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COMMISSION MEETING

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FRIDAY

MARCH 19, 2004

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WASHINGTON, D.C.

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The Commission convened at 9:30 a.m., in Room 540 of the U.S. Commission on Civil Rights, 624 Ninth Street, N.W., Washington, D.C., Chairperson Mary Frances Berry, presiding.

#### PRESENT:

MARY FRANCES BERRY, Chairperson CRUZ REYNOSO, Vice Chairperson JENNIFER C. BRACERAS, Commissioner CHRISTOPHER EDLEY, JR., Commissioner PETER N. KIRSANOW, Commissioner ELSIE M. MEEKS, Commissioner (Via Telephone)

LESLIE R. JIN, Staff Director

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#### STAFF PRESENT:

DEBRA CARR, Deputy General Counsel
IVY DAVIS, Chief, Regional Program Coordination Unit
TERRI DICKERSON, Assistant Staff Director, Office of
Civil Rights Evaluation

PAMELA DUNSTON, Chief, Administrative Services and Clearinghouse Division

GEORGE M. HARBISON, Chief, Budget and Finance Division SOCK FOON MACDOUGALL

TINALOUISE MARTIN, Director, Human Resources Division KWANA ROYAL

JOYCE SMITH, Parliamentarian

AONGHAS ST. HILAIRE

ALEXANDER SUN

DEBORAH VAGINS

AUDREY WRIGHT

TIFFANY WRIGHT

MIREILLE ZIESENISS

#### COMMISSIONER ASSISTANTS PRESENT:

KRISTINA ARRIAGA
JOY FREEMAN
CHRISTOPHER JENNINGS
KIMBERLY SCHULD
MELISSA SHARP
KRISHNA TOOLSIE

#### PANELISTS:

TIMOTHY H. EDGAR, American Civil Liberties Union
MARY ROSE OAKAR, Arab-American Anti-Discrimination
Committee
PAUL ROSENZWEIG, The Heritage Foundation

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VII.	Briefing on the USA Patriot Act and 37 Related Anti-Terrorism Efforts: Balancing Homeland Security and Civil Rights
VTTT.	Adjourn

9:36 a.m.

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24 25 I. Approval of Agenda

CHAIRPERSON BERRY: We have a quorum, I Could I get a motion to approve the agenda?

VICE CHAIRPERSON REYNOSO: So moved.

COMMISSIONER KIRSANOW: Second.

CHAIRPERSON BERRY: Any discussion or does anybody have any discussion of the agenda?

All those in favor indicate by saying aye.

(Ayes.)

Opposed.

(No response.)

So ordered.

#### II. Approval of Minutes

CHAIRPERSON BERRY: The next item on the agenda, if I can find my page, is approval of the Minutes of February 20, 2004. Could I get a motion to approve the Minutes?

VICE CHAIRPERSON REYNOSO: So moved.

COMMISSIONER MEEKS: Second.

CHAIRPERSON BERRY: Is there any discussion? Does anyone wish to change anything or add anything to the minutes? Hearing none, all those in favor, indicate by saying aye.

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(Ayes.)

Opposed?

(No response.)

So ordered.

#### III. Announcements

The next item is Announcements. First wish to make is that the U.S. Ι announcement Commission on Civil Rights received this very nice award from the National Congress of American Indians at their meeting on February 24, 2004. And I attended the meeting to accept the award on behalf of the Commission and I was told that we were given this award for the excellence of our work on Native American civil rights issues and that in particular we were given this award, well, first of all, it says it documenting unique recognizes our work in the challenges facing American Indians and Alaska Natives in their quest for equal justice.

And I wanted to mention that in particular at the meeting, they announced that they wanted to cite us especially for our report, "A Quiet Crisis: Federal Funding in Indian Country", which was done by Terri Dickerson and her staff in the Office of Civil Rights Evaluation. So kudos to Terri and her staff and we're very grateful to the Congress of American

Indians for recognizing our work. COMMISSIONER MEEKS: Mary, can I say a couple of things? CHAIRPERSON BERRY: Sure. COMMISSIONER MEEKS: I do want to commend Terri and her staff. I think it was a great report and people knew that last month Senator Daschle delivered a speech on the Senate Floor and said that the executive summary was submitted as part of the Congressional Record. And I also would just like to say a little bit about our trip last week to the Tulalip Tribes. The Tulalip was a very poor tribe and they have had some of their good efforts with some development, particularly in the casino and some other contracts, just an example of how adequate funding in tribal programs can successfully provide for its members. CHAIRPERSON BERRY: Thank you, Elsie. will put this plaque somewhere on the wall here somewhere so that it be there. It's the first time I've known about anybody giving us a plaque. People have given us a whole lot of other things, but --

VICE CHAIRPERSON REYNOSO: Madam Chair, I just want to comment that I received several comments

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from Indian leaders about the report that we issued and I, too, would just like to mention how inspiring it was to spend the whole day with the tribe that was first met by little mentioned because we were children, preschool and kindergarten children, I believe, singing a song of welcome both in English and their own native tongue. And we were told through the years the native tongue and culture had been under such stress that it was only the elders that really knew the tongue that well. But they're teaching it to young people, who in turn are teaching to these youngsters. So it was inspiring, not only to see the economic development, but the cultural evolution and development of the Tribe.

CHAIRPERSON BERRY: All right, well, this is Women's History Month and the Commission, of course, has for years done work on issues of particular concern about gender equality and we, of course, recognize the great strides that women have made in terms of equal opportunity in our society and the issues and problems that remain.

March 21, 1965 was the occasion of the Selma to Montgomery March for Voting Rights. The Voting Rights Act passed in March. That is an important part of our history. It originally, of

1	course, rocused on entranchising the Affican
2	Americans, but the scope of it and its interpretations
3	have been used to benefit other people of color who
4	have been left out historically in enfranchisement.
5	The Voting Rights Act, at least part of it is up for
6	reauthorization in 2007 and as you know, we have a
7	project under way on that. We have an intern, Ms.
8	Kamala Sessums, a third year law student at MSU-DCL
9	College of Law is interning with our Office of General
10	Counsel.
11	Are you here, Ms. Sessums? Could you
12	stand up, please? Welcome.
13	MS. SESSUMS: Thank you.
14	CHAIRPERSON BERRY: She graduated from
15	Oberlin with a degree in Political Science. Oberlin
16	is one of my alma maters. Welcome aboard.
17	Okay, the next item on the agenda is the
18	Staff Director's Report. Does anyone have any
19	questions on the Staff Director's Report?
20	Did you want to say something? Did you
21	have a question, Commissioner Braceras?
22	COMMISSIONER BRACERAS: No.
23	CHAIRPERSON BERRY: I couldn't tell
24	whether you were
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### IV. Staff Director's Report

STAFF DIRECTOR JIN: Yes, Madam Chair, a couple of things. The main one is the Commissioners will remember that at the last meeting we raised the issue that the Arizona Advisory Committee wanted us to look at, they wanted us to look at a couple of matters, one regarding the Tohono O'odham Indians and the second one regarding migrant border deaths. And they wanted the Commissioners to endorse congressional hearings regarding the migrant border deaths and endorse a piece of legislation regarding the Tohono O'odham Indians.

At that last meeting, I think the Commissioners had some questions and you asked the Staff to go back and find out some information. I think we have that information at this point.

As for the Tohono O'odham citizenship issue, we were asked to find out if Congressional Staff had either created a summary of the bill or had hearings on these issues and neither has occurred up to date. The issue was also raised as to whether a request for legislation towards citizenship in this type of a situation was unique and the answer to that is that it is not. In fact, in 1983, the citizenship was granted to the Kickapoo Indians of Texas which is

part of the subgroup of the Kickapoo Tribe of Oklahoma. And among the reasons given for that action was that although many members of the band were U.S. citizens, some of them could not prove that U.S. citizenship and that legislation was necessary to allow them to pass and repass along the southern border.

And Commissioners might remember from discussion last month as well as the transcript of the Arizona Advisory Committee Forum that included a discussion of this issue that those were some of the same issues that are reported here, except I think it would increase security. The concern is much more enhanced.

As far as the Arizona Advisory Committee request for hearings on the border deaths, we found out that Congress did have some hearings, in general, on the general subject, but upon further examination that focus was definitely on the law enforcement issues involved and that the witnesses were, I think, all from the government. And although I think maybe perhaps one witness did raise the issue of the civil rights from a human toll perspective that clearly that was not the real focal point of those hearings, nor were they addressed in a significant way.

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So in addition, the Advisory Commission 1 believes that it would be beneficial for the Congress 2 to have hearings, either in Arizona or along the 3 border somewhere and hopes that such a request would 4 be part of an endorsement the Commission might make. 5 Congressional hearings on site, or otherwise away from 6 Washington, D.C., is not uncommon when warranted. 7 the Arizona Advisory Committee believes this is such a 8 case here. And in fact, I was told that Henry Hyde, 9 who of course is the Chairman of the House Committee 10 on the Judiciary --11 International BERRY: CHAIRPERSON 12 13 Relations. DIRECTOR JIN: International STAFF 14 Relations, he had noted, I think, back in the 1980s, 15 in 1980, I guess when he was on the Subcommittee of 16 the Judiciary, he was persuaded to vote for the 17 Voting Rights Act because 18 extension of the 19 Subcommittee field hearings were held in Montgomery, Alabama and San Antonio, so field hearings can be very 20 useful and the Advisory Committee feels that this is 21 one of those situations. So that's the request. 22 23 CHAIRPERSON BERRY: Could I get a motion 24 to endorse, and then we can discuss it, the Arizona 25 SAC's request and view that we recommend or forward it

1	with our recommendation to the appropriate
2	subcommittee that this is the kind of issue that they
3	should consider?
4	VICE CHAIRPERSON REYNOSO: So moved.
5	COMMISSIONER KIRSANOW: Second.
6	CHAIRPERSON BERRY: Discussion?
7	VICE CHAIRPERSON REYNOSO: Madam Chair, I
8	just want to note that as I understand it, there's at
9	least one treaty on this same subject matter with the
10	tribe that abuts the Canadian border or under the
11	treaty, the members of that tribe can move back and
12	forth in each country.
13	CHAIRPERSON BERRY: Further discussion?
14	Yes.
15	COMMISSIONER BRACERAS: Are we voting to
16	recommend I didn't hear. Are we voting to
17	recommend that they hold hearings or are we voting to
18	endorse the piece of legislation?
19	CHAIRPERSON BERRY: No, we're voting to
20	recommend that the subcommittee hold field hearings on
21	these issues as we're endorsing the SAC's we're
22	voting to endorse the SAC's recommendation.
23	Isn't that what you want?
24	STAFF DIRECTOR JIN: Madam Chair, there's
25	two separate requests and

1	COMMISSIONER BRACERAS: That's why I want
2	to break them down.
3	CHAIRPERSON BERRY: The only one I
4	mentioned was holding field hearings.
5	STAFF DIRECTOR JIN: The other one had to
6	do with the Tohono O'odham Indians and the request
7	that they be given citizenship.
8	CHAIRPERSON BERRY: Right, I was going to
9	do that next, but if you want to put them all together
10	
11	COMMISSIONER BRACERAS: I prefer not to,
12	that's why I just wanted to be clear on what we were
13	doing because I didn't hear what you said.
14	CHAIRPERSON BERRY: We're just voting,
15	we're considering whether we would endorse the
16	recommendation that the subcommittee hold field
17	hearings on the border issue as you described it.
18	Any further discussion of that issue? All
19	those in favor indicate by saying aye.
20	(Ayes.)
21	Opposed?
22	(No response.)
23	So ordered. Now, what was the second one?
24	COMMISSIONER KIRSANOW: Record an
25	abstention from me.

1	CHAIRPERSON BERRY: I beg your pardon?
2	COMMISSIONER KIRSANOW: Abstention.
3	COMMISSIONER KIRSANOW: Commissioner
4	Kirsanow is abstaining.
5	Now the second issue, what is it you'd
6	like us to do?
7	STAFF DIRECTOR JIN: The SAC requests that
8	the Commission endorse H.R. 731 which would grant the
9	Tohono O'odham Indians citizenship.
10	CHAIRPERSON BERRY: Okay, would you like a
11	motion or would you like to discuss it and express
12	your views and we'll see whether it's appropriate that
13	there be a motion.
14	This is what they're asking us to do.
15	VICE CHAIRPERSON REYNOSO: I do have a
15 16	VICE CHAIRPERSON REYNOSO: I do have a question as to what the status is right now.
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16 17 18 19 20 21 22 23	question as to what the status is right now.  STAFF DIRECTOR JIN: The status is the bill has been introduced and my understanding is that there's about 100 co-sponsors, but no hearings have been set up and it's not obvious to us that it's like moving forward or moving forward very, very fast. I mean it's introduced, but we're not aware of any opposition or anything. It's just not really kind of

1 that going around. COMMISSIONER KIRSANOW: You say there 2 haven't been any hearings, has it been in conference? 3 What is the status in terms of -- is this a House 4 5 bill? STAFF DIRECTOR JIN: It is a House bill. 6 COMMISSIONER KIRSANOW: It's not gone to 7 conference or anything or is it simply a House bill? 8 It's just simply a STAFF DIRECTOR JIN: 9 My understanding is it's 10 House bill at this point. just been introduced and it hasn't really moved 11 12 forward anywhere. CHAIRPERSON BERRY: Maybe they could hold 13 Maybe we, instead of endorsing the 14 hearings on it. 15 bill, maybe we could propose that they have hearings on the legislation. 16 17 VICE CHAIRPERSON REYNOSO: Madam Chair, 18 I've been conscious of these types of problems in the 19 Southwest for many years, but I think that we would be 20 better off to suggest that Congress have hearings on 21 the issue, rather than simply endorsing it because I 22 think once the hearings take place, I think, in fact, 23 it will gather support. But I think we should take it 24 a step at a time.

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COMMISSIONER MEEKS:

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I agree with Cruz on

1	this. This is something that whatever we can lend to
2	pushing this forward, it's such a small one tribe
3	and unless they get some support from groups like ours
4	they will have trouble moving it forward.
5	CHAIRPERSON BERRY: So, maybe a motion
6	then, if you want to make it?
7	VICE CHAIRPERSON REYNOSO: Yes. I make a
8	motion that we urge the House of Representatives which
9	is where the bill is pending to have hearings on this
10	bill. I forget the number.
11	STAFF DIRECTOR JIN: H.R. 731.
12	VICE CHAIRPERSON REYNOSO: 731.
13	CHAIRPERSON BERRY: Could I get a second
14	to that?
15	COMMISSIONER KIRSANOW: Second.
16	CHAIRPERSON BERRY: Any discussion? All
17	those in favor indicate by saying aye.
18	(Ayes.)
19	Opposed?
20	COMMISSIONER BRACERAS: Opposed.
21	CHAIRPERSON BERRY: Commissioner Braceras
22	is opposed, otherwise, motion carries.
23	Anything else you need to raise, Staff?
24	STAFF DIRECTOR JIN: Just one other thing
25	real quickly

VICE CHAIRPERSON REYNOSO: Madam Chair, we 2 did have something pending from the last meeting, if I 3 remember correctly, that had to do with our request of 4 the EEOC for some information. 5 Yes, Commissioner, STAFF DIRECTOR JIN: 6 The Commissioners had asked that the 7 Mr. Vice Chair. Staff write to EEOC as a result of the presentation 8 that the Blumrosens and others made regarding what 9 in a change in practice at appeared to be 10 regarding making public 11 Commission over at EEOC certain EEO-1 data. So we wrote them in that regard 12 and we've been in communication with them and we're 13 14 still in the process. CHAIRPERSON BERRY: you're still 15 So 16 following up? STAFF DIRECTOR JIN: We're still following 17 18 up. 19 CHAIRPERSON BERRY: Okay, and what was the 20 other thing you wanted to ask? STAFF DIRECTOR JIN: Vice Chair Reynoso 21 22 read my mind. 23 CHAIRPERSON BERRY: The only thing I 24 wanted to mention here is that you sent out a notice 25 to the Commissioners that at our April meeting will

CHAIRPERSON BERRY: Wait a minute.

technological briefing on the issues have surrounding this, the equipment and so on for voting for the elections in light of HAVA and various changes that have taken place around the country. And then I would, in talking to you when we're talking about it, that it may be necessary after that to have some briefings, perhaps, in local places where particular problems are identified by the staff, to follow up and to urge people to make whatever changes they need to make before the election so that they -- we won't have problems that could have been foreseen with equipment and other things that may end up with people claiming that they've been disenfranchised.

