assisting you in investigating these cases. Apparently it's been unresolved

MR. WALT MONEGAN: That is correct, and we have. As Commissioner Godfrey mentioned, that we have made referrals looking for forensic evidences and as well as trying to determine any kind of profiling as far as a suspect is concerned. Through the feds -- I'm sorry. I tried to make it -- but in regards to trying to get an idea on what kind of -- if it's the responsibility of one person or a series of individuals. And they are still active cases. There are still detectives assigned to these cases. And there has been an arrest of one individual in regards to at least one of the cases.

We are making progress. But these are difficult cases to resolve. They are cold cases, meaning that the forensic evidence that we normally find ourselves with in cases of homicide, for example, every one of these individuals were located and found even before they were reported missing, and they had been missing for months.

The difficulty, and I certainly don't want to belabor this, but the difficulty is that the predators that went out after these women understood that their lifestyle -- they caught them at their most vulnerable moments. And it's very difficult to go back and track a beginning time period. Earlier there was statements or feelings basically expressed that if it happened to someone living in another part of

P. Mary Com

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 town, somebody established or on Hillside for example, these cases would have been probably more quickly handled and maybe even resolved. Well, in a sense, I have to admit that might be true in that the person who has a regular lifestyle that has a residence, a job, we can go back and trace and actually know when the beginning date -- when's the last time you saw somebody.

But in the case of several of the women that were victims in this, there was no beginning time period. We can't pull in a suspect and say where were you on the night of the 13th, for example, because we don't if the 13th is appropriate. The victims, several of them, were found in cases where the forensic evidence would be very difficult to recover because of the long time exposure out to the elements as well as the decomposition of the victims themselves.

commissioner yvonne Lee: Well, given the racial and ethnic background of these victims, have you even considered asking -- even at a minimum level alerting the Department of Justice's Office of Civil Rights to see if they need to start monitoring whether this is a possible civil rights case? Have you done that at all?

MR. WALT MONEGAN: That I don't know. I don't have an answer for you on that one. But it's a good suggestion.

MR. PHILLIP REID: Can I make a comment here? As a

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 result of the information that was evolving in the case of the murders of the Native women, we did go out and open up a civil rights investigation.

So we do have a pending civil rights investigation.

It's not an active one, but the Department of Justice Civil

Rights Division asked us, the FBI in Alaska, to just open up

a civil rights investigation, conduct no investigation, and

just monitor the progress of the murder investigations.

COMMISSIONER YVONNE LEE: If I may ask one more question?

CHAIRMAN GILBERT GUTIERREZ: One more.

COMMISSIONER YVONNE LEE: Okay. This is regarding recruitment both for the FBI and also with the local police department. Both of you mentioned that you're trying very hard to recruit Alaska Natives, and we all know that in order to build trust with the certain communities, they need to be represented.

A couple of questions. Number 1, do you have rigid guidelines that automatically certain groups of potential applicants will be weeded out? For instance, we heard yesterday about inequalities in early education. So automatically you're looking at an even applicant pool. Do you have any way of not relaxing, but taking into consideration that the cultural and linguistic needs and various backgrounds so that basic qualifications are

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 flexible for certain groups, because your bottom line is you need to bring in certain under-represented groups to your force.

The second thing is, we also heard about the need for cultural and linguistic competent services in law enforcement. Do you provide incentive pays for officers who possess these kind of special qualifications? If not, why not?

MR. PHILLIP REID: As far as the FBI is concerned, over the years we've recognized how disadvantaged in terms of diversity of FBI nationally and studies, surveys have been conducted in an effort to ensure that the qualification for employment with the FBI were flexible enough to incorporate and give every ethnic group an opportunity to be employed with the FBI, whether it be as a special agent or as a professional support employee. I believe we are there.

The problem that we're faced with here in Alaska, and we basically had the same problem -- I worked in Hawaii for almost five years before my assignment to Alaska. The problem -- and we've made what I believe is a sincere effort to recruit Native Alaskans, because when I first got here to Alaska three years ago, it became obvious that we didn't have any Native Alaskans working in my office. And I checked with my headquarters to see if we had any Native Alaskan FBI agents, and we don't have one. So I made it a

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 priority to recruit, first, Native Alaskan FBI agents.

Unfortunately we just -- we haven't been able to do that.

It's been a combination of several things. One, we've had some freezes in hiring, and that's been a problem. And Number 2, as again, as we were faced in Hawaii, what we're finding is that there's very well qualified Native Alaskans in Alaska for employment with the FBI at all levels. The problem is what we found out -- what we've been finding is that the majority of them don't want to move, and in our job and our service, there's a lot of transferring.

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We were faced with this problem in Hawaii. We wanted to hire Hawaiians because we really didn't have many Hawaiians in the FBI. And what we were able to do there in Hawaii is make a deal with my headquarters that if we can hire them, get them through the process, that after they got through and graduated from Quantico, from our academy, that they would go back to Hawaii. And we were very successful with that, as a matter of fact. And the time I was in Hawaii, we were able to hire I think it was six agents, six Hawaiian agents, and they're still there in Hawaii. And this is what I'm trying to put forth with my headquarters now is that if we can get them through -- we have a bit of a freeze going on right now, but we're still recruiting. But if we can get them through the process, that if we can just cut a deal just so that we can get some momentum going, that

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 they would allow them to stay in Alaska, which I think would be an ideal place anyway. And so that's -- you know, our initiatives right now. I mean it's been my top priority to hire our first Native Alaskan before I'm moved on again.

CHAIRPERSON GILBERT GUTIERREZ: Mary?

MR. WALT MONEGAN: I'd like.....

CHAIRPERSON GILBERT GUTIERREZ: Oh, I'm sorry, go ahead.

MR. WALT MONEGAN: In regards to the Anchorage Police Department, there is a series of seven different tests that an applicant has to go through before they become an officer. One of them is the Neilson-Denny (ph), which is the reading and writing comprehension test. If English is your second language, then we learn painfully -- it happened I believe several years ago, that we must give extra time in order to take that test; and that is being done.

So what we've done is, like I mentioned, the Nielson-Denny, if English is your second language, it is a -- we give extra time for the applicant to take the test on that one. There's another test though, that I really cast a critical eye to, and it regards a judgement type of thing. And in that, it's a video which takes place at the old review board where you're sitting at the end of a table and everybody glares at you and asks questions and whatnot. But in the video, in it, I am very concerned that some of the

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 issues or the questions may have some culturally biases kind In that, I'm working with the Municipality's of built in. human resources, and we're trying to find a video, a replacement video. In the interim, I have taken the -passing score, which was 65 to pass that video down to 50 percent. And it is on the recommendation that we still have at 50 percent, even the manufacturer of the video says it does away with the cultural biases. I'm still not satisfied, but I've got to find something that I have to test those particular issues, which is judgment, which is a key component to our line of work. So I am using it with a reduced passing grade at this time, until I can find something better.

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In regards to the background investigation, which is another area that weeds out a lot of people, I'd like to say that I've got three background investigators, one is an Alaska Native Sergeant. I've got one African American male, and one female, one white female, that are doing the -- my background investigations. So I'm trying to look into an area where it isn't the standard three white guys, so to speak, that has to -- you have to answer a lot personal questions with. I want to try to make it as accommodating as possible, as it's a stressful situation, but I don't want to add any additional stress by feeling that there is some kind of cultural biases built into it.

MS. YVONNE LEE: And also the incentive pay issue regarding folks who speak an additional language.

MR. WALT MONEGAN: I believe we've experimented with that in the past, and I like the idea. In fact, I have only one Korean officer. And if that was in, then he would be a fairly rich individual because we use him quite extensively. But it's something I can look into because I do like the idea. Any recruiting kind of tool that I can use has merit.

CHAIRPERSON GILBERT GUTIERREZ: Mary? Oh, sorry.

COMMISSIONER MARGARET PUGH: For some reason, I don't know that anyone has ever mentioned to me the potential for incentive of some sort for bilingual or employees with other talents that could help culturally, but -- an assistant superintendent in the back who does speak another language, and that's an interesting idea which I appreciate that you brought forth for us to think about.

MR. PHILLIP REID: Well, in the Bureau --, let.me, just mention, in the Bureau, we do have an incentive for bilingual agents, Hispanic agents, agents with the Asian language skills, we do provide an additional incentive bonus for bringing the extra language to the table.

MS. MARY MILLER: This question is for Commissioner

Pugh, and it has to do with employment as well. In the

correctional system, with your -- I'm assuming that there's

a contract, like a public safety employee association. Do

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 you have allowances for entry level correctional officers to encourage local people to apply for positions, say, like in a prison, like the Anvil Mountain Correctional Center in Nome?

COMMISSIONER MARGARET PUGH: Let me just start talking, and you tell me if I've answered your question.

MS. MARY MILLER: Okay.

COMMISSIONER MARGARET PUGH: In fact, we do -- the state of Alaska is unionized, and we do deal with several different unions in the correctional facilities, but the hiring is through the department. In other words, you don't -- we don't call the union hall -- well, except for Local 71, and then they send us the next employee. We, like the rest of the criminal justice system, recruit and hire through the department. Did that answer your question?

MS. MARY MILLER: Well, I don't have all of the statistics, but there seems to be a common practice of transferring folks from other -- correctional officers from other facilities, and that could be perceived as a barrier for hiring from the local pool of possibly eligible applicants, and that may, you know, represent more proportionately the prison population.

COMMISSIONER MARGARET PUGH: Yes, officers do transfer around the state with some freedom; part of that is union contract in terms of how to handle folks who wish to

CHAIRPERSON GILBERT GUTIERREZ: Thank you.

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COMMISSIONER MARGARET PUGH: And I'll be glad to talk to you afterwards.

CHAIRPERSON GILBERT GUTIERREZ: Thank you. I have some questions of, first of all, Commissioner Godfrey. Would the administration of justice or public safety be improved if the VPSO's in your program went through the trooper academy like officers that come here to the municipality have to go through?

I'm not sure that it would COMMISSIONER GODFREY: improve in the villages per se. There is almost a crisis in recruitment nationally for police officers. Right now there's not a lot of people, whether they're majority or minority that want to be law enforcement officers throughout the country, and surely, Alaska is no exception. indicated earlier, almost 70 percent of our village public safety officers are Native Alaskans. Obviously we're not

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 close to that as far as Alaska State Troopers.

The qualifications to be an Alaska State Trooper are a lot more demanding than that of a village public safety officer. I believe the village public safety officers, unarmed peace officers, serve a major role in rural Alaska. And I would be concerned if the standards were changed where we wouldn't be able to do that. I do feel that they are not paid what they should be paid and given the benefits that they should be given. And the administration has worked diligently on that for years, and without a lot of success as far as acquiring funding from the legislature, but we are heading in that direction. But for an immediate response in the village, to have a village public safety officer there, I think that's very critical, and I'd hate to see that impact negatively on the program.

CHAIRPERSON GILBERT GUTIERREZ: Well, one of the allegations we've had is that for the state troopers, when they receive -- after they receive a call to a village, say, Chefornak, and it would take on the average three to five days before that call would be responded to. And then in many instances, as been alleged, that the troopers, let's say in the hub, stack concerns or complaints over a period of time until they get to the village, and then they try to administer justice in that way. Wouldn't it be more to your benefit or the justice system to have a trained officer

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 there. We know the VPSO's and VPO programs are successful. The question is, if they're going to have to face -- and many people do, and it's been alleged that they face people with firearms, but they're not armed. There's a lot of training that has to go into even dealing with that issue. And they're only provided two to 400 hours of training, and we don't know where that is from. So wouldn't it be to your benefit or to the state's benefit to train them as thoroughly as possible. Not only would that assist you, but wouldn't it assist Chief Monegan, which would be provide with a pool of applicants out there that may want to come over here and work as -- because they've already been trained.

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COMMISSIONER GODFREY: Yes, sir. Two points I'd like to -- they were already discussed earlier as far as recruitment and hiring is the fact that we have established a constable or a regional public safety officer program that is a state employee, is the same authority as an Alaska State Trooper. We're targeting Alaska Natives VPSO's to fill those positions. Those positions would be located in isolated communities throughout the state. We're starting with four as a pilot program. These constables do not go through the exact same process as an Alaska State Trooper would. First off, there is no written test. And so we're focusing on a rank within the troopers to address the

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 concerns you have, where you'd have a certified law enforcement officer out in the rural areas. I'm hoping this will take off, and if it would, I think it would directly address the concerns you have. And the other nice part about this is, as Mr. Reid referred to earlier is the problem with transfers, the constables wouldn't transfer, they would be hired in the regional area, they would be trained in the regional area; they would never have to leave the regional area. They would be sensitive to culture and the heritage, and they would assist tremendously in breaking in troopers who might have to transfer in and out of a hub area. So I think those are valid concerns, they're concerns we have, and I think the constable program is a way to address that. And eventually if the constable did want to become a trooper and promote into it, and start transferring around the state, that would be his or her option.

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. CHAIRPERSON GILBERT GUTIERREZ: One more question, I guess. Would the implementation of a tribal court system in villages improve public safety in the villages? We've heard there's a lot of problems in the villages related to alcoholism and a lot of the -- probably the criminals are the people that fill the correctional systems are from the villages? Why hasn't that been thought of or....

COMMISSIONER GODFREY: I absolutely support the tribal courts or any tribal initiatives. Quite frankly, the Alaska

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 State Troopers have been working informally with different 1 2 forms of tribes in rural Alaska for years and years, so the impact of formally recognizing tribes in Alaska doesn't have 3 4 a major impact on us. We've already been working with them. 5 I think tribal courts are a good thing. As I indicated 6 earlier, we've taken the initiative to train tribal police 7 officers, create a close working relationship with them. 8 Our philosophy is we don't care what kind of officer you are 9 in a small community anywhere in the state of Alaska, if you're an officer there trying to assist in public safety, 10 then we feel an obligation to do everything we can to assist 11 you in your job, and I think tribal courts is the way to 12 13 keep that in the communities; and our organization is 14 looking forward to working with the tribes. 15 CHAIRPERSON GILBERT GUTIERREZ: Thank you. Just one

CHAIRPERSON GILBERT GUTIERREZ: Thank you. Just one question for Commissioner Pugh. What is the purpose of a private prison?

COMMISSIONER MARGARET PUGH: Whether public or private I don't think is the issue. The purpose of the prison is to provide space for the growing, you know, we haven't built a new prison since Spring Creek in 19.....

UNIDENTIFIED VOICE: '88.

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COMMISSIONER MARGARET PUGH: .....88, and so the issue of public/private is not it. It's that we've spent since 1973 growing immeasurable and haven't kept space. So those

UNIDENTIFIED VOICE: Economic issues.

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CHAIRPERSON GILBERT GUTIERREZ: Okay. Anybody have any other questions? Mike?

MR. MICHAEL WALLERI: I apologize, I was pulled away for a couple minutes. Chief Monegan, did I pronounce your name correctly?

MR. WALT MONEGAN: It's Monegan, but that's okay.

MR. MICHAEL WALLERI: Excuse me. I've been verv concerned about a lot of the testimony we've been hearing about the rape of Native women in Anchorage. I'm from Fairbanks, and we've heard similar -- we anticipate we'll hear similar things from there, and I've heard similar concerns. And I understand that in listening to the mayor this morning, that this was kind of one of the top -- one of his top issues.

A couple of questions; first of all, I was wondering what has been done about these recent reported rapes -- and I hear -- or is it five murders or five rapes that have occurred here in Anchorage?

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And secondly, do you know of anything that the municipality is doing in terms of rape prevention programs?

MR. WALT MONEGAN: Well, the first one, as far as a series of sexual assaults that we had in the Fairview area, we did identify and arrest the individual that was involved. What basically was the determining factor on that was waiting for the forensics. We did have evidence, DNA, that was able to tie this individual to this series of them, so that once we had that, we could make the satisfying arrests and get him off the streets like he belonged to be off.

In regards to what is the municipality doing; I think in that we are working closely; we have in the past and will continue to do it again with organizations such as AFN, and Alaska Native Justice Center. Last fall when AFN had their convention here, for example, we started the meet and greet program, which officers go down and work very closely with the Alaska Native Justice Center; and get a program where we would accompany and talk and try to educate. I know that there is some concerns in the community that the people that we should try to educate and address are the bad quys; and I agree, but it is also incumbent upon us to try to alert and warn any potential-victims before they become victims on risky behavior and just how to be safer in this new environment, especially if they come in from the more rural areas where they have a more trusting atmosphere.

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 there are individuals in this community that will prey upon them. They will look for them at their vulnerable moments, and can make crimes upon them.

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MR. MICHAEL WALLERI: Has the municipality taken a look at other -- I know that nationally there are a number of rape prevention programs, and some have not been very successful and some have. Has the municipality explored or done any investigation or reviewed the success or what it might be able to do in this area?

MR. WALT MONEGAN: Yes, we have. We do this in partnership with organizations such as STAR, Standing Together Against Rape, as well as I mentioned, the Alaska Native Justice Center. There's numerous organizations; Alaska Women's Resource Center where all of us are keeping our ears to the ground, looking on the web, which is a real good source of information, other programs with DOJ, the Department of Justice, as well as some of the COPS grants. We're looking for innovative programs that we can apply up here. And I think even though we've had a moderate downturn in the number of sexual assaults, and I think it's a plus, because the community is coming together in trying to forestall victimization. We do realize that there is a long way for us to go because we are still seeing way too many victims. But it's going to be done in a collective effort. It's -- in the past -- perhaps we were more stoically

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 saying, you know, we're the police, we can handle this. We will investigate it. That is out the window. That is a problem that we definitely need help on, and we are working towards that.

MR. MICHAEL WALLERI: Just one last issue I had, and that had to do with some testimony that we heard yesterday about this issue, and the allegation was made that when -- that there was very little community outreach by the Anchorage Municipality with regards to the serial attacks on Native women. But that one incident of an attack by allegedly by a Native man against a non-Native woman, a Caucasian woman resulted in a Outreach effort by the municipality. I was wondering if you had any response to that?

MR. WALT MONEGAN: In that, quite honestly, in my opinion, the detectives, the officers, all the support staff that we have on the Department, are really not concerned about the ethnicity of the victims, other than that they are victims. And whatever comes into play is that there seems to be a series or a trend that someone is preying upon a certain ethnicity, then we start looking for patterns. But otherwise, a victim is a victim, and we are going to try to find whoever it is that is making them victims, regardless of whether they're White, Black, Native. It doesn't make a real difference to us. No one deserves to be victims; I

guess that's what I'm trying to say. And if there are good, solid leads that we can follow up and try to arrest the individual as quick as we can, we will do so. Our marching orders that we have given to the detectives and to the patrol is if we have enough probable cause to make a felony arrest, we will do so. And I've got to coordinate that, give the district attorney's office a heads-up on that, but I'm sure that they'll understand that when we start making these arrests they will be done without consultation.

Usually that's what happens in some cases where we spend a lot of time in the DA's office before we activate the 120 day clock.

MR. MICHAEL WALLERI: I guess my.....

CHAIRPERSON GILBERT GUTIERREZ: Thank you. Mike, I'm going to have to cut it short Any other questions from this panel here can be provided in writing, please. We're going to break for lunch now. I'm going to reconvene the meeting at 1:15 in order to keep on schedule for this afternoon. Thank you very much for coming before us and the information that you provided.

(Off record 12:30)

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## PROCEEDINGS

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Alaska Advisory Committee

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to the U.S. Commission on Civil Rights

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Friday, August 24, 2001

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## AFTERNOON SESSION

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(On record 1:25)

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CHAIRPERSON GILBERT GUTIERREZ: Good afternoon. We

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want to open up and reconvene here. It's a little later

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than I expected, but at any rate, we would like to invite

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Commissioner Holloway, Department of Education and Early

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Development, and Superintendent Carol Comeau from the

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Anchorage School District.

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and thank you very much for this opportunity to address this

COMMISSIONER SHIRLEY HOLLOWAY: Well, good afternoon,

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august commission. I am very happy to be here and I look

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forward to our time together. I also.....

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CHAIRPERSON GILBERT GUTIERREZ: Commissioner? ,. .

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COMMISSIONER SHIRLEY HOLLOWAY: Yes?

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CHAIRPERSON GILBERT GUTIERREZ: Could you bring the

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microphone closer?

into it directly.

COMMISSIONER SHIRLEY HOLLOWAY: A little bit closer?

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CHAIRPERSON GILBERT GUTIERREZ: Yeah; because it's

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designed to keep the outside noise in, so you have to speak

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COMMISSIONER SHIRLEY HOLLOWAY: I'll get it right up

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 close and personal.

CHAIRPERSON GILBERT GUTIERREZ: Thank you.

COMMISSIONER SHIRLEY HOLLOWAY: Thank you. I welcome your investigation into discrimination in our state. There is absolutely no room for discrimination either overt or covert in our public schools, other institutions or anywhere else in our great state. And your efforts are sincerely appreciated. It was my privilege to serve the people of Alaska as Commissioner of Education during the first four years of the Knowles/Ulmer administration. I was very proud to be the first woman to serve as Commissioner of Education in Alaska's history. I left due to health issues and was invited to return by the governor and the State Board of Education and Early Development in January of this year.

It is also a privilege to return to the top priority of ensuring the education rights of all children. Why? It's simple. Nothing; and I mean nothing is more important for the families in our state and for the future of Alaska than education. The hopes and dreams we have for our children, and many of us, for our grandchildren and our communities, begin with a quality education.

Our State Board of Education/Early Development, as indicated by Governor Knowles yesterday is a diverse group of Alaskans truly committed to building a better path for all students to obtain a quality education. I have with me

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 today Deputy Commissioners Ms. Evonne Chase (ph), sitting back here, and Deputy Commissioner Dr. Ed McLaine (ph). And they're here to answer the hard questions.

I was going to cite the state board's mission statement and goals because I believe they're very powerful and they truly do guide our work, but I'll cut it real short. The mission reads: to help ensure that young children arrive at their first day of school ready to learn, and that all students succeed in their education and work, shape worthwhile lives for themselves, exemplify the best values of society, and are effective in improving the character and quality of the world around them.

The board has six major goals. I'm just going to read the first one. To have culturally and developmentally appropriate high quality early care and education programs that improve the well-being of young children statewide in which children, families, and communities are active. Partners. This mission and goals are truly a framework for all that the Board has done, and what we are doing to make sure that we have a quality public education system in this state.

The Board also emphasizes the critical nature of early development. What happens to children from birth to five years old impacts their later success in school. We know that better now than we've ever known. There's some

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 wonderful, important work being done in this area.

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So I was very pleased when the combination of many of the early development programs were added to the Department of Education, and we in fact, became the Department of Education and Early Development. It's not possible within the time frame to cover all the efforts, issues and concerns associated with public education and early learning. We have 42 documents prepared for you, which have many, many charts and statistics and comparisons that I think will be very helpful to the Commission as you study this particular part of your charge.

I would call your attention when you get your packets to two documents. One is called the Action Plan on Native Student Learning that the State Board of Education adopted in 1996, and we actually put a progress report in there based on that plan.

The second is a publication by Dr. Oldacre (ph) called From Black Stone to America's Last Frontier, Education in Alaska Amid Rural Urban Tensions, is also included in our set of material, and I think that you'll find that very informative.

MR. MITCHEL SCHAPIRA: Excuse me. Have those materials been distributed....

COMMISSIONER SHIRLEY HOLLOWAY: They're right here ready to be given to you. The 42 documents.

COMMISSIONER SHIRLEY HOLLOWAY: Oh, no. Also, Mr. Chairman, we have some publications that we didn't have enough of from our Juneau offices that we will add. We have one complete set for you, Mr. Chairman, and then the rest of this will be augmented.

CHAIRPERSON GILBERT GUTIERREZ: Thank you.

COMMISSIONER SHIRLEY HOLLOWAY: Thank you. I have also included in this documentation a July 11, 2001, memorandum from me to policy makers and education leaders about the most recent release of our state high school testing data in reading, writing, and mathematics.

In this letter I pointed out disparities among ethnic groups. In that letter, I said the data I am releasing today will cause deep soul searching in Alaska. The analysis shows a deep divide in student achievement among ethnic groups. White students score higher than other ethnic groups, much higher on average than Native students. Why is this so? What steps do we need to take to shrink this divide? It's time for debate. It's time to find out. It's time for action.

I went on to say in that memo, as we more deeply analyze the data, a picture begins to come into focus. It

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 is important that we share this picture with others. By doing so, we encourage a broader understanding of what the exam results mean and stimulate debate over what we need to do to improve achievement. It is vital that our data-driven debate be free of political and personal agendas, and is focused on students.

Alaska isn't alone, as you know, in facing low achievement for minority and low-income students. The standards movement across the nation, based on state academic standards and student assessments is bringing the gap into clear focus. Closing that gap, which will make education more equitable for all students is the next major challenge we must resolve. There is no silver bullet. What we are facing is systemic in scope, in our schools, and in our society.

It takes time, clear goals, a coordinated plan, lots of communication, understanding, and a commitment to make progress. But don't misunderstand me; we are making some progress.

The standards and accountability effort has high stakes consequences for our young people here in Alaska because we do have a high school qualifying examination in reading, writing, and math, where students must demonstrate proficiency in order to receive a high school diploma. And that begins in 2004.

In a report entitled Closing the Gap done in a decade by Haycock (ph) and others, this was stated: The '90s were a time of unprecedented focus on education. When the decade began, Americans were puzzling over a new idea in school reform. High public standards intended for all students. As you may recall, the business community was first to latch onto this strategy as a means to raise the quality of the work force to the levels of the new economy demanded. But many others quickly saw the marriage of high standards with all students as a way to guarantee equity in education.

And this means -- what this means is that the promise of the standards movement is that it will close the achievement gap. And we see that happening across the nation in many of our states, and in many of our schools, which heretofore, have been very low performing schools that serve primarily low income and minority students. We are making progress both nationally and in Alaska, but it's far too slow.

In Alaska, we call our standards movement the Alaska
Quality Schools Initiative. And basically, it has four
elements: The first is the high academic standards for all
students and quality assessments that are aligned to those
standards.

The second element has to do with quality educators, the third has to do with the networking and the partnerships

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 between families, community, business, university. And the third has to do with setting high quality school standards.

Very briefly, the first element is really all about high expectations for children. And literally, hundreds of Alaskans have participated and continue to participate in the development of our content and our performance standards, and in the design and the development and the ongoing renewal and analysis of the assessments that measure what Alaskan said. They want their children to know and be able to do.

In addition to the academic standards, the State Board of Education/Early Development adopted the cultural standards for students. And those publications are excellent. The cultural standards for students, culturally responsive school standards, the standards -- the cultural responsive teacher standards, that's a body of work that I highly recommend you review, and I know you'll hear more about that from our superintendent Carol Comeau.

To support teaching, the reading, writing, and mathematics standards, in a real contextual environment, the Alaska Knowledge Network, the Alaska Rural Systemic Initiative, the University of Alaska and the Department in partnership have developed some wonderful materials that are made available to our school districts. The Native Way of Knowing, Culturally Responsive Science Curriculum,

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Culturally Relevant Mathematics. We have two years' worth
of assessment data on our reading, writing and mathematics
performance standards, so we're very new into this measuring
our benchmarks and our high school qualifying exam
standards.

This is the first year we looked at the data in a variety of categories. You will have in your documentation packets the details. To give you a sense of what we've learned to date, in 2001, only 44 percent of the state's 10th graders obtained the proficient level on the mathematics portion of the state's high school graduation qualifying exam. In reading, writing and math, the numbers show significant achievement disparities among Alaska's ethnic groups. In particular, Alaska Native students on average scored lower than other ethnic groups, and much lower than White students. For instance, less than one out of four, 22.8 percent of Alaska Native students met.the a proficient level on the writing portion of the high school graduation qualifying exam. On the other hand, 56.6 percent of our White students met the proficient level.

On the high school reading exam, 36.7 percent of Alaska Native 10th graders scored proficient, 63.3 percent scored not proficient. African American students scored better, 43.9 percent scored proficient, 56.1 percent were not proficient. For Asian and Pacific Island students, 51.7

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percent were proficient, and 48.3 percent were not

proficient.

Compare these numbers with our White students; 78

percent scored proficient, and 22 percent were not

proficient. The disparity holds on the writing and the math

exams, as well, ladies and gentlemen, we have a learning gap

in Alaska. These results are presented in a report provided

to the Commission.

Some people have asked me why on earth did you release this information. According to Alaska state representative Reggie Jewel (ph) of Kotzebue, who is in the audience today, a well-known Alaska Native leader, and this is his quote:

"It's important that this information be put in the hands of the Alaska people. We need to examine it very carefully, find out what the issues are and ask ourselves what we need to do about it. All of our children, Native children included, need the best teachers, the best schools, the best education we can give them. There is no doubt in my mind that our students can meet state standards and do well in school."

The Council of Chief State School Officers also points out:

"It is useful to dis-aggregate results by ethnic or cultural groups to determine if certain populations are Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001

1 being under-served."

Haycock and others found that states that include student race or economic status in the accountability system are likely to see attention focused not just on moving the average up, but also on closing the gap between groups.

The second element of the Quality Schools Initiative has to do with quality educators. If we have learned anything over the past 10 years, it is how much teachers matter. If students are going to learn to high standards, students need teachers who know their subjects, know how to teach them, and know how to build the bridges between what students know and understand to new knowledge.

Alaska, like other parts of the nation, is facing a teacher shortage. We only prepare 30 percent of the teachers we need every year here in our state. We hire 70 percent of new teachers from outside of Alaska. Right now we have a study going on with the institute of Social and Economic Research identifying the teachers who are leaving us, why they are leaving us, and how we are replacing them. And that data is being gathered. We're also doing a study with ICER (ph) on our teacher aide population, because many of our teacher aides are truly our future teachers, and we're trying to identify who they are, where they are, and how we can serve them better. So that study should be out within the next 40 days.

We need to grow our own teachers, principals, and superintendents. In 2001, we had 8,000 certified staff members, some 537 are Alaska Native and American Indian. That includes 475 classroom teachers, 1 superintendent, 11 principals, 2 assistant principals, 4 head teachers and others.

Only about one-third of teachers hired by schools in Alaska earn their teaching degrees in our state, and it is very difficult to carry four year university teaching degree programs to the villages around the state. That is not to say that we are not trying. We have a number of innovative programs that are currently training Alaska Natives for classroom careers. This is a problem that we've been working on for years and years, and we need to continue to work on it harder and harder. And we should, especially when 23 percent of our student population is Alaska Native, and only five percent of our teachers are.

We have a severe shortage of bilingual teachers in Alaska. There are 159 certificated teachers endorsed in English as a second language for 19,700 bilingual students scattered around our state who speak more than 100 languages. Eighteen of the languages are Alaska Native languages. The two major languages are Yup'ik and Inupiaq. One-half of the state's ESL students are Alaska Native, and it is clear we need more certified ESL teachers.

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To help towards this end, the State Board of Education has adopted a regulation to allow experienced Native Alaska teacher aides to be hired as certified teachers while they earn a teaching certificate. The University of Alaska Fairbanks is designing a career ladder program for bilingual aides to become teachers.

We have teacher standards that drive preparation, evaluation, and professional development. In addition, most of our preparation programs are using the standards for preparing culturally responsive teachers.

We have several programs. One at the University of Alaska Southeast called Preparing Indigenous Teachers for Alaska Schools. Another program at Alaska Pacific University called RANA, Rural Alaska Native Adult Program. And the REP Program, Rural Education Preparation Program, which is delivered by distance out of the University of Alaska Fairbanks.

We have several other projects, one called SEA, which is building a system for people who take care of children, early care givers, and early childhood education people, and we're building a new system where we can move them through a career ladder, from a few credits to a CDA to Associate's Degree to a Bachelor's Degree, and we are in the process of implementing that.

The bottom line is that every child deserves good

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 teaching, and that's what we know we need to have for every young person in our state.

The two other elements of the Quality School Initiative have to do with the partnerships and the responsibility of those partnerships, business, families, communities, and the university. We have many efforts going on in all of these areas, several that are very promising are the K-14 efforts, so that we have a more seamless system for our high school students to move on to technical training and higher education, and we have some -- particularly in that K-14 scenario, we have some promising vocational education.

The school standards are really based on research and our best practices, and they're embedded in the Northwest Accrediting Process for our schools now, so we're very pleased with that. And included in that are the culturally responsive school standards as a part of that accreditation process. Safe, respectful, caring, and culturally appropriate environment is also a part of our school standards.

In the last two sessions, the governor signed legislation requiring schools to develop discipline and safety policies and programs for their schools, and legislation requiring schools and districts to develop and implement student conflict resolution strategies. We are

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 trying to make schools safe and respectful places to learn for everyone; students, and teachers alike.

Three other elements I want to touch on very quickly are funding bilingual education and local control. The governor's education funding task force developed a comprehensive business based fiscal plan this last year. It called for 100 million dollars over the next five years. We asked for 45 million in new funding last year, which included a 34.6 increase to the foundation program with a plan to increase the foundation program by 1.5 percent increase in Years 2, 3, 4, and 5.

Total per student increase over the five year period would be \$414. The plan would also provide additional dollars to attract and keep new teachers, pay for such items as updated instructional materials, align curriculum to state standards, increase teacher salaries, maintain facilities, keep up with the cost of serving special needs students, and provide direct service intervention for students not meeting standards. It also included a teacher loan assumption plan, and to make the teacher retirement system more attractive.

Last year, as a result of the task force report and the efforts of many, many people across the state, the legislature appropriated 24 million new dollars to education. The education community is currently organizing

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a coordinated effort to secure Year 2 funding recommended by
the task force. The document is part of your packet.

Funding has not kept pace with inflation. Our teacher salaries are no longer competitive. Although we did get a needed increase in 2001 for the first time in 10 years, both in terms of targeted dollars and to the foundation formula itself, we fell short of the mark.

The Department has for many years advocated full and stable funding for school construction. We have recommended that 80 to 100 million on an annual basis be expended for constructing new schools and maintaining existing ones. The legislature last year expended 105 million for school construction. That is promising and much better than our past record. But we need more years like last year, every year. That's what it will take to protect our four billion dollar investment in school facilities.

Effective in 1999, Alaska no longer provides up-front funding for school districts to operate schools and communities with fewer than 10 students. Since that time, local school boards have closed 18 small schools. Nine of those schools were closed because of insufficient school enrollment, the remainder closed for such reasons as shutdowns of logging camps, and a military base closure. But when small village schools shut down, school boards are still responsible for educating the remaining children.

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Usually this is done through correspondence study. And the
state gives these high school students in those small places
higher priority for admitted to our state operated boarding
high school called Mount Edgecumbe.

There are 506 schools in Alaska. Eighty-six of these schools have enrollments of 25 or less. And another 51 are between 26 and 50 students.

The impact on communities that close schools goes beyond the school, and I know many of you probably read about Rampart in the paper today.

Under the bilingual element, Alaska Native people, like indigenous peoples in many other parts of the world view their language as a key part of their culture in their self-identity. One of the most effective ways Alaska education supports protection of language is through the use of heritage language programs. These programs serve the goal of the Alaska Quality Schools Initiative, which is to prepare students to be successful in their home community, Alaska, and the world.

The Alaska bilingual program is in full compliance with federal government requirements, however, the federal Title I office has recognized the unique student population in Alaska and has given the Department of Education and Early Development extra time to develop effective and appropriate ways of assessing bilingual and ESL children.

A time line waiver rather than a compliance agreement is given when a state has shown good faith and progress in their program development, so that's what we have.

Our current system of permitting fourth grade bilingual students to take the third grade benchmark is not allowed. So we are developing and working with districts to determine the linguistic supports we're going to have to give these students in order for them to be successful in taking that exam.

The last element having to do with local control I think is a very important one for you to be aware of.

Through the Quality Schools Initiative, the state is attempting to lead, not manage, local schools.

Alaska gives a great deal of local control to local school boards. The state Board of Education and Early Development sets out minimum high school graduation credit requirements. The requirement to pass the high school qualifying exam in reading, writing, and math, and meet the requirements of the local district.

Neither the state Board of Education and Early

Development or the Department prescribes a curriculum for
any given course in this state. We believe that local
political control of schools is necessary and healthy.

Coupled with local control, the Quality Schools

Initiative holds the best promise to improve education for

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all students.

The State Board has done something that I think is very exciting. And they have established a waiver process to allow local school boards to eliminated regulations they believe are blocking creative ways of improving student achievement.

Five school boards, all rural, Iditarod, Chugach,
Southeast Island, Lake and Peninsula, and the Lower
Yuskokwim have utilized the waiver process to create
standards based schools where students advance on
demonstrated performance, not on how much time they sit in
the seat. To allow for this, the state board waives state
minimum high school graduation requirements organized around
the Carnegie Unit. Two more rural districts have indicated
they will ask for the same waiver.

There is an achievement gap. This is not acceptable, I don't think to anyone. Our students, though, are very capable. I need to remind all of us that we have students, including minority and low income that are exceptional, capable, and competent.

The issue is that we must ensure that all children, not just 30 or 40 percent of the children, master these essential skills so that they can have real choices. All children need to have real choices based on having well-developed essential skills for life-long learning.

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We are on the right track with the Quality Schools

Initiative, our state standards based school reform program.

We knew the state exam scores would reveal disparities and that those disparities would present challenges.

We have begun to put in place tools to help schools identify and support students not meeting standards, to align curriculum with state standards, to train teachers to teach in standards-based schools, and to accomplish the many, many other things needed to adjust to the hopes and demands of the Quality Schools Initiative.

I have urged Alaskans to stay the course on the Quality Schools Initiative. And based on the lessons that we're learning from other states, it takes time to get there. And I think that it truly holds promise for the future of our children in this state.

Thank you very much for having me here today.

CHAIRPERSON GILBERT GUTIERREZ: Thank you. We'll hold questions until Ms. Comeau completes her statement.

SUPERINTENDENT COMEAU: Thank you. Can you hear me? I have a terrible cold, so I'm going to hopefully speak so you can understand me. I am Carol Comeau, the superintendent of the Anchorage School District, and beginning my second year as superintendent after many years as the assistant superintendent for instruction in this district as well as a teacher and a principal. So I've spent just about my entire

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 professional career in the Anchorage School District.

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Anchorage is a district of approximately 50,000 students in 90 schools, a minority student population of approximately 38 percent and growing approximately one percent a year. There are 86 different languages spoken in our district. Last year, and ranging from monolingual speakers all the way to truly bilingual speakers. We believe that our diversity is our strength, and that we must use this strength to improve our educational success rate for all of our students, many of whom, unfortunately, are below proficient.

I want to thank the members of the Alaska Advisory

Commission to the Office of Civil Rights for coming to

Anchorage for these important hearings. It's especially

good to see Mr. Gutierrez again after many years, since we

worked together on the Minority Education Concerns

Committee.

I attended parts of yesterday's sessions, and I was heartened by the serious comments made by the various participants. But I was also troubled because I sensed the anger and frustration of many of the speakers towards the slow pace of progress in the school district and in the community, and in the state in dealing with subsistence, respecting Alaska Native and other ethnic cultures, educational funding, and facilities and other disparities.

First of all, as the representative of the school district, I feel I need to sincerely apologize to this community for the actions of two of our students, particularly against the Alaska Native population. They were not doing this as part of a school activity. It was not even during school time. But I cannot tell you how offended I was, and all of the people that I work with, how offended our Board and our community was by the actions of these three young men, two of whom were our students.

Once we identified the fact that they were our students, we took disciplinary action to the level where we could within the jurisdictional issue. But I can't tell you how grateful I am from what has happened since, because I think it truly has opened up dialogue that was not there before. So I do believe some good is coming from that terrible incident.

I think that we have many challenges regarding civil rights for all of our students, as well as Alaska Native students in particular, because many of our students feel, and their parents don't feel welcome or comfortable in our schools. Part of the strength of Anchorage I think is its diversity. I think some of the limitations of the Anchorage School District are its size. I think we are so large that many, many people coming to Anchorage and enrolling their students in school are coming from village schools. The

number Shirley was talking about 25 to 30 to 50 students, and they walk into -- even our smallest elementary school in Girdwood is 150 students, but if you get up to our average elementary school, we're talking 5, 600 students, immediate shock. And I would say the same thing certainly for our middle school and our high school students. I think that is a barrier we are working very hard to break down these large schools into smaller learning communities, if you will, at different levels. Because we all know that if people know someone's name, if they feel welcome and comfortable in a school, they're going to do better.

And I think in reference to what Reverend Greene said yesterday, which is so true, that student success really does depend on all of us working together, it's the parents, it's the teachers, and the student pulling together. And if parents don't feel comfortable in our schools, for whatever reason, then they're not going to be as able to be as supportive of their students' learning as they need to be.

Another issue that we're struggling with in our district, and it is a major problem with a number of our students in lower socio-economic areas, many of our Alaska Native students are their whole issue of attendance on a regular basis. For whatever reason, we have not been able to impact in any meaningful way, regular, ongoing attendance so that all of the students are coming at the beginning of

the day and are there for all of the classes. It is almost impossible for students to make up course work, especially if it's discussion based or if it's hands-on activities if they come in late. And so that's another thing that we've got to do better at reaching out into some of our communities and asking them what can we do, how can we give you suggestions to reinforce how important it is, that regular school attendance is each and every day. And that has been a major struggle for us.

Some of the things we're doing to address some of these achievement barriers that Shirley has talked about, and I will also have a packet, and I will get it to you, that have some statistics particularly concerning Alaska Native students' achievement. They're reflective of what Shirley has stated. Our Alaska Native students are significantly below the district averages in the reading, writing, and math standards at all levels, and we need to do better.

One of the things we're doing is, as she said, analyzing our data. We've had good information this year, for the first time, that really breaks that data down, and the school principals and their staff are really analyzing it, looking at what's working, where they have successful students, what strategies, what courses are they taking, what are the characteristics of those teachers, and then they're trying to adapt some of those practices for other

students. But again, it's going to take time. We're not making excuses. We absolutely know what the obligation is. We simply have a lot of retraining to do of the number of our teachers to teach to standards that everybody understands. The state board has adopted, our board has adopted, and we're aligning our curriculum to make sure that our teachers are teaching to the standards, while at the same token trying to bring in the culturally relevant standards to make sure we're trying to be supportive of the diversity within our district. And that's a huge task in a district the size of Anchorage.

But I do believe we're -- we are expecting every teacher to understand how important multi-cultural education is. And one of the reasons I did not put back into the budget the one multi-cultural specialist position that was there in the '80s, was because we expect all of our teachers and all of our administrators to recognize how important multi-cultural education is. And one person simply can't do it all for 50,000 students. And so our efforts with training have been to train our principals, to train our teachers in diversity issues, rather than expecting one person to have that as their sole responsibility.

We have been very successful in getting some rather large grants. They're specific to 21st Century Learning Grants, for instance. We've implemented in 12 elementary

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 schools and five middle schools after school math and reading, tutorial opportunities that are being well Part of those grants in those centers is that provided after school bus transportation back home after the Learning Opportunity Center closes. That's a big significant issue for parents who simply don't have cars or aren't able to come back to school and get their students because those are barriers, and we need to break those down. grants are funding this because that kind of transportation is not obviously reimbursed from the state level. But those are the kinds of things we're starting to find out; that extending the school day for some students who need that more intensive remediation is becoming much more beneficial to them. I think part of that is because they're getting more personalized instruction also.

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Class size is still too large in Anchorage. We were able to bring it down by one this year with some of the additional funding. We know that's a start, but we've got a ways to go in some of our classes.

The issue of bilingual education; we have been very successful with using some of our learning opportunity money from the state in doing intensive training. We trained over 700 elementary teachers last year in strategies of how to work more effectively with bilingual students so that they are being more successful. Our middle schools are

implementing training along those lines also, and we're working very closely with Cook Inlet Tribal Council here in Anchorage on a number of partnerships, trying to get their staff to come in and work side by side in partnership with our teachers, really modeling good strategies, culturally relevant strategies that are effective with our students. We know it works because we've piloted some of this in our summer school program, and it's been far more successful than some of the standard practices. So we're really entering into a number of partnership agreements with these different groups.

We've also used Father Marco Alyeska (ph) for crosscultural communication training for a number of years. He
has been very effective in sending the message that we need
to listen carefully to people's messages. We need to know
that in some culture, eye contact is offensive; in other
cultures it's not. And how we have in a classroom of 25 to
30 students, how does a teacher adjust and adapt their style
constantly to make sure that the students are feeling
comfortable enough to participate because a student is not
feeling successful about themselves in school is not going
to probably take the risks that need to be taken in
challenging their learning.

We are trying very, very hard to hire Alaska Native teachers and minority teachers and administrators. We have

not been as successful as we would like. Edna Lambel (ph) back here, our Indian education supervisor, and Maxine Hill is here too, our bilingual multi-cultural supervisor, they're both here. And they have worked very closely with us in our EEO department, trying to figure out ways to mentor new teachers so they feel they have networks of support rather than feeling isolated. Because unfortunately too often we have one or two minority teachers in a school, or there's only one; and they're very much alone in some areas. And that's not always the best for them. And so Edna and Maxine have worked very closely with some mentoring relationships. And we've had some additional grants that we've been able to garner recently that are going to teacher training.

We have to beef up our training of teachers in this area. I think Shirley stated it very, very well. The bottom line for us is that good teachers can be successful with all students; they simply need the tools to be excellent teachers. And we need to work more closely with the universities in our pre-service training, but then do a better job of retraining our existent staff.

We have a significant shortage of minority teachers in our special education and related services staff. In checking with our director of special ed, we only had one minority teacher applicant in all of the vacancies; and I'm

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 talking 50 or 60 vacancies in special education and related services. It was an Alaska Native teacher, and every district in the state was scrambling after the same teacher.

And we simply have to do, as Shirley said, grow our own. We have to establish career ladders, we have to work at -- reach out to our aides and to our paraprofessionals as well as some of our citizens in the community and encourage them to enter into the educational profession.

We have been very successful with that in our bilingual department for the last few years. We've provided -- been able to provide some incentives for some of our bilingual tutors to go back to school and get a Bachelor's Degree. And we've hired every one of them as teachers, and we're continuing to do that. But it's a minuscule number. I mean we just need to keep chipping away at these issues in order to have a diverse staff.

I think the facilities in Anchorage, they vary; no question about it. But in our lower socio-economic parts of town, they're still on the list that's established by specific criteria according to facility audits rather than what part of town they're in.

And so we've had actually many renovations recently in our lower socio-economic neighborhoods. We are in the process of renovating all of our major high schools, which are all over 2,000 students. And all of them will have

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 received significant renovations.

So I don't believe the discrepancy in some of our facilities is socio-economic based. It's -- really, we've had new population growth in both ends of town, and so that's where a lot of our newer schools have been built. But we have, in fact, replaced Fairview Elementary School, right in the heart of downtown Anchorage. We have completely renovated a number of our other schools, and they're like new. And so I don't think there's a facility discrepancy for us.

But I will tell you, one of the most significant problems in this state as far as facilities is this rural/urban divide. And I believe very strongly that Anchorage needs to work with the state so that all children are able to go to schools in facilities where they can learn. And they shouldn't have to be worrying about the leaky roofs or the plumbing that doesn't work, if there is even any plumbing and so forth. I mean we have to pull together as a state on these issues. And that has not always been true for a number of people from Anchorage.

I'll finish quickly. The charts that I'm attaching to this are my comments. It shows the discrepancy with Alaska Native students in our California Achievement Tests as well as our Benchmark high school tests.

We are committed to solving this problem. It isn't

But with that, I'd be happy to try and respond to any questions. And again, I thank you very much for taking the time to come here.

CHAIRPERSON GILBERT GUTIERREZ: Thank you. Mary.

MS. MARY MILLER: Superintendent Comeau and Dr. Holloway, thank you so very much for the time and your commitment.

I would like to raise an issue that I raised yesterday with the panel on education. I don't think there's anyone that can dispute the Quality Schools Initiative, its intent, its potential long-term benefit for not only the young people of our state, but for the entire state. The concern, very grave concern, that I have has to do with the timing of the implementation of the high school qualifying exam.

I raise the awareness of not only the special ed students, but the students who struggle academically, the students for whom education in the structured classroom has always been a struggle. Many of whom are minority students,

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 including Alaska Natives, although there are many Alaska Native students who do excel academically.

I'm concerned about those students who struggle academically, or for whom education -- the experience of education has always been a struggle, but they still go to school everyday to try to complete their school and earn a diploma.