In the Leadership Conference Wade has suggested to me, that Rights, Commission's -- he reminded me that the Commission's authority, of course, and responsibility extends to looking into matters of voting rights if anyone's right to vote is claimed to have been denied which is what we did before and have done for a long time. in my discussions with a lot of people over the last two or three months, people have complained about various aspects of what's going on in their state on the issue of voting rights. Some of it is about their fears and other things about things that have

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happened. So I think it's very important that we do this.

I understand that Terri is preparing us a briefing paper for next time so that we can sort of summarize where we are on these and I'm looking forward to getting that and that since we're getting it, that means that she is going to have to delay by three or four weeks one of the things she is doing which I think is one on the Bush civil rights record, is that what you told me, Staff director?

STAFF DIRECTOR JIN: Yes, Madam Chair.

So it will be about CHAIRPERSON BERRY: three or four weeks because of that. But I think it's important that we get this done and you've adjusted the MIS to reflect that as I saw in it. wanted to suggest that when we go to local communities, after you've identified where we need to go, it may be that some local officials will be reluctant to come forward to have discussions with us. We found that in the past, especially in places where most problems are identified and what you and I have discussed is that it might be useful for the Staff, for us to be able to use our subpoena power if we need to in order to get people to come, rather than just asking them to come voluntarily if it turns out that

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What that would require is that the Commission agree that you could do so or that we could do so and the Commission then would be denominated a that hearing instead of a briefing, if that should happen. wanted to suggest, unless there is Ι some objection, that we proceed with the briefings and that if it turns out that it is necessary from the Staff's efforts to get people to come to use the subpoena power that they may be turned into hearings and we would operate in that manner, unless somebody has some objection to doing so. Yes?

commissioner edley: I think it's an interesting idea, especially I suspect a lot of officials, at least from what I've heard, a lot of officials are concerned about the delays in getting the federal money from the HAVA to Help America Vote Act. I guess the appropriation wasn't what states had been expecting or what states had wanted and so forth.

But anyway, I think there may be officials who are reluctant to complain about some of the constraints that they've been operating under and maybe a subpoena would give them cover to talk more candidly.

VICE CHAIRPERSON REYNOSO: I think --

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COMMISSIONER BRACERAS: Well, I just had a question. If it's as to what exactly it means to convert it into a hearing in terms of post-hearing activity, in other words, if it's converted into a hearing by virtue of the fact that subpoenas are issued, does that mean that a report is going to be issued by this body or what implication does it have for what we publish or do after?

CHAIRPERSON BERRY: Now unless we say we're going to do a report, we don't have to do one. If we say we are going to do a full-blown report, I wasn't suggesting that we do one. I was just suggesting that in terms of what lesson I've talked about, if it turns out that say they want to do a briefing in Ohio, and I just made that up here, sorry, I'll mention some other state, let's see, Wyoming.

(Laughter.)

I don't know anybody in Wyoming, and that some local registrar or something just won't come and that's the place where all the people say we would just issue a subpoena. That's all.

COMMISSIONER BRACERAS: I understand why the Commission might need to use subpoena power, but I guess this brings me back to the ever present confusion as to the difference between a briefing and

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a hearing and what substantive --1 CHAIRPERSON BERRY: How different it would 2 3 be? COMMISSIONER BRACERAS: Yes, what 4 substantive difference is the distinction between a 5 briefing, a hearing, only that you use subpoena power? 6 No. Hearings may be CHAIRPERSON BERRY: 7 call full-blown hearings where you do 8 what we interviews ahead of time and there's a whole bunch of 9 stuff that you do. 10 But what I'm suggesting, and you may have 11 a report, and you may agree that you want a report 12 when you start out way back two years ago with some 13 project that you were going to do. What I would 14 15 suggest in this case is that all we're really talking is that at the end we would have a briefing summary 16 just like we always do, a summary of what we heard at 17 the briefing and a transcript that anybody who wants 18 to see it, can see. 19 So there would be COMMISSIONER BRACERAS: 20 document produced which is a summary of 21 22 testimony? 23 CHAIRPERSON BERRY: Right, and testimony in a transcript which is what we do now, so 24 25 if the public wants the transcript they can have it,

and they can have a little summary of what happened. 1 COMMISSIONER BRACERAS: I'm just trying to 2 clarify for the record what the difference is between 3 a briefing and a hearing? 4 CHAIRPERSON BERRY: And a hearing report 5 has findings, recommendations and all the rest of it. 6 COMMISSIONER BRACERAS: A hearing report 7 8 does? CHAIRPERSON BERRY: Yes. 9 COMMISSIONER BRACERAS: And so would we be 10 11 doing that in this case? CHAIRPERSON BERRY: No. 12 COMMISSIONER BRACERAS: Are you suggesting 13 that we do it? 14 CHAIRPERSON BERRY: I'm not suggesting 15 that we do it, unless you want to suggest it? 16 17 COMMISSIONER BRACERAS: No, I'm simply 18 trying to clarify what's going on, that's all. 19 CHAIRPERSON BERRY: I'm not suggesting 20 anything. I'm not. 21 VICE CHAIRPERSON REYNOSO: Madam Chair, I 22 quess the idea, the staff goes out and talks to people 23 and they would come back to us and say everything is 24 okay, all the officials that want to come are coming 25 or they would come back to us and say we've had

problems and then at that point, assuming we agree --1 CHAIRPERSON BERRY: No, we're going to 2 3 agree now. VICE CHAIRPERSON REYNOSO: If they have 4 problems, there could be a hearing. 5 COMMISSIONER BRACERAS: I guess -- I have 6 it's that object 7 another question and not Ι 8 theoretically to what you're proposing, I don't. just trying to understand the rules and the parameters 9 as to the use of the subpoena power. 10 Are you saying that unless we authorize 11 the use of the subpoena power here today that the 12 Staff Director does not have the power on his own to 13 issue those subpoenas? 14 CHAIRPERSON BERRY: No, he can't, no, not 15 16 unless we -- if we object which is why I say does 17 anybody objects. 18 COMMISSIONER BRACERAS: So we're voting to 19 basically delegate the authority to the Staff Director 20 to make the decision as to who should be subpoenaed 21 without coming back to us in specific instances? 22 CHAIRPERSON BERRY: If we decide to 23 subpoena for a specific hearing, we would subpoena 24 everybody for that hearing, routinely. That's just 25 procedurally, we wouldn't pick out people and say

we're subpoenaing you and that one. And that's what 1 he would be saying, that for that particular locale, 2 it's necessary to subpoena people, if it's necessary 3 that we do it. Otherwise, we wouldn't do it. 4 What about COMMISSIONER BRACERAS: 5 documents or other evidence? 6 We're not suggesting CHAIRPERSON BERRY: 7 8 documents. I'm not. COMMISSIONER BRACERAS: Okay, I just want 9 to be clear on what we're voting on. 10 CHAIRPERSON BERRY: No, I'm not suggesting 11 documents. 12 13 COMMISSIONER EDLEY: Can I? At least as I understand it, so we can all be on the same page here, 14 we're really doing a briefing. We're really doing a 15 It's just that we want to make sure that 16 briefing. the people we want to hear from will make themselves 17 18 available, so we're using the subpoena power to help us do that. 19 20 CHAIRPERSON BERRY: If we need to. 21 COMMISSIONER EDLEY: If the Staff Director 22 concludes that he needs that in order to make a 23 briefing work. But this is different from the formal 24 hearings that we sometimes do that are more 25 evidentiary in nature where we're trying to build a

1	record that's the basis for some set of policy
2	recommendations, some sort of factual findings and
3	policy recommendations.
4	CHAIRPERSON BERRY: Absolutely.
5	COMMISSIONER EDLEY: We're not trying to
6	do factual findings and policy recommendations.
7	COMMISSIONER BRACERAS: Just to be clear,
8	we're not going to issue anything with policy
9	recommendations and factual findings and
10	CHAIRPERSON BERRY: We're going to issue a
11	briefing summary, just a summary of the testimony.
12	COMMISSIONER BRACERAS: Can I finish?
13	Right. We're not going to issue policy
14	recommendations or factual findings and the subpoena
15	power is going to be used merely to get the witnesses
16	
17	CHAIRPERSON BERRY: If we need to.
18	COMMISSIONER BRACERAS: If we need to and
19	it will be used for all of them equally and it will
20	not be used to subpoena records or documents.
21	CHAIRPERSON BERRY: Right.
22	VICE CHAIRPERSON REYNOSO: Madam Chair, I
23	just want to mention that by custom in the Commission,
24	if it's a hearing, we subpoena everybody. Those who
25	are friendly, those who are not.

Right, Ι BRACERAS: COMMISSIONER 1 2 understand that. VICE CHAIRPERSON REYNOSO: To not have a 3 sense of discrimination, if you will. 4 COMMISSIONER EDLEY: And I take it you 5 feel we ought to do the same thing, even though this 6 is not a fancy evidentiary hearing, that we ought to 7 be uniform within -- at a given site? 8 People can be CHAIRPERSON BERRY: Sure. 9 told that we're just -- when we subpoena, we subpoena 10 That just makes sense. 11 everybody. COMMISSIONER EDLEY: So the issuance of a 12 subpoena isn't becoming news in itself. 13 I've CHAIRPERSON had VICE REYNOSO: 14 complaints sometimes of friendly witnesses saying we 15 would come, how come you gave me the subpoena and I 16 say we just do it as a matter of fact. 17 Staff should 18 CHAIRPERSON BERRY: The 19 explain it to them. STAFF DIRECTOR JIN: And we do when it has 20 21 happened in the past. COMMISSIONER EDLEY: You could give it to 22 them in the form of a plaque that they could hang on 23 24 the wall. 25 (Laughter.)

1	CHAIRPERSON BERRY: Any other questions or
2	considerations? So if there's no objection, then we
3	would
4	COMMISSIONER BRACERAS: Well
5	CHAIRPERSON BERRY: Do you object?
6	COMMISSIONER BRACERAS: I'm not sure to
7	tell you the truth.
8	CHAIRPERSON BERRY: You're not?
9	COMMISSIONER BRACERAS: No, I'm not sure.
10	CHAIRPERSON BERRY: Whether you do or not?
11	COMMISSIONER BRACERAS: I'm not sure I'm
12	on to what you're up to here, let's put it that way.
13	CHAIRPERSON BERRY: I'm not up to
14	anything, except trying to make sure we get people who
15	are responsible for whatever it is, wherever they go
16	to come and talk, so that we don't just end up with
17	people who want to complain, coming to complain about
18	it, but no one who isn't responsible coming to say
19	here's what I'm doing and here's what I plan to do and
20	I've got this thing under control. That's all I'm
21	doing.
22	And I don't expect, I really don't expect
23	most people to object to coming and I don't think it
24	will
25	COMMISSIONER BRACERAS: I wouldn't either.

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BERRY: But for planning CHAIRPERSON 1 purposes, I just think that -- and Les and I have 2 talked about this, it's a good idea to at least be 3 able to function and not have a briefing where nobody 4 shows up or you can't get anybody. 5 I quess I'm going COMMISSIONER BRACERAS: 6 have enough to abstain because I don't think I 7 information about how it's going to be used. 8 the way it's been presented is very theoretical. Ιf 9 we decide we need to do it, we're going to do it and 10 11 we don't know who it's going to be sent and blah, blah, blah. 12 So it's not that I object in theory. 13 just don't have enough information about how it's 14 going to be used in practice and therefore I abstain. 15 16 CHAIRPERSON BERRY: Okay. 17 VICE CHAIRPERSON REYNOSO: Madam Chair, I 18 just want to comment that when we've had the Advisory Committee hearings where two or three of us have been 19 20 invited or all of us have been invited or all of us 21 have been invited to be there and several us have been 22 able to go. 23 In fact, all of the parties that have been 24 asked to show up have shown up, so like you, I don't 25 expect any problems, but you know, just in case.

other CHAIRPERSON BERRY: Okay, any 1 discussion? Yes. 2 COMMISSIONER EDLEY: I was going to move 3 I had a slightly different --4 on. You should record CHAIRPERSON BERRY: 5 Commissioner Braceras' abstention. 6 7 Yes? COMMISSIONER EDLEY: I just wanted to 8 raise the possibility, just a thought. I don't know 9 if makes sense, but if I recall correctly, we can hold 10 a briefing or a hearing with just two Commissioners. 11 CHAIRPERSON BERRY: You can have a hearing 12 with two Commissioners, so long as they're not from 13 the same political party and for a briefing, we all 14 15 are asked to go, for anything, we're all asked to go. COMMISSIONER EDLEY: Right, right. 16 But if it turns out CHAIRPERSON BERRY: 17 that it is a hearing or a briefing, if you have a 18 couple of Commissioners there with the SAC, that's one 19 configuration we've used before and then we've just 20 So you can do it in those done it ourselves. 21 22 configurations. COMMISSIONER EDLEY: Let me just toss out 23 I think one possibility would be for the 24 an idea. Commission to go to a number of different states or 25

1	just sort of split up and fan out and go to a number
2	of different states, especially if there are SACs who
3	are interested in what's the state of election
4	preparation in their state.
5	Well, let's pick Ohio. I mean Pete and I
6	could, with the Ohio SAC, we could do a thing in Ohio
7	and then you can go to Wyoming, if you wanted to go to
8	Wyoming.
9	CHAIRPERSON BERRY: And Commissioner
10	Braceras could do whatever state she thinks
11	COMMISSIONER BRACERAS: Hawaii.
12	(Laughter.)
13	STAFF DIRECTOR JIN: Actually, there are
14	no election issues in Hawaii.
15	CHAIRPERSON BERRY: You'd have to take
16	another Commissioner with you.
17	COMMISSIONER BRACERAS: I'll take you.
18	(Laughter.)
19	We'll have a great time.
20	(Laughter.)
21	COMMISSIONER EDLEY: But I'm just
22	thinking, especially if there are some SACs who are
23	interested in this issue and it might be more
24	productive than having all of us go to a single state.
25	We could sort of pick the places that are of

32 1 interest. CHAIRPERSON BERRY: I think that's great. 2 We've found that if you have two Commissioners go 3 with a SAC say, that that works very nicely. It gets 4 attention because there public's 5 the Commissioners who come. 6 COMMISSIONER BRACERAS: Would it preclude 7 the other Commissioners? 8 CHAIRPERSON BERRY: They can come if they 9 want to, but I'm just saying that he was talking about 10 two and two works very nicely and it does. 11 can't go everywhere, then two can go one place and 12 another in terms of scheduling, but Staff, why don't 13 you think about the configurations. That's a great 14 15 idea. V. State Advisory Committee Report 16 Anything else on the Staff Director's 17 All right, now we have State Advisory 18 report? Committee Report, Civil Rights Implications of Post-19 September 11 Law Enforcement Practices in New York. 20 Can I get a motion to approve that? 21 VICE CHAIRPERSON REYNOSO: So moved. 22 CHAIRPERSON BERRY: Could I get a second? 23

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Second.

COMMISSIONER EDLEY:

CHAIRPERSON BERRY:

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All those in favor,

oh, discussion. Sorry about that. 1 VICE CHAIRPERSON REYNOSO: Madam Chair, I 2 just want to say that the testimony that I read here 3 in New York sounds very much like things that have 4 5 happened in California too. CHAIRPERSON BERRY: like New York is 6 California. 7 (Laughter.) 8 Does anyone else have anything on the SAC 9 Report? 10 Yes? 11 COMMISSIONER EDLEY: Let me just say that this is not a 12 13 -- I found it very interesting that it did not -- it 14 doesn't purport to make findings and facts and so It's just a compilation of what people have 15 forth. said in these panels. With that said, I thought it 16 17 was very interesting. I just want to encourage the 18 Staff to make sure that appropriate folks at DOJ and 19 Department of Homeland Security get copies of it, not 20 that it's telling them things they haven't heard, but 21 I think --22 CHAIRPERSON BERRY: They've probably heard 23 it from other states, don't you think, other people. 24 I thought it was a very interesting report about 25 what's happening, what has happened in New York State

1	and we thank the State Advisory Committee for putting
2	it together.
3	VICE CHAIRPERSON REYNOSO: It's a very
4	good report.
5	CHAIRPERSON BERRY: Does anyone want any
6	further comment?
7	All those in favor indicate by saying aye.
8	(Ayes.)
9	Opposed?
10	(No response.)
11	So ordered.
12	One thing we forgot to do, Staff Director
13	is the last time we had talked about the guy, Lewis
14	Sanks King in St. Augustine, Florida who was shot and
15	there was a dispute about it and we have gotten
16	letters and we asked that the Regional Director
17	monitor what was going on.
18	Could you remind us and tell us what the
19	follow up is on that?
20	STAFF DIRECTOR JIN: Sure.
21	CHAIRPERSON BERRY: Because I had a couple
22	of inquiries about it from people.
23	STAFF DIRECTOR JIN: Sure. Yes, we had
24	asked our Southern Regional Office Director Bobby
25	Doctor to follow up and he and I talked just a couple
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He had talked to a number of people, of days ago. 1 including the lawyers for the family of the young man 2 that died and his understanding is that the Department 3 of Justice is looking into this, that both the Civil 4 Rights Division as well as the FBI. And so at this 5 point, he's continuing to do further investigation, 6 but he feels that at this juncture he should just 7 continue to monitor and that's where that is at. 8 CHAIRPERSON BERRY: And I quess was the 9 claim that he was shot under the state's fleeing felon 10 11 law? He wasn't -- my STAFF DIRECTOR JIN: 12 understanding is that Florida does have the fleeing 13 felon rule which gives the police officers, under law, 14 a fair amount of latitude when someone is fleeing. 15 The young man, he wasn't shot, he was tasered and 16 basically the police say that they followed all normal 17 18 procedures and the autopsy is not official in yet, I think there's some sense that in this case, because 19 20 the young man had an enlarged heart, that that might 21 have contributed to his death. 22 CHAIRPERSON BERRY: What's a taser? Is 23 that the same as a laser? 24 STAFF DIRECTOR JIN: My understanding is 25 that -- I'm going to say something I'm not sure --

CHAIRPERSON BERRY: If you don't know, 1 that's okay. 2 COMMISSIONER EDLEY: It's a stun gun. 3 CHAIRPERSON BERRY: Oh, a stun gun. Thank 4 Thank you, stun gun. I know what that is. 5 STAFF DIRECTOR JIN: The view is again 6 it's less lethal than a gun, but of course, it still 7 8 hurts. VI. Future Agenda Items 9 CHAIRPERSON BERRY: All right, does anyone 10 have any other comments on anything else or any future 11 agenda items which is next item before we get ready 12 13 for the briefing? Okay, hearing none, then 14 Anything else? we will move on. Are the people here for the 15 briefing. 16 STAFF DIRECTOR JIN: Madam Chair, we're 17 getting close. I understand two of the speakers are 18 19 here, Mr. Edgar from ACLU is not here yet, but I'm told that he will be here literally any minute. 20 CHAIRPERSON BERRY: We'll take a five 21 22 minute break and then we'll start the briefing. 23 (Whereupon, the proceedings in the foregoing matter went off the record at 24 10:14 a.m. and went back on the record at 25

10:24 a.m.)

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#### VII. Briefing on the USA Patriot Act

CHAIRPERSON BERRY: Today we are having a briefing on the civil rights implications of the Patriot Act and related antiterrorism efforts.

tragedy of the In response to September 11th, Congress passed, and President Bush signed into law, the US Patriot Act, USA Patriot Act. addition, other numerous executive orders, In regulations, and government programs were initiated to reduce the risk of another attack in the United States.

These efforts and legislation have led to various results, including expansion of the government's detention, deportation, and surveillance powers, changes in immigration policy, and use of computerized airline passenger screening methods to identify potential threats.

While the Department of Justice reports that there have been no instances in which the Patriot Act has been invoked to infringe upon civil rights or civil liberties, other reports indicate that there have been increases in discrimination activity based on religion, race, or national origin, resulting from or being fueled by the policies developed to combat

threats to national security.

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The Commission's mission is to analyze those federal laws and policies relating to discrimination or denial of equal protection of the race, color, religion, sex, laws because of national origin, in the disability, oror administration of justice.

As a result, in October of 2001, the Commission held a briefing and issued an executive summary entitled "Boundaries of Justice," which examined the civil rights implications of immigration policies and antiterrorism legislation that were in place or proposed immediately after September 11th.

Within days of the September 11th attacks, the Commission also established and publicized a unique complaint hotline to solicit and catalog discrimination complaints, helping to identify affected communities and hate crime patterns and discrimination patterns.

Additionally, the Commission continued to focus attention on post-September 11 civil rights issues throughout the year. We held a briefing on bioterrorism and health care disparities in March 2002, and we facilitated a briefing presentation in Detroit, Michigan, on civil rights issues facing

the Muslim and Arab communities in July 2002.

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In June of 2003, the District of Columbia, Maryland, and Virginia advisory committees of the Commission published a report entitled "The Civil Rights Concerns in the Metropolitan Washington, D.C. Area in the Aftermath of September 11th."

Several of the Commission's other SACs -state advisory committees -- published reports on the aftermath of 9/11 as well, noting that as a result of antiterrorism regulations there was also an of, of harassment and increase in instances discrimination against, Muslim and Arab-Americans as Asian and Sikh individuals of South well as backgrounds.

With DOJ drafting the Domestic Security Enhancement Act, or Patriot Act 2, the Commission is particularly concerned with the impact of existing and new measures and what they will have -- the impact they will have on the civil rights of Muslims, Arab-Americans, and people who people think are Muslims or Arab-Americans, and lawful immigrants to the United States.

Today's briefing will provide an update on the civil rights implications of the Patriot Act and related areas of ethnicity, with a particular focus on

**4** N immigration, racial profiling, national origin, 1 2 employment discrimination concerns. 3 So without further delay, I want to thank our distinguished panelists for coming and start the 4 5 briefing. 6 Let me say -- introduce them first very 7 briefly. First, we have Mary Rose Oakar, who has been 8 the President of the American-Arab Anti-Discrimination Committee, ADC, since June 2003, and has served on its 9 10 Advisory Board since the organization's inception in 11 1980. From 1977 to 1993, Ms. Oakar served as a 12 representative in the United States Congress. Welcome 13 to you, and thank you very much for coming. 14 The ADC is the largest Arab-American-based 15 organization in the United States. This non-partisan 16 organization is committed to empowering 17 Americans, defending the civil rights of all people of 18 Arab descent, promoting civil participation, 19 supporting freedom and development in the Arab world. 20 ADC has brought lawsuits challenging, for 21 example, the Patriot Act, special registration, secret 22 detentions, and inclusion of immigrant information in 23 the national crime database.

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who is a Senior Legal Research Fellow for the Center

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Next, I want to welcome Paul Rosenzweig,

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and Judicial Studies at The Heritage Legal 1 for Foundation, as well as a part-time professor at George Mason University School of Law. He has authored and 3 co-authored several articles terrorism-related on 4 issues for The Heritage Foundation. 5

Before coming to the Foundation, he was in federal specializing in practice private legal appellate work, criminal law, and legal ethics. He has also served as the Chief Investigative Counsel for Committee Transportation and on the House the Senior Litigation well as Infrastructure, as Counsel and Associate Independent Counsel for the Office of the Independent Counsel.

Finally, we have Timothy Edgar -- welcome -- who is the Legislative Counsel in the Washington Legislative Office of the American Civil Liberties Union, responsible for national security, terrorism, and immigration. Mr. Edgar joined the ACLU four months before the attack of September 11th. submitted testimony to Congress and previously testified before this body on antiterrorism-related measures.

He is a graduate of Harvard, where he served on the Law Review and a law clerk for Judge Sandra L. Lynch of the United States Court of Appeals

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for the First Circuit from 1997 to 1998. 1 joining the ACLU, Mr. Edgar was a lawyer in the 2 Washington, D.C. law firm Shea and Gardner. 3 Welcome to all of you, and we are going to 4 begin the discussion with opening statements from each 5 one of you, and then after that the Commissioners will 6 And first I want to ask 7 have some questions. Congresswoman Oakar, please proceed. 8 Thank you very much, Madam 9 MS. OAKAR: this very important 10 Chair, and members of distinguished Commission. Thank you for inviting me 11 on behalf of ADC, which you have already explained is 12 non-partisan, non-sectarian organization 13 members in every state in the union. 14 What I would like to do, if I may, 15 refer you first and foremost to this passout. 16 the middle of the passout you'll see the range of 17 countries -- 24 to be precise -- that we're talking 18 about, and also the hate crime report that we wrote, 19 which is part of the Congressional Record, etcetera. 20 21 But it's not just Arab-Americans, it's. 22 anybody who looks like Arab-Americans, anybody who may 23 be Muslim or other religions that unfortunately there 24 is a painful unawareness of, etcetera. 25 So the Arab-American, Muslim, and South

in particular have faced communities Asian extraordinary difficulties in these days, weeks, and The anxiety created in months since September 11th. the community by hate crimes and discrimination was liberties compounded serious civil concerns by the aspects of the investigation into regarding and the new homeland terrible terrorist attacks security policies and legislation.

The atmosphere of fear and suspicion was exacerbated by a campaign in American popular culture and media of vicious defamation and vilification against Arabs, Islam, etcetera, including defamation by well-known public figures.

While we may presume -- now, public figures have suggested maybe we should intern -- for example, as we did with the Japanese -- all Arab-Americans, and so on. While we may presume that such remarks were made in a non-malicious manner, many took these and similar remarks as a signal to produce with advocating such point of view.

In this case, should we raise the possibility of internment for -- of Arab-Americans such as General John Abizaid, Commander of the U.S. Central Command in charge of all U.S. military operations in Iraq and Afghanistan.

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How about two Congress members -- Nick Rahall and Darell Issa? Or how about Secretary of Energy Spencer Abraham, Senator John Sununu, former Senator George Mitchell, Kasey Kasem, Doug Flutie, etcetera? So, I mean, the presumption of internment is totally absurd, but that has been, unfortunately, some of the dialogue that has been throughout our

8 country.

Wile civil liberty abuses have been deeply troubling, even at times outrageous and concerns remain high, the situation could easily have been worse than it was. The most onerous aspects of the backlash, particularly the upsurge in violent hate crimes — and we gave you a hate crime report here, in two years we're doing another one that will be out in September — concentrated in the first nine weeks following the September 11th attacks.

Statements of support by leading Americans and aggressive action by some federal, state, and local law enforcement against vigilantes, and the widespread public outcry against -- by some against hate crimes, combined to contain the level of violence and terminated sooner rather than later in some cases.

One noted government official, a good friend of the Arab-American community, is Secretary of

Transportation Norman Mineta, who went out of his way repeatedly explaining to the airlines that removing passengers based on their national origin, race, or religion is not only "illegal," but also immoral.

It is ADC's hope that the information provided in this presentation is used as a record of the experiences of the community during this period of unprecedented difficulty, and that it will contribute to the continuing development of tolerant, secure, and free American society.

So let me go into hate crimes and illegal discrimination. Between 2001 and September 2002, ADC received more than 800 complaints of employment discrimination representing a fourfold increase over previous annual rates for employment discrimination in the past decade.

During the first nine weeks following September 11th, ADC confirmed over 700 violent incidents aimed at Arab-Americans and those perceived to be Arab-Americans, including in my hometown and Peter's -- the distinguished Commissioner's hometown of Cleveland, Ohio.

Institutionalized discrimination is defined a bias occurring within a specific system, procedure, or organization. Following the rash of

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hate crimes and violence against Arab-Americans and others in the first nine weeks, institutionalized discrimination from both government and private sectors became the most prevalent form of anti-Arab discrimination.

first In the six months following received four times its usual September 11th, ADC volume of calls, e-mails, letters from its constituents, reporting illegal airline, police, FBI, misconduct; denial of service; physical INS psychological attacks.

Arab-Americans, Focusing on Arabs, etcetera, not only flies against our constitutional dedication to equality under the law, but it is also an ineffective tool of law enforcement. It does not adequately respond to the horrendous violence and extreme terrorism posed by al-Qaeda and their allies who come from various backgrounds and ignores the considerable threats posed by fanatical extremists and potential terrorists from completely different political movements and perspectives.

One of the most striking features of the backlash has been the extent to which the government has strongly opposed discrimination by private employers against Arab-Americans and others, but at

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the same time has reserved its right toward the enactment of discriminatory policies or selected enforcement of laws and regulations in a discrimination fashion.

For example, President Bush and other members of the administration have made numerous statements against racial profiling and illegal discrimination, yet they initiate programs targeting Arabs and Arab-Americans such as the special call-in registration program, and we find that somewhat ironic.

This country's experience with terrorism demonstrates the ineffectiveness of using racial or finding religious markers as keys to terrorist suspects, both actual and potential. Americans of non-Arab descent, such as John Walker Lindh, Padilla, Richard Reid, a British national of English-Jamaican heritage, Zacarias Moussaoui, French а national, are all examples of how neither ethnicity nor national origin are consistent characteristics of potential al-Qaeda operatives.

Terrorist threats to this country flow not only from international sources, but from domestic ones as well. The second-worst terrorist attack on U.S. soil is the attack on the federal building in

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Oklahoma City that was the act of domestic terrorism including caucasian men. We did not see racial profiling then when that happened.

The anthrax murders widely were considered to be instances of domestic terrorism. The conspiracy to bomb the California office of an Arab-American Congressman and a major mosque has been determined by the Department of Justice to be plots of Jewish militants and extremists.

The October 2002 sniper rampage that terrorized suburban Washington is another example of homegrown terrorism. So terrorism exists across the board in many other instances.

Immigration -- I have already asked you to look at the map, take a and this is what is particularly selective. Among the subjects of greatest concern to Arab-Americans in the wake of September 11th are the new set of government policies regarding immigration and immigration law enforcement, which represent the reintroduction of ethnic and national origin discrimination into the American immigration system.

Peter Rodino, who did a lot on immigration law when I was in Congress, is probably looking upon us saying, "What happened?" One of the most troubling

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pieces of this sort of legislation is the call-in registration component of the National Security Entry-Exit Registration System, aimed exclusively at men over the age of 16 who entered the U.S. before September 2000 on non-immigrant visas from 25 countries, all of which are Arab or Muslim, with the exception of North Korea. And I don't know too many people who come from North Korea, so it's pretty much exclusively those individuals.