If you have students who may experience, for example, test stress, who have a history of testing poorly, and therefore, the results of those tests don't adequately or accurately reflect what they have learned in their -- in the classroom experience. If you have students whose cultural background is such that testing itself isn't almost like an alien type of concept, and that that feeds into it also as far as not being able to perform well on this test, and then if you have students who are facing this test three-fourths of the time into their school experience, which is the case for students who may be Freshmen and Sophomores this year. Think about those students and the likelihood that many or a large percentage of those students will not pass the exam, and therefore, if everything remains equal, will not be granted a high school diploma.

I'm very concerned about this because I believe that I have my ear to the heart of some of these students. And what I have heard is that some students are already dropping

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 out because they don't have any hope of ever passing it.

communities.

Now, that's on the shoulders of us, the parents, and the decision makers in the state structure. It's on our shoulders. I would urge you to set aside what may be perceived as emotion here, although it's a very emotional subject, and try to hear the message that I bring because I believe that school for many students is a lifeline. And sometimes that lifeline is just a thread of hope. That's why so many parents and grandparents urge their students, even though they may be in a hostile learning environment or a learning environment that often seems to be unresponsive to their needs, they're still told stay in school. So there's this thread that they hang onto.

Now, this high school qualifying exam and the timing of it; it's the timing of it, not the exam itself necessarily but the timing of it. I am concerned that that's going to be what snips that thread of hope that's left for some of these students. And I have heard some of these students who are eighth grade, ninth grade, tenth grade say:

"What's going to happen then as more students drop out of school is the rate of suicide is going to increase.

More of my classmates are going to kill themselves."

And that's the reality that we live in, with the incidents of self-destruction that we live in in these

I have used the public comment process diligently, and I am looking for help to try to at least delay the implementation of this exam or set in place something that will set these students who are at the margin, who are most vulnerable, to set them up for success too because these students have dreams. Many of them dream of going to college and pursuing a career. But we are facing a decision here that's going to either make that dream come true or it's going to shatter it. I'm very concerned about that, and what I'm seeing is that sometimes when we make these decisions, we may have the power to make them, but we don't have the right. And I don't think that we have the right to take that last thread of hope away from those students who are at the margin, those vulnerable students who struggle, but who do stay in school, but who are likely not going to pass that exam.

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I implore your help on this matter because so far, I have seen much level of unresponsiveness to this concern. This is for those particular students for whom people are not speaking up. And I think it does raise their constitutional rights for an education.

And it does raise the issue of equity. Yes, they all have a right to equal access to a good education. But equity is not being factored in when we look at what they're up against when some of these students are struggling, as

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 many of them are.

So my question is, does the Department of Education have the discretionary authority to delay -- at least delay implementation of the exam? That's my first question.

commissioner Shirley Holloway: Commissioner Miller, I share all your concerns. A quick answer is absolutely no, we have no discretion. The law was passed, and we -- at the time that the high school qualifying exam law was being debated, many of us tried very hard to argue that although the high school qualifying exam was a good idea in the future, that we needed to build a standards-based system, and that we needed to start in the very early years, because what's very different about the standards-based system is holding students and teachers accountable for learning right from the beginning. And we have a system, as you know, that has often passed children along.

So what we argued is, could we begin and build the standards based system and build towards a possible high school qualifying exam. We lost that argument.

This last session, Senate Bill 133, Governor Knowles asked for a delay to 2006 for those same reasons that you have eloquently pointed out. And we only were successful in getting the delay to 2004.

We were also successful in SB 133 to -- and it was a very, very difficult process to get recognition that there

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 are children in this state who have very special needs, and that there needs to be an avenue for them. And we were successful in getting a process for children who are identified as special ed, and 504 plans for a process.

We are starting a public meeting process in September on what's called the Waivers and Appeals portion of that new law. There will be hearings held -- or not going to be hearings, there are going to be town meetings. I'm not supposed to use hearings, that's more formal. But there will be town meetings sponsored by the State Board of Education, and there will be one for all of our rural folks to participate in.

And I know I've heard you -- I hear you, but I hope one more time you will let your voice be heard. We share your concern, we being this administration shares your concern. It takes time to change this loosely coupled bureaucracy called public education. It takes time to build the local capacity of our professionals. It takes time to build the community support and understanding of how this is different from what we used to do. And I very much appreciate your passion.

MS. MARY MILLER: Would you be willing to advocate for a further delay when the time is appropriate? Would you be willing to be one of those voices, in your position, to advocate for these students?

COMMISSIONER SHIRLEY HOLLOWAY: Yes. I have been. I will continue to do so.

MS. MARY MILLER: Thank you.

CHAIRPERSON GILBERT GUTIERREZ: Ms. Walker?

COMMISSIONER WALKER: Thank you, Mr. Chairman. Thank you both for coming, and first of all, I was looking at your list of items in the packet, and I think Item 10 is missing, the education summit.

COMMISSIONER SHIRLEY HOLLOWAY: Through the Chair,

Commissioner Walker, most of the publications, we only had

enough publications for the Chair's packet, and we're

bringing those publications and we'll get them to you. They

were in Juneau, not in our Anchorage office. So we'll be

sure to fill in the blanks for you.

COMMISSIONER WALKER: Well, I was hoping that something in the summit packet would address my question here. You were talking about the standards based system and your hopes for that. Do you really, as a realistic person, think that the standards based system can ever be equal? Now, I'm thinking about yesterday when Mr. Lake (ph) was speaking, and he was trying to get over to our commissioners, that don't compare Anchorage education with what's out there in the Bush. I understand what's happening because we know that half the legislators come from Anchorage, so Anchorage is going to have whatever they want, just about. Oh, hey,

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 you get more than anybody else. But the rural people, you know, have to do without, or make due.

I don't care what kind of system you put together and say that it's equal. I cannot see those rural schools being equal to the Anchorage School District, and for a variety of reasons that I'm not going -- you know what they are. And so I'm just wondering why you put your eggs in that basket, because I don't see it ever being equal.

COMMISSIONER SHIRLEY HOLLOWAY: Through the Chair,
Commissioner Walker, we are only measuring performance
standards in reading, writing, and math in our state. And
we know that there's a whole lot more to education than
those. What we're trying to do is to ensure that every
child, no matter where they live in this state, have the
essential skills for continuous learning. And a child who
does not learn to read or a child who does not learn to
compute is incredibly disadvantaged no matter where they
come from.

So why have I put all my eggs in this basket? Because one of the things I know is if we don't identify the target, what is it we want our kids to know and be able to do, and if we don't test that and if we don't hold people accountable for it, it may not happen. And that's why my eggs are in that basket.

And I also know that having spent 20 years in rural

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Alaska that our children can meet the standards. It may mean it takes more time. It may mean we have to instruct them differently. It may mean a lot of things. But by golly, we can do it, at least in reading, writing, and math.

We may not be able to do all of the rest like Anchorage does or Juneau does. But certainly it is our responsibility, our obligation, and our moral duty to make sure that we don't allow children to leave the public school system who cannot read, write, and compute. That's why I put the eggs in the basket.

COMMISSIONER COMEAU: And I'd like, if I could, follow up on that, for Anchorage, we have a number of schools who have students who are not successful for many of the same reasons they're not successful in rural Alaska, even though they have a better facility, if you will. And they may have teachers with more experience or whatever the characteristic is, but what we haven't had before, for the last -- until the last few years, has been the accountability.

As the Commissioner said, I think the standards have focused that, and I think now if we would be allowed to start at the primary grades and work up so as the students, they're taught to the standards and every year they're assessed, and then they move up, I think there's a much greater possibility that more students will feel more

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 comfortable because the assessments are going to inside the instruction.

In other words, it's not going to be an artificial thing that they do a couple of times a year. It really is the way they're taught. Then I think students from whatever socio-economic background, whatever group, they have a better chance at being successful.

At the same token, our teachers and our administrators have to be accountable for teaching the standards. And in the past, it's been here's the textbook, here's the course, teach it, and you get through the book. People assess periodically, but it's very different than it was. And so we've got a large number of teachers and administrators who were trained a completely different way. And until we get that changed, that's going to be part of the solution also. But it's going to take time.

And in our discussions with legislators last session, I think many of them felt we were just trying to avoid being accountable. That isn't it at all. We -- I mean you said it much more eloquently than I ever could have, but I will tell you, those were some of the same arguments that we made when we went down, because we're very concerned about the potential dropout rate. We are definitely concerned about the increasing suicide rate among our young people, and we know we need more time. But unfortunately some of the

public officials felt that was just an excuse. I think they made some changes that are going to help, as Commissioner Holloway said on the special needs students, military families who move around a lot; that was another area that was a great concern, or anybody who moves around a lot, being held to that. But it's a very slow process that's necessary, and I'm not sure the public officials are ready to let us take the real time we need, and that's a real concern for us.

CHAIRPERSON GILBERT GUTIERREZ: Thank you. Be sure and speak into the microphone?

COMMISSIONER ALEX: Pardon?

CHAIRPERSON GILBERT GUTIERREZ: Be sure and speak into the microphone.

MR. DANIEL ALEXANIEL ALEX: I thank you for coming, and you know, I apologize for being late. I didn't hear your whole presentation. But you know, I heard, you know, you mentioned that there is positions open, and I wonder if there's a problem with dissemination of information regarding the need for Native teachers. I happen to know of one specific individual who is part -- you know, he's a substitute teacher. He's Eskimo and he's a substitute teacher because that's apparently that's all he could get. The question is, I mean there's several parts to the question. One of them is there a problem with dissemination

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 of information? The other one is, is there a problem with getting hired as a teacher?

And I have to say from personal experience a number of years ago I had been invited to meet the principal of the Valdez High School. My degree is in Mathematics and Physics. He was all excited about me coming to teach mathematics at Valdez, until he met me. And all of a sudden, you know, he wasn't interested anymore. I wasn't the right color.

Likewise, the Corps of Engineers, I was told of an opening, and when I got there, you know, all of a sudden, there's no job. So the question is, there's two parts to the question, and one is, you know, how widely is the information disseminated with respect to the positions available? And what is the process for getting hired?

COMMISSIONER COMEAU: Is that directed to me in Anchorage?

MR. DANIEL ALEX: Yes, sure.

COMMISSIONER COMEAU: Because I can talk about Anchorage. Okay. In Anchorage, we have continuous open application process for teaching positions, and frankly, most positions. So anyone who has the qualifications that are required by the state to get a teaching certificate, if they have those qualifications, they can apply for a job in the Anchorage School District, and principals come in.

Because we have openings all year long, people go on leave, people get sick, we get more students and we add teachers. That we have a process where our teacher candidates have to get on the eligible for hire list, and that's done through a written -- a 30 minute writing exercise as well as an interview of standardized questions. And if they get a certain basic score on that, then they're put on the eligible for hire list. And principals then can only hire off of that list. But it's a rather large list.

And what we've told candidates, if they for whatever reason don't do well on the interview or the writing, come in, ask for feedback. Let us look at what your interview was. If you didn't get on the list, here's what you can do to improve in this area, if that's what the issue is. But I can tell you we are definitely looking for Alaska Native teachers and minority teachers.

We're looking for good quality teachers everywhere, but we are particularly sensitive to the fact that as our student population is going up, our minority teaching staff is going down in numbers because of a lot of retirements, a lot of people are moving, and so forth. But they've got to be able to be able to, you know, get on that list, if you will. And the questions are pretty much based on the standards, how would you teach a reading lesson to the Anchorage School District in Alaska state performance

We also have an EEO Officer, and she will be working with candidates also, our Indian education multi-cultural bilingual supervisor always work with candidates, that if they've got suggestions, they bring names forward. So there's a range of ways that we can get candidates names through the system and before principals.

MR. DANIEL ALEX: Thank you.

CHAIRPERSON GILBERT GUTIERREZ: Go ahead.

MR. MITCHEL SCHAPIRA: Thank you. I'm very sorry to....

CHAIRPERSON GILBERT GUTIERREZ: Be sure to bring that microphone close.

MR. MITCHEL SCHAPIRA: Yeah. I'm very sorry I wasn't able to hear your entire presentation, and let me just comment that for the last two days we've heard about some very important and serious issues, violence, incarceration rates, and so forth. And so the concern I'm about to address may seem like a somewhat petty peeve, but it happens to be my pet peeve. And it affects a group that's not particularly disenfranchised, but it seems to me that

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 sometime between October and November of every year, a major portion of the elementary school curriculum becomes either devoted to the study of Christmas or else is built on a framework having to do with Christmas. And it's not always particularly culturally sensitive.

Among the people are made to feel excluded or made to feel other, of course, are Jews like myself who have a reverence for teachers and really don't want to take away from the joy of someone else's celebration of his or her holiday. But every year it seems to be an issue that requires people to go to the school and talk to the principal and by the time that gets done, it's a little bit too late because there's already a school play planned in which last year my daughter played the role of Santa's helper who went to Israel, and go figure, you know. It wasn't a speaking part.

In all seriousness, I realize it's a small matter to most people, and it really doesn't rise to the same level as, you know, violence against Native women or something like that, but I just want to ask you if we can reasonably hope that there will be some leadership from the top down that will sensitize principals, music administrators, and teachers to this issue.

COMMISSIONER CAROL COMEAU: Well, actually, this is a very important issue, and you've raised an issue that we

confront every fall. We have very strong resistance, in many cases from our music teachers, who the traditions of forever it seems when I went to school the kind of music that's learned for performance. We have to do better. And it's the Jewish faith, it's a whole range. As I said, we've got 86 different languages spoken in the Anchorage School District. There are a number of Muslim people who follow the Muslim faith, and whole range of others that don't want anything to do with the Christian religious ceremonies either. But teachers have to be sensitive to who's in their class and what the cultural sensitivities should be. is what our policy says. We have tried. And I -- and when I get calls, and I've gotten calls over time, we have said it, we send out the board policy, we remind them what they're supposed to do and not do, and invariably, we end up qetting a call from a very upset parent when it's almost too late to change it.

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And so we will -- I will commit to you, we will revisit this discussion again when we bring the principals again next month. I made a note, and we will talk about it. But it is the -- one of the most disruptive times of the year is the fall, from Halloween -- it starts with Halloween. We go through that exercise, and then we go through Thanksgiving, and then we get to Christmas, basically. I mean that is a problem. But it offends many, many people.

And the other problem is I think we take too much time on that and not enough on the real heart and soul of what we should be doing, is really teaching. I go back to what I said before, the standards in all content areas so kids are learning to read and write at whatever level. It's not just a remedial level; it's everybody's level. They need to be challenged and pushed. And we need to do better at that. And that's an ongoing criticism we have every year.

MR. MITCHEL SCHAPIRA: You mentioned Halloween, and I can tell you, in Huffman Elementary School, they don't use the word Halloween. They have a big pumpkin festival.

COMMISSIONER CAROL COMEAU: I know.

MR. MITCHEL SCHAPIRA: And I think that's remarkably sensitive to people whose faith is offended by something that might be called Satanic or whatever. But just a small fraction of that sensitivity to other minorities.

COMMISSIONER CAROL COMEAU: I appreciate your perspective very much.

MR. MITCHEL SCHAPIRA: Thank you.

CHAIRPERSON GILBERT GUTIERREZ: I have a question for Commissioner Holloway. Taking that point, as a needlepoint, and expanding it; we've had statements here that -- from the president of APCP (ph) who covers 52 villages, that there are four school districts within that area, and that these school districts don't talk to each other or cross

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 communicate or involve parents in decisions relating to cultural issues at any point. Could you explain if there is a reason for that, or is that -- you know, we understand local control. The question is, if the community itself is not involved in the decision, who is in involved in the local control?

COMMISSIONER SHIRLEY HOLLOWAY: Mr. Chairman, this is an issue that goes beyond probably the four communities that were described to you. We have a remarkable history in public education in this state. And I had the opportunity to be a part of state operated schools long before we had all the local control. And we were all very excited about that process, when communities for the first time had the opportunity and the right to shape and form their school within their community.

Along with that, though, was a tremendous need for community and government capacity building. We have the Alaska Associated School Boards, has made a tremendous commitment to continue to train and prepare school boards. As I travel around the state, I often hear the criticism from community people that although they have elected local people to their board, they do not feel they're heard, or that the board is truly representing the community's desires. An example would be a community that wants to start a heritage language program, and they will say to me,

why won't you let us do this? And I say to them, your Board can start one. They can make the determination that they want a heritage language program in their community. Your Board, if you want Alaska history, which has been an issue in our state, your Board, the next time they meet, they could decide we're going to require Alaska history.

But somehow there is -- for some of our communities, there's a real disconnect between the election of the board and the community's ability to interface with that Board and influence the Board. And then there is a perception for some of our communities that Boards are truly led by outside superintendents.

And so it's a fairly complex mix. I don't know the specifics of the situation you talked about, but we have been working very hard to try to get small districts to look at some combination of services in terms of how to leverage our dollars better so that they could share support staff in some ways. In some of our districts, we have people that are not superintendents, but they are local chief state school officers, and they work for a kind of a regional operation here out of Anchorage. So we're trying some different approaches, but I really don't know the specifics of that. But we don't have from the Department's perspective, we don't have a lot of influence over what local boards decide and their relationship with their

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 communities, although I have joined Mr. Carl Rose (ph) on a number of occasions to do board training and community development which I think is real critical to the continuing improvement of our public school system and our governments of that system.

CHAIRPERSON GILBERT GUTIERREZ: Thank you. Go ahead.

COMMISSIONER WALKER: Thank you. Dr. Holloway, you mentioned growing our own teachers, you know, preparing our own staff, and I agree with that wholeheartedly. My question is, is there any type of -- well, are you able to influence or have input into what the university is teaching here in Alaska, you know, the U of A?

COMMISSIONER SHIRLEY HOLLOWAY: Thank you for asking that question, I appreciate it. The State Board of Education, for the first time, several years ago actually used some authority they'd had for many years but had not exercised, and that is that they have now, because they have the right to approve teacher preparation in this state, they are requiring that all teacher preparation programs in the state of Alaska meet NKATE (ph) standards by 2006.

Why is that important? Because the NKATE (ph) standards are very compatible with standards movement and public education. And it's a way to assist the university in moving towards making sure that they're preparing people based on the math, science, social studies, et cetera,

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 standards that have been established across this nation.

And will very much connect with where we want to go in this state. So that's a very important piece.

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I would also say to you that we have some very promising practices. Schools of education across this nation are not well-thought of. And one of the things that I've had the opportunity to do is work on a new design of a teacher preparation program right here in Anchorage. is now in the second year of implementation. And it is standards based. It is a partnership with not only the Anchorage School District, but four rural districts. a strong mentoring program, and is a combination of university people and school people working together to prepare teachers that are truly ready to meet the needs of It also has another piece, which is very students. important to teacher preparation in this country, and that is, the College of Arts and Science have to be very much a part of teacher preparation, because that's where our content knowledge comes from, and we must make sure that all of our teachers leave with a much -- particularly elementary people must leave us with strong science, strong math, strong English language backgrounds. And as we look at our results of our -- I'm probably bird-walking on you, Commissioner Walker, but this is really important. look at where the weaknesses are in our children, and we

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 look at how people are prepared and who's teaching our kids, it becomes really critical, that whole part about quality teaching being so significant.

We have in this country too many people that are assigned to schools that are our least experienced, our least prepared, with our needlest children. So we've got to make sure that we take our best-prepared, strong content people, know how to teach kids, understand how to bridge the culture of school and the rich culture of the environment and be successful. We're trying very hard and we're having more success in working in a cooperative nature with the university and the school of education than we've ever had before, and I have great promise.

COMMISSIONER WALKER: They are receptive?

COMMISSIONER SHIRLEY HOLLOWAY: They are receptive.

And President Hamilton (ph) has really been leading that receptivity.

COMMISSIONER WALKER: Good. Thank you.

CHAIRPERSON GILBERT GUTIERREZ: Thank you. One last question, Mr. Walleri.

MR. MICHAEL WALLERI: Well, I'm going to see if I can slip in two. Education, after all, what these hearings are about are trying to assess racial attitudes in a variety of specific areas in Alaska. And to some degree, I think there's a desire to identify kind of the root problems that

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 we're having with race relations in Alaska, and what we can do about it, in terms of specific recommendations.

And education has always been -- I'll make the comment, I guess, that education has always been the touchstone of the civil rights movement. It's always been on -- it's always been the area -- it's always on the front burner with civil rights. And for obvious reasons then with all the questions that you've been receiving from the Commissioners, I mean probably you've received more questions than anybody else.

And I think the reason for that is attitudes. And that the educational system is charged with development of attitudes for our society. And you really can't walk away from the problem of that while you're teaching these children, that you're teaching them attitudes, values, that they're going to carry through. They're going to define our society. Which leads to my two questions.

The first question really relates to an observation that we've heard over and over again from a number of people, that race issues in Alaska are unique in the sense that we have the subsistence battle that has been going on for so many years. But it would be my observation that the educational battle has been going on since statehood, Hooch (ph), and before even. Has been something that we share in common with the rest of the country. And what you have

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 articulated is, if I gather your testimony, both you and the superintendent have been talking about problems in the disparity of funding, disparity in programs, services between rural and urban Alaska, that is really being fought out in the legislature.

And while Ms. Kitka, the governor, and even Mayor Wuerch basically say that we're -- one of the big issues is that -- in terms of urban rural divide is subsistence, I'm curious as to how you think the battle that we seem to be having in rural urban divide and education is contributing to a general view -- or the general problems of race in Alaska.

COMMISSIONER CAROL COMEAU: Can I start?

COMMISSIONER SHIRLEY HOLLOWAY: You bet.

COMMISSIONER CAROL COMEAU: I'd like to start because I think Anchorage has got a lot of work to do, because I think Anchorage has contributed a lot to this problem. For whatever reason, a lot of people in Anchorage feel that we've never had our fair share, and that's why I reacted a little bit when Commissioner Walker commented earlier. But what it is, is I am passionately in belief that every student in the state of Alaska deserves the same level of funding, and not at a shortened level.

Right now the legislation formula doesn't allow for that, or there's a hold harmless now, but that's a terrible

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 message in my mind that we're sending through our funding mechanism. The same thing is true of facilities. whole subsistence thing, I am absolutely convinced, and I know it won't solve the whole problem, but I am convinced that if every school district in the state required all students to take Alaska studies, which includes history, and that means their teachers would have to learn it, their parents would start talking about it. Because I don't think that many people who -- I mean the people who really know about it, know about it and have strong feelings. there's a whole range of other people who don't really understand all the issues surrounding subsistence, but they just sort of line up on whichever side sounds better to them without any real understanding.

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I think we do our future leaders and our students a terrible disservice by not building in this as a requirement. I think we have a lot of work to do in Anchorage to sensitize our students, our leaders, and everybody on the needs of everyone in this state. I do believe that we have to lead in that regard in Anchorage, and not always be, well, we can't afford to put more money into this, so we'll just take it away from here to give it to somebody else. I don't think that's the way to give Anchorage what they need and everybody else. But I think that we've got to educate our leaders and our citizenry here

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 to see the benefit for Anchorage from helping everybody in the state. Because invariably we get a lot of the students eventually who come into Anchorage because they need jobs or they're going to get a higher education or whatever, but we owe it to those students and their families to educate them equally well. And I think that is part of the problem in this rural/urban divide, that we just need to do a better job.

CHAIRPERSON GILBERT GUTIERREZ: Thank you.

MR. MICHAEL WALLERI: Can I get the second part of my question in?

CHAIRPERSON GILBERT GUTIERREZ: Oh, I thought you were done? I thought that was two questions.

MR. MICHAEL WALLERI: Actually, she kind of led into it. I guess to target it more to the point, I'm a graduate of West Anchorage High, although I lived the majority of my life in Fairbanks. In watching the tape of these students, I heard things on that tape that I have not hear since I was going to high school at West Anchorage High. And I am curious about what the school district is doing because obviously these kids picked up these values someplace, and I don't know if it's in their home. I don't -- I know my kids come home from school with all kinds of stuff that I wish they wouldn't learn. But what is a school -- what is the Anchorage School District doing about trying to educate the

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 students so that when I -- you know, when I'm 75 or 80 I don't hear the same thing on the news cast?

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COMMISSIONER CAROL COMEAU: Well, I can't guarantee that you'll never hear the same thing on the news cast, but everyone was appalled at what we heard. The impact on Chugiak High School, from when that tape hit, on the Native students of that school, on staff who were Native or part-Native, other students; it was devastating. And that's why we took disciplinary action.