These men were required to register with local immigration offices by a specified date deadline, and also required to register at designated ports of departure prior to leaving the U.S. Finding the immigration offices at airports was a major problem, if they were even open, for many individuals.

And I understand the problem, because they transfer 186,000 federal employees into various other agencies. So they weren't prepared to have everything in order, and as a result many of these individuals became deportable and resulted in criminal charges because they failed to register, in many cases through no fault of their own.

While two of the requirements have been suspended with the initiation of the U.S. Visit Registration Program, the other requirements continue

to be in effect. And as a result of this program there are 13,000 Arab and Muslim men that have been issued with notices to appear for possible deportation.

For example, a group of Kuwaiti students, most of whom are in their senior year here in the United States, could not register at an airport in time, because nobody was at the Homeland Security Office when they wanted to take their flight, and so they took the evening flight and did not register out. And as a result, now they can't come back into the country to finish their senior year.

In addition to imprisonment, those who are detained under the program face immediate deportation if their visa status is found to be out of status, even though many have been rendered as such due to processing delays out of their control and were not notified properly.

Once behind bars, detainees may wait anywhere -- this is I think somewhat significant -- from several hours to several months before either learning the reason for their detention or being allowed to contact an attorney. Allegations of physical and psychological abuse of detainees have been supported by the Inspector General at the

Department of Justice in his latest report.

It is important to note that the overwhelming majority of these individuals are not accused, or even suspected, of any involvement in or knowledge of any form of terrorism. It was simply Arab or Muslim men who are in some often trivial manner out of status.

Most of these individuals were ones who were eligible for relief by either having a U.S. citizen spouse who has already petitioned on their behalf, or the service — with the services element of immigration, or who have already been approved but they weren't yet notified that they were approved for a green card, and as a result they were out of status.

In December 2001, ADC joined 18 other civil and human rights organizations, including ACLU and Amnesty International, in a lawsuit against the DOJ requesting the basic information on the detainees. On the August 2nd -- on August 2, 2002, Judge Gladys Kessler of the Federal District Court ordered the government to comply with the request to release the names of the detainees.

The government successfully appealed the decision, winning its case on national security grounds. Unfortunately, the Supreme Court denied to

hear the case, and it has not been heard. But until all of the names are released, we will never be sure just how many people were arrested, how many were deported or released, how many still remain in detention under conditions that we feel are against the Constitution of the United States.

We could go into unjust deportations, and I would be happy to give you all kinds of examples. In the interest of time, I won't. I'll just give one — Ansar Mahmood, who is Pakistani, not Arab, but looks like it. He's an Arab. Was unjustly deported for nothing more than helping a fellow immigrant who he did not know was out of status with housing needs.

And so the list goes on and on. There have been also court rulings that criticize the secret detentions and clandestine immigration trials -- for example, the one in New Jersey on March 26, 2002, where Judge D'Italia ruled that county iail authorities could not secret keep the individuals detained on immigration charges.

He warned that law enforcers must not compromise civil rights even in a state of emergency. And there are other very fine examples of judges who have criticized the constitutionality of secret immigration hearings.

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Racial profiling is another topic that I'll briefly cover in law enforcement interviews. The government has been in the process of informally investigating thousands of young men, mostly of Arab descent. While the interviews were technically voluntary, many of the men felt that they had little choice in the matter. It is frightening when somebody calls you or wants to see you about, you know, why you're here or ask you questions because your name is Mohammed or other similar names.

This information is being gathered into a national database, suggesting that the whole point of the exercise is to collect and maintain dossiers on people of certain description -- young Arab men -- particularly because federal terrorism investigators insisted that none of the 8,000 men were terrorist suspects and that they have no reason to believe that they had any useful knowledge regarding these issues.

These interviews seemed driven by interviews -- interviewees' ethnicity, gender, and country of origin. This is --

CHAIRPERSON BERRY: You'll have to sum up.

MS. OAKAR: Oh, I'm sorry. Okay. Well,

let me just give you one example of that. I'm sorry.

I forgot those red lights are --

(Laughter.)

Let me just give you one quick example, and then --

CHAIRPERSON BERRY: Okay.

MS. OAKAR: I wanted to go into the Patriot Act, but let me just give you one quick example of this EEOC problem. If FBI agents visit an employer's place of work and find no problem at all and say everything is fine -- we have many cases where these people were suspended, just because they came to interview them.

On the Patriot Act, let me just quickly say that we find the fact -- I do as a former member of Congress -- that it had no hearing before the committees. Many members say that while they voted for it, they thought it was the Patriot Act that really came out of the Judiciary Committee in a bipartisan manner and did not read the entire Patriot Act, and that's one reason why 290 entities, cities, and states, etcetera, have passed resolution against the entire Act. We are not against the entire Act, but we have filed a lawsuit against Section 215.

I'll be glad to answer any questions that your distinguished committee, Madam Chair, may have.

Thank you so much.

Thank you very much, CHAIRPERSON BERRY: 1 2 Congresswoman Oakar. MS. OAKAR: Yes. 3 COMMISSIONER BRACERAS: Are we holding all 4 5 of our questions --CHAIRPERSON BERRY: Yes, we are. 6 COMMISSIONER BRACERAS: -- until the end? 7 CHAIRPERSON BERRY: Please. 8 COMMISSIONER BRACERAS: Okay. 9 10 CHAIRPERSON BERRY: Mr. Rosenzweig. MR. ROSENZWEIG: Yes. Is this on? 11 Thank you very much, Madam Chairman, members of the 12 13 Commission. I appreciate very much the opportunity to 14 come and talk to you. 15 issue of civil rights and civil 16 September liberties after 11th is both very 17 important one and a very broad one, and one cannot possibly hope to cover the entire field. Ms. Oakar's 18 19 inability to finish in 15 minutes kind of demonstrates 20 that. 21 (Laughter.) 22 And I will attempt to address what I see 23 as some of the important issues, bearing in mind that 24 I'm happy to answer questions about others as we go 25 along.

I think one of the things to begin with is the realization that much of the unfortunate response to -- discriminatory responses to Arab-Americans after 9/11 are non-governmental. Almost -- you know, most of the issues that Ms. Oakar recorded -- you know, employment discrimination, acts of violence -- are the acts are the acts of Americans, other Americans.

And as Ms. Oakar acknowledged, the

And as Ms. Oakar acknowledged, the Department of Justice has stood fast and steadfast in combatting those. The President has spoken on a number of occasions against racial discrimination based upon ethnicity or national origin of this sort.

The Department of Justice has established an entire unit that — it has been processing more complaints of discrimination of this private sort against Arab-Americans than in the entire time before September 11th.

I recently saw an ad for a new director, and I thought it was going to be very hard to fill because one of the mandatory requirements is speaking Arabic. And, you know, I'm not sure how many people are both trained in civil rights and speak Arabic, but that, too, is going forward.

So I think that we should at least begin by acknowledging that the government's response to

of

private acts of discrimination has been pretty good since September 11th, except that I think the other thing we need to sort of start with is something that, Madam Chairman, you mentioned, which is the Inspector conducted an extended series General has investigations.

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And at least as to the particular act itself, the Patriot Act, that is kind of the locus of most people's anger or concern, he is determined that none of the acts of discrimination and civil rights violations that he has investigated are tied to that Act.

They are I think not tied to policies of the government, but rather to preexisting events that have had unfortunate repercussions through our society -- understandable ones, but unfortunate ones.

I want to take a chance to use this opportunity to speak positively about some of the things that are coming down the road that might actually be answers to these problems, because we can't eliminate people -- you know, the average American's unfortunate reaction.

We can try and counsel against them. We can try and urge them not to. But you can't change human nature, as I'm sure this Commission well knows.

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But there are I think ways of moving forward that can ameliorate those problems.

opening statement the computer-assisted passenger prescreening is something that has struck concern. And I've seen technological answers like that as actually opportunities rather than areas of concern. They are areas of concern for privacy advocates, to be sure, because they think that this may generically invade Americans' privacy. And that's a different kind of discussion. I'm happy to talk about that as well. I testified two days ago on that.

But assuming that this can be made to work, so that investigative resources can be focused on people who are of real concern, without invading privacy generically, the institution of this kind of prescreening will actually minimize the opportunities for the types of governmental discrimination that so trouble people — the invidious choice for secondary screening by a TSA screener of people who happen to look Arab.

We can train them not to. We can urge them not to. We can conduct oversight not to, but that's always going to happen at some level. What technologically offers us as a promise, a potential if

you will, is the opportunity to modify that primary behavior of governmental employees by actually compelling them to focus resources not on people because of race or national origin, but because of external factors -- an inability to identify their identity, appearance on a watch list, something like that -- that is objective and not based upon the immutable, subjective, invidious characteristics of race or national origin.

So that's, you know, the positive side of this. I suspect my role here, though, is to actually defend some of the actions of the administration thus far. And I don't want to stint on that, but I don't want us to lose sight of the positive that's out there.

I wanted to talk briefly -- Ms. Oakar mentioned portions of the Patriot Act, Section 215.

And I know that Tim is probably going to talk about Section 213. By and large, I think the concerns about the Patriot Act are overblown, and you really don't have to take my word for it. Senator Joe Biden, at the oversight hearing the Senate Committee had the other day said, "Criticism is misinformed and overblown."

Dianne Feinstein said, "I haven't had a

single abuse reported to me," and she said,
"particularly of Section 213, the 'sneak and peek'
provisions, that civil liberties are actually better
protected now in California, Idaho, New York, and in
other states that fell under jurisdictions, than they
were before the Patriot Act."

I think that's a significant kind of data point, because obviously Senator Feinstein is not predisposed to be a -- necessarily a positive cheerleader for the Bush administration. Why is that? Why is it that Section 213, to take but one example, is deemed by some to be a success rather than a failure?

Well, the authority to conduct delayed notification warrants, which is exactly -- which is the formal name for them -- has been around since the 1970s, right? The standard that was codified in the statute has been around since the 1980s in an opinion, U.S. v. Villegas, that was actually written by Judge Amalya Lyle Kearse, a Carter appointee, very distinguished jurist, brilliant lady.

Delayed notification of that sort is obviously necessary, right? Think of the FBI's use of delayed notification to install a listening device in John Gotti's eating club in Little Italy. Would it

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have been of any use to have at the same time left him a notification, "Dear John, Be sure and speak into the microphone clearly, so that we can get what you have"?

(Laughter.)

No. Clearly, there are situations in which this is of utility, and there have been situations in which it has been of utility since September 11th. The Department of Justice has reported to the Judiciary Committee, and they do it every six months, biennial report.

The last one suggested that they used this
47 different times, in many instances, for example, to
search suspected safehouses of terrorist
organizations. In one instance, to secure, through
delayed notifications, the records of illegal money
transfers to Iraq. That's an indicated case called
U.S. v. Dhafir.

The idea that we would have the same sort of law enforcement techniques available to us to investigate John Gotti and not apply them to investigate Osama bin Laden seems to me a bit of a mistaken setting of priorities. You know, I have no brief for the mafia, but it seems to me that if we're measuring balances of harm terrorism is at least as bad, if not worse.

Turning to Section 215, which is the one that is the subject of Ms. Oakar's lawsuit, this is the one that expands the authority under the FISA statute to permit the government to secure business records.

it's called the angry librarian Now, doesn't course, it mention provision, but, οf It mentions all forms of business libraries at all. legitimately librarians records, in which are included.

Prior to September 11th, those sorts of records could be secured through grand jury subpoena, subject only to post-service review. This was done, for example, in the Unabomber case, the Zodiac murder case in New York, or the Versace murder in Miami. The FISA provisions allow for preenforcement review by a judiciary.

Now, one of the issues that I'm sure Tim will mention, because we've actually had this debate before, is whether or not that preenforcement judicial review is effective. He suggests that the word "shall issue" means that the judge has no discretion and that, therefore, the preissuance review is a chimera.

I say that "shall issue" or "as requested" or "as modified" allows the judge the review scope to

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modify the warrant in forms that he sees fit. This hasn't been tested yet, so obviously we don't know what the court's answer is going to be. But to some degree, we have to recognize that the picture of a government running rampant through libraries around the country is a bit of a chimera, a bit of a bugaboo, and not a -- necessarily a reality.

I see that I'm getting close to the end, so let me turn back to what I think are some kind of core issues relating to this Commission. One that Ms. Oakar discusses is the issue of secrecy in immigration proceedings. In that issue, I'm a great deal more sympathetic to the complaint, to be honest with you.

I think that there has got to be limits. Clearly, there are situations in which the presentation of evidence government's against potential deportee may impinge upon national security. I think, however, candidly that the administration has gone too far in asserting a blanket right to close all immigration hearings based upon broad declaration.

But it is also not right to say that all immigration hearings per force must be immigration deportation hearings per force must be open. We need to recognize a concept of calibrated transparency,

graduated transparency, flexible transparency. You can pick your adjective however you want.

But we must understand that sometimes secrecy serves a valid purpose -- national security. One thinks, you know, of our own history, the Constitutional Convention was conducted in secret -- not, you know, for invidious reasons but because the delegates there recognized that publication of all of their views while they were working on this thing might very well short-circuit the entire process.

So sometimes we have to understand that some degree of secrecy in the War on Terror is necessary. That having been said, I think that the presumption should be for transparency, for disclosure, and we've expressed that presumption in Privacy Act and the Freedom laws like the of can't Information Act. But we take those as absolutes, as without exception.

They must be, particularly in the current context, read with some measure of reason, with some deference to the government's assertion of a national security justification, but nonetheless with some skepticism.

The final issue that I would want -- I would speak to is the issue of racial profiling. I've

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already expressed my view that I think that there are actually better answers to using race or national origin or religion as a proxy, because we all agree that in general it is a rotten proxy. It's ineffective, it's inefficient, and it's invidious — the three I's.

At the same time, we cannot, again, sweep with too broad a brush. Ms. Oakar read a list of people who have been involved who are in various acts, like the sniper, who weren't Arabs or Muslims. And that's absolutely true.

But at the same time if we go down the litany of Madrid, Bali, Mombasa, you know, Casablanca, Najif, Baghdad, we have to recognize that there is a group of people who unfortunately are Muslim-Arab who have as their goal the killing of Americans and American allies based upon their radical conceptions. They are not representative of other Muslims.

They have absolutely -- you know, they don't speak for anybody I know who practices Islam, all of whom recognize that Islam is a religion of peace. But we can't simply blithely ignore the fact that this group exists and that by and large it may unfortunately be identified to a large degree, not completely but to a large degree by ethnicity.

How we balance that is terribly difficult. 1 I think that the right answer is to preclude the use 2 general indicator, but when 3 of race as а in conjunction with, for example, other intelligence of 4 an impending attack or something like that, we have to 5 allow that to be one of the factors. And that's what 6 7 I read the Department of Justice's racial profiling 8 policy to say. 9 If there's a specific threat indicator 10 that Washington Reagan is going to be -- is going to be hit, then at that point we might consider whether 11 12 or not adding a racial component to our screening is Other than that, it's not worth it, but 13 worth it. 14 that's all that I read the Department as reserving. 15 I see that my time is up, so I will thank 16 you for your attention and look forward to your questions. 17 18 CHAIRPERSON BERRY: Thank you very much, 19 Mr. Rosenzweig. Mr. Edgar, please. 20 21 Hi. Thank you very much, MR. EDGAR: 22 Madam Chair, Justice Reynoso, and distinguished 23 members of the Commission. On behalf of the American 24 Civil Liberties Union, and its over 400,000 members, I 25

welcome this opportunity to testify before you at this

impact of federal the important hearing on 1 antiterrorism measures on civil rights and civil 2 liberties. 3 The topic is a broad one, so I'm not going 4 to reverse the whole subject this morning. But I do 5 thank you for the opportunity to submit a written 6 statement, and I would remark that even in that 7 written statement there are important issues 8 glossed over or that I didn't 9 questions that Ι 10 include. So if there are any of you that have more 11 questions about some of our arguments or positions, 12 please give me a call. We have extensive testimony 13 and writings and memos and reports that we can share 14 15 with you, if you think there's something more that you want to look at. 16 17 On September 11th, American history was 18 forever changed when terrorists attacked our country, murdering 3,000 of our fellow citizens and citizens 19 20 from around the world. The ACLU can never forget that 21 day. Our national offices in New York and Washington 22 were evacuated, and many of us lost friends and loved 23 ones.

The ACLU, believe me, understands the threat of terrorism, and we have pledged to support

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the government's efforts to fight terrorism, even as we stay true to the values of our organization in standing strong for civil liberties.

Unfortunately, since that day we have seen too many government actions adopted in haste under the name of national security, which sacrificed civil liberties without making us safer. These include new initiatives which expand racial profiling and other discriminatory practices, regulations and laws curtailing basic due process and other rights of immigrants and non-citizens, and surveillance laws and programs that undermine the Fourth Amendment.

These initiatives share a common theme. They eliminate the essential checks of judicial review and public scrutiny that serve to protect the innocent by giving judges, Congress, and the public meaningful role in overseeing government action. do so either by eliminating that role altogether -for example, the Total Information Awareness Program, other systems like that, or by reducing the standard for review to the point where the judge has little to do but rubberstamp the government's actions.

And I'll address the issue about "shall issue" later.

Some might question whether these

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government actions, which go to the heart of the structure of power within our society, are in fact civil rights issues at all, because they view civil rights primarily as a question of the government's response to private discrimination.

These issues are in fact core civil rights issues. Our history as a nation shows that excessive powers, unchecked powers, that are used in the name of national security have been the most potent weapon against political and social movements that challenge the status quo, including most especially the civil rights movement.

These include the infiltration of the civil rights movement by segregation as red squads and intelligence agencies in the 1950s and '60s. The use of deportation powers against labor activists and others who were accused of flirtation with left wing ideology. And perhaps the most famous example, the FBI's use of a national security wiretap — the direct ancestor of today's foreign intelligence powers — to monitor the private life of Dr. Martin Luther King, Jr.

These abuses of national security powers are not relics of the past, nor do they respect political ideology. We have uncovered, for example,

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in Denver just recently files that were being held by the Denver police on thousands of political protesters in that city, people who are members of such radical organizations as the American Friends Service Committee, and Amnesty International, which was described in the files as a criminal extremist group.

Anti-abortion protesters, Second Amendment groups, and other conservatives also fear that their political activity could come under the watchful eye of a hostile administration. The weakening of civil liberties protections has another corrosive effect. As described by Congresswoman Oakar, they set a powerful example that is completely at odds with the government's laudable and entirely commendable efforts to condemn and punish private discrimination.

Justice Louis D. Brandeis said in Olmstead v. United States, the opinion that legalized wiretapping in this country, dissenting from that opinion he said, "Our government is the potent, the omnipresent teacher. For good or for ill, it teaches the whole people by its example."

What, then, has the government been teaching us since September 11th? It has taught us that racial profiling, the use of race or ethnicity to put whole groups rather than individuals under a cloud

of suspicion, is actually an effective practice, which while distasteful can and should be used when it really matters, such as when national security is at stake.

It has taught us that nationals of certain countries, without any individual suspicion, can and should be registered, fingerprinted, and questioned about their political views and their religious beliefs. It has taught us that when it becomes inconvenient to comply with the orders of immigration judges, the government will simply draft a rule allowing it to nullify the orders for as long as necessary while it appeals them.

It has taught us that your home can be searched without your knowledge, even in garden variety criminal cases unrelated to terrorism, and that it will oppose any reasonable effort to define with some greater degree of narrowness the specific reasons when they should be allowed to use such an intrusive power.

It has taught us that citizens of the United States can be locked up in a military prison, without charge or access to counsel, simply by being labeled an enemy combatant in the War on Terrorism. It has taught us that qualified, effective, legal

immigrant airport screeners, including veterans of the U.S. Armed Forces, can and should be fired to satisfy an irrational new citizenship requirement that top 3 security experts, including the former Director of LAX 4-Airport, believe will undermine and not enhance security. 6

These lessons have certainly undermined the government's position that Muslims and Arabs in general, as opposed to specific suspects, should be equated with terrorists. For example, by sending mixed messages on the issue of racial profiling, the government severely undermines a very powerful reason the practice has been prohibited by many police departments. That reason: it doesn't work.

Focusing attention on large groups rather than individuals wastes law enforcement resources that should be spent running down leads and examining those who are in fact suspicious. It's just bad policy from security standpoint to ignore the suspicious behavior of a Richard Reid or a John Walker Lindh who doesn't fit the profile, while harassing every young Arab male traveler.

And my point here is to point out that it's not only unfair, that it's not only distasteful, something that we all agree, but that it doesn't work.

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And that when you send a message that when it really matters, when we're facing something that's really important like terrorism, that we should do it, you undermine the basic point that racial profiling doesn't work. Instead, it's simply an argument about, when is it really important and when isn't it? And that — that does more than anything possible to encourage the use of racial profiling.

Fortunately, despite the government's bad example, many ordinary Americans -- left, right, and the center -- have joined together in an unprecedented movement to defend the Constitution and American freedoms against the false notion that America must give up freedoms to quard its security.

And I find it very unfortunate that Mr. Rosenzweig has, you know, in his written statement — and I know he didn't say it orally here today — joined some of the rhetoric of John Ashcroft and others in claiming that this movement is antiantiterrorism. In other words, providing comfort to terrorists, which is deeply unfair and unworthy of the nation's commitment to reasoned debate.

I'm also disappointed that I've seen that some members of this Commission has issued a press release that repeats some of the DOJ's own boilerplate

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1	about the Patriot Act. I think that look, I do
2	believe that there have been distortions of the
3	Patriot Act on both sides of the debate, including
4	those who are critics of the Act.
5	But I think that it's very important to
6	look at the specific provisions and to look at the
7	specific changes that we're proposing, which are
8	extremely modest and reasonable, and not to simply
9	repeat, you know, these are tools we had against the
10	mafia and now we're looking at terrorists.
11	I will explain to you and I'd be happy
12	to why that's an incredibly misleading statement.
13	It's not
14	COMMISSIONER BRACERAS: Point of personal
15	privilege. Since you're talking about a statement
16	that I released, along with Commissioner Kirsanow, I'd
17	like to address that.
18	CHAIRPERSON BERRY: Did he mention your
19	name?
20	COMMISSIONER BRACERAS: No. He mentioned
21	the statement, and I would just
22	CHAIRPERSON BERRY: What statement? Did
23	you give it to us?
24	COMMISSIONER BRACERAS: I don't have to
25	give it to you.

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CHAIRPERSON BERRY: For the record, I would like to know what the -- I would like to inquire into what the statement is that you are discussing, Commissioner Braceras, since --

COMMISSIONER BRACERAS: That's fine. Commissioner Kirsanow and I issued a press release about our own views of today's hearing and our hopes for today's hearing. But what I would like to address — and I — I certainly agree with you that specific criticisms of the Patriot Act need to be addressed and taken seriously.

And I thought -- I very much intended in the statement to make that clear, that what Commissioner Kirsanow and I object to is some of the overblown rhetoric, not specific challenges. And what -- our aspirations for this hearing were to get into some of that nitty-gritty, some of the technical things about this particular law or other laws that may be objectionable, so that this Commission can be constructive in recommending ways to change them.

So it was not -- certainly not an attack on the ACLU or on anyone else who might criticize this law. This law is not a perfect law, and we all know that. So I welcome your suggestions, and I -- I hope to hear specific suggestions instead of just rhetoric.

That's what I'm hoping to hear. 1 No. You will not CHAIRPERSON BERRY: No. 2 -- we will not engage in a debate about a statement 3 which has not been shared, and to which we know --4 about which we officially know nothing. 5 He raised it. COMMISSIONER BRACERAS: 6 7 so --CHAIRPERSON BERRY: If the statement is to 8 be discussed, I ask at this point that it be entered 9 That's number one. So that we all into the record. 10 know what it is we're discussing, and so that the 11 record will show what it is we're discussing. 12 COMMISSIONER BRACERAS: That's fine. 13 CHAIRPERSON BERRY: So unless it's a 14 15 secret statement --COMMISSIONER BRACERAS: No, it's public. 16 CHAIRPERSON BERRY: -- then we would like 17 18 to have it. Secondly, it is unprecedented for members 19 of this Commission to issue a press release concerning 20 a matter that is before this Commission while the 21 deliberating on 22 Commission is a matter get 23 information to find out what it thinks about an issue. While I note that that is unprecedented, a lot of 24 25 things happen around here that are unprecedented.

1	And we're taking up your time, so I'm
2	going to give you more time to have discussion, so
3	that you don't you're not cut off in your
4	discussion of the Patriot Act.
5	But I will recognize you, Commissioner
6	Edley.
7	COMMISSIONER EDLEY: Well, I have a copy
8	of it, and it does I have a copy of what was
9	distributed to the audience, and just and it does
10	say, Commissioner Braceras, "Opponents of the Patriot
11	Act"
12	COMMISSIONER BRACERAS: Not all
13	COMMISSIONER EDLEY: It does it says,
14	"Opponents of the Patriot Act"
15	COMMISSIONER BRACERAS: Fine.
16	COMMISSIONER EDLEY: "have
17	irresponsibly suggested that the Act empowers the
18	government to spy on ordinary citizens."
19	COMMISSIONER BRACERAS: Well, perhaps I
20	should perhaps we should have said "some
21	opponents." But it does not say "all opponents." We
22	don't need to debate this right now. The point is
23	COMMISSIONER EDLEY: You jumped in. All I
24	was saying in defense of the
25	

(Laughter.) 1 COMMISSIONER EDLEY: Because I'm an 2 opponent of the Patriot Act. I've been attacked as 3 irresponsibly suggesting --4 COMMISSIONER BRACERAS: There have been 5 very many irresponsible attacks. 6 COMMISSIONER EDLEY: Right. 7 COMMISSIONER BRACERAS: Many. 8 But not -- but all COMMISSIONER EDLEY: 9 haven't, and let's find out whether the ACLU is one of 10 the opponents --11 COMMISSIONER BRACERAS: Look, the only --12 COMMISSIONER EDLEY: that vou're 13 talking about. 14 COMMISSIONER BRACERAS: -- thing in -- the 15 purpose of that release was to express our aspirations 16 for this hearing, that it would help to clarify the 17 law, what the law actually does, that it would clarify 18 what the objections to the law are, and constructively 19 move forward to put forward recommendations about how 20 the law can be better. 21 CHAIRPERSON BERRY: I resent having this 22 meeting turn into a discussion of a press release by 23 some members of this Commission. As I say, it is 24

unprecedented for this behavior to occur in the first

Of course, we can do nothing about it except 1 to point out that it is unprecedented, and I've been 2 on this Commission longer than anybody. And when I 3 was a dissenter and was angry about everything the 4 Commission did, I never would have had the temerity to 5 issue a press release denouncing people while the 6 Commission was trying to receive information to try to 7 make up its mind what they thought about --8 COMMISSIONER BRACERAS: Although you issue 9 press releases all the time on behalf of all of us, 10 which most of us have never even seen. 11 CHAIRPERSON BERRY: However, as Chairman 12 of the Commission -- as a matter of fact, the chair is 13 the only spokesperson for the Commission, but that's 14 neither here nor there. All I will say is we'll give 15 you back the balance of your time, so that you can 16 Ι will 17 testimony. And note your Commissioner Braceras has said that she really did not 18 mean everybody who is opposed to the Patriot Act --19 20 COMMISSIONER BRACERAS: I'11 let the statement speak for itself. And if you want to 21 22 discuss it later, we can. 23 CHAIRPERSON BERRY: -- if that satisfies 24 you, Mr. Edgar. And could you please address the 25 Patriot Act and --

1	MR. EDGAR: Sure.
2	CHAIRPERSON BERRY: your position on
3	its provisions, so that we may be enlightened
4	COMMISSIONER BRACERAS: Yes, please do.
5	CHAIRPERSON BERRY: and so that the
6	public may be enlightened about this issue.
7	MR. EDGAR: Well, Commissioner
8	COMMISSIONER EDLEY: But please don't be
9	irresponsible.
10	MR. EDGAR: I promise not to be
11	irresponsible. And, Commissioner Braceras, I just
12	wanted to say I welcome that's exactly the
13	discussion that I want to have as well, which is to
14	talk about what the Patriot Act does and how we can
15	make it better.
16	Let me just continue to point out that
17	CHAIRPERSON BERRY: And could the clock be
18	reset to give him eight more minutes. Thank you.
19	MR. EDGAR: Thank you. Thank you, Madam
20	Chair.
21	To point out that the critics of the
22	Patriot Act include not only the ACLU and other civil
23	rights organizations, such as the American-Arab Anti-
24	Discrimination Committee, but also some of the
25	nation's oldest and largest conservative

organizations. The Free Congress Foundation,
Americans for Tax Reform, the American Conservative
Union, and the Gun Owners of America have all joined
us in criticizing certain ways in which this law
increases executive power.

These organizations and people from across the country have passed resolutions in defense of civil liberties and in protest of new government Patriot Act, 272 including the policies, communities in 38 states, including three state legislatures -- Alaska, Hawaii, and Vermont.

The cities of New York and Washington,
D.C., whose leaders can certainly not be accused of
belonging to an anti antiterrorism movement, are among
those communities that have rejected some parts of the
Patriot Act and other actions that have undermined
basic freedom since September 11th.

Supporters of civil liberties have also been accused of exaggerating the danger to civil liberties. Many note that while there have been a host of documented and very serious civil liberties abuses involving the September 11th immigration detainees and other quite concrete examples of federal overreaching, many of the powers under the Patriot Act to which the critics object, including the searches of

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library and other personal records, secret searches and other things, have either not been used at all or at least have not resulted in serious documented abuses.

I think that there's a real problem with this particular criticism, because the reality is that those parts of the Patriot Act that involve detention of people have not been used. Instead, the government has used all sorts of other detention authorities, including new immigration regulations, enemy combatant detentions, material witness statute, and other things. That's where we're going to see visible abuses.

The other parts of the Patriot Act, those that have been used or which we don't know whether they've been used or not because it's secret, are surveillance provisions. And it really is not fair to ask the public to please come forward and prove that they've been unlawfully surveilled by the government. I mean, as a matter of common sense, unlawful surveillance and invasion of privacy will probably be secret, if it's happening. We don't know it's happening; we don't know if it isn't happening.

We found out many years after some of the worst abuses of the '50s and '60s. We didn't know

they were happening at the time. We only found out about them after Congress thoroughly examined them under the Church Committee.

So I just think that it's a misplaced criticism to say that, you know, an advocacy group or anyone else is going to know whether there are certain surveillance abuses that are happening, because that's the nature of secret surveillance. You just don't know whether it's happening or not. I assume that it's not, but I don't really know, and I can't know.

I also believe the criticism is misplaced, because it assumes that a badly written statute must be misused before it can be amended to ensure against very real and obvious potential for abuse. Under that theory, the Founding Fathers should never have written the Bill of Rights, since in 1789 there had not yet been any civil liberties abuses under the new federal constitution, which is what the Bill of Rights was designed to prevent.