We tried to use that as a lesson as to absolutely unacceptable behavior. We have a strong harassment policy in our district. We need to do better as far as consistently implementing it.

I will not accept that the kids only learned this at school. I think it's a combination of society, the media, associations. But we need to do more. We have, as Commissioner Holloway said, our school safety plans now have a conflict resolution component. We're doing a lot with bias awareness. Trying to deal with racism issues. There are a number of things we're doing in school, but we've got to do a lot more. And I think these hearings, as I said at the very beginning of my remarks, is a start. But there are a number of groups now that are communicating with each other that weren't before. So I think in that regard, that will help sensitize people in the community, how important

language is. But I don't think we can ever guarantee that students are not going to pick up on horrible language and say it. It's been going on forever. I know when my children were growing up, it was a constant battle at home. And I couldn't blame it all on the school. I certainly -- they just learned it wherever they learned it.

But it's just unacceptable, and I think that's the message. I think parents and schools need to say that's unacceptable in my classroom, in this school. But then parents, when we try and deal with those students, if it's an egregious set of -- you know, it's consistent, they need to support us instead of making excuses, and we have that problem periodically too. So we need everybody to understand language is a very powerful weapon.

You know, when I was growing up, it was sticks and stones will break your bones and names will never hurt you. Well, it's not that way anymore. I think people have finally acknowledged the fact that language is a very, very powerful weapon against people. And we need to do better in this country, and in this community.

CHAIRPERSON GILBERT GUTIERREZ: Thank you. I'm going to have to cut it off. And any other questions the committee has can be provided to you in writing.

COMMISSIONER SHIRLEY HOLLOWAY: Absolutely. We'd appreciate that.

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CHAIRPERSON GILBERT GUTIERREZ: We have 28 people signed up for the open session, and so I was going to take a break, and maybe we should.

UNIDENTIFIED VOICE: Thank you very much.

CHAIRPERSON GILBERT GUTIERREZ: Let's take a break until 3:00 o'clock. I want to apologize to the employment panel, but we have -- we will reconvene at 3:00 o'clock and then go until you're done. We're going to be late into the open session, and that's beyond our control. Thank you.

(Off record 2:52)

(On record 3:02)

CHAIRPERSON GILBERT GUTIERREZ: We're way past our schedule here. And I want to apologize to the employment panel, but I would like to invite them up now. I would like to invite Paula Haley, director of the Alaska State Commission on Human Rights, Jim Duncan Commission, Department of Administration, David Levy, Executive Director of the Equal Rights Commission, Municipality of Anchorage, and Raphael Ortiz, U.S. Department of Labor.

Thank you. Ms. Haley, you can start whenever you'd like, whenever you're ready.

MS. PAULA HALEY: Thank you very much. Good afternoon Vice-Chairman Reynoso, who I think is still out, and Commissioner Lee, Staff Advisory Committee Chair Gutierrez, and the other members of the Alaska Advisory Committee.

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001

Thank you very much for the invitation to speak today.

It's been 38 years since the Alaska state legislature established the Alaska Human Rights Commission and charged the agency with impartial enforcement of the state's civil rights law. The Commission itself consists of seven Commissioners who are appointed by the governor, and confirmed by the legislature and serve for staggered five year terms. The Commissioners serve in a quasi-judicial role, and they decide trial-type cases in which Alaskans have alleged that they have been discriminated against.

Since 1963, the legislature has amended the state's human rights law a number of times, adding in additional protections for Alaskans along the way. Employers, financial institutions, housing providers, realtors, places of public accommodation, your businesses and hotels and restaurants, et cetera, and as well as state and local governments are prohibited from discrimination based on race, religion, color, national origin, age, physical or mental disabilities, sex, marital status, changes in marital status, pregnancy, or parenthood.

Alaska's law is similar to many federal civil rights laws. While the law protects Alaskans from many kinds of discrimination, and I would tell you very clearly, and I think that's why you've asked me to sit on this panel today. We get most of our complaints in the area of employment.

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Most Alaskans seek us out when they believe they've

experienced discrimination in employment, failure to hire,

terms and conditions, or termination.

We work with a lot of federal agencies on concerns of discrimination; the Department of Housing and Urban Development, the Department of Justice, the Department of Education, Health and Human Services, to name a few. But we work most closely with the federal agency, the Equal Employment Opportunity Commission, who you've already heard from earlier this week.

Since I've been asked to focus on employment, I wanted to point out a couple of key differences between the state law and the federal laws. The federal laws that are enforced by the Equal Employment Opportunity Commission cover employers in the state of Alaska who have more than 15 or 20 employees, depending on the particular law you're looking at. However, state law covers employers with only one employee. There is one notable exception. There is no coverage if the employer operates as a club exclusively for social or fraternal, charitable, educational, or religious association, or a non-profit corporation setup for one of these purposes.

I think that in order for you to get a picture of what kinds of problems we see in general, but also particularly in the area of employment, the best look is the annual

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 report that I just had passed out for the year 2000. But I thought I'd give you some statistics and pick a couple of windows, take a couple of snapshots of the kinds of things we've seen over the years, and the result of what we look at.

And I know that based on questions you'd asked the other night at the EOC, you were interested in the numbers of times that that agency, which is very similar to ours, finds evidence of discrimination. So I'll start with that.

In 1995, the Alaska State Commission found substantial evidence in discrimination in 14 percent of the cases we investigated. Last year we found substantial evidence of discrimination in 22 percent of the cases. At the end of 1995, we had 15 cases in our hearing unit, and in the year 2000, 19 cases in the unit at the year's end.

However, it is important to note that many cases, including many of those with merit settle before investigation is complete.

In 1995, eight percent closed by predetermination settlement, and in 2000, the numbers are higher because of the addition of a relatively new mediation program. We settled eight percent in mediation, five percent by PBS closure, for a 13 percent predetermination settlement rate. The mediation program, as I said, is fairly new, and when we're able to convene mediation, it works very well. And

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 the program settlement rate for this year, 2001, thus far is 86 percent. So we do know that when we can get parties to the table, they can often work out their disagreements.

EOC has another way of evaluating its merit factor, and I thought I would just give you some sort of comparison, because I think that was the figure you were given the other day. They add their substantial evidence findings and other settlements together, recognizing that the other settlements may, in fact, have been merit cases. And they call that their merit factor. And if you add those together, we have, using that approach, approximately a 30 percent merit factor for the year 2000.

Who files complaints for the Alaska State Commission for Human Rights? What's the face of the complainant? Fifty-eight percent of those who file with the agency in 1995 were Caucasian, 42 percent were non-Caucasian.

Interestingly, when I again looked at the five year snapshot in 2000, 58 percent were Caucasian, and 42 percent were non-Caucasian. Many of the minorities who file, you need to realize may have filed complaints based on other reasons. They may have filed because of sex discrimination, discrimination because of their age, religion or a physical or mental disability. But those individuals who filed based on race, and race alone, amounted to 32 percent in '95, and 40 percent in 2000.

Where do Alaskans in general file their complaints of
employment discrimination? In 2000, 78 percent of them
filed with our agency, 10 percent filed with the Equal
Employment Opportunity Commission, and 12 percent with the

6 Levy shortly.

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I have to tell you of note, is that the number of people filing with our agency has dropped significantly over the past five years. In 1995, 664 Alaskans filed with the Commission. In 2000, filings were just at 347. The decline has been very gradual, and it can be related to any number of factors.

Anchorage Equal Rights Commission, and you'll hear from Mr.

But recently we've found a number of inquirers telling us when we call back to follow up on the paperwork that, yes, they still have belief that they were harmed by discrimination, but they have made a personal decision not to file because they already have found other work or they think they can easily find other work. This is not always the case, but it's interesting to note that we saw a similar decline in the complaints filed with the agency in the employment area particularly in the mid-1980's when the economy was particularly good.

There's also the fact that a number of individuals may choose to go into court. Certainly we're seeing a large increase I think both in the federal court system as well as

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 the state court system in the number of complaints filed on behalf of individuals by attorneys.

Nonetheless, I want to give you some examples of the kinds of problems we're seeing. As has always been true, people do not check their biases as the workplace door.

Anecdotally, here and elsewhere there are continued problems with harassment, and you might note that recently the Equal Employment Opportunity Commission reported that in a 10-year period, complaints of harassment due to race and national origin nearly doubled.

Now, I could not compare exactly the same time frame because of the way we captured our information, but I was able to look at a seven-year snapshot. And I found that in the seven years, while not doubling, are complaints of harassment based on national origin and race in the workplace rose by 52 percent.

I think that in Alaska, many businesses are making an effort to create a productive and discrimination free environment, but there are also plenty of cases where supervisors and managers continue to tolerate troubling behavior. That's back-stepping in Alaska, as well as elsewhere.

It's very dependent, I believe, on the agency's or the company's culture and leadership. And if you compare the commission's current workload to what it was when I began,

I wanted to give you a couple of examples of the worst kind of harassment we've seen in recent years. One involved a Mexican warehouse worker who filed a complaint alleging that his supervisors and co-workers nicknamed him Poncho, often referred to him in notes, written notes, and in conversations as "Spick" and "Yo Taco". He protested, and his protests were not heard. And instead of taking corrective action, the supervisor subjected him to different treatment, and eventually he was terminated for poor attendance.

We found that he had endured an environment tainted by national origin, bias, was subjected to different treatment, and had been fired from his job. And we were able to successfully conciliate the case for \$32,000 in damages.

What's equally important to finding a way to provide relief for the person who's harmed, and perhaps in some ways more important to the public is ensuring that the individuals involved are trained, that the company sets policy, and the company follows policy to assure that it

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 doesn't happen in the future.

We've also seen not that long ago, a male Alaska Native mine worker who also was subjected to constant racial harassment. After he reported the harassment and no corrective action was taken, he came to us. He was also claiming that he was forced to resign his position to the continued racial harassment. We were able to reach a settlement during the course of that investigation for the back pay he would be due of \$8,373.

We currently have and are about to issue findings in a very troubling case involving a particular aircraft mechanic who has claimed a hostile work environment based on a number of things. He's race Asian, his national origin Iranian, his religion Muslim. The mechanic has complained that his co-workers have done things like spit on the windshield of his work vehicle, cut the lock off his locker, place quarantine stickers on his locker, place a hangman's noose in his mailbox. He also complained that they wrote derogatory comments, and they are numerous, and I will not repeat them all, but wrote notes and made up fake disciplinary counseling forms.

We're about to complete this investigation, but this is an example that's most recent of the kind of racial harassment that I think that the EOC has expressed concern about, and while we again have not seen the same increase

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 here in Alaska, we have certainly seen an increase over years past.

Again, when you look at our numbers, total numbers that come to our agency are small, and so it's not statistically as significant as it might be when you look at the national numbers. And I think you should pay attention to those, really, to get the sense of what's going on in our country, at least.

What I think is important, an important component of eliminating discrimination is education. Last year, our staff conducted 68 educational presentations, for financial, education institutions, tribal organizations, businesses, and the general public. And thanks to a fair housing grant from HUD, the Department of Housing and Urban Development, we were able to go to Bethel, Palmer, Kenai, Juneau, Sitka, Ketchikan, Craig, Kodiak, Dutch Harbor, and Barrow. And these are places we are not often able to visit because of the cost.

While in each of these communities, I offered employment discrimination workshops as well, and while I hope that none of you tell HUD, the employment workshops tended to be better attended, and I think that says a lot again about Alaskans concerns. They're more interested in knowing about employment issues, at least at this point in our history.

I would tell you also that I am fortunate enough to serve on a joint task force for the EOC and Fair Employment Practice agencies throughout the country, and for nearly eight years, have served on the board of directors of the International Association of Human Rights agencies.

And as has been said in the past day and a half, we have certainly problems here that are particular to Alaska, but if I were to sit down with my colleagues across the country and talk about discrimination and the role of civil rights enforcement agencies, I think the similarities would be great. We see the same kinds of trends here in many instances that we see elsewhere.

I think just to conclude, that I would say I hope that over the last half of the century, laws have helped reduce some discrimination, and allowed us to live and work together in closer proximity and to learn to respect and to appreciate our differences. But it is still up to institutions and individuals to look at themselves and check their own actions for prejudice and bias if we are to get ahead, and such efforts will benefit not only individuals, but all of Alaskans.

Thank you very much.

CHAIRPERSON GILBERT GUTIERREZ: Thank you. Mr. Levy.

COMMISSIONER JIM DUNCAN: Thank you, Mr. Chairman. I

am Jim Duncan, Commissioner of the Department of

Administration. Of course, within the Department of Administration is the Division of Personnel, which has much to do with employment in state service. I am today going to present to you some data, some statistics about minority employment in state government, in the state of Alaska. I don't want to bore you with those. I could go on and on. And I know the packet I've handed out to you has a variety of ways of looking at where we're at as far as the minority work force goes, but I want to present some which I think are most critical, talk to you about the executive hiring goal and policies, the type of outreach we do to the minority population in the state of Alaska in order to get them involved in state government, and conclude about -talking just very briefly about what we're doing with our hiring managers throughout state government as far as diversity training goes.

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I know that there have been a number of studies done regarding the minority work force in the state of Alaska government. And sometimes, even as I've read those studies, the figures differ. And I would acknowledge that up-front that it's very difficult to find studies which will compare apples to apples completely. And that's often a source of confusion and a source of question.

And of course, a number of things can impact what the data looks like. One, the data is just a snapshot in time.

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As you recognize, I'm sure, Mr. Chairman, and members of the commission, the state government is very dynamic. There is always a change in employees, and so those numbers change from one period to the next. And the snapshot in time I'll be talking to you about today is our most current June 30th of 2001, the time when we have the most current figures.

Secondly, of course, studies will compare different branches of government, and I want to make it clear from the outset that what I'm presenting to you here today talks just about employment in the executive branch of government in the state of Alaska. It does not include the court system, nor does it include the legislative branch of government, nor does it include the university of Alaska. So we don't have those figures within the Division of Personnel readily available.

And finally, of course, the difference between studies may be the type of positions you're looking at. What I will be talking to you about today for the most part will be permanent positions within the executive branch of state government. And those permanent positions can include full-time positions, part-time positions, and some seasonal positions that are permanent.

We, of course, have a whole range of temporary positions which I am not going to be referring to in great detail today.

So with that said, so that I know there's a number of people who contacted me from previous testimony I gave before the Tolerance Commission, saying that they disagree with the numbers I gave, I've looked at some of those studies, and those are the variables that often change what the figures look like, what the stats look like, and of course, it's that snapshot in time.

Again, I'm talking about what was current, or current data as of June 30th, 2001, and as of that date, there were 14,071 permanent executive branch employees. 14,071. That include permanent full-time, permanent part-time, and some seasonal employees. Of that number, of the 14,071, 2,536 of those employees are of minority background. If you want to look at the chart that I'm going to be referring to, I just noticed as I was reviewing these that unfortunately we don't have them numbered, but it's the second long page in your packet, is a chart that will show you this data.

Of the 2,536 employees, of minority in this state, that's 18.02 percent of the state of Alaska workforce. Of those 2,536, 497 are African Americans, or 3.53 percent.

221 are American Indians, which represents 1.57 percent.

716 are Asians, 5.09 percent, 325 Hispanics, 2.31 percent, and 743 are Alaska Natives, 5.28 percent. Thirty-four of the minorities did not identify their ethnic background, so we cannot identify them for this purpose. And that number

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 comprises less than one percent of the total 2,536. That gives you a breakdown of the minority workforce in the state of Alaska.

I think a legitimate question, and I want to refer you to another chart is, how does that compare to the overall workforce of those ethnic groups in the state of Alaska, which would include the work force for all sectors, private, public sectors in state government.

There's a chart in your packet, and if you want to flip to it, it's the second one behind the last long chart, I've hoped it's not too confusing, but the second chart behind the last long chart, and it's entitled the "Alaska Labor Force versus State of Alaska Work Force Ethnic Breakout".

Again, Alaska Labor Force versus State of Alaska Work Force Ethnic Breakout. That compares what our total Alaska work force looks like, shows what our total Alaska work force looks like, and compares it to what the minority work force is in the state of Alaska.

The Alaska Labor Force figures, the statewide Alaska Labor Force figures were provided by the Bureau of Labor Statistics, and reflect 1990 Census numbers. I apologize for that, but the most recent Census numbers are not yet available. And that work force includes all employees, civilians 16 years of age or older.

The State of Alaska work force numbers include

permanent and non-permanent executive branch employees, and again, are for the June 30th, 2001, date. What that shows is of the total Alaska labor work force, there's 201,757 Caucasians, which is 82.22 percent of the work force. In the state of Alaska -- again, this does not include university and others, but in the state of Alaska, 13,648 are Caucasian, or 77.59 percent. So the Caucasian work force in the state of Alaska, state government, 77.59 percent compared to the Alaska labor force of 88.22 percent.

For African Americans, the State of Alaska work force, including all sectors is 2.99 percent, and in state government is 3.08 percent.

For Alaska Native and American Indian, and I apologize that this is lumped together here, but the Bureau of Labor Statistics does not break out Alaska Natives from American Indians. There's 23,506 in the total Alaska work force, which is 9.58 percent of the Alaska work force. And in state government it's 12.08 percent of the state government work force.

In Asian and Pacific Islanders, it's 4 percent for the Alaska Labor work force, 4.47 percent in State of Alaska.

And other, including Hispanic is 1.21 percent of the total Alaska work force, and 2.79 percent in the state government.

I wanted to point those figures out to you because I

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 think it's a legitimate question as to whether we're employing in state government at the ratio that they are in the total work force. That figure seems to indicate at this time that we are doing so and it's exceeding in all cases the percentage of minorities employed, various ethnic backgrounds employed in the state government as compared to the total Alaska work force.

Also, in addition to that, I wanted to give you just a couple of other numbers, and then get off of the figures because it can be a little bit difficult to follow.

I think Governor Knowles related to you yesterday, yesterday morning, that we believe that we are doing better than 22.24 percent of all permanent executive branch new hires are in an ethnic minority. 22.24 percent of the new hires, that compares to the total figure of 18.02 percent of employment. But that figure, I think clearly indicates that we are doing better.

It also, and I think Governor Knowles pointed this out to you yesterday also, that between 1991 and the year 2000, there was nearly a four percent increase in minority representation in the permanent executive branch work force.

In 1991, the percent was 14.04 percent, and in June 30th, 2001, it's 18.02 percent for total minority employment. So again, it appears we are doing better.

One question that does come up, and I was asked this

when I testified before the Tolerance Commission, is that there is a concern that minorities, even though they may be hired into state government, are not staying very long, that they are not available -- or they do not get promotions as non-minorities might, that they do not make it through a probationary period, that they just do not stay in their job very long.

It's very difficult for us to really evaluate whether or not minorities are being promoted at the same rate as Caucasians, because we don't keep those types of records. But I did ask if they would look at length of service for the various ethnic groups so we could determine what the average length of service was for those groups, which should help us understand whether or not minorities are making it one, through the probationary period of employment, and secondly, whether they are receiving advancements and promotions as others are.

The chart that I would refer you to that is in your packet, again, it's the next one behind the last one I just referred you to. It's behind the -- it's the third one behind the last long page, and it is entitled, "State of Alaska Permanent Executive Branch Work Force Average Length of Service by Ethnicity". Again, "State of Alaska Permanent Executive Branch Work Force Average Length of Service". And that shows some very interesting information.

For African Americans, it shows that the average length of service for those individuals who are employed in state government is 8.12 years. For Alaska Natives, it's 8.04 years, which is just a matter of days difference. For American Indians, it's 9.98 years. For Asians it's 8.22 years. For Hispanic 8.11, Caucasian 9.78.

I wanted to point that out to you. I think that number does show that we do not have a major problem with minorities not making it through the probationary period and not continuing their employment with the state. Their average length of service compares very favorably with the Caucasian employees with the State of Alaska.

I'm going to quit with the figures. There is a lot of information I've given you in the packet. It looks at the minority work force from a number of angles and a number of approaches, and I wanted to provide you with that information so you, at your leisure, could evaluate that, and if you have further questions, you could be sure -- we'd be willing to respond to those at a later time as to what some of those figures mean.

I also want to say it was not my intent or my purpose here today to say that everything is great in the State of Alaska work force, that we're doing just fine, we don't need to worry about it. I didn't mean to paint that rosy of a picture. I did want to give you the facts. But I also want

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 you to know, as Governor Knowles said yesterday morning, we believe we can do better. We're not satisfied. We always believe that we can do better in reaching out to minorities, getting them involved in the work force and state government, and despite the fact I believe that the numbers show that we're being successful, there always is room for improvement, and the Knowles administration and the Department of Administration and the Division of Personnel is committed to doing so.

The executive branch hiring goal is clearly stated; that our goal is to employed qualified persons of each race and sex in proportion to their availability in the job markets. And the figures that I gave you earlier, to look at the total Alaska work force and compare it to the total Alaska work force, I think again, indicates that we are reaching out, we're striving to achieve that goal, and in all cases, are doing well.

We also have a minority hiring policy in place, which is important. And that minority hiring policy requires preferential consideration is given to minorities when minorities are underutilized within certain job classes.

As you may understand in state government, we have a range of job classes, thousands and -- hundreds, anyway, and thousands of job classes that go clear across state government. And there is an evaluation done to determine

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The Department of Administration, the Division of Personnel does not do that study to determine underutilization. Underutilization is determined on a quarterly basis by the governor's office of Equal Employment Opportunity. The Office of Equal Employment Opportunity then reports to us in the Department of Administration their findings of underutilization, as to whether or not -- or they've identified which classes might be underutilized as far as minority representation goes. The Division of Personnel staff then records the underutilization information into the state's electronic recruitment system. I'm sure most of you are aware we do have an electronic recruitment system called Workplace Alaska where jobs are posted and where hiring managers go to look at applicants. Once we have been notified that there is underutilization in certain job classes, that's posted into the state's electronic recruitment system, and therefore, the hiring managers are put on notice.

The applicants whose ethnic or gender combination is underutilized for the vacancy for which they are applying are marked on the applicant list. They are highlighted so

that the hiring managers know that one is underutilized and that those individuals meet the criteria of the minority applicant, and hiring managers must then give those applicants consideration when filling a vacancy. It doesn't mean they'll be hired. It doesn't mean that they'll even be one of the finalists for the job, perhaps. But it does mean the hiring managers are put on notice; and they're asked, therefore directed to review their credentials, review the information about that individual, and give serious consideration to that individual for filling the position.

There's probably those of you on the Commission who know how this works better than I. But clearly, I think it is a very important part of the hiring process to ensure that state government and the hiring managers in state government are well aware of where we have problems if we do, and that we take the steps necessary to try to correct those.

We have also adopted several other strategies to reach out to the minority population in this state, and to reach our diversity goals. Our executive branch hiring agencies are doing a number of -- taking a number of steps to ensure that this happens.

One, we're participating in more job fairs and employment expositions to reach out and to be sure that people just don't have to go to the electronic workplace to

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We're placing more and broader advertising for vacancies. Not just, again, relying on the applicant to go to Workplace Alaska by the computer to seek out a job. But we go out to advertise those vacancies and do it on a broad basis. Lists of all vacancies in state government are published each week in the three major newspapers in the State of Alaska, so that potential applicants can review those and then make application.

We're also notifying Alaska Native corporations, a vacancy list. And we notify those corporations on a weekly basis, again, reaching out to them, asking them for help -- to help us in identifying potential applicants and individuals who can fill positions. And finally, we're conducting applicant training sessions in partnership with job service offices on a statewide basis.

I filled out applications and I know all of you filled out applications. Sometimes it's very difficult to do, and very challenging. And also sometimes very difficult to know exactly what should be said and how to say it to best put yourself forward. The goal there is to work with people from all backgrounds. Not just minorities but all backgrounds, to help them through the application process,

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 which sometimes can be very intimidating. And sometimes if people don't do a good job filling out their application, that causes the first level of problems.

That's our outreach. In addition to that, we want to be sure that our hiring managers are very cognizant of the need to consider minority applicants, and are very much aware of the policy that we have in state government to reach our diversity goals.

The Department of Administration has put together an employment and discrimination and harassment course. We do that in our basic supervisory training. I'm not going to go into it in detail. There's a two page memo at the last part of your packet. It should be easy to find. A two page memo that explains the diversity training that we are just getting into place, to ensure that we are doing proper training with the supervisors and the hiring managers in the State of Alaska.

The course includes a review of the state and federal laws prohibiting discriminatory behavior, state policy prohibiting discriminatory behaviors and guidelines for creating a respectful work place. And as I said, we're just getting that underway. But we're committed to reaching out to all of our supervisors in state government and all of our hiring managers to ensure that they have that basic training and understanding.

Mr. Chairman, I'm going to conclude my testimony. I didn't mean to go on too long. I know there's a lot of data, a lot figures, but I did want to present what I consider to be the highlights. And again, despite the fact, we believe that we are doing better and things are going well, I want to re-emphasize that the administration is committed to continue to improve to do outreach and work with minority populations to involve them in state government employment.

CHAIRPERSON GILBERT GUTIERREZ: Thank you. Mr. Levy?

MR. DAVID LEVY: Thank you, Mr. Chairman, distinguished

members of the Alaska Advisory Committee, and the U.S.

Commission on Civil Rights. Ladies and gentlemen, my name

is David Levy, and I'm the executive director of the

Anchorage Equal Rights Commission.

My comments this afternoon will be based on my nearly three years of experience as the executive director of the AERC, as well as six years with the Commission, plus 30 years as an Anchorage and Alaska resident.

I will try in the next 10 minutes to identify some of the issues and concerns that you addressed in your July 19th letter, as well as provide some personal comments based on the experience I listed above.

In brief, the Anchorage Equal Rights Commission was created in 1975, and is part of the U.S. Charter. Title 5

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 of the Anchorage Municipal Code prohibits discrimination based on race, religion, sex, physical and mental disability, marital status, color, age, national origin, and retaliation.

The AERC investigates discrimination in the areas of employment, housing, educational institutions, public accommodations, financial institutions, and programs and services provided by the Municipality of Anchorage. We have a nine member Commission appointed by the mayor, and confirmed by the assembly. And if I may take a quick break, our Chair of our Commission is here, Terry Bryant (ph), a wave, is here in the audience today.

The AERC is the governing board of the Anchorage Equal Rights Commission. They serve a three year term that is rotating.

It is important to note that the Commission is an independent municipal body. It is not either under the control of the mayor's office or the Anchorage Assembly, which is our city council.

The rest of my comments today will be focusing in on the two areas that are part of the mission of the Commission. The first is to eliminate discrimination within the city of Anchorage.

Over the past five years, the Anchorage Equal Rights Commission has opened and investigated 636 allegations of

As the information suggests, a majority of our cases, like our sister agency with the state is in the area of employment. We have a contract with the Equal Employment Opportunity Commission as in Fair Employment Practices Agency in our city.

Because of the limited time, I will submit to you a more detailed report on some statistical analyses of the Commission's activities in this area.

The second area that we work in is in the area of prevention of discrimination. In 1998, the Anchorage Equal Rights Commission made a commitment to expand its community based outreach and education activities. For the purpose of time, I will focus in on two of those areas.

The first is the Minority Community Police Relations
Task Force. The MCPRTF is a 14 member task force with
representation from the African American, Native Alaska,
American Indian, Filipino, Korean, Tongan, and Samoan
communities.

In addition, the task force has representation from the Anchorage Police Department, the Alaska State Troopers, INS, the U.S. Attorney's Office, and the FBI.

The task force meets on a monthly basis to investigate
and mediate complaints against law enforcement agencies
operating in Anchorage regarding allegations of police
brutality and police harassment. In addition, it also
serves as a liaison between the Anchorage minority

communities and law enforcement agencies.

I should point out that this is not a police review board. Rather, the task force works to mediate problems among the groups defined.

The MCPRTF reviews on an annual basis anywhere from five to six complaints a year. And as was discussed earlier today by Chief Monegan, the task force assisted the Municipality of Anchorage as well as the Anchorage Police Department in reviewing and revising its testing procedures for police recruits.

The second thing I'd like to talk about today was something that the mayor talked about this morning, and that is the Kitchen Cabinet Races and Task Force. Mayor Wuerch created the Kitchen Cabinet when he started his administration. The Kitchen Cabinet is a diverse group of community leaders and campaign supporters that have helped him identify issues and concerns of Anchorage's minority community. Over the past 12 months he's met with them as a group, and one on one to kind of identify those issues.

Based on those discussions early in the summer, he

appointed a racism task force to do two things. One is to make recommendations to him on ways to eliminate prejudice and remove barriers to cross-cultural understanding, and also look at ways to identify potential modifications to existing municipal policies and procedures, and recommend initiatives to address race related concerns in our community.

The mayor met with the Kitchen Cabinet at the end of June, and based on that meeting, as he discussed today, six advisory committees were established in the area of education, employment, and economic development, public safety, and criminal justice, housing, health and social services, community relations, and urban and rural affairs.

The committees were given the task of reviewing current municipal policies and procedures and to make policy recommendations regarding the above topic areas to the mayor and to the assembly. And I should point out, Mr. Chairman, there's some of the volunteers who are serving on those committees in attendance today.

The final portion of that is the mayor talked about the University of Alaska is donating the services of the Institute of Social and Economic Research to conduct a series of focus groups to measure and contrast racial attitudes in Anchorage. And those reports are expected at the end of October.

One of the unique things of this process is that we're using the worldwide web, and specifically the municipal website to get ideas and suggestions on how to combat racism in Anchorage. In addition to getting an idea of when the different groups are meeting as well as an overview from the mayor, as he pointed out earlier today, he's looking for ideas and suggestions, and for the first time is making available not only in English, but languages other than English, Spanish and Korean, on the website. So if people have ideas and suggestions, they can download those, and those forms are also available at community centers around Anchorage.

Is there racism in Anchorage in 2001? Well, it is my belief that discrimination is a byproduct of the racial attitudes in our community.

Does racism exist in Anchorage in 2001? Yes. Have the powers that be provided the financial resources and the political leadership to tackle these problems? Well, I'll give you two examples and you can decide.

In 1987, the budget of the Anchorage Equal Rights
Commission was \$475,000, and we had nine employees. In
2001, our budget is \$454,000, and we have six employees.
And in 2000, there was a proposal as part of the budget
process to cut the Anchorage Equal Rights Commission by 80
percent, which would have effectively eliminated local

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 control of civil rights enforcement in Anchorage.

I'm happy to say that as a result of the efforts of my commissioners and my staff and people who are out here in the community today, that did not come to pass, and we are fully funded for the current year.

Finally, I'd like to provide some personal comments based on my years of experience here. And again, I'm speaking for myself and not necessarily for the Commission. I was born and raised here. I'm a graduate of Bartlett High School. And I have found it interesting to be involved in this process because, as I think Ms. Haley pointed out, and correctly so, some of the issues that we see at civil rights enforcement agencies are similar issues that we see around the country. At the same time, I'm reminded from some anecdotal information that sometimes things don't change.

My father passed away about 18 months ago. And in the process of going through his material, I discovered some stuff that he and my mom had done in the early '60s to combat racism in Anchorage, similar to what we're doing now.

So these issues do not go away, and they continue to not go away. And as my parents have reminded me, one of the first realities they dealt with when they came to Anchorage in the 1950s was driving down Fourth Avenue and seeing the bars that said, No Natives and No Dogs Allowed". And that was quite a shock for them when they came to town.

The second point I'd like to make is that I think that while racism and discrimination exists in our community and exists in our state, I was reminded several weeks ago by someone who grew up in Alabama in the 1940s and 1950s, and he has been here for about 10 years, and he described two types of racism that he dealt with growing up in the South, and that was discrimination and racism against minorities, and there was discrimination and racism against African Americans. And he compared that to a similar situation here in Anchorage, and I think it's a similar situation in Alaska as well.

There are problems of discrimination against minorities in the state, but I think that there are systemic institutional racism problems against Alaska Natives that have occurred for a long time. I think you heard examples yesterday from some of the advocacy groups. I think you heard some of the examples today from the mayor and the governor and other folks that those issues still exist. They're going to take a long time to deal with. I think that there needs to be political leadership and a political will as well as the resources to deal with those.

Mr. Chairman, those are my comments, and I'd be happy to answer any questions.

CHAIRPERSON GILBERT GUTIERREZ: Thank you, Mr. Levy.

Are there any questions for this panel? Go ahead, Rosalee.

MS. ROSALEE WALKER: Thank you. I'd ask to go first
because he doesn't look down this way very often. My
question and thank all of you for appearing. My question
is for Commissioner Duncan. I first wanted to say that if
there's anyone in this state that would work toward fairness
and equality and so forth, I do believe Senator Duncan
oh, well, he was my Senator, but Commissioner Duncan is a
good example, a very good role model. And I wish some
you would talk to some of your other Commissioners and train
them while you're training the rest of the folks about this.
T did have a question about this longevity you know

I did have a question about this longevity -- you know, the length of stay chart. That's eight and nine years, they are years, right?

COMMISSIONER JIM DUNCAN: That's correct.

MS. ROSALEE WALKER: that's primarily those who stay full tenure for retirement?

COMMISSIONER JIM DUNCAN: Mr. Chairman, if I might respond?

CHAIRPERSON GILBERT GUTIERREZ: Please.

COMMISSIONER JIM DUNCAN: It depends, of course, on which retirement system you're in, in state government. But right now, the vesting period is five years, and for most state employees, if they have to be in state service for five years before they're vested for retirement purposes.

MS. ROSALEE WALKER: All right. Mr. Chairman. I am

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 really concerned with those who don't even stay a year, hardly make the probation period, or stay very short periods of time, that I'm pretty sure you all don't keep the records for those. And I believe you hire. But something happens after they're hired. There's something that happens that the people get discouraged, they quit, or something -- or they're fired, or something happens. I get reports frequently that they're hired because the law says they have to hire them. All right. They're qualified and blah, blah, blah. But their supervisor has a sister-in-law or cousin or a brother or somebody that they want in that position. somehow or other, this person is squeezed out to get that relative in there. And it's not always a relative, sometimes a classmate or whatever. These are reports that I get. I'm not saying that it's good evidence.

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When the Tolerance Committee met in Juneau, I did give a list of recommendations. They asked for recommendations. And among my recommendations, I'll only give one, is a type of exit interview, just like you interview that person coming into the job, give an exit interview when they leave to find out why they're leaving. I think they'll be honest about it, most of them anyway, and I think you can get some information there.

It may be a little extra work for your Human Resources person, but I think it would provide some valuable

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 information and I just wanted to throw that out. Thank you.

CHAIRPERSON GILBERT GUTIERREZ: Thank you.

COMMISSIONER JIM DUNCAN: Mr. Chairman?

CHAIRPERSON GILBERT GUTIERREZ: Yes?

COMMISSIONER JIM DUNCAN: If I might respond just very, very briefly. Thank you, Ms. Walker, for your comments. I appreciate those very much. Yes, this chart I gave you does show total length of service, and the reason we put this together was because I knew the concern that was expressed at the Tolerance Commission about whether or not minorities were really staying with state government or whether they're just being hired and not making it through the probationary period, and were not able to continue on to state service.

This chart surely doesn't answer all the questions, but it does show that the length of service for minority hires compare favorably with the length of service for those who are non-minorities. So that they're not -- it does not seem to be a disproportionate number of those -- number of minorities who are not making it through the probationary period or dismissal.

The concern that people are dismissed so that someone's brother-in-law and sister-in-law could be hired or a good friend could be hired; I got to say I hope that's not happening. And that's why we use a very competitive system in the hiring process for state government, why for a

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 classified employee, it's competitive; that they -- we have to go out and seek applicants through Workplace Alaska and through our other outreach programs.

Those applicants -- of course, then people who are interested apply. And the process that I've seen used in state government and that I used as a hiring manager, and I encourage our department to use, of course, is to evaluate those applicants and, of course, narrow the list, but do interviews with three to five of the applicants at a minimum to -- and involve people, not just the hiring manager but a team to do the interview and the recommendation on who is hired in the state government. I think that's the -- an attempt to try to stop that very practice from happening.

I do believe an exit interview is a good idea. And I know that I encourage our hiring managers and department administration to use an exit interview when people are leaving to find out what their problems are, why they're leaving, is there something we should be doing differently in state government, is there something we did that is the reason they're leaving. And I am encouraging people to use that. I hope we can compile those kind -- that type of data in the Division of Personnel.

In addition to that, because I believe strongly we need to know what employees feel about state government, we are undertaking and just recently instituted this; we're doing a

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 system-wide employee survey, where every employee fills out a survey, and we've done Step 1 of that. There will be about three or four of these put forward over the next few months where employees can tell us what they think about state government, what the problems are, how they're treated in the work place, what some of the difficulties they have are, why they like to work for state government or why they are thinking about leaving.

That first employee survey is just being completed. It's confidential. The employees fill it out online. We cannot identify who the employee is. We can identify the department and division that they work in, but not who the employee is, and we hope to use the results of that to determine if we do have problems inside state government with discrimination, with supervisors who are not responsive to employees' needs, really determine what the difficulties are of employment with the state of Alaska.

I'm interested in seeing those responses, and I think they'll be very enlightening and eye-opening for us in state government. When I became Commissioner, one of my priorities was to make the work place an enjoyable place to work, and to treat people with respect, and to recognize their responsibility, or their capabilities, and to treat them as responsible adults, as they are, and to try to overcome some of the shortcomings that I've seen from the

do, and they cannot be -- that is not a condition for hire

or for dismissal. That's where they're hired on a

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Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 competitive basis. They fill out an application for the job, and they're to be evaluated on their background, their experience, their ability to perform that position, not on whether they are republican or a democrat, or supported one individual or another individual or whatever their political activities may be. It's to be done based upon their experience and background and their ability to do the job.

We then also, of course, do have political appointees in state government, as you know. They are exempt positions, and partial exempt positions. I'm a political appointee. And I got to say, probably if I would not have supported this governor, I wouldn't be in the position I'm in right now. And undoubtedly when the administration changes, depending on what happens, I may not be in this position either.

So there are those positions, as you know, sir, that are political appointees, and really do have political influence on who lands in those positions. But for the greatest number of state employees, they are in a classified service, and they have the protection of the Personnel Act of the State of Alaska and also have the protection of the Constitution of the State of Alaska.

CHAIRPERSON GILBERT GUTIERREZ: Thank you.

Commissioner?

COMMISSIONER PAULA HALEY: Actually.....

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COMMISSIONER PAULA HALEY: That's all right. Chairman Gutierrez, and Mr. Alex, and committee members, I actually wanted to add on to the last thing that Commissioner Duncan said, just to assure you that the impartial aspect of the Alaska State Commission for Human Rights is that I am not a political appointee. I'm hired by the Commissioners. I'm in my third -- with my third governor, so to speak, in terms of the placement in the administration. And that's important so that Alaskans can understand that there is that necessary impartiality, that we can look at both private

CHAIRPERSON GILBERT GUTIERREZ: Oh, I'm sorry.

But as to your particular question about Native corporations, indeed we have had complaints filed by Alaska Natives with our organization against Alaska Native corporations.

sector problems and public sector problems.

CHAIRPERSON GILBERT GUTIERREZ: One more question. We're behind schedule, again.

MR. DANIEL ALEX: Was there any resolution?

COMMISSIONER PAULA HALEY: Well, off the top of my head

I can't tell you the particular resolutions of complaints.

We certainly had a number of years ago in the early '90s, a village corporation, this was a case that went to a public hearing, so it was a public case. All of our cases up to that point are confidential. And they had asserted that we

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 did not have jurisdiction to proceed against them. The Commissioners decided that we indeed did have jurisdiction to proceed against them. The corporation argued that under Title 7's exception for Native corporations that we were preempted from proceeding. And our Commissioners decided the other way. That issue has yet to go to court. It doesn't mean it might not in the future.

The dilemma is that we go out and I do trainings for tribal employment rights organizations, and I've been out a lot this past year with Jeanette Leyno (ph) from the Equal Employment Opportunity Commission doing joint trainings.

And you'll have people say I need assistance of a Commission with a sexual harassment problem or a disability problem.

It may not be a race based problem. It may well not be.

But they still would like to have a place to go.

CHAIRPERSON GILBERT GUTIERREZ: Thank you.

Commissioner?

COMMISSIONER CRUZ REYNOSO: I have a rather broad question for each of you. During intermission, a person who had testified before said that she and her village apparently had gotten a contract to build or expand upon an airport. And they contracted with a contractor to come and build it. But the contractor came and brought with him all of the laborers, and so all of the village residents who had hoped to be able to work on that big project for their

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village were all left on the side.

I assumed that has to do with union contracts. I assume it has to do probably with state legislation, having to do with how public projects will be done, and so on. But I found her question and the issue that she posed a rather compelling one. Here they had gotten some money to build or expand this airport, and all the outsiders came in and worked on it, even in the non-skilled jobs. Nothing was available for the local villagers. Is that a problem you see often here? If it is, is there some solution to it?

COMMISSIONER JIM DUNCAN: Mr. Chairman.

COMMISSIONER CRUZ REYNOSO: See, I didn't know that the panel had been expanded.

COMMISSIONER JIM DUNCAN: Mr. Chairman, may I respond just very briefly in this?

CHAIRPERSON GILBERT GUTIERREZ: Please.

COMMISSIONER JIM DUNCAN: Mr. Chairman, that is a good question. It's really not probably an issue which this panel addresses -- or members of this panel address on a daily basis. It's more a Department of Labor question. But let me talk about that just a little bit because we do have some problems in the State of Alaska, and in my years of public service have been involved in this debate time after time about local hire or resident hire or Alaska hire.

And we have tried many, many times to put into place an

Alaska hire law or a local hire law and have found that we've run head-on into problems with the courts, have not been able to get that into place. So we really don't have in place because of difficulties we've had putting together a Constitutional Alaska hire law, one that would ensure that local residents and Alaskans will receive the employment.

However, let me also assure you, and I've worked very closely with the unions on this; the unions who are involved with those types of projects, and I know the head of the AFLCIO (ph) in this state very well are very concerned about that issue, and do what they can do to ensure that local hire, Alaska hire does take place. They can do that through project labor agreements with the contractor or the state can require project labor agreements that require a certain level of local employment, require perhaps that they be union members, whatever it may be. So there is a -- I think a real concern on the part of the administration with that very issue you're talking about.

There is no real easy answer, but it's one that I know this administration, the Department of Labor, and Governor Knowles feels very strongly about. And we attempt to do everything we can to address that.

Now, I know from the voices we heard in the back that it's an ongoing problem. Right. We haven't solved that problem either because there are those cases where projects

COMMISSIONER CRUZ REYNOSO: Thank you.

COMMISSIONER PAULA HALEY: Vice Chairman Reynoso and members of the committee, I don't often see that particular case brought to us as you've described, but two examples come to mind that touch on that. We had a situation where a company did bring in a lot of what they referred to as their skilled workers to a rural area for a building project. And while there, they adopted a policy that they would only allow overtime for the imported workers because they were there, they were housing them, they didn't have anything else to do. Well, that policy had an impact on all of the local workers, and there were, in fact, in this project, local workers. And we found that that policy was discriminatory against the local workers, who were predominantly Alaska Native. And we were able to get relief for the people who were harmed by that policy.

Other examples have been where a group comes in and they have posted for some local hire, perhaps not enough.

And I think that is a Department of Labor and perhaps a lot of these monies are federal monies, and there may be other

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 issues involved. But we'll say, oh, nobody signed up or we didn't have enough applicants. And we've had a situation where the list has mysteriously disappeared, the sign-up list. And they decided they were going to tap outside the village. And we found evidence of discrimination because of the conflicting testimony and settled that case as well.

So those are two that come to mind that can touch on that, but may not address your question head-on.

COMMISSIONER DAVID LEVY: And just in brief, similar to Ms. Haley's comments, I would point out that the Anchorage Equal Rights Commission, our jurisdiction strictly is within the city of Anchorage, so activities outside would not be pertinent. But however, we've had a number of inquiries around local hire issues here on different projects in terms of discrimination issues, and nothing jumps out at me in terms of actual investigations. But in some cases, we have referred those over to the EEO office of the municipality to investigate.

COMMISSIONER CRUZ REYNOSO: I preceded my question by indicating that I understood it was complicated one with different areas of law and administrative law involved. But sometimes it's those knotted questions that need to be unknotted, so that we can end up distributing the economic wealth of the state more evenly among all of the ethnic and geographic groups. So thank you very much. Thank you, Mr.

CHAIRPERSON GILBERT GUTIERREZ: Thank you. Well, that's a surprise. Thank you very much. I really appreciate the panel's information, and everything that they brought forward to us. Sorry we ran out of time on you. But we want to thank you anyways.

THE PANEL: Thank you very much.

(Open Session Begins)

## PROCEEDINGS

Alaska Advisory Committee

to the U.S. Commission on Civil Rights

Friday, August 24, 2001

## OPEN SESSION

CHAIRPERSON GILBERT GUTIERREZ: Okay. Open session.

Okay. We're again a little behind schedule. And as you all know with the airplane situation and having to travel between cities here, we're all from different cities, some of us will have to leave to go catch planes.

But we're going to open the open session. And we do have some ground rules. The individuals who wish to speak in Open Session must fill out the appropriate form and be interviewed in advance by the Commission staff. You'll find one of the Commission staff in the back. Due to the number of persons desiring time to speak, there's got to be limits again, and they'll be strictly enforced. We have something like 32 people. So at three minutes each, that will be 90 minutes. We're going to stick to three minutes per person. So we will be requesting you to summarize after two minutes.

You may submit additional written testimony and exhibits for the record today. What we're asking you to do is -- you probably already have something written or something in mind to say. If you want to expand on those thoughts, please submit them in writing. You'll be -- we'll

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 read them all, and they'll all go into the record.

And you can submit them to the Western Regional Office, and they will provide you the address in the back, or you can submit them here. You have 30 days to do that.

Please refrain from naming individuals in your statement. You may speak about systemic discrimination and mention the names of large institutions or agencies, but avoid any statement that might identify a person or persons who you believe have illegally discriminated. You may identify victims. You may, however, be as specific as you wish in your written submission. That's why they are so important.

And there's one last item here. For the record, we note that the representative of the office of Contract Compliance Programs or the U.S. Department of Labor has not appeared for our session.

Okay. So we will start with naming five people here, and each of you will have three minutes. And the first one will be Teresa Obermeyer, Elizabeth Koutchak, Michael Jaasi, Barbara Williams, and Lara Waldon.

Just put them at the edge, and staff will pass them out. Ms. Obermeyer, could you just give it to the staff person, and she'll pass them out?

If you have any materials to pass out, please give them to a staff member. We don't have that much time to wait for

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 people to sit down and start speaking. So if you bring them up or provide them to the staff before the session or put them at the end of the table, then they will pick them up and we will continue. Thank you. Go ahead, Ms. Teresa Obermeyer.

TERESA OBERMEYER: Yes. Thank you for hearing me, Mr. Gutierrez, and good afternoon. Ladies and gentlemen, I am an American. I look out at all these wonderful people and can we realize that we live in a 42 year old frontier where we live in the only state in the United States that does not have a law school.

Now that motivates me, and ladies and gentlemen, I have lived a life in this community for almost 25 years, just to let the Vice-Chairman of the U.S. Civil Rights Commission know; when I walk into a room, Mr. Vice-Chairman, I am better known than anyone in the State of Alaska, and I haven't chosen any of this. But because I love my country and I love my state, I have been willing to put myself through what has gone on.

The books that I bring with me are, first of all, my husband, Thomas S. Obermeyer's lead case in the summary of American Law that goes to every testing and licensing issue in our great nation. And it's right here, and I'd loan you the book, but it is in every law library in the United States. It is probably in 85 percent of the private losses

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 of this nation, and read in law schools widely.

Then I bring with me this little book. And of course, my husband and I have been listed in this ourselves. My husband has an ad on page 9, and then I have two listings. My listings are in the alternative dispute resolution section and the expert witness section under this, J for jurisprudence. And you see, I'd like simply -- and I know I have a very brief time, and then I commend all these wonderful people that believe in our great nation.

And you see, I know our nation is built on individual responsibility. And I do believe that I have tried to be individually responsible and accountable. But I can't do it alone. I need all of you people to help me. And I simply know that when there is not even fair law licensing, and when justices on the Alaska Supreme Court come before you, when they haven't helped, they are not fair minded, and if you will allow me, Mr. Vice-Chairman, that transcript that I gave you is the best summary, that is the essence of the fact that our bench and BAR are only a bunch of politicians.

There's no justice where I live, and I really hope that....