What are the aims of the ACLU and our allies, the critics of the Patriot Act, and other government action? Put simply, it's to restore meaningful checks and balances to a government that has seen a dangerous accumulation of all of its powers — executive, legislative, and judicial — in one

branch.

Again, this is exaggerated for effect. The point is that the -- the point is that our criticisms are about the accumulation of executive, legislative, and judicial branch powers into one branch, and that's what James Madison called the very definition of tyranny.

We do not seek to repeal or take away any surveillance or detention power. We believe that terrorists should be wiretapped, or can be wiretapped. We believe that terrorists can be searched under the law, under the Constitution. They can be detained.

The question is whether there's going to be a meaningful judicial check on those government actions. And so as an example of that kind of concrete and I think very modest but essential improvement, I would suggest the Security and Freedom Enhanced Act, the SAFE Act, which is sponsored by a bipartisan team that includes Larry Craig, a Republic of Idaho -- and I guarantee you not a card-carrying member of the ACLU, and Dick Durbin, a Democrat from Illinois.

We have three Republicans -- Larry Craig,
Mike Crapo, and John Sununu -- and three Democrats -Dick Durbin, and I forget the other two -- who are

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sponsoring this act. These adjustments to the Patriot
Act are quite modest, and yet would give great comfort
to the American people that rights will be respected
even in times of crisis.

So let's go through them carefully. On Section 215, here's what it does. Under the current if the government says, "I'm investigating terrorism," or "I'm investigating -- I intelligence investigation," I can obtain anybody's records, and that can be library records, medical records, or other records, simply by certifying to the Foreign Intelligence Surveillance Court that these for records relevant sought are or are my investigation. That's an extremely broad power.

How broadly has it been used? Has it been abused? I don't know. I can't know because those records are classified. But it's a very broad power, and it does say that the judge shall issue the order if it's certified in the manner suggested.

Now, we could change that. We could point to the thing that says modified, or we could change it to "may." The problem is there's no standard. There's no standard for whose records can be seized under this provision.

Our view is that we should have a

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standard, and we should just simply have the same standard that used to apply to a much more limited version of this power before the Patriot Act passed, and that is specific and articulable facts that these records belong to a spy, a terrorist suspect, some foreign agent, and that is a standard that's quite — quite a ways below probable cause.

But it's quite a ways above nothing at all, and that would give a great deal of comfort to Americans to know that you can't launch an investigation of everybody's reading habits. Now, maybe they haven't done that yet, but you wouldn't be able to if we passed this change to the SAFE Act.

The other provision would be to modify the sneak and peek search of homes, businesses, and others, without notice, to allow that, where you can show that serious harm would result such as someone's life being in danger, some -- you know, or other harms like that that would cause people to flee.

But we wouldn't have a catch-all provision. That's the problem with the provision as it stands, that it basically threatens to allow these kinds of secret searches to become routine. It says that, look, if it will interfere with the prosecution, I can deny notice. Well, that's a standard that

87 really means -- means nothing. It's just something 1 the prosecution is going to be able to use when they 2 say it does. 3 And also, to have a presumptive seven-day 4 limit on these searches, so that -- the presumption is 5 seven days you give notice. Now, under a unusual 6

they can get an exception.

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Roving wiretaps -- does it get rid of What it says very simply is if roving wiretaps? No. you want a roving wiretap you have to specify who you're wiretapping. It seems pretty common sense. Ιt seems like what most people would think already is in the law.

circumstance, of course you can get the judge to

approve and renew that notice, so that it -- so that

In fact, the law was badly written, and the law seems to imply that you can have a roving wiretap of an unknown suspect. And that's a very When you really think about it, serious thought. that's -- if that's really written the way it's supposed to be written, that means that I can say, you know, I imagine that I have a particular suspect, and now I can -- I don't know what phone he is using, and I don't know his identity.

So we say you have to know one or the

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other. You have to know the phone he's using, or you have to know his identity. And you don't have to go back to the judge every time he changes cell phones.

We want to narrow the definition of domestic terrorism. Domestic terrorism currently applies to any criminal act that might be seen as dangerous and that is intended to influence the This is the reason why the Patriot Act's government. definition has given such pause and such fear to members of protest groups that, you know, are involved Does that mean that there's in demonstrations. somebody who throws a rock through a window, that that's going to be considered terrorism? Obviously, it's criminal. They should be able to punish it.

So our idea would be, look, there's a list of federal -- serious federal crimes of terrorism. If you're a part of that, then you're a domestic terrorist. If not, you are indeed -- you can be investigated as a regular criminal.

And then we want to expand the sunset clause of the Patriot Act to include a few provisions that have been left out or left out of the sunset clause, so that they can be reviewed when they come up again. That would include national security letters.

And I'd like to welcome now that we -- I

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mean, I know that we've had some -- some fireworks this morning, but I was hoping that maybe we could work together, Mr. Rosenzweig and I, on the secret hearings issue, because we in fact agree that hearings can be closed when there are serious issues of national security, or when there are other serious issues that are involved.

Our basic disagreement with the administration is that their policy was that they could set a whole class of hundreds of hearings that they said would not be open to the public, and that no part of the hearing would be open to the public, without any review by a judge as to whether the hearing should be closed.

Our view is very simple. It's that if you want to close the immigration hearing, you should have to make a motion in front of the immigration judge, and you should have to satisfy a certain standard that shows that the hearing can indeed be closed on a case-by-case basis. That's all we argued in the courts, and that's the kind of legislation that we proposed.

So I hope that we can come to understand that despite some of the fierce rhetoric on both sides of the issue -- and I take responsibility for some of what our friends have said -- whether I've said it or

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not, I take some responsibility -- that we can work 1 together to say, "Look, we can go back and look at the 2 Patriot Act. We can go back and look at some of these 3 policies on a bipartisan basis and change them." 4 But if we're wedded to this idea that any 5 time anyone criticizes parts of the Patriot Act or 6 7 other government actions that we have to circle the wagons and defend every comma, I think that that's not 8 going to serve our country well. 9 So I hope that we can make some progress 10 11 today, and I welcome your questions, which I assume will be very vigorous. 12 CHAIRPERSON BERRY: Okay. Questions from 13 14 -- thank you very much. Questions from Commissions? Commissioner Kirsanow. 15 COMMISSIONER KIRSANOW: 16 Thank you, Madam 17 I'd like to thank the panelists for appearing 18 today and giving us a very fine presentation. And I'd 19 also like to thank staff for getting these fine 20 panelists for us. 21 This has been a difficult issue with which 22 we've been wrestling for a long time -- balancing 23 civil rights and waging an effective war on terror. I 24 think all of the Commissioners here think that it's 25 important that we make sure that rights and liberties

are protected, that individuals aren't singled out for 1 unfair treatment, subject to unsubstantiated charges, 2 accusations, without the ability to defend 3 themselves. 4 I'd like to particularly welcome Mary Rose 5 I was not one of your constituents, but you Oakar. 6 are still one of the most beloved and respected people 7 8 in all of northeast Ohio. 9 MS. OAKAR: Thank you. 10 COMMISSIONER KIRSANOW: Because we're very sensitive to that, I was a little disconcerted when I 11 12 was reading some of the materials that were presented to the Commission, and particularly on page 3 of the 13 ADC's material which makes reference to me. 14 There's a paragraph that says -- and I'll 15 16 read it -- it says, "One noted public figure -- Peter Kirsanow" -- I dispute that, I'm not that noted --17 18 (Laughter.) 19 And one of President Bush's appointees to 20 the United States Commission on Civil Rights, has even 21 gone so far as to raise the possibility of mass 22 internment of Arab-Americans as a possible response to 23 any further terrorist acts on U.S. soil by persons of 24 Arab ethnicity. 25 possibility Kirsanow raised the of

internment camps for the mass detention of Arab-Americans at a Commission hearing in Detroit on July 19, 2002. He did not condemn this idea, but raised it as a serious and reasonable possibility in the event of future terrorist attacks against the U.S.

Now, Ms. Oakar, I know you didn't write this, and it is probably somebody else who wrote it, who got it from somebody else, who got it from somebody else, and you were not even the president when this was written.

Nonetheless, I think it's important because this is something that has been going on for a couple of years, and I think it's important for anyone who may be alarmed that someone on the Commission would make a statement like this understand what the facts are.

In this short paragraph it says three separate times that I raised the issue. It says I didn't condemn it, and it indicates that I thought it was a reasonable response. I did not raise the issue in Detroit. The issue was raised by a member of the ADC -- Mr. Saleh -- who is a member of the Detroit chapter of the ADC. And he said that this, given the current situation, does lead and could well lead to situations as embarrassing as the Japanese internment

camps in World War -- the second World War.

We're not unaware and we're not unmindful of the fact that it was 18 months after the bombing at Pearl Harbor that the internment camps were initiated. We aren't 18 months away from September 11th. If there is, in fact, another terrorist attack on the United States, then such things can be revisited.

And then I went on to respond to that by saying I agree with Mr. Saleh that we need always to be vigilant to protect civil rights in the context of -- even in this context, in the context of being at war. I would suggest that the homeland security be -- may be one of the best ways of protecting civil rights.

And then, specifically regarding his concern related to korematsu -- that is, internment -- I said I think the best way we can thwart that Korematsu is to make sure that there is a balance, as we're discussing today, between protecting civil rights but also protecting safety at the same time.

Now, I want to reiterate it was not I who raised it, and it indicates that I did not condemn it, and that I thought it was a reasonable response. First of all, with respect to not condemning it, shortly after that particular meeting, I left and was

94 standing out in the hallway in the presence of a number of witnesses, several of whom are here today. A reporter, who I later discovered was not even in the meeting at the time that this exchange 4 occurred that I just described to you, was told --5 again, I'm told by witnesses -- that a member of your 6

approaches me and says, "Can you justify, Mr. Kirsanow, your insistence that we be placed in internment camps?" I was astonished and I grabbed him by the arm, and even though alarmed. I'm an attorney I know that's a battery --

organization went up to him and said, "Kirsanow

(Laughter.)

supports detention camps."

I pulled him to me and said, "If there's anything you get out of this, make sure you understand Kirsanow finds the very idea reprehensible. That is repugnant to me." I was so alarmed mainly because I thought in this hothouse environment that we have, shortly after September 11th a member of the Commission saying something could like that unnecessarily agitate members of the Arab-American community, the Southeast Asian community.

dragged him literally into the I So restaurant of the hotel in which the meeting was being

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conducted, and for the next 15 minutes I repeated
again, perhaps a dozen times, again in the presence of
several witnesses, "This is abhorrent. I cannot stand
the idea. I do not think the government would ever do
something like that. It's completely off the table.
I reject it out of hand."

Nonetheless, there were a number of people who believed that I had somehow raised the particular issue. Now, I did condemn it, and, in fact, it befuddles me why I, among all Commissioners, was singled out for having failed to condemn it when I did, in fact, do it. And, in fact, I didn't raise the issue.

The material doesn't say that Ms. Braceras failed to condemn the issue or that Commissioner -- or Chairman Berry or Chris Edley failed to condemn it. It singles me out.

Now, I will tell you this -- that I will not retreat, however, from my position, that I think the most effective means by which we can wage a war on terror is to balance civil rights. The most effective way we can protect civil rights is to wage a relentless, unforgiving, vigorous war on terror. I think we can balance the two, and I think history has shown thus far that in the aftermath of 9/11 this

administration has done a remarkable, if imperfect, 1 job of doing just that. 2 I agree there need to be adjustments to 3 No doubt about it. But for me the whole 4 internment is not profiling and 5 of conjecture. I look around here, and I suspect that 6 I'm one of the few people who has had actual 7 experience with profiling. And not just profiling, 8 but immediate family who have been profiled and have 9 experience with internment. 10 Not only internment for the purpose of 11 removing somebody from the population and singling 12 them out, but internment for the express purpose of 13 inflicting brutal punishment and privation. So for me 14 this is not theory, this is not some remote 15 possibility, it's vivid reality. 16 I didn't think it would ever happen in 17 this country. But for someone to suggest that somehow 18 I would not condemn it, or I would raise it as a 19 abomination possibility, is an 20 reasonable despicable. And I've been trying to get that message 21 out for two years, but somehow there are people who 22 like to traffic in urban legends. Now --23 Commissioner 24 CHAIRPERSON BERRY:

Kirsanow --

MS. OAKAR: May I respond to --1 COMMISSIONER KIRSANOW: Point of personal 2 I just have a few other things to say. 3 privilege. CHAIRPERSON BERRY: Are you finished with 4 5 that point, though? COMMISSIONER KIRSANOW: I have a request 6 7 of Ms. Oakar. CHAIRPERSON BERRY: Ms. Oakar is --8 COMMISSIONER KIRSANOW: I would say that I 9 will concede I'm not the most articulate 10 individual in the world, and that it's -- it's very 11 possible that because of some imprecision in language 12 or being maladroit in conveying my attempt, some good 13 faith individual actor could have misconstrued what I 14 15 So I say now for the hundredth time, I had to sav. condemn this. I would never raise the issue for the 16 17 reasons I have just mentioned. 18 And a couple of other things. One is --19 again, I want to reiterate this is not directed at you 20 organization the members your your or of 21 organization. There may be a few people who truck in 22 this kind of garbage, okay? But I'd like to ask you 23 one question and actually a couple of favors, 24 Clevelander to another.

Could you please go back to the members of

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2	ally in the protection of civil rights than Pete
3	Kirsanow. And, second, could you please really convey
4	to those who do traffic in this urban legend the fact
5	that they should cease and desist. Otherwise, I
6	should like to have a face-to-face discussion with
7	them. Could you do that for me, please?
8	CHAIRPERSON BERRY: Commissioner Kirsanow
9	before you answer the question, Congresswoman
10	Oakar, you should understand that most of what
11	Commissioner Kirsanow has told you about the occasion
12	is false. And we are getting the transcript, which we
13	will distribute to the audience when we have it, and
14	to the press, so that they can see how this actually
15	happened.
16	COMMISSIONER KIRSANOW: And you will see
17	the transcript
18	CHAIRPERSON BERRY: And the transcript
19	Commissioner Kirsanow, you have spoken for 10 minutes.
20	COMMISSIONER KIRSANOW: You just accused
21	me of
22	CHAIRPERSON BERRY: I have just said that
23	the transcript, when we get it I don't want to
24	debate it. I'm not going to. We'll just hand the
25	transcript out, and people can see for themselves. I

your organization and tell them they have no greater

just don't want you to be --1 That's fine. COMMISSIONER KIRSANOW: 2 CHAIRPERSON BERRY: locked into 3 agreeing to something when you don't understand the 4 5 circumstances and you were not there. MS. OAKAR: Right. 6 The Detroit Free Press CHAIRPERSON BERRY: 7 paper -- and this is a matter of record, and you can 8 look it up on Nexis, anybody who is interested --9 reported this whole incident, and the Detroit Free 10 Press was present when the hearing took place, the 11 12 briefing took place. 13 And I was about to close the meeting. It the man who was referenced 14 when was was 15 testifying. I had said, "The meeting will now close." 16 We were finished. And just as I got ready to adjourn 17 it, Commissioner Kirsanow raised his hand and said he 18 had something else he wanted to say. The transcript 19 will bear me out when it's brought done. 20 And that's when he made the statement 21 about Japanese-Americans and Arabs. It was not in the 22 context of the statement made earlier. And the 23 reporter asked him -- and this is reported in the 24 story -- whether he would like to -- when it was all

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finished came up and said -- asked him again did he

really mean what he said.