CHAIRPERSON GILBERT GUTIERREZ: One minute.

MS. TERESA OBERMEYER: ....that you will hear these people, because they are so desperate. They need your

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But anyway, when I went to a village called Barrow, and in

Barrow, I found that -- I was told it was a Native village,

but actually it's a White village. The Whites control the

school system. They control the police. And as such, I was

discriminated against terribly.

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As soon as I arrived in Barrow, a principal -- I was invited by a teacher to make a presentation. The principal called us to tell me to have fingerprints. I was shocked, just as a foreigner coming to a small village, the most remote village in the world, as an African, to be asked for fingerprints to make a class presentation. It shocked me. I went ahead, I went to the school district, I asked them what to do, the school district said they did not need fingerprints to make a class presentation. They only need the fingerprints only if I was going to be employed, which made sense. I went ahead and put in applications for work. While I was doing that, I was invited to the school by a Native guy to go and have lunch. By coincidence, I was told I could help with the photographer for three to four days for children's picture day. While doing that, the principal noticed me. The principal, among about eight people, I was the only African and the only Black person in there. me the second time around and tell me that -- ask me if I I told him I was not a felon. He went ahead was a felon. and I ask him why he was calling me a felon. He said that a Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 teacher had told him that I told the teacher I was a felon, which was completely made up.

CHAIRPERSON GILBERT GUTIERREZ: One minute left.

MR. MICHAEL JAASI: Okay. So anyhow, what I'm saying is I sued in the federal court. Now, I appreciate what this lady said. I found that in Alaska, the federal court, the judges, from what this particular judge was very insensitive to what happened to me in Barrow. Cops were sent to me to tell me I should never be seen in the schools in Barrow for no reason at all, except I'm African, and I look the way I look, which is African. But to this White principal, I was not somebody that they needed in Barrow. I was harassed. The cops were sent to me until I finally left Barrow.

I worked in the -- I finally got a temporary job. On the job, I was called a nigger. The mayor of Barrow, who is White told me that maybe if I had on cowboy boots and jeans I would be accepted better in Barrow. And so all these things happen to me, I sued in court, and by the way, the judge still dismissed my case. Now I'm appealing my case. I feel this is an injustice, and I cannot believe that civil rights is not working because of expensive lawyers, lawyers that will not allow people like us to win a case, and the judges that go along with this kind of people.

CHAIRPERSON GILBERT GUTIERREZ: Thank you. You could provide the staff a brief of your case, and we'll take it

1 from there.

CHAIRPERSON GILBERT GUTIERREZ: Yes, of court. And also, I would like to Mr. Mitchel Schapira, I have contacted him, he saw (indiscernible) within the decision of the judge. He also said he would maybe talk to you about it. I think he will.

CHAIRPERSON GILBERT GUTIERREZ: Thank you.

MR. MITCHEL SCHAPIRA: I will say I'm familiar with that case, and I'll be able to provide some information to staff to fill out his testimony. Thank you very much for coming today.

MR. MICHAEL JAASI: Thank you.

MS. ELIZABETH KOUTCHAK: Good afternoon. My name is Elizabeth K-o-u-t-c-h-a-k. I'm involved in a high profile case that's known throughout the state. This case right here. I sustained 13 injuries from this man. I have a medical summary right here. And this is what I looked like 25 days before I was brutally attacked, assaulted. I was kidnaped. I highly commend the Anchorage Police Department and the detective that worked my case. He did it a very well and fine job. The medical personnel, everybody I've made contact with have been supportive; complete strangers. But one person. That one person is the prosecutor on my case, assigned.

Here is yesterday's newspaper. A man is charged with

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assault after threatening a 10 year old girl and a grandmother on an airline flight. I've been assaulted. I've sustained 13 injuries, and the prosecutor in charge of my case is trying to plea out and drop that felony assault. I was kidnaped. I was brutally assaulted. I was raped and That hurts. sodomized and left for dead on the hillside. All I want is fair and complete justice. I am not getting fair justice from this prosecutor. He took an oath in office to swear to give his best of faith. I am not receiving 100 percent of it. Everybody else has given me positive feedback and input. But basically, I feel like I stand alone on this trail. I'm walking this path. have supporters on both sides of my path in front as well as behind. I had people calling me from across the state as well as far away as Florida, how are you doing? What's going on with your case? Why isn't he prosecuted yet? not receiving fair prosecution. Why? I don't know. don't understand that. And I would like to have that

CHAIRPERSON GILBERT GUTIERREZ: Thank you.

that harmed me and four other victims.

This is a big issue for me, MS. ELIZABETH KOUTCHAR: and it's not just for me. It's everybody else that's been involved in it and has had contact with me.

CHAIRPERSON GILBERT GUTIERREZ: Could you please

	Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001
1	provide that information to the staff in the back?
2	MS. ELIZABETH KOUTCHAR: Yes.
3	CHAIRPERSON GILBERT GUTIERREZ: And I'm sure they'll
4	follow up. Thank you.
5	MS. ELIZABETH KOUTCHAR: Thank you.
6	MR. DANIEL ALEX: Mr. Chairman? Could we ask questions
7	as they go or
8	CHAIRPERSON GILBERT GUTIERREZ: We're going to have to
9	wait. We just don't have time. We've got 90 minutes of
10	people. Go ahead.
11	MS. LAURA WALDON: My name is Laura Waldon, and I
12	understand why each and every person has come to this table,
13	at least from the community. I deal with these people on a
14	daily basis. Seven days a week, 24 hours a day I am
15	available to them.
16	We are not receiving due process from the justice
17	system or from any other system. The package that came to
18	you in green is from inmates and people who have been
19	subjected to some real harsh racism within our DOC system
20	here. And for the chief of police to stand up and tell me
21	today that their police officers are allowed to lie and they
22	are immune from prosecution, tells me we got a very poor
23	system working.

I wanted to do this because these people were not able to present this in person. And you also will have the

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Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 letter that tells you of my services that I provide to this community. And I'm not going to read this because you can take your time and read it, because there is things that need to be said that is not being said.

First of all, our state agencies are not working.

They're not working for the people. It is working for the upper system. The pocket -- what is in Anchorage is money and politics. We are the instrument that provides our upper class people monies. And we suffer. Housing, food, electric, because we're discrimination more or less in the state of Alaska by finances. If you don't fit into a certain financial category, you're nothing. And further, when you read this letter.....

CHAIRPERSON GILBERT GUTIERREZ: One more minute.

MS. LAURA WALDON: When you read this letter, this will sustain the fact that we all are being subjected to racism, even through the medical care system here. Our medical care, mental health care, is really, really discriminating against people with no finances.

I hope that this is not a puppet trading commission that is not going to take any action, or we're all wasting our time coming in here.

CHAIRPERSON GILBERT GUTIERREZ: Please leave that material over there with our staff.

MS. LAURA WALDON: You have that material in your hand.

CHAIRPERSON GILBERT GUTIERREZ: Okay. Thank you. I appreciate that.

MS. BARBARA WILLIAMS: Hi. Good afternoon.

CHAIRPERSON GILBERT GUTIERREZ: Good afternoon.

MS. BARBARA WILLIAMS: My name is Barbara Williams, and I serve people throughout the state of Alaska. And I wanted to share some of my observations with you as I serve people of many diverse cultures, and from different places in our state.

One of the things that I have noticed is that there is little information for the average person to educate themselves on racial profiling, employment, discrimination, and civil rights. We do have agencies that oversee these areas, but they are very bureaucratic in nature, and not usually friendly to the public at large.

There are little or no services to assist the people who are physically or mentally challenged. As far as I know, I provide a special program that assists workers that are mentally and physically disabled by providing guardianship and services for them to receive medical and indemnity benefits due to them and their families.

We should see that tolerance and information should be made available to persons assisting these types of persons, and family members who assist these people.

I have also personally witnessed open racial profiling

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 in many public places, and in state and federal agencies. I have an example for you. I assisted some Native workers in their quest for justice. We have racial, sexual, employment, civil rights, and more issues for the people in this group.

We went to speak at AFN in the office to some of the staff there. The first thing that -- when we arrived there is I could not possibly understand these people, as I am White. I have a clue, and I have assisted many people of all cultures and all races in preparing and presenting their cases. I do this work for free. I don't charge anybody for any services that we provide for them.

Second, there was only one man in the group, and he showed up late. Why were all these women complaining? I hope that staff member takes us in as a person who is supposed to be a leader and not openly discriminating, either. You know who you are, spoken or not, we are aware of our actions. They impact everyone around us. I see contracts for workers....

CHAIRPERSON GILBERT GUTIERREZ: One minute.

MS. BARBARA WILLIAMS: I'm sorry?

CHAIRPERSON GILBERT GUTIERREZ: One minute.

MS. BARBARA WILLIAMS: I see contracts for workers on a regular basis. In these contracts, people are being asked to forfeit many rights, such as employment, civil rights,

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 human rights, EEOC, race, sex, religion, and more.

If workers have to forfeit the right to have a remedy, then there should be some investigation to protect and oversee fairness for all the parties. They have little or no access to legal assistance. Education in these areas should be made available to everyone.

The biggest discrimination practice is financial racism. If you're poor, you are a much easier target.

Tolerance and information need to be made available in the education system starting in pre-school.

Non-profit organizations should receive funds, as they have and are assisting and educating in needed assistance for some time. We also need an impartial committee to oversee the agencies that are in charge. The laws have to be monitored, and the people in charge of administering should be held to a higher standard than we currently have.

It is sad but true, but workers put more in time and effort than in understanding the laws. But we need to see.....

CHAIRPERSON GILBERT GUTIERREZ: Please summarize.

MS. BARBARA WILLIAMS: Okay. Well, you can read the rest of this yourself.

CHAIRPERSON GILBERT GUTIERREZ: Please.

MS. BARBARA WILLIAMS: Basically, this seems very horrific, but this exists everyday in this state. There are

	Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 200.
1	many people crying here for help, and we need to assist them
2	instead of sitting around in audiences talking about our
3	problems, we need to find solutions and fund the people that
4	are actually out there in the community assisting these
5	people in their quest for justice and equality.
6	CHAIRPERSON GILBERT GUTIERREZ: Thank you.
7	MS. BARBARA WILLIAMS: Thank you very much for your
8	time.
9	(Chair switches to Ms. Thelma Buchholdt)
10	CHAIRPERSON THELMA BUCHHOLDT: Gil has to fly to
11	Valdez, so I'm Thelma Buchholdt. I will be presiding for
12	the remainder of this hearing. I would like to have the
13	following individuals come forward, please. Flora Soloman,
14	Ward Sattler. Are they here? Susan Churchill and Jim
15	LaBelle. And those who are going to testify together
16	please, you don't have six minutes, you only have three
17	between the two of you. Luki Dobson, and Judith Lewis
18	Alanga. Are they all here?
19	MR. DANIEL ALEX: I have a
20	CHAIRPERSON THELMA BUCHHOLDT: I beg your pardon? Yes?
21	MS. FLORA SOLOMON: My name is Flora Soloman.
22	MR. DANIEL ALEX: I have a question that I want to try
23	to
24	CHAIRPERSON THELMA BUCHHOLDT: Okay. Go ahead.
25	MR. DANIEL ALEX: From the individual discussions I've

representing myself. The very -- I'd like to skip to the second page. It's in regard to healthcare for Alaska

Natives, July 1999, my sister -- or exactly -- excuse me, in 1990, my sister went to the Native hospital in Barrow to seek medical assistance. The doctor at that time was paged twice by the medical staff to provide help for my sister.

Due to pure negligence of the doctor's part, my sister died 17 days later, July 26, 1998. Had she lived, she would have been brain dead. The doctor stated, I will not treat another drunken Native. Then she was -- and then she died later. She was left in the waiting room for 45 minutes. Excuse me. It was -- they, the Native Hospital lost the records. They are missing records. My mother is trying to get the medical records from Barrow Hospital, but she is not able to get the records. And then when they found her, she was black and blue in the face. And to date, my mother is trying to resolve what the Native Hospital did. And that is mistreating a person because of negligence, for the medical people are supposed to help us.

The second one is discrimination in the work place.

Under U.S. Code Title 43, Public Lands, Chapter 33, Alaska

Native Claims Settlement Act, I am a shareholder of a

village corporation based in Barrow. Attached is a

corporate mission stating to optimize profit for the growth

of our corporation in the socio-economic benefit of our

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 shareholders. There's also a copy of this Title 34.

There are -- UIC has subsidiaries which are listed there. But during my eight years of employment with a subsidiary, UIC Construction discrimination in the Workplace, run by management, Caucasian was prevalent.

Examples of discrimination was management was not consistent with individuals calling in. The general managers supervised six individuals, all but two were expected to call in. Family Medical Leave Act, I had just returned to work June 13th from my death of my uncle. I gave notice to my supervisor, the general manager, and two days after returning to work, UIC ceased my employment. At the same time, a Caucasian co-worker under the same supervisor was given unlimited time away from her ailing father, and is still employed with this company.

CHAIRPERSON THELMA BUCHHOLDT: One minute.

MS. FLORA SOLOMON: The general manager gave.me a 13 page resignation and general release, which basically signed all my rights, and per the same person who drew it up was to buy me out. Buy me out of my own Native corporation as a right to seek employment.

I would like to -- I sought assistance from some of the panelists here, Alaska Federal of Natives, and Alaska Native Justice Center, and also numerous employment lawyers. This information has been forwarded to both UIC and UIC

Construction board members, and no action has been done to help the shareholders of this corporation. Evaluations were not done. They said I did an unsatisfactory work. My prior general manager before 1999, I was evaluated on a yearly basis. This new project manager, general manager came in, since 1998 he never gave me an evaluation. He said my work was unsatisfactory. How can he tell me that my work was unsatisfactory if he didn't give me an evaluation. CHAIRPERSON THELMA BUCHHOLDT: Thank you very much, Ms. Soloman. If you have any written testimony, please provide it to the staff. MS. FLORA SOLOMON: It is with you. CHAIRPERSON THELMA BUCHHOLDT: Okay. Thank you. MS. FLORA SOLOMON: Thank you very much. CHAIRPERSON THELMA BUCHHOLDT: Mr. Sattler. MR. WARD SATTLER: Yes. My name is Ward Sattler. a teacher by profession, a flight instructor. I'm impelled to come before you today because of the activities of a group called the National Alliance. And in particular, one of their brochures that they put out, the brochure is a fear-mongering pamphlet, which

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Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001

appeals to fear of AIDS, and attributes AIDS to minorities.

There have been comments made recently to the effect that

this groups activities are new.

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In 1991, the Anchorage Daily News reported that 12 Alaskans had donated money to the political campaign of David Duke. David Duke is a White Supremacist.

CHAIRPERSON THELMA BUCHHOLDT: Excuse me. We are not supposed to name names.

MR. WARD SATTLER: Well, I'm sorry. He's a well-known public figure.

CHAIRPERSON THELMA BUCHHOLDT: Well, even so.

MR. WARD SATTLER: Yes. At any rate, he wrote a book called, "My Awakening". And in that book he says:

"Social integration of the races accompanied by aggressive media promotion of race-mixing has produced higher rates of racial intermarriage, further diminishing White numbers and lessening White allegiance in those families. The inescapable fact is that unless there is a dramatic awakening of our people, and I quote, and I emphasize, a dedicated and well-organized resistance, our race faces a true biological waterloo."

Now, that's this gentleman's statement. Twelve people in Alaska contributed money to his campaign. One of them was quoted in the Anchorage Daily News when he was contacted by a reporter as saying:

"Oh, I think what makes him really have this appeal is you have nobody else saying these things. For him to

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 come out and spout these things, hey, it's what's been in a lot of peoples' hearts for a long time."

Now, I ask you a rhetorical question -- two. The first rhetorical question is, are these people crackpots or are they really dangerous?

The second question is, do they have allies? And I'll tell you the answer. They do have allies; in our state government, in our courts, and through our institutions. Here are quotes from court depositions, the court cases in federal district court in Alaska at the present time.

"You told these people, you heard the teacher's aide was HIV positive? That's correct. I believe I told them I was told this by a traveling health care worker. And you talked to another teacher about this? Oh, yeah, she's a confidente of mine. And you called the principal and the head teacher? Oh, yes. And there were other people there at the in-service. It was all the teachers from the district that were in attendance."

And she goes on:

"How about the social worker? Oh, yes, I initiated the conversation with the social worker about HIV. Do you recall exactly what it was you told the social worker? Oh, I don't remember exactly, just, I heard this, and you needed this information."

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MR. MITCHEL SCHAPIRA: Sir?

CHAIRPERSON THELMA BUCHHOLDT: All right.

CHAIRPERSON THELMA BUCHHOLDT: Mr. Sattler?

I just wanted to respond to your MR. MITCHEL SCHAPIRA: question about are these people crackpots and are they to be taken seriously, and assure you that the FBI, Anchorage Police and the United States Civil Rights Commission regard these people very seriously, and not merely as crackpots. The leaflets that were distributed were first distributed in 7 the neighborhood where a Jewish ritual building was under construction and where the town -- at that time, the town's only Rabbi lived.

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And when those leaflets were received or deposited, they were examined. And it turns out that it's not just 12 people; these were professionally produced with obvious assistance from the outside. And some sorts of National Alliance, Neo-Nazi leafleting is intended to recruit people, and other types are intended to intimidate ethnic minorities. And at least the conclusion of one analyst was that these were definitely designed to intimidate.

And you may be unaware of this, but the panel received a handout about this leafleting before you got here. I just want to assure you that this is an issue that's wellframed in our mind.

Thank you. I did not mention that MR. WARD SATTLER: the teacher who started this HIV/AIDS rumor was the wife of the man who contributed money to David Duke. And I wonder why she's teaching in rural Alaska.

Although it may have been somewhat altruistic in the

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culture, create and fork ways.

And as it evolves, we're being asked to take more responsibility for some of these things that go on in our community and to be advocates for minority groups and people from all over the world that's coming to Anchorage and living.

And with that, I'd like to turn the rest of my time to Susan Churchill, who is our executive Director.

MS. SUSAN CHURCHILL: Thank you, Jim. My name is Susan Churchill, and I am the executive director of Bridge Builders. And Bridge Builders is an organization that was formed in 1996. And in the six years we've been involved with the mission of Bridge Builders, we've started to gain, as Jim said, some momentum and respect.

We have over 1,500 members who have been involved in our membership.

CHAIRPERSON THELMA BUCHHOLDT: One minute.

MS. SUSAN CHURCHILL: We represent 53 different countries. And basically what we're doing is trying to emphasize the positive elements of what diversity can bring to this community. The diversity brings, you know, new approaches from different people about how to approach problems and how to solve them. And our approach is very

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 simple. It's on a one-to-one grass roots level where we're changing people's attitudes one at a time.

Racism is a monumental problem, and it won't be solved overnight. It won't be solved with one particular solution. But as Confucius says, a journey of 1,000 steps begins with one. And Bridge Builders is one step toward trying to eliminate racism in this community. And we'd like to offer this as a model for other cities. And the overall goal of Bridge Builders is to become the first city without prejudice. Thank you.

CHAIRPERSON THELMA BUCHHOLDT: Thank you very much.

MS. SUSAN CHURCHILL: We can pass these out too?

CHAIRPERSON THELMA BUCHHOLDT: Staff can pass it on.

Ms. Dobson. Ms. Lewis, Judith Lewis-Alanga, Ella Anagie

(ph). Is Ella here?

UNIDENTIFIED VOICE: No.

CHAIRPERSON THELMA BUCHHOLDT: Susan Trapp, Karla:
Nusungunya, June Degnan. Do we have enough chairs there?
June, you might grab an extra chair there. Ms. Dobson, you can start.

MS. LUKI DOBSON: Okay. Commissioner Buchholdt, and the members of the Commission, I thank you for this opportunity to be a voice for a population, men, women that are incarcerated. My name is Luki Dobson. I'm with the North Slope Borough. And we have a prison outreach program

that we developed in 1987, and I've been doing this for about 11 years. But I like to -- there's so much to cover here, and there's so many concerns. But I think Mr. LaBelle touched on the issue of working for an agency with the state that -- where there's so much prejudice and racism and no fair justice in so many ways, especially for the Native people that are from remote areas.

And I've been able to develop a program where I am a liaison for the North Slope Borough residents, was really the main focus that we had when we developed this program, and it was okayed and adopted by the Mayor's Office. Mayor Umalak (ph) is to be commended for this effort.

But I stand before you, and I can really sense the frustrations of the people that came before me. And this is the same thing that happens with the work that we do. But I think we've made some monumental moves here. But I think there's much more to be done, and I sit before you to say this, that there has got to be community responsibility.

And the population that we're speaking of can't be forgotten. These people are going to return into our communities. That was the whole concept of really putting the proposal together. And so I have a program where I have a written proposal that I'll give to Thelma. Then you can make copies of that. And I think it's something that really can help as far as regionally with a regional corporations

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 and communities in the rural areas to work with. And I can be available for that. But we need help. And I think we can do it.

And the theory here has to be -- and the emphasis has to be community responsibility. The state Department of Corrections or any of them can't do it alone. We have to do it. Thank you very much.

CHAIRPERSON THELMA BUCHHOLDT: Thank you, Ms. Dobson. Next.

MS. LEWIS-ALANGA: My name is Judith Lewis-Alanga (ph). I was born in Alaska, and I was raised here. I've been here over 55 years. And I was raised out in a village. My parents owned a lodge out there. I was -- I didn't even know I was different than a Native because I went to their school and I was the only White child.

And I say this because I want to switch right now and tell you that my husband is in Spring Creek Correctional, and he's been there for 28 years this year. It's unjust that they should keep him so long. There's been word said that he'll never get out. I feel that the Board right now will not even allow us to come up before the parole, yet the judge gave him every right to be paroled. And so I don't know what to do. I'm frustrated. I love my husband. He has three degrees. He has gone on and he has a degree in Accounting. He's going on to be a CPA. He's been doing

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 this all the time while he's in prison. He also has a Bachelor's Degree in Political Science. He also has a degree in Computers. Right now presently, he works for the Department of Correction in the computer and as a bookkeeper and accountant for Spring Creek Correctional. I say all this because I want you to know that when the person is in a village, it's a different lifestyle. I've lived it. a hard time. Coming from the village and going to college, and it was a real difficult time in my life. I would say probably the worst in my whole life because it was such an adiustment. I never knew what a streetlight was or even how to go walk one block and read the signs. I didn't know that because I was never taught.

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But I want to say this; that subsistence fishing and the subsistence way of life is totally different than city. We need to get behind the people and pass this for them. Their survival, that's what they lived on. And I'm also wanting to tell you this; that because of their way of life and the way their structure is, you can't put city rules to a Native person, yet that's what they do. The psychological evaluation for my husband is all for Caucasian. And even Bruno Capus (ph), who just went and evaluated him said he is not a harm to society, he is not a harm to himself, and he should be released. But I can't even get before the parole board.

I want to ask you this; are you the same person that you were when you were 19 years old? I don't think so. My husband has changed. He's a Christian. He has been a Christian for over 30 years, and so have I. Thank you for hearing me.

CHAIRPERSON THELMA BUCHHOLDT: Thank you, Ms. Alanga. Ella?

ELLA ANAGIE (ph): Excuse me. Honorable members of the Panel, I am an Alaska Native female lawyer, and I've been one of the first that was admitted to the Bar. I can only speak, and I'm going to speak from my personal experiences as an Alaska Native woman, and as an attorney with this Bar that I thought to be very conservative here in Anchorage anyway.

I've made in the past numerous applications for state jobs in the legal sector. One of the past AG's, attorney generals, told me he couldn't hire me because he just . couldn't hire someone like myself. I know that in Anchorage at least in the DA's office, in the AG's office, in the public defender agency, in OPA, in the Child in Need of Aid Protection Proceedings, the social workers, the child custody investigators, the court system, the judicial officers, there are no Native professionals that I know of that are employed in these positions.

And you know, you see the statistics, you know the

And this paintball incident, my experiences, you know, when I've encountered racism, I mean it's a lot more sophisticated and subtle. But I just want you to take note of what we don't have here in the legal system. In the system that deals with child custody, social workers.

These....

CHAIRPERSON THELMA BUCHHOLDT: I have to interrupt you because time is up. But I would request that you submit your testimony.....

ELLA ANAGIE: That was three minutes?

CHAIRPERSON THELMA BUCHHOLDT: Yes.

ELLA ANAGIE: Okay.

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CHAIRPERSON THELMA BUCHHOLDT: My timer, Mary Miller, from Kotzebue.

ELLA ANAGIE: Okay. Well, I'll just sum it up then because I was going to....

CHAIRPERSON THELMA BUCHHOLDT: From Nome. There you go, make mistakes here.

ELLA ANAGIE: I was going to go on, but this is just something that needs to be addressed. It's just the exclusion of Alaska Natives from that sector. I did want to just make one more comment, and I'm glad we have someone like Justice Favin (ph), Judge Andrews running the court system because I have heard of other White female attorneys who have had problems. And I just want to have the Commission consider the need for more Native people in the judiciary, in the law enforcement, the justice system. And I'm just speaking from my own experiences. Thank you.

CHAIRPERSON THELMA BUCHHOLDT: Thank you. I neglected to ask the speakers to spell their first name and last names. So will you please do that in addition to telling us your organization or if you are on your own here? Go ahead.

MS. SUSAN TRAPP: I'm Susan Trapp, S-u-s-a-n T-r-a-p-p. I work for the Four A's, which is the Alaska AIDS Assistance Association. I work in prevention. My target population is the homeless. I was a homeless person for 15 years in this state. Everyday I spend eight hours a day out on a bicycle

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 dealing with the homeless. We lose 30 people a year to freezing to death in the streets of Anchorage, primarily Alaska Natives and minorities.

It amazes me that we speak of hate crimes, yet we have racially based law enforcement. And if you don't believe this, go look at the jay walking tickets that exist in the Municipality of Anchorage. Black males were targeted, Native Alaskans were targeted. The only White people they got jay-walking tickets at any given time was the prostitutes or the homeless. No tourist has ever gotten a jay-walking ticket in this state. I mean it's incredible.

There's a couple things I want to address too.

Somebody was saying about the permanent fund, that you have to be a felon to lose that. Two misdemeanors, you lose your permanent fund. Plus, Section 8 does not give any help to the homeless because if they have misdemeanors, they are not allowed, even though it's breaking the law. Some of the paperwork before you is from the Disability Law Center, I'm working with them. And it looks like maybe a class action suit is in the making. And I hope it is.

The Alaska Natives that I deal with on the streets that come from the villages and stuff, okay, we used to have camps that were effective, that actually were very functional like the ones behind ANS, okay. And I mean these were -- these people are hunters and gatherers. They grew

up in fish camps, okay. But they began destroying the camps, the police began cutting up the camps. And when I asked the policeman why, he said the mayor had mandated that they wanted this to happen. All it means is that we've got disenfranchised people that are even more disenfranchised.

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When the FBI man spoke about dealing with some of the gang activity that goes on in this city, I have homeless people that are beaten almost on a daily basis. What happens is the teenagers hang out around the liquor stores, and they wait until somebody raggedy goes in and buys a bottle, and the homeless has to drink in a, of course, remote area. And they literally stalk the homeless people. They're not looking for money, even though they take that. They're looking for the alcohol and the tobacco that they could take off the homeless. Okay. I had a man in Taku Park that that gang out there, they actually have a gun. We're talking about kids between 13 and 16, okay. And what can I say?

CHAIRPERSON THELMA BUCHHOLDT: Thank you very much. That's all.

MS. SUSAN TRAPP: That's not.....

CHAIRPERSON THELMA BUCHHOLDT: Oh, you can go ahead.

Go ahead. She's not telling me....

MS. SUSAN TRAPP: Anyway, for anybody that's having any problem getting the mental health assistance, the Disability

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Law Center has started becoming a lot more active. Get a hold of them. You've got some stuff in front of you.

I've got to ride those papers around and literally take affidavits from people in the streets. But I'm willing to do that.

CHAIRPERSON THELMA BUCHHOLDT: Okay. Thank you very much.

MS. SUSAN TRAPP: Thank you.

MS. KARLA NUSUNGUNYA: It's been pretty hard to sit here for most of the day to watch the Municipality of Anchorage, APD, Equal Rights, and those people, considering that I've had to deal with them and got absolutely no where. And basically illegal activity is rampant within the state of Alaska, and targeted toward Native people. And I'm one of those people. And it's been very hard and very frustrating to continue to watch these people gain and use my name as an avenue to acquire local state and federal funding for my care in which I've been assaulted by two security officers at ANS and was charged with two counts of assault by the Municipality of Anchorage because the security officers decided that I was a punching bag.

Well, I gave you the documents there, to AFN to forward to you. I don't know if they gave them to you or not. But it references a date on my medical chart of January 2000, in which I was held down by two security officers and given a

spinal tap without my consent. And this is a continuing, ongoing problem with Alaska Native Medical Center. All of these things are supposed to be policy made, you know, with these things. There's no policies. Nobody can give you a policy, nobody can give you an answer. It's been six months since I was beat up by those security officers at ANS and still to date have not received an answer from ANS. They've given me a general, you know, load of crap. I mean basically that's what -- that's all I can say, is crap.

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And with having to deal with local state and federal agencies within the state of Alaska and getting nowhere with them. You know, all of these people, what they're saying here, it just blew my mind. It was like, okay, I'm not the only one. Okay. I'm not crazy, you know. And I would urge you to do this again, except leaving out all of the municipality, all of the state of Alaska. You know, they've said what they have to say. But there's a lot more people in the state of Alaska that are victims of -- those same people that talked to you today. And because we have no where to go because everybody's covering up, shhh, don't say anything, shut up, you know, hey, keep it down over there. You will take your place in society as we tell you to do it because you are nothing but a Native. And at no point in time will you have rights as Alaska Native. And I quess, you know, basically that's it. And I quess I'll forward

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 more documents towards you and get the address from them in 1 order to forward those documents which are relevant to all 2 of the incidents.... 3 4 CHAIRPERSON THELMA BUCHHOLDT: Thank you. 5 MS. KARLA NUSUNGUNYA: .....which happened to me. CHAIRPERSON THELMA BUCHHOLDT: Thank you very much. 6 7 MS. KARLA NUSUNGUNYA: Thank you. CHAIRPERSON THELMA BUCHHOLDT: 8 June. MS. JUNE DEGNAN: Good afternoon. 9 10 CHAIRPERSON THELMA BUCHHOLDT: Good afternoon. 11 MS. JUNE DEGNAN: And thank you for this opportunity to 12 speak. I'm June Deqnan. It's J-u-n-e D-e-q-n-a-n. represent the Degnan family from Unalakleet and also from 13 14 Anchorage. I'd like to state in summary, I follow the culture of 15 the Yup'ik. I'm also Jewish, which I am. Alaska Natives 16 17 make up 18 percent of the state's population. They are land owners of at least one quarter of the state of Alaska. 18 19 It is for that reason all the hate, racism and prejudice and discrimination impacts on them, and is live 20 and rampant, as we speak. Discrimination is a learned 21 behavior. Discrimination is still rampant and pervasive 22 23 throughout Alaska today. Racism began when the exotics came to remove us, Alaska Natives from our homeland. Along with 24

the discrimination, prejudice and racism, comes the negative

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Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 issue such as unemployment and lack of success for everyone who attempts to hold onto their Nativeness or spirituality.

Since the dawn of discovery, these negative issues continue to impact on every Alaska Native whether they'd like to admit to it or not. We can truthfully say Alaska Natives have been suffering from a holocaust that continues to present.

Our status can be one that is described as posttraumatic stress syndrome. The state needs to move beyond
the hate and criminality that impacts on us as Alaska
Natives. There is a crying need for healing to begin
immediately. A change must come about to turn the tide on
all this hate. Unless this happens, racism, criminality,
and the lack of opportunity against Alaska Natives will
continue. It is time to break that discrimination that is
institutionalized statewide.

In order for all of us to survive successfully, we must be healed. And that time for healing must begin now.

I am the daughter of Frank A. Degnan, the co-founder of Alaska Federation of Natives, and the first Yup'ik elected to the territorial legislature. Myself, as a former teacher, who taught high school at the Anchorage School District, at Service High School from 1991 to '94. I would like to share my experiences I encountered as the lone Alaska Native teacher at that school.

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CHAIRPERSON THELMA BUCHHOLDT: One minute.

MS. JUNE DEGNAN: I got the job by forcing the school district to hire qualified Alaska Natives. The Anchorage School District habitually recruits teachers from Outside because they do not respect us as Natives. It doesn't matter how qualified you are. But as a Native, you get to the end of the job line when it comes to employment.

It appears that persons in charge of hiring and recruitment are so enamored with anyone who is not a resident of our 49th state. They will do anything to hire them before they hire an Alaska Native.

Once I got the position of teaching at Service High, the fight for survival began. It was administration who brought about all the pressure. There were five periods of overcrowded classrooms, an overabundance of attention deficit disorder students, and a hostile White Supremacist Community. There was no peace to be found, and I would never recommend anyone to enforce any affirmative action due to the penalty it contains.

As a teacher, I was covered with a shroud of racism and prejudice. I took the pain for four years, and it could be best described as (indiscernible - lowers voice). No one should ever encounter what I did.

I can say this because Anchorage to me is my South

Africa. It is a sad commentary to a beautiful state. This

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 is our home, and we must have the opportunity for equal education, employment, and justice, just as any of the exotics that flow into our state. This will only happen if we work together to make some changes.

CHAIRPERSON THELMA BUCHHOLDT: Thank you very much,

June. And you can turn in your material and we can make
copies. I would like the following to come forward.

Apngluk Kiraiuak, is he here? Regina Manteusel (ph), Reggie
Joule, David Sam, Debra Deacon. Maybe we can have one more,

19. There's an extra seat to acquire there, so maybe I'll
ask Thomas Blackbird to come forward. You can start, Mr.

Apngluk Kiraiuak. And be sure you spell your first name and
last name. Tell us which organization you belong to, if
any.

MR. APNGLUK KIRAIUAK: Yeah. Thank you, Ms. Buchholdt and the committee. My name is Apngluk Kiraiuak. I'm the president of the Kozee (ph) Council of Elders, which is the traditional Yup'ik Elder's Council from Bethel and Bristol Bay area.

And my comments are not -- or my statements are not of mine, but of their findings of the work that they've started since 1986.

Those Alaska Natives that were assaulted represent a long history of violations of Alaska Native indigenous people who have experienced these things since the coming of

the Russians. It continues to take away our fundamental --1 indigenous human fundamental rights, lands, resources, and 2 our way of life. And their actions were blessed by a 3 document called "Etcetine (ph) Papal Bulls of 1647", which 4 the Roman Catholic Pope signed. Which basically states that 5 indigenous people who were not Christians were not really 6 7 human beings, so therefore, people that are Christians can kill them and take their lands away and their resources 8 9 away.

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To further promote this kind of a thing, of this genocide, like Canada, the churches created these ecclesiastic penitentiaries where they sent their priests and their nuns and their missionaries who abused or violated their laws so that they would not have to prosecute them in their hometown and show what kind of people that they have within their organization. And these people turned around and violated our young people, our children that were sent — taken away to these schools, disguised as schools.

The reason that we know this for a fact is one of the -- a 72 year old man that talked to us said that seven -- him and six of his siblings were taken to this school, and every one of them were violated by the people that were there, and none of those people have ever been prosecuted.

And schools not only take away our children, but also even today they take away our hopes by giving scholarships

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 to those White students, White principal students in the villages. All of the scholarships, and not one to any of the Native people in that village. And they justify it by saying that they don't want their scholarships to be wasted.

And I'm trying to hurry. And also the Alaska state violates a lot of their own Constitution, especially at Article 12, Section 12. And legislation takes away monies and funding programs when they start working in the villages. Teachers are removed and reprimanded when they're doing a good job in the villages because up until 1978, the state education had this policy in their program where they told the teachers that since Native students -- since the Native communities have practiced a lot of incest, that their students were not smart, and that they're not supposed to be taught at a higher level. And then they also continue to, even today, use their Native people.

CHAIRPERSON THELMA BUCHHOLDT: I'm sorry. Your time is up, Mr. Kiraiuak.

MR. APNGLUK KIRAIUAK: Yeah. I'd like to close with this, is that -- one other thing, is that the elders emphasized in working with our communities is that the only way to properly heal our people is to seek spiritual healing, and this is not religious healing. It's spiritual healing in the traditional way. And the elders that I work with believe that's the only way to properly heal our people

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 from all these atrocities.

And there was a lot more, but I'll submit a document for you.

CHAIRPERSON THELMA BUCHHOLDT: Okay. Written testimony will be fine. Regina.

MS. REGINA MANTEUFEL: My name is Regina Manteufel,
M-a-n-t-e-u-f-e-l. I am with Paint Fairview Program, which
has been established for over eight years. I'm going to
talk about problems with housing and transitional housing.

In the city of Anchorage we have a problem with community shared bathrooms that are not properly cleaned like they should be. There should be a cleaning schedule of when they're supposed to be cleaned. There's one building in Fairview that has mold downstairs. Thank God that we now have inspection, annual inspection by the fire department, but we don't have required annual inspection that should be random from the health department on what's going on.

We need to establish a work/trade mediator group to fix up substandard housing. The persons behind our rent and there's three empty rooms, why can't that person grab a \$7 gallon bucket of paint at liquidation sales and fix up those other rooms that are run down.

That's what we need. And we need a mediator. We need five people minimum to mediate this kind of stuff that's going on. We need them full-time where we need the feds to

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 come in and really look at it to overhaul it because presently it's not working.

What we have in Anchorage is not working. We have crack late-night going on where you smell it in the hallways. You know, people get out of jail and they get money for a place to stay. And the cheapest place they can afford is a rooming house or a cheap hotel.

Now, how are they supposed to get back on their feet if they can't sleep at night because there's a party going on, and these owners of these buildings are saying do not call the police. There was one owner of a particular building that said to the tenants, do not call the police. If you call the police, I will kick you out.

Now, my place, I dress people so they can go to work, but yet we have places that keep people on work permanent part-time. People have worked at certain establishments in the city, and they keep them on permanent part-time. So they're stuck at near minimum wage, seven bucks an hour, for example, one of them. I know a lady who had a lump growing on her head, and they kept her there and kept her there and kept her there and kept her there and lady who had a lump growing a place.....

CHAIRPERSON THELMA BUCHHOLDT: Regina, I have to....

MS. REGINA MANTEUFEL: Time limit?

CHAIRPERSON THELMA BUCHHOLDT: Yeah.

MS. REGINA MANTEUFEL: Yeah, I know.

CHAIRPERSON THELMA BUCHHOLDT: You can submit your testimony.

MS. REGINA MANTEUFEL: I've actually already been talking to the papers.

CHAIRPERSON THELMA BUCHHOLDT: Okay.

MS. REGINA MANTEUFEL: We have a lady.....

CHAIRPERSON THELMA BUCHHOLDT: No, no, no, to us, not to the papers....

MS. REGINA MANTEUFEL: Yeah.

CHAIRPERSON THELMA BUCHHOLDT: ....but to us. Okay. Thank you. Okay. Representative Joule.

REPRESENTATIVE REGGIE JOULE: Good afternoon, good evening. My name is Reggie Joule, R-e-g-g-i-e J-o-u-l-e. I do serve in the House of Representatives, and I will submit testimony in that capacity. But I'd like to take a little journey through my eyes as an Alaska Native person.

In the lat 150 years or however short our history in Alaska, because it is a short span of time, really. Alaska has been sold, bought and sold. It wasn't Russia's to sell; and that's just that. Then in statehood, one Alaska Native said in the Constitutional Convention:

"When you look at the state seal, there is absolutely no reference to Alaska Natives, and when you read the preamble to the State Constitution, it says thank you

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I'm hoping that maybe Alaska Natives were pioneers, but I don't think that's what people had in mind.

to the pioneers of this great state."

Then in 1971 we had the Land Claim Settlement Act where our aboriginal hunting and fishing rights were extinguished.

And in 1980 in passage of ANILCA, in talking about subsistence, it was taken away from Alaska Natives and put into rural Alaska. We've reduced the issue of subsistence merely to hunting and fishing. And also, where are we today?

Today we face issues in education, economics, employment, as you've heard, in corrections. And I guess what I want to say is a couple of things. What I've described is years of oppression. And as a result of all of this, people are grieving. Now, unless we address those issues of grieving, we can't heal. And that's really where we need to get to as a state.

We have diversity in this state; it's a beautiful thing. And all Alaskans should see it as such. I would hope that we don't tell our school districts that the only real thing we need to teach is history, because it repeats itself.

We need to move on. And I commend you for taking the time to sit here and listen, especially to the people whose stories are very personal. What I've tried to do is just

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 put it maybe on a table, all the pieces that are being brought to you so you could kindly get an understanding of really this frustration and sometimes rage that people are feeling.

CHAIRPERSON THELMA BUCHHOLDT: Thank you very much.

REPRESENTATIVE REGGIE JOULE: Thank you.

CHAIRPERSON THELMA BUCHHOLDT: And I know you're going to be presenting your testimony in writing. Thank you.

David Sam.

MR. DAVID SAM: I'm Kugan Klen Adi (ph), child of Kogwan Ton (ph), and that's spelled D-a-v-i-d S-a-m. I was sitting here listening to a number of individuals, both indigenous from the state of Alaska and those not.

And it was rather interesting to me because it sort of reminded me of the Calvary coming in and telling you as an indigenous who you are, what you should be feeling, and giving you time constraints about what you have to say.

And I mean no disrespect to you because I know the time constraints in today's world sort of regulate you to be doing different things when -- I guess when we're hearing the hard stories of the people. And I'm appreciative of Representative Joule mentioning the fact of listening to the people.

And I wanted to say I guess a couple things in particular. That when you listen to the people, you know,

people, especially indigenous men are not being taken

hearing the rage within the families here.

seriously because of people hearing the anger that is in

their voice or hearing the rage that is in the voice and

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The messenger is killed without hearing the message.

And I'm fearing that the message from the people, when
you're killing the messengers by allowing three minutes when
you give some people that may or may not be speaking to the
issues of concern to the people are given 10 minutes, are
given 20 minutes, are given a half an hour, and were going
overtime and thank you, we're sorry for the inconvenience of
going overtime.

CHAIRPERSON THELMA BUCHHOLDT: Thank you.

MS. DEBRA DEACON: My name is Debra Deacon,

D-e-b-r-a D-e-a-c-o-n. I thought I should let you know what

happened when I went to the Human Rights Commission for

help. I was a construction worker, and my foreman had a habit of calling me at the meetings and yelling at me and general stuff like that. He would ask me out to dinner, I would say no, I'd get laid off, they wouldn't give me my check. I would ask for it, they would say, oh, I forgot, give me your home address, I'll deliver it to you in person. I would say no, and then I got laid off. At one meeting, they threw a phone at me, and that's when I went to the Human Rights Commission. I said I can't take it anymore. I don't know what my rights are. So they took a complaint. They sent that to the company and I got laid off.

Three years later, the Human Rights Commission called me up and said that -- they talked for a long time. One of the things that they said was the reason that the phone was thrown at me was because I had asked for, and the reason the foreman had to rub my leg was because he was deaf and needed to get my attention.

That's it. So I think you people should know when -you know, when you're sitting here listening, I think it's
rhetoric. I mean I thought I had it -- it was -- who else
am I going to go to? Thank you.

CHAIRPERSON THELMA BUCHHOLDT: Thank you very much.
Mr. Blackbird.

MR. THOMAS BLACKBIRD: (Speaking foreign language). My name is Thomas Blackbird, T-h-o-m-a-s B-l-a-c-k-b-i-r-d. I

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work for Homeward Bound as an Outreach Specialist, and I

work with homeless alcoholics on the streets. I see this

population brutalized on a daily and nightly basis.

One of the men who was paint-balled, we asked him to testify. A few weeks ago, he had his finger snapped almost off by a group that said, "We saw you on TV." And he said, "No, I'm not telling anybody anything anymore. I fell on my bike and broke my finger."

I see people who are held down and burned with cigarettes. I'm a wounded need defender, and I saw my brothers and sisters in South Dakota burned with cigarettes and stuffed in cars. I never thought when I come to Alaska I would see the same thing.

I have two beautiful sons. They didn't want to go to school this year because they put up with racism, having their hair pulled and called filthy half-breeds, stupid Indians by so-called enlightened White people.

And recently in talking to a member of the Governor's Commission, he said, "Tom, don't you know that you broke the rule? You moved into the South end of town. That's the White section. They don't want you there."

This is 2001. We see -- and it's systemic. We see it with the homeless population. We see things like this, and I will give this to you. It's pictures taken of street inebriance by a community council in Anchorage and posted in

This is the type of thing we see; from people who work for living hard at it on a daily basis to the people who are impoverished on the streets; they are targeted by the racism that is inherent in this town.

I never thought when I came to Alaska I would run into the same attitudes as I found on Pine Ridge. My children are Lakota (ph), Cherokee, French, and Roma. Their mother is Gypsy. And Mr. Schapira is someone that knows about the Holocaust. You know of how many Gypsies were put to death because of what they are. My children are born of the Crucible and the fire races, and I never thought they'd have to deal with it here in Alaska. They do, and it's a shame. The Alaska Native people do, and people that come here hoping for other things too. Thank you.

CHAIRPERSON THELMA BUCHHOLDT: Thank you very much. I would like to call on the following: Caroline Demientieff, Elaine Hulse, Jan Suter, Diane Benson, Michael Queen.

Joseph -- okay, all right.

MR. MITCHEL SCHAPIRA: Before I leave, I just wanted to

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CHAIRPERSON THELMA BUCHHOLDT: Okay. Thank you very much. Also, if any of you want to speak, you could go to the back and ask staff if you could be put on the list. We are coming towards the end of the list, so in case some of you have not signed up, I suppose you could do that? Or are we closed down. Okay. Well, in any case, let's start with Caroline.

MS. CAROLINE DEMIENTIEFF: Okay. My name is Caroline Demientieff, C-a-r-o-l-i-n-e D-e-m-i-e-n-t-i-e-f-f like Frank. I wanted to speak regarding corrections in this state and the Natives. That being incarcerated out of state at Florence, Arizona, comes under the heading of hardship for the families and their children. And there's supposed to be being rehabilitated, but since they're out of state, their families and children can't visit them or have anything to do with them. And also since Florence, Arizona is a private prison and it sells its own calling cards, this

is also very expensive.

so in other words, they're deported out of our existence until whatever time -- you know, we don't even know what's going on out there. And the other thing is I'd like to have the murderers separated from the non-murderers out there because the two do not get along, and if a murderer is staying there for life, they get after and beat up on the other incarcerated -- especially Native men, and I consider this to be cruel and inhuman. And I would like it if the Commission examines the cases that have been brought against the Florence, Arizona prison. Even if they have been dismissed, I would like to have an examination of all this going on.

And also, we have a thing that we called Buy Alaska, hoping that we would keep money in the state, so that some of it would reach all of the people, and I don't think this goes under the Buy Alaska idea. Thank you.

CHAIRPERSON THELMA BUCHHOLDT: Thank you, Ms.

Demientieff. If you have any written testimony, please turn

it in. Ms. Hulse.

MS. ELAINE HULSE: Can I request that I not be photographed?

CHAIRPERSON THELMA BUCHHOLDT: I beg your pardon?

MS. ELAINE HULSE: May I request that I'm not
photographed?

I would have

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My name is Elaine Hulse, H-u-l-s-e. MS. ELAINE HULSE: And I brought the paper where the woman was shot, brought out of a house wearing a bra, bleeding. I wanted to make sure this got into the public record and that people had one of the originals.

CHAIRPERSON THELMA BUCHHOLDT: All right.

to ask the media not to do that. Go ahead.

She's in two types of holds. One is like this. it's a force hold that can push a person forward, and then there's a person beside her with his hand in what appears to be underneath her bra. It's a very subtle move. It looks very dehumanizing. I can't imagine the trauma she must have felt at that moment. And it was also on the front page of the Anchorage Daily News. It used to be advertised as our good morning newspaper.

I'd like to comment on some other observations that I've made here in Anchorage. I have a P.O. box at the midtown post office, and if you'll check with the National Alliance Brochure, if I remember correctly, their P.O. box -- is it okay for me to say?

CHAIRPERSON THELMA BUCHHOLDT: If you want, yes.