I indeed, after the meeting, e-mailed Commissioner Kirsanow to ask him to go on record condemning what he had said, and to in fact repudiate what he had said. I am not going to -- if he wants to say something else he can, but I'll let the transcript speak for itself when it is brought down in this matter.

And I'll just say you may, of course, do whatever you'd like. But if I were you, I would wait until I saw what actually happened before I held myself out.

And we're taking up this whole meeting, which is supposed to be about the Patriot Act, to discuss somebody's press release and somebody who thinks somebody who is an opponent, and what somebody said about something else. Maybe this is important. Maybe I don't understand it.

But in any case, I would like to talk about the Patriot Act if that's what we promised to do. And if anybody has any questions about the Patriot Act -- and we will give the transcript out as soon as somebody goes up and finds it, so that we can --

COMMISSIONER KIRSANOW: Point of personal

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privilege. 1 CHAIRPERSON BERRY: -- know what it is. 2 3 Yes. Since I've just COMMISSIONER KIRSANOW: 4 been maligned again, I am very happy to send out the 5 transcript, because that was my saving grace. I have 6 witnesses present who were with me when the reporter 7 was there. That reporter is now present in the room. 8 We know precisely what transpired here. We also know 9 what transpired in terms of the distortion of my 10 11 statements. I think it's reprehensible, and I'll tell 12 you what, if someone wants to continue to traffic in 13 that, it's up to them. I have certain options also. 14 15 But the fact of the matter is that, as I said before, 16 to me this is not speculative. I have -- I know 17 people who have been interned. I would never raise 18 such an issue. 19 The transcript will definitely show you I 20 was not the person who raised it. I was the only one 21 to address the issue. It was just raised, and it was 22 raised in the context of -- and here's some more of 23 the transcript for you, which I will read to you --

This is -- and we have the transcript

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raised in this context.

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right here -- this is -- this is Mr. Saleh. "This is 1 why we hope it's a new America, it's not the same 2 America. There's a history of racism in this country. 3 It didn't stop being racist when the 14th and 15th 4 Amendments were enacted, as we're all painfully aware. 5 hasn't changed substantially, and certainly It 6 sufficiently, since 1964." 7 At that point, I then respond. Now I'll 8 let the transcript speak for itself, but I think it's 9 an incredible calami for someone to contend that 10 somehow I'm the -- the transcript is very clear --11 that I raised it or I would approve of it or fail to 12 condemn it. 13 Commissioner Braceras was present. 14 15 Special Assistant Schuld was present. Other present that Ι name, who 16 individuals were can overheard the entire conversation. 17 Ms. Berry, I don't believe you were there 18 at all, and I know what I heard. And I'm not going to 19 sit -- were you standing there when the reporter was 20 21 with me? CHAIRPERSON BERRY: Oh, Commissioner --22 23 COMMISSIONER KIRSANOW: No, you weren't.

And then you have the temerity to send out a press

release -- again, now blaming us for sending out press

24

releases -- a press release without our approval, but 1 would -- could suggest that, in fact, I had indeed 2 made such a reprehensible statement, and stood behind 3 the possibility of a Korematsu being appropriate. 4 I kept I kept my mouth shut about that. 5 my mouth shut about that, but no more. I don't know 6 if you've had anyone who has been interned; I have. 7 If you could I'm not going to take this anymore. 8 please go to your organization and tell them, I'd 9 appreciate it. Thank you. 10 I'm out there to be a reputable person. 11 I'll accept her word. She's a fellow Clevelander. 12 And, finally, we get the record straight. 13 CHAIRPERSON BERRY: We will hand the 14 15 transcript as soon as we --COMMISSIONER KIRSANOW: Hand it out. 16 Madam Chair, let me just say 17 MS. OAKAR: very quickly I would be happy to read the transcript 18 and decide if the transcript is -- you know, says it 19 But I do know this, and I -- first of all, 20 21 you've made your statement pretty clear to me, that 22 you're opposed to that for the record today. 23 CHAIRPERSON BERRY: Yes, which is good. 24 MS. OAKAR: And that's very important --CHAIRPERSON BERRY: That's very good. 25

MS. OAKAR: -- to me, and that -- that is 1 the essence of the way I'd like to leave it at the 2 3 moment. And let me just say one thing also. 4 have been misinterpreted and, in fact, by the press 5 many times. And there -- and I'm a guardian of the 6 First Amendment, as I'm sure you are. So if there was 7 misinterpretation, you know, I'11 make sure 8 something is changed. 9 COMMISSIONER KIRSANOW: Thank you, Ms. 10 I appreciate it. 11 Oakar. MS. OAKAR: After I read it, you know, 12 which is only fair. But I appreciate your statement 13 14 today. I want to say one other thing, though, 15 about internment, if I might, and nothing to do with 16 17 you, Peter. (Laughter.) 18 When I was in Congress before 9/11 -- I 19 left in '93 -- there was something going on in the 20 Department where they were thinking 21 Justice interning individuals who happened to be Arab and 22 others who sort of look like them, in some place in 23 Louisiana. I mean, this is absolutely -- and they 24 25 came to my office.

1	I remember Congressman Rahall and I and
2	some others one of the Senators, it may have been
3	Senator Mitchell, I'm not positive about that but
4	in any event, we asked to meet with them, and they met
5	in my office. And there was a plan of action to
6	intern certain individuals. And that was prior to
7	9/11, so I'm not I don't in any way relate that to
8	you at all, Mr. Kirsanow. I think you know that.
9	COMMISSIONER KIRSANOW: I know that.
10	MS. OAKAR: But I do think that that has
11	been a germ in certain individuals' minds. And you'll
12	notice I was generic when I mentioned that issue,
13	because I am very aware that that was the writing
14	was on the wall at times for different kinds of
15	people.
16	So I just wanted to state that. And thank
17	you, Madam Chair.
18	CHAIRPERSON BERRY: Does anybody have any
19	questions about the Patriot Act for this panel?
20	MS. OAKAR: And, Madam Chair, may I ask
21	that
22	CHAIRPERSON BERRY: Yes.
23	MS. OAKAR: since I didn't get to give
24	that testimony because of my verbosity, I'd like to
25	submit that part for the record, if I may.

1	CHAIRPERSON BERRY: Absolutely. Please
2	do.
3	MS. OAKAR: Thank you very much.
4	CHAIRPERSON BERRY: Your entire testimony
5	will be
6	MS. OAKAR: Okay. Thank you.
7	CHAIRPERSON BERRY: included in the
8	record, yes. Go ahead.
9	VICE CHAIRPERSON REYNOSO: Well, Madam
10	Chair, it's manifest that this is a balance between
11	security and civil liberties. And I and each of
12	you have said in one way or another that the Patriot
13	Act is not perfect.
14	We heard from Mr. Edgar on his specific
15	suggestions to make it better. I wonder what
16	suggestions you have, Madam Oakar and Mr. Rosenzweig,
17	for changes, because I think all of you suggested that
18	it's not perfect. So I wonder, if it's not perfect, I
19	wonder what changes you would suggest.
20	CHAIRPERSON BERRY: Okay.
21	MS. OAKAR: You can go first, and I'll go
22	after you.
23	TELEPHONE OPERATOR: Excuse the
24	interruption. This is the coordinator. I saw Ms.
25	Meeks disconnected. Was that intentional?

1	COMMISSIONER EDLEY: Yes.
2	CHAIRPERSON BERRY: Who did? Okay.
3	COMMISSIONER EDLEY: Thank you.
4	TELEPHONE OPERATOR: You're welcome.
5	MR. ROSENZWEIG: Oh, okay. I was confused
6	as to
7	VICE CHAIRPERSON REYNOSO: That was the
8	voice from above.
9	MR. ROSENZWEIG: I was doing a conference
10	call some time ago, and all of a sudden somebody comes
11	in, "Detweiler here," and I was like, "What are you
12	doing participating"
13	(Laughter.)
14	Yes, they connected him to the wrong call.
15	So now I understand.
16	(Laughter.)
17	Now I understand what is happening.
18	I think that there are a couple of areas
19	of the Patriot Act itself that can be fixed. There's
20	also I think at least one area where we haven't
21	legislated that I would urge legislation. In the
22	Patriot Act I think that there was some hasty
23	drafting.
	II
24	I tend to agree with Tim that the

concerned about that, because I'm quite confident that: a) the Department of Justice won't use the statute to go after people throwing rocks through buildings; and b) if they did, then the ambiguities in the statute would be properly interpreted by members of the Article III branch to reject such an interpretation.

Nonetheless, I have no objection to, you know, doing fix-up/cleanup work like that. Let -- you know, perfectly reasonable. It's also I don't think, you know, anything that anybody would really object to.

I wanted to modify your question, though, a bit and actually mention an area of law that I think is one that we need to address going forward. And in this I join The Washington Post Editorial Board. We have not developed a systematic way of thinking about preventative detention — areas in which there are dangers but in which there is no crime, or something like that.

We have, in response to September 11th, developed a system of substituting existing laws that don't quite fit. The material witness provisions, for example, have been used to retain people who aren't, you know, fairly read material witnesses.

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I understand -- I'm sympathetic -- perhaps 1 Mr. Edgar will think that this is, you know -- will 2 critique it, and I will critique it as well, but I'm 3 more sympathetic to the need, because we sit there 4 5 facing a problem. Would you say VICE CHAIRPERSON REYNOSO: 6 if we're going to do it, we ought to do it in a legal 7 8 way? With a regularized ROSENZWEIG: 9 MR. I take, for example, as a model the 10 procedure. They actually have a very limited British system. 11 preventative detention set of laws that they use 12 principally for northern Irish terrorists. 13 used it for two Britains of Arab descent since 14 September 11th, but Ι think 13 in 15 there are preventative detention in all of Britain. 16 They have a specialized court that deals 17 only with this, lawyers who are cleared to do it. 18 great think is model, 19 They have what I a 20 ombudsman reviewer, called independent 21 independent, who is appointed by the Prime Minister 22 from the other party. I don't know if we could do that in this --23 24 (Laughter.)

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-- country, but who is appointed by the

Prime Minister from the other party. He is Lord Alexander Carlisle, Queen's Counsel of the Liberal Democratic Party, and he personally reviews each of the 13 cases to assure himself and report to the public, not on the details because many -- much of -- I mean, almost invariably that will be a national security issue.

But his -- you know, a man of high probity, his conviction that is -- okay, we can think of many, many models of review that would satisfy my concerns for oversight, but allow for calibrated transparency, flexible transparency. That's kind of my mantra these days.

But we don't have that now. I think it would be wise of Congress to provide for it, because I can certainly envision circumstances in the future where it might be necessary. They would be unfortunate.

I can envision abuses of that power as well, so we want to structure it the right way so that we can do something that protects, for example, against a potential new terror attack, you know, and dead Americans, whose civil rights are also at issue here, without, you know, creating a system that allows for indefinite preventative detention, that it should

be reviewed, that sort of thing. 1 You know, that is -- there is lots of 2 of lots issues to talk about, 3 structural particularized issues, but that's one area where right 4 now there's a hole in American law. So that's another 5 area I would urge consideration of. 6 VICE CHAIRPERSON REYNOSO: Let me just ask 7 I heard the debate -- the Senate 8 one question. such as it was, mostly Daschell saying, 9 debate. "That's the best we could do in negotiating with the 10 administration." But one question was asked about 11 12 tapping telephones. And the questioner said, as I read the 13 if a person who is -- whom the government 14 believes has some activity pertaining to terrorism, 15 16 for some reason doesn't use his own phone at his own house, but goes to the neighbor and uses the phone one 17 time, then the government is now authorized to tap 18 that second phone forever, even if the neighbor didn't 19 20 know about it, even though it was only used one time. Was that a misunderstanding of the Patriot 21 22 Act, or do you think that could happen? 23 I believe that's ROSENZWEIG: MR. 24 misunderstanding. The request for the authority to

listen to the second phone will, of course, have to be

predicated upon its own showing that that is a phone 1 that this person has used in the past. 2 will be, of course, also, I 3 Ιt understand it, subject to review, also subject to 4 minimization requirements, of course, because to the 5 extent that that phone is used by the innocent 6 neighbor who unbeknownst to him has loaned his phone 7 to the terrorist, the law requires those who listen in 8 to -- as they do in normal Title III circumstances, 9 what we call minimize, delete, turn off, redact, and 10 remove non-directed conversations. 11 Tim is about to react, so I may have 12 13 gotten it wrong. MR. EDGAR: Yes, I think actually you did. 14 And with all due respect, I think the problem here is 15 that --16 He only thinks I got it MR. ROSENZWEIG: 17 18 wrong. 19 (Laughter.) It's ascertainment 20 MR. EDGAR: the requirement problem, and that is that, you know, one 21 22 of the themes of the defenders of the Patriot Act is, look, this is very reasonable because all we're doing 23 is taking powers that we had in criminal cases and 24 25 allowing their use in intelligence cases.

And one thing I wanted to explain about 1 why I think -- that's a true statement, to say that, 2 from their perspective. I don't --3 COMMISSIONER EDLEY: With the lower 4 threshold. 5 MR. EDGAR: Right. That's the problem. 6 It's not -- it's not the same threshold, and I think 7 the other problem -- it depends on the power, but the 8 other problem is that that's often shorthanded in an 9 extremely misleading way. And that is to say, look, 10 we used this to go after John Gotti, and we couldn't 11 use it to go after bin Laden. 12 That's just not true, and the reason it's 13 14 not true is because it assumes that when you go after bin Laden you can't use criminal investigative powers. 15 16 Of course you can. Bin Laden is a criminal. He's in 17 charge of a massive criminal investigation. 18 committed a number of crimes that are predicate 19 offenses for criminal wiretaps. 20 So to say that you -- the difference with 21 terrorists is not that you have less power than you do 22 with organized crime, it's that you have more power, 23 because in addition to using all of the things that 24 you have available for you in criminal investigations, 25 which you have for terrorist investigations, you also

have an entirely different and new and additional set of surveillance powers under the intelligence laws, under the Foreign Intelligence Surveillance Act.

And to say that, well, in one case, you know, we didn't have, for example, the broadest possible business records power under FISA. We could get certain records, but not other records. And that means we couldn't get all of the records in an intelligence case that we could get in a criminal case, because in a criminal case you have a grand jury and you can subpoen whatever records you want.

That's true, but it also sort of begs the question of, well, then, why don't you convene a grand jury and ask them to subpoena the records that you want? It assumes that you can't do that, and that's where the civil liberties problems become most acute, because one reason why you might not be able to do that is because the people you're investigating aren't criminals.

And that's, in fact, the whole point of intelligence powers is it's supposed to give you greater powers to investigate people who are involved with foreign governments and foreign organizations for purposes of foreign policy and other things, to be able to invade their privacy but without having to

show that -- and that's where the lower showing comes in, without having to show probable cause or other standards of criminal behavior -- of criminal behavior. And that's the difference.

So in the case of the roving wiretaps, to be -- to sort of boil it down, hopefully I can, roving wiretaps were available on September 10th in criminal investigations. So if you could show probable cause that any terrorist suspect was involved in any crime at all -- and blowing something up is certainly criminal -- you could get a roving wiretap on that person.

You couldn't get a roving wiretap in an intelligence investigation. So, in other words, if you can't show probable cause of a crime, but you're using these other intelligence wiretaps, you would have to go back to the court every time they changed a phone. So they wanted to have roving wiretaps and intelligence investigations.

Now, you know the ACLU. We don't really like wiretaps, period, but we understood that we weren't going to be able to be successful in arguing that there should never be any roving wiretaps after September 11th.