MS. ELAINE HULSE: I believe it's 243783, which is two over from mine, and down one. I've been assaulted at the post office, and I went to the people working at the counter, and they said, we just rent post office boxes, we

don't provide personal security. 1 2 So I try to be very careful when I get my mail, who is standing around. 3 I hope this Commission also looks into Frederick 4 5 Overly's whistle blowing. He's from the military. believe he's with the 210th Rescue Unit. 6 I don't know what he blew the whistle on, but he got a settlement of \$55,000 8 and he lives here. Could that be made public? CHAIRPERSON THELMA BUCHHOLDT: No. 9 I mean -- you know, this is something that is probably not to be disclosed, but 10 11 you already said it. 12 MS. ELAINE HULSE: It was in the paper. CHAIRPERSON THELMA BUCHHOLDT: I know. Our rule is 13 that we don't give names of..... 14 15 MS. ELAINE HULSE: Oh, sorry. CHAIRPERSON THELMA BUCHHOLDT: ....individuals. 16 17 MS. ELAINE HULSE: On a completely separate issue, the 18 UAA pool seems to be routinely closed around March or April 19 or May. There's a lot of women in town that participate in the Gold Nugget Triathlon. And people used to swim there --20 21 women used to swim there, but there were assaults in the pool and in the women's locker room. And I don't know if 22 that's why they close the pool now, but the assaults weren't 23 24 dealt with. Even if UAA campus security was called, there

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were no reports taken.

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People have come before here because this is I guess federal jurisdiction. We don't expect anything to happen from the municipal or state level.

CHAIRPERSON THELMA BUCHHOLDT: If you have written testimony, please turn it in.

MS. ELAINE HULSE: My three minutes are up?

CHAIRPERSON THELMA BUCHHOLDT: Yes. Your....

MS. ELAINE HULSE: Thank you for listening.

CHAIRPERSON THELMA BUCHHOLDT: Thank you. Mr. Suter, and you came with Mr. Cuiabyab?

MR. JAN SUTER: Yes.

CHAIRPERSON THELMA BUCHHOLDT: Between the two of you, you only have three minutes.

MR. JAN SUTER: Understood. Thank you very much. We have five cases of the Anchorage Airport where we have Human Rights discrimination cases that are four and a half years old. They don't have enough people to process the paperwork. They have too many cases and too few staff. That is something the state can do, which is to staff of their own, Alaska Commission on Human Rights. If you don't have human rights in Alaska, you might as well call yourself China.

There are nine unions with the state. The unions all state, oh, yes, we support human rights. Great. Let's have them walk their talk. Let's have the state, which has

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 contracts with those unions say, okay, if you have a member in there that has human rights grievance and it's management, you have the right to go to arbitration. That's been denied with the union that I work for, or have been under.

And then we're being basically denied equal opportunity training and education advancement for minorities. They're allowed to rise to a certain level and then stop. And Joseph, tell them what you got.

MR. JOSEPH CUIABYAB: I'm Joseph Cuiabyab, working at the airport. I'm also current president of the Filipino community. I'm also a victim of discrimination. When I filed my application for (indiscernible) in mid-shift custodial, we are five applicants and four Asians. And the qualification is the most seniority and most competent, but the award was less seniority and less competent.

So this practice of discrimination, I think we have to stop this so that the frustration (indiscernible) life is not about. This is the completion of my statement.

MR. JAN SUTER: Besides him, there are more minorities that have been denied the right to have an interview for a promotion. They're at the Anchorage Airport. So what to have is a front-loading of White to the top of the higher positions, and minorities that are qualified are kept back in the lower positions. This is routine. And I have a

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 1 letter we're going to turn in that will..... 2 CHAIRPERSON THELMA BUCHHOLDT: Okay. Also, would you like to spell your name, Mr. Suter and Mr. Cuiabyab? 3 MR. JAN SUTER: Suter, S-u-t-e-r. 4 MR. JOSEPH CUIABYAB: Cuiabyab, C-u-i-a-b-y-a-b. 5 CHAIRPERSON THELMA BUCHHOLDT: Thank you. Ms. Benson. 6 7 MS. DIANE BENSON: My name is Diane E. Bensen, 8 D-i-a-n-e B-e-n-s-o-n. I am not very encouraged that the mayor gets an hour, and I, as a victim of racism get three 9 minutes. 10 But nevertheless, I have been a victim in a multiple of 11 ways. All of my -- any violent experience has been by those 12 13 who I believe are racially motivated because all their victims seem to be Native women. 14 I was victimized as a child. I was victimized at 18 15 when a White man raped me, chased me through the woods and 16 shot at me, hit me with a pellet as I ran through the woods, 17 and when I collapsed, he quit the pursuit, leaving me, I 18 assume, for dead. He was not arrested. 19 They attempted to 20 charge me for breaking into his house, they claim Twenty years later, my oldest niece was raped by a 21 22 White man, and before her 16th birthday. No charges were 23 brought against him. And then to add insult to injury, I go 24 to a university, the University of Alaska, only to face the

dehumanizing of attitudes, of racist attitudes, racist

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Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 images, and racist words. And not only at the hands of students, but at the hands of my own professors. So much so that when I criticized a racist poem by a professor, it made the front page news, "Student attacks Professor's Poem".

When I have been a victim of violence, that doesn't even make a line.

This is what we face here, and the denial is so great.

And this is what hurts. And this is what caused the frustration. It is hard to bring it down into a few words, and it is very hard to talk about racism with no passion when you have lived a lifetime of it. And this is my life experience.

This is the life experience of my family, generation after generation, and it is because I am a grandmother that I come before you today. Three of the children in my family quit high school here in the Anchorage area because of the racism.

Now, I don't know how much time I have, but I do have a written statement for you, and I would like to point out that the environment at the University of Alaska is a place that does not have any Alaska Native tenured professors, has no permanent Alaska Native art, seems to want us invisible, does not require diversity training, and has stated that they will not require diversity training for any of its employees.

I think we have more than a grave problem here, and I am tired and frustrated and hurt. I want more justice.

(Speaks foreign language).

CHAIRPERSON THELMA BUCHHOLDT: Thank you very much, Ms. Benson. Michael Queen.

MR. MICHAEL QUEEN: Thank you. I'm Michael S. Queen, M-i-c-h-a-e-l Q-u-e-e-n.

Esteemed members of the panel, I was born in Juneau,
Alaska, territory, and I'm a lifelong Alaskan. I am honored
to have among the members of my immediate circle in my
family an Inupiaq sister, but my life has been one where I
have, as a White person, listened to what Whites say when
Natives and other ethnic minorities leave the room. All my
life -- all my sister's life I have heard her referred to as
a half-breed, and my father as a squaw-man.

I did retire from active service from the Municipality of Anchorage fire department early in 1996, and I am currently enrolled in the University of Alaska Anchorage creative writing and literary arts Master of Fine Arts Program.

Recently I have been witness to racially hostile mistreatment of my colleague Tlingit poet and playwright Diane E. Benson by a tenured University of Alaska creative writing professor, who apparently was recently rewarded for her efforts, if my information is correct, by just being

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 named as head of the department.

From the moment that I publically acknowledged that witness and my support of the human rights of my colleague, I have endured a retaliation in and out of the classroom at the hands of this professor and her supporters. I have even been asked, ironically enough, at a luncheon honoring student leaders, of which I am one, honoring Martin Luther King Day, I was asked by the chancellor if I wasn't just causing trouble again.

In the course of my work in student government, I frequently witnessed defacto discrimination of Alaska Natives and I see that on-campus racism is so institutionalized in the University of Alaska system it appears seamless, and is indistinguishable from the day to day transaction of academic affairs at the university.

I see in university administration, faculty, and staff determinedly resistant to incorporating into their job requirements any sort of diversity training or cross-cultural awareness education for its members. I see eminently qualified Alaska Native men and women passed over for faculty and leadership positions in their departments in colleges. I see a university happy to appeal to multiculturalism and Native corporation monies on the one hand, and then gut and under-fund Native student services as well as Native languages and culture related courses on the

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My personal experience reinforces my conviction that the University of Alaska is a state and federally supported educational institution that is at the heart of the matter hostile to Native students and their supporters.

In the face of the state's -- of Alaska's monolithic and brutal indifference to Native needs and issues, I appeal to you to bring to bear the full weight of your authority to bring these perpetrators of racism to heal. Thank you very much.

CHAIRPERSON THELMA BUCHHOLDT: Thank you, Mr. Queen.

I'd like to call on Elena Sergie, Eva Marie, Ruth Running

Elk, Wayne Douglas, and Tim Nicholson. Please come forward.

Did I call one too many?

MS. RUTH RUNNING ELK: No. Mr. Douglas will not be testifying.

CHAIRPERSON THELMA BUCHHOLDT: All right.

MS. RUTH RUNNING ELK: So Sophia Miller....

CHAIRPERSON THELMA BUCHHOLDT: Okay.

MS. RUTH RUNNING ELK: ....was the next one up, so she's....

CHAIRPERSON THELMA BUCHHOLDT: Okay. Again, I request that you spell your name and tell us which organization or if you're on your own. Thank you. Ms. Sergie, you might start. Which one is Ms. -- Elena?

MS. ELENA SERGIE: Yes. My name is Elena Sergie,
E-l-e-n-a S-e-r-g-i-e. From Pitkas Point, located on the
Lower Yukon River. With me is my son, Micah Sergie. My
oldest son, Alex, is in Pitkas Point and could not be with
us today. I also have my friend Leslie Hunter with me.

I no longer have my daughter Sophie Sergie because eight years ago, April 26, '93, she was murdered by an unknown person. For eight years this awful murder has been unsolved, because in my opinion, law enforcement people have not put in their fullest effort to solve this crime.

For the past year, I have not heard from the trooper investigating her case. I have been waiting for calls, for more information, but no calls came in. And Anchorage private investigator has taken an interest in trying to help to get this case solved. He has conducted his own investigation and found information and leads that the police have never uncovered. Why was he able to find out information that the law enforcement did not find out? Why?

Why this is? Is it because the victim was an Alaska Native? In my mind, I'm beginning to think so.

Did the troopers spend the same amount of time as they would have spent on a White person that was murdered? As you know, probably why my family has a hard -- excuse me, a hard time getting peace of mind with the crime, unsolved.

I'd never want any other family to go through this same

nightmare.

As the mother, I'd like to know; that just is fair to everybody, regardless of color or origin.

The reason I came to testify is because I'd like your help. Would you please ask the FBI to get involved in this case so that my family's peace of mind starts to heal? Thank you.

CHAIRPERSON THELMA BUCHHOLDT: Thank you, Ms. Sergie. Eva Marie.

MS. EVA MARIE: My name is Eva Marie, E-v-a M-a-r-i-e. I will submit some paperwork to the person in the back, a little note card. I wish to testify as to the insidious connective web amongst our state and municipal agencies to target at the whistle blowers of their misconduct.

Primarily we are talking about DFYS and a variety of agencies that assist them. Amongst the agencies that assist them are guardian ad litem, OPA, Public Defender's Office, the hospitals, the police department, our therapeutic community, our justice system, CSED, including even the military when it's a cross-jurisdictional issue.

Targeting of whistle blowers includes retyped records, perjury, contempt of court, obstruction of justice, false diagnosis, forged documents, forcible injury without warrant, harassing phone calls anonymously made, threats of bodily harm. These are conducted by the police, both

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 military and civilian.

Amongst the things that I ask be done; abolish the written reports please. There's usually very little truth to them and they're totally subjective. Require instead audio and/or videotape. Check out the personal history of resolution of personal abuse and substance issues of agency members. Remove that bullet-proof status of members of agencies. Appoint civilian court watchers to close children's court proceedings.

Amongst my own perspectives, last summer one of our female judges here in Anchorage stated to me when I went for a continuation on a restraining order, "We all deal with harassment on the job sometimes. You have to learn to deal with it."

I didn't go back to my job for two days because he just gave my ex-partner total permission, urging him to continue to harass me on my new job.

They whitewash perpetrators. There is widespread misogyny, both amongst male and female agency members. They whitewash the substantiative criminal histories of past partners so that they obtain children, that when you leave abuse, they'll whitewash it, they'll claim that you coached your children. And then they say, "Well, you know, once they were placed with the father, there was never another claim of abuse." Well, isn't that miraculous?

And apparently with child protective services, they have a different understanding of human biology. Apparently your DNA is subjected to being voluntarily or drafted to be different DNA. You can change your ethnicity at will.

CHAIRPERSON THELMA BUCHHOLDT: Okay. Excuse me. My time keeper says time is up.

MS. EVA MARIE: Okay.

CHAIRPERSON THELMA BUCHHOLDT: Thank you very much. Ruth Running Elk.

MS. RUTH RUNNING ELK: My name is Ruth Running Elk,
R-u-t-h R-u-n-n-i-n-g E-l-k, and I'm a full-blooded Lakota
Sioux. And I'm here as a victim.

I was out in the bush two years ago, and I flew back in, and one of my co-workers, a White girl and I went shopping in a large store here in Anchorage. And I told her, "Watch how it works when we go in. They're going to follow you and they're going to follow me." They followed her to ask her if they could help her. They followed me to see if I was stealing.

I have apartment hunted in this city, and I've called about apartments. They tell me that the apartment is available, come over and see it. When they see me, I've been told you don't look Native, you didn't sound Native. I was a manager of a B&B out on the peninsula this summer. My employer left me a note addressed to, "Squaw, please get me

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001

my bathrobe." I quit my job that day.

I was slashed in my chest three times a year and a half ago. I was also arrested because I'm an ex-cop and I whipped up on him, and I was charged. I was acquitted. He got 20 hours in jail and \$150 fine. I'm scarred for the rest of my life.

I've had to implement a safety plan for myself with my roommates so that I can call them and let them know where I'm at all the time. This is the year 2001. I'm a 39 year old woman, and I'm afraid to walk down the street by myself.

I would also like to say that I think it's very disrespectful that some of you left early. This is part of your job. This is your responsibility, and it's about accountability. These people, these victims, we victims, we need your attention. This is exactly what's happening here; people are walking out. Law enforcement, the judicial system, everybody is walking out. Thank you.

CHAIRPERSON THELMA BUCHHOLDT: Thank you very much. Wayne, which one is -- is Wayne Douglas....

UNIDENTIFIED VOICE: He's not here.

CHAIRPERSON THELMA BUCHHOLDT: Oh, he's not here.

MR. TIM NICHOLSON: My name is Tim Nicholson. I'm with Sophia Miller. I'm a victim of the paintball incidents on July 14th. I feel there is a racial problem in Alaska.

At first, before this year, I lived here for 27 years.

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I never realized that there was a problem. And now I find
out that there is. It's affected me very emotionally. I'm
very weary of young people today.

I feel that the march that happened this afternoon showed some support for victims, but it needs more recognition from the community because it's becoming more of a problem every day, every year. So I hope that it gets more recognition towards the future, because it needs to be recognized very strongly.

CHAIRPERSON THELMA BUCHHOLDT: Okay. Go ahead. And tell us your name.

MS. SOPHIA MILLER: Hello, I'm Sophia Miller. I am also a victim of the paintball incident. I'd like to say I don't want to be rushed in the three minutes. I don't agree on that.

I'd like to say about racism, I come from a family, an international background. They're -- we're mixed. And I'm adopted. I never knew such racism. I wasn't taught to be racist. And I still don't feel racism and not prejudice, but I wouldn't want my four year old niece or my two year old nephew thinking -- I want them to feel proud of where they come from.

But I feel justice should have equal -- I feel juveniles should have equal justice consequences, the same as adult offenders, as all people who commit assaults upon

CHAIRPERSON THELMA BUCHHOLDT:// Thank you very much.

I'd like to call on Richard Segura (ph), Flossy Morey (ph),
and Donna Willoya.

MS. DONNA WILLOYA: I'm Donna.

CHAIRPERSON THELMA BUCHHOLDT: Go ahead.

MS. DONNA WILLOYA: My name is Donna Willoya,
W-i-l-l-o-y-a, I'm an Inupiaq, born and raised in Anchorage.
I have two incidences I'd like to talk about, and what I'm doing about them.

The first one happened in 1985 when I brought my son to kindergarten school at the Anchorage School District. The last day of school the teacher told me she thought my son was doing okay considering he was from the village. We're not from the village.

Upon entering the first grade, four days after my son was in the first grade, the teacher called me up and told me that he was severely dyslexic, and he needs to be tested.

My son graduated last year with high honors in high school.

In March of 2001 my grandson built a wall in front of my gate. While he was playing in my yard. He was six years old. He took my garbage cans, the snow shovel, and a box and made a wall across my gate so grandma doesn't get hit by a paintball. He is six years old and he does not live in Anchorage, and he is entering the school district.

I raised strong children, two of my own, three adopted, and five foster children. I'm a single parent, and I've got a strong family. And if racism hits them, you're talking a fight from this mother. Thank you.

CHAIRPERSON THELMA BUCHHOLDT: Is Richard Segura here?

And Flossy Morey? Do we have any more, Tom? No. Okay. I

would like to.....

MS. DONNA BROOKS: Just me.

CHAIRPERSON THELMA BUCHHOLDT: I beg your pardon?

MS. DONNA BROOKS: I will.

CHAIRPERSON THELMA BUCHHOLDT: Could you ask Tom if it's -- is that Donna?

MS. DONNA BROOKS: Yes.

CHAIRPERSON THELMA BUCHHOLDT: Okay. State your name and organization please.

MS. DONNA BROOKS: My name is Donna Brooks, and I'm with the NAACP. I have sent over a testimony, a written testimony before, but something else came to my attention yesterday as I talked to an attorney. Many of our cases that are dealt with in the commissions end up going to EEOC, and I'm going to talk about a particular case. And there was substantial findings.

EEOC found substantial findings, and they indicated they were going to attempt to get \$300,000 to make this person whole with compensatory damages and punitive damages.

The attorney indicated that even if he goes to court, the harm that he will have is because of Civil Rule 82. She said that many cases that can be won on appeal will lose because complainants don't want to be charged with the defendant's attorneys fees, and so they don't pursue their cases. If you can look at these rules, I do intend to call you, Ms. Lee, because you are at the federal level, and we need an explanation why the feds are not pursuing compensatory and punitive damages when the new civil rights laws allow you to do so.

And you have my written concerns, and that's all I'd like to leave with you right now. We have a problem in our educational system. We have -- and I heard it spoke today, there needs to be an overview, and on site to look at these racist behaviors that are teaching our children, hiring our people. We found out that the Aryan Nation, the National Alliance, Klu Klux Klan are here. They'll get hired on a job before we will, and they're put in management positions, and they carry out their biases. There needs to be a way to identify these individuals.

One of the things that I found out is this National
Alliance gentleman who hates Blacks, minorities and anything

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 that's different than him, his wife is a nurse in this community. I would be really concerned about that.

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CHAIRPERSON THELMA BUCHHOLDT: Thank you, Ms. Brooks. Did Commissioner Reynoso want to speak?

COMMISSIONER CRUZ REYNOSO: Thank you very much, Madam Chair. I want to express my own thanks to all of you who have taken time. I know some of you have traveled a long ways. Others of you live here in the community. But it gives us a real sense of the issues that individuals live with as we hear the entirety of the testimony. We have these public sessions so that we can hear from the people and the community groups, and not just from the officials in the state or the community. So for me, this has been a very instructive and very valuable exercise that we have gone through. I know that sometimes it's difficult to come and testify.

Yesterday I spoke with the lady and gentleman who were the victims of the paintball incident, and they were reluctant to testify. But some of their -- some of the other folks encouraged them to come forward, as they did today. So I know it takes an element of bravery. Once a person has suffered, to then bring that suffering to the front and be reminded of it again when one speaks publicly of that trauma, whether it be the murder of a relative or being victimized by an assault.

So I just wanted to express my own deep-felt appreciation for the time and the care that you folks have taken. I know that many of you are here even though you've suffered individually in the hope that others will not suffer as you have. So again, I just want to thank you for coming forward. Would you like to say something, Yvonne?

CHAIRPERSON THELMA BUCHHOLDT: Commissioner Lee, go ahead.

MS. YVONNE LEE: Thank you. I just want to join the vice-Chair in expressing my gratitude for all of you who stayed behind attending yesterday's and today's session. I think it's been a longstanding request from several Commissioners that we needed to move the open forum to a better time of the day so public officials and members of the media can hear this.

While I appreciate your sharing your stories, and it's very difficult, I also want to assure those of you who express over and over again what's the use. You've talked about this over and over again. It seems like people just listen and then they move on.

I just want to share with you briefly, last year the Vice-Chair, Commissioner Meeks and I went to Hawaii to join the Hawaii State Advisory Committee's public forum on a very similar hearing, which is on Native Hawaiians' Civil Rights, indigenous people's rights have been largely ignored. And

So I hope that you would not feel your time has been wasted. This certainly has not been wasted on me. And I again, want to appreciate you sharing your very personal stories with us.

CHAIRPERSON THELMA BUCHHOLDT: Thank you, Commissioner

Lee. Did anyone else want to speak from the Advisory

Committee? Rosalee?

MS. ROSALEE WALKER: I'm not going to say too much except to say thank you for sharing your pain with us, because some of us have experienced your pain. And maybe not to the same extent that you have, but we are sympathetic and empathetic. And those of us who live in Alaska certainly try to do whatever we can and I was surprised that so many people really were not aware of the Alaska State Advisory Committee. And we advise the Commissioners. And so be aware that we are here, and we will certainly do whatever we can to assist you in any way we can. I'm

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 getting a little old and whatnot, but I still have fire in the belly, and I will do whatever I can. So be sure to let us know how we can assist you. We will do everything we can. Thank you.

CHAIRPERSON THELMA BUCHHOLDT: Okay. Mary, you have something to say.

MS. MARY MILLER: I would just like to add my thanks as well. It's -- it does look bleak oftentimes when you bring forward your experience of discrimination and experiences of intolerance. But this is one of the first steps, in bringing it out. And I would just like to add my word of encouragement to folks not to give up, even if there are cases that are not complete yet, even if you have not yet experienced justice in coming to bear with what you've been through, not to give up.

I sense too that things -- it's not getting any easier here in this state. One time a woman who survived a plane crash shared with me, a young woman, she said, it won't get any easier. So we really need to be strong and we need to be diligent about learning what our rights are, what the process is for remedying these unjust situations.

And it's not easy to be listening to this too because like Rosalee said, many of us have had our experiences with discrimination, racism, unfairness in our lives as well.

And those are very close to us, and I just encourage folks

Alaska Advisory Committee to the U.S. Commission on Civil Rights Friday, August 24, 2001 to continue and to just prevail in moving forward, and don't give up. Don't get discouraged. Even in those discouraging moments, you are not alone. Thank you.

ended up chairing this hearing. I do appreciate the opportunity to do so. I want to also encourage you to know your rights and speak your mind and be able to assert yourself whenever that is necessary. I know I had to learn the hard way myself, have experienced a whole lot of discrimination, more so because I've been out in public service and people are prone to tell you what you are supposed to be, how you are supposed to be standing on the back, and all that sort of thing. I've learned to assert and to speak out, and I believe that you can do the same.

Thank you very much for coming, and I do encourage you to send your testimony in writing, and we will certainly consider them when we try to put this material together.

This concludes the two day session of the Alaska

Advisory Committee, the U.S. Commission on Civil Rights. We
thank the participants for their candor and comments. We
await the transcript of these proceedings. As you can see,
we have a staff there taking records.

Please remember the record of this meeting will remain open for a period of 30 days following our conclusion today. The Advisory Committee will evaluate the material it has

1	Alaska Advisory Committee to the U.S. Commission on Civil Rights - Friday, August 24, 200.
1	collected and determine if additional such open meetings
2	will be necessary.
3	We stand adjourned. Thank you.
4	(Off record)
5	(Meeting Adjourned - 6:15 p.m.)
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7	END OF PROCEEDINGS
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I, Shirley Cohen, Notary Public in and for the State of Alaska, and Reporter for Accurate Transcript Reporting, do hereby certify:

That the foregoing pages 01 to 605 are a true, accurate, and complete transcript of proceedings in the two day session of the Alaska Advisory Committee to the U.S. Commission on Civil Rights, held on August 23 and 24, 2001, recorded by Julie Gonzales and transcribed by me from a copy of the electronic sound recording to the best of my knowledge and ability.

THAT I am not a relative, employee or attorney of any of the parties, nor am I financially interested in this action.

IN WITNESS WHEREOF, I have hereunto set my hand and affixed my seal this 6th day of September, 2001.

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SHIRLEY L. COHÉN

Notary Public in and for Alaska My Commission expires:02/14/03