All we argued -- this is an example of a

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very reasonable thing we were arguing -- is that there 1 should be an ascertainment requirement. Well, what's 2 In criminal law, it says, "I don't have to get 3 that? a new judge, or I don't have to get review. have to go back and get another order if the person 5 changes phones." So there's no judicial review. 6 But I do have to ascertain that they're 7

using the phone. It seems pretty common sense. You know, it's just to make sure that you're actually tapping the phone of the person that you say is the target of the roving wiretap.

So we said to the Congress in the course of this six weeks of very hurried negotiations, okay, roving wiretaps for FISA. You know, we fought you and lost last time on criminal. We're not going to fight you again, but we'd like an ascertainment requirement. Make it the same.

They said no, and they insisted on saying And I think that that's one of the things we no. propose to fix in the SAFE Act. But the point is just that our view is, look, if you're going to make an argument like, "We want to have the same power in an intelligence case as we do in a criminal case," you know, at the same -- you should have the same safeguards.

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An ascertainment requirement is just the same safeguards. That's all it is. And that was what that exchange was about in the debate that you read.

CHAIRPERSON BERRY: The Vice Chair said he would let me ask a question about what you just said.

What I don't understand, Mr. Edgar, is why you don't argue that it's wrong to treat all Arabs and Muslims as if they are Osama bin Laden or as if they are John Gotti. In other words --

CHAIRPERSON BERRY: -- if you say that the criminal -- which we do -- just treat -- we're just using things that we go after criminal organizations with, if that's the argument that folks made, and you now are saying, as I understood the last thing you said, yes, you can do everything to Osama bin Laden that you can do to criminal organizations, and you can do all kinds of other things, because he's a criminal.

Why is it that it's a good argument to state that it's okay to treat Arab-Americans, under circumstances that Mr. Rosenzweig was talking about, if there's an alert and there's -- something is going to happen in Washington. You should be able to treat all Arabs and Muslims, because Arabs and Muslims are people who have done things in this way.

I mean,

or

And what they're using is the same things that they go after criminal organizations for. agree that that's what should be done? No, absolutely not. MR. EDGAR: we think that there should be individual suspicion. And what we're talking about I think with Period. discussing changes to the Patriot Act profiling, or any of these things, that the common theme throughout here is that you have to have suspicion of that particular person. And it can't be based on a shorthand of they're Arab or they're Muslim. And the tricky thing about intelligence powers and the reason that we're so sensitive about them -- and, you know, that's what the Patriot Act is about a lot of -- is that it does pose real dangers. It has always posed dangers, ever since the beginning of our country. And certainly we have seen those abuses. The Foreign Intelligence Surveillance Act, and other things, still pose those dangers. designed to have some safeguards, but the dangers are that they're not -- you know, they're dividing it away from criminal investigation.

So you have the danger that you will use things like racial or ethnic affiliation or political

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affiliation or involvement in unpopular groups, 1 know, as a basis for making your decisions about how 2 to investigate. 3 of the Foreign purpose the Now, 4 Intelligence Surveillance Act is to reduce that danger 5 by saying you have to have a court that says, okay, 6 you have to show that this person is connected to a 7 foreign power -- that is, a foreign government or a 8 foreign organization. And when you start reducing 9 those things, you increase that danger. And that's my 10 only point that I'm saying is that we're talking about 11 incremental ways of reducing the danger of exactly 12 13 that happening. It's always going to be there to some 14 degree, but if we can scale some of these things back 15 16 to put individual suspicion into these more 17 provisions, we reduce the likelihood of that kind of 18 thing happening. 19 MR. ROSENZWEIG: May I just briefly --20 MS. OAKAR: May I -- okay. 21 CHAIRPERSON BERRY: You want to comment on 22 that? 23 MR. ROSENZWEIG: I just wanted to make 24 sure that it was clear that the wiretap requirements 25 under FISA would not -- do not authorize, you know,

indiscriminate wiretapping of people because they are 1 Arab-Americans. 2 Tim said, we may -- yes, we 3 disagree about whether the standard is -- but each and 4 every wiretap is tied to a particular person who is 5 believed to be an agent of a foreign power, as that 6 So it would never be the case statute is defined. 7 that the FISA court would authorize the wiretap of 8 somebody simply on a declaration from the FBI that the 9 person is an Arab-American. 10 I mean, that just wouldn't be -- I mean, 11 the FBI would never seek such a wiretap, and the court 12 -- and no -- I mean, the FISA judges are Article III 13 They just wouldn't issue such a request if 14 the FBI were foolish enough to do it. I mean, there's 15 a requirement of a tie-in to a potential terrorist 16 activity or the agency of a foreign power. 17 CHAIRPERSON BERRY: But, Mr. Rosenzweig, 18 what I was referring to when I asked him the question 19 was your statement when you were -- and it's in your 20 written statement -- about when you said if Washington 21 22 National Airport was under some kind of --MR. ROSENZWEIG: Well, that's --23 CHAIRPERSON BERRY: -- something you said. 24 MR. ROSENZWEIG: That's a different issue. 25

1	CHAIRPERSON BERRY: And there was an
2	alert I know that.
3	MR. ROSENZWEIG: Okay.
4	CHAIRPERSON BERRY: But I thought of it
5	when he was talking, which is why I asked him the
6	question.
7	MR. ROSENZWEIG: Oh, okay.
8	CHAIRPERSON BERRY: That and I wasn't
9	restricting it to wiretaps.
10	MR. ROSENZWEIG: Okay.
11	CHAIRPERSON BERRY: I was just saying
12	MR. ROSENZWEIG: Then we both
13	misunderstood.
14	CHAIRPERSON BERRY: that if you
I	
15	MR. ROSENZWEIG: I apologize.
15 16	MR. ROSENZWEIG: I apologize.  CHAIRPERSON BERRY: if you thought it
16	CHAIRPERSON BERRY: if you thought it
16 17	CHAIRPERSON BERRY: if you thought it I was connecting it to this idea that you're just
16 17 18	CHAIRPERSON BERRY: if you thought it  I was connecting it to this idea that you're just  treating using the criminal the powers you'd use
16 17 18 19	CHAIRPERSON BERRY: if you thought it  I was connecting it to this idea that you're just  treating using the criminal the powers you'd use  of going against a criminal organization John
16 17 18 19 20	CHAIRPERSON BERRY: if you thought it  I was connecting it to this idea that you're just  treating using the criminal the powers you'd use  of going against a criminal organization John  Gotti, Osama bin Laden, whatever and a lot of the
16 17 18 19 20 21	CHAIRPERSON BERRY: if you thought it  I was connecting it to this idea that you're just  treating using the criminal the powers you'd use  of going against a criminal organization John  Gotti, Osama bin Laden, whatever and a lot of the  discussion seems to equate under situations of urgency
16 17 18 19 20 21 22	CHAIRPERSON BERRY: if you thought it  I was connecting it to this idea that you're just  treating using the criminal the powers you'd use  of going against a criminal organization John  Gotti, Osama bin Laden, whatever and a lot of the  discussion seems to equate under situations of urgency  and when you suspect some imminent terrorist activity.

people who you can use those same powers against -- and I was asking you whether you thought that it made sense to equate Arabs and Muslims with John Gotti and Osama bin Laden if there's an alert that something might happen at National Airport. That was all.

MR. EDGAR: Well, you know, absolutely not. And I just wanted to make one point here, which is that if there is a -- you know, if there is a heightened danger, and if we extend the analogy a little bit more, we're worried about the kind of use of these pretextual charges that we've seen in these investigations against Arab-Americans and others.

And they use a similar argument that I think has a similar flaw. They say, "Well, you know, we're just arresting mobsters for spitting on the sidewalk. You know, that's the way we got the mob. We used unrelated charges to get them." And so this is a perfectly legitimate law enforcement tactic, and I think that's not the right analogy.

I think it's the analogy of after some kind of mob murder, instead of arresting mobsters for spitting on the sidewalk you went into Little Italy and arrested everybody for spitting on the sidewalk, and then you didn't go into anywhere else and arrest anyone else for spitting on the sidewalk.

And that would understandably cause the members of that community to feel like they were being singled out. And I think that that's the danger of that kind of policy, and I think that's also a danger in a preventative detention law, because no matter how carefully you design the safeguards of that law, you're ultimately getting around the fact that you can now give the government the power to put somebody in jail who hasn't committed a crime.

And to think that there's a way to do that so that it's very careful, and all of that, it still means that walking down the street no one in America can, you know, think that they are safe from being arrested by the government just because they haven't violated any law. They're not planning to violate any law. They're not conspiring to violate any law.

And I think that's an example of something that would create an additional danger, that if we were in a time of heightened crisis that the government could misuse some of those powers.

CHAIRPERSON BERRY: Congresswoman Oakar.

MS. OAKAR: I just want to respond to your point, and also your question, if I may. You're absolutely in the right track when you imply or ask the question of the selectivity of presumption that

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relates to Arab-Americans or people that look like them.

For example, with respect to immigration, which may or may not be related, but nonetheless there are 315,000 absconders. Who are the ones that they deported for trivial things? Arab-Americans. There were 6,000 of them. You know, I mean, there is a perception -- I remember CNN when the Oklahoma bombing took place, even prior to September 11th, indicated for hours that it was Arab-American terrorists, and it happened to be Americans of caucasian background.

Just in -- so there is this fear -- there is this absolute fear, and I think other people in this country have gone through that fear in the past. I think African-Americans have over and over again, and others. But there is this absolute fear that because I'm an Arab or an Arab-American in this country, this wonderful country of ours, that somehow I'm going to be suspect of something.

Now, you may think that's a generalization, but I think it's very, very prominent.

And part of it is because of some of the actions that have taken place, either legislatively or in guidelines by the Justice Department. I did want to react to your point, Commissioner, about what would

125 you do, how would you - change, because we're up for 1 2 change. I mean, it's going to -- this is the time 3 to review it and have hearings on this issue, as 4 opposed to not having a hearing on a law that passed 5 that most people didn't read. 6 So just in Section 412 -- I mean, 7 general -- I want to just generalize for a second. 8 The issue of due process is a very important issue. 9 It's a constitutional issue. If you take Section 412, 10 it is true that -- and there's sweeping new powers to 11 detain immigrants and other foreign nationals. 12 13 the presumably constitutional period is 48 hours. However, there is no requirement 14 that these detainees ever have a trial, ever have a 15 16 hearing with the government to prove they 17 terrorists or not terrorists. I mean, why can't they at least have some kind of open fresh air, so that 18 19 their point of view -- I'll give you one guick 20 example, because I think anecdotal examples tell it 21 all.

There is a nun -- a Catholic nun, lest you think it's all Muslims and all one group or another, a Catholic nun goes to get her citizenship. And they immediately take her away -- she goes by herself, she

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is from Lebanon originally. She goes to -- she has
been here a number of years, and so on. They take her
away, put her in prison for three weeks without
anybody being able to know where she was, whether an
attorney could visit her, nothing.

She finally says, "Deport me back to Lebanon, then. You know, I've been in this country many years. I want to be American. What did I do?" And finally -- she finally threatens to commit suicide -- these are the kind of examples we have -- because they kept her in jail and she didn't know why she was there. They didn't charge her with anything. She had no access to anybody.

And when she did that, then they called the parish priest where she was stationed, and they said, "Listen, we've got this woman, and if you want to get her an attorney," and so we looked into it, and we finally found that indeed when she first came here she was in a K-mart or something like that, and she went down the aisle the wrong way, and they thought maybe she was trying to steal things. They never accused her of -- I mean, it was -- she was never prosecuted for it, and it was just a misunderstanding.

But somehow that blip of their questioning her was on her record, and that's the thing that

triggered her to be in the prison. 1 Now, somehow or other the issue of due 2 process, whether they're foreign in our country or 3 whether they're in good status, or American citizens, 4 we have cases of Americans who have not had due 5 And I think Section 412 needs some help. 6 think the other is I think area 7 Ι something that ACLU pointed out in its larger brief, 8 and that was the issue of judicial oversight. The 9 checks and balance issue has been selectively kind of 10 stripped away in certain areas, and I won't get 11 12 specific. I think the SAFE Act is one way to amend 13 14 the Patriot Act, you know, and some of its provision 15 You have one of the most is very bipartisan. conservative members Republican, 16 of Congress, a 17 joining the most -- one of the most liberal members of 18 And I think that's -- that Congress, a Democrat. 19 consensus is very important. So those are just a

> CHAIRPERSON BERRY: Commissioner Braceras. COMMISSIONER BRACERAS: First of all, Mr. Edgar, I want to thank you for the specificity with which you presented your views, because that was exactly the type of thing I was looking to hear. I do

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couple of things.

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want to say that I don't think that anecdotes and 1 general hypotheticals and hearsay testimony is that 2 helpful to what we're trying to do here, because it's 3 the type of stuff of which urban legends are created, 4 and which can be taken out of context, and which we 5 can't test the veracity of in these proceedings. 6 don't think that that type 7 Ι testimony is that helpful to this Commission, or to 8 the public debate on the topic. 9 I think -- I guess I'm a little bit 10 disappointed in this briefing for this reason, that I 11 think there are many issues with the Patriot Act, 12 the Patriot Act, related to specific to civil 13 liberties, not necessarily civil rights per se but 14 more focused on the liberties side of the equation, 15 that deserve the attention of the public and of 16 17 Congress. And I think we could have had a whole 18 briefing just on the SAFE Act and really getting into 19 the nitty-gritty and discussing where we agree changes 20 should be made, and where they shouldn't. And 21 something like that could have been very informative 22 to the public and to the public dialogue. 23 Equally, we could have focused exclusively 24 on detentions at Guantanamo or exclusively on racial

profiling. And all of those are issues that deserve our attention as a civil rights commission. Probably the Guantanamo detentions and the racial profiling are more within our institutional mandate than the civil liberties questions, which is not to say the civil liberties questions aren't important.

But this Commission would probably be better served focusing on the civil rights issues that come out of some of the other aspects of the War on Terror and are not specifically related to the Patriot Act.

So all of those areas could have been useful areas of inquiry. I think the problem is that we've been a little bit all over the map here, and as a result have not been able to get into any of the issues with the specificity that has been needed. And for that reason, I'm a little bit disappointed with how this briefing has turned out.

All of those things said, I guess one specific question that I would pose to the ACLU, and maybe this is on your website or been answered in other places, but have you thought about or proposed what specific remedy, if any, you would recommend for unlawful surveillance? And would you support some type of basically exclusionary rule?

Would you support -- how would you propose that people who are unlawfully surveilled get better justice than is currently allowed? That's an issue that I was hoping to hear a little elaboration on, if you can. MR. EDGAR: Well, sure. Thank you. And I certainly don't think that there's any -- anything wrong with this Commission. I mean, you decide how 

certainly don't think that there's any -- anything wrong with this Commission. I mean, you decide how you want to do things. But if you wanted to have a series of hearings, I think that might be very educational.

I mean, part of what I wanted to do in my oral statement is to make the case that some of the civil liberties issues really are civil rights issues. But I think that there is -- you know, there is certainly a lot to look at, and that a series of hearings might even be very beneficial to the public. We've urged for the most oversight possible in the Congress and other bodies.

As for your specific question on unlawful surveillance, you know, I think that there is generally -- I mean, certainly the exclusionary rule is a very important way in which we can deter government misconduct. It basically says that illegally obtained evidence can't be used in court.

There is a weakness in the exclusionary 1 rule when it comes to intelligence surveillance, and 2 that the vast majority of intelligence 3 that is surveillance isn't used in court. And so in a sense 4 you could say, well, what other remedies might be 5 6 available? The Patriot Act, in a provision that we 7 actually support -- Section 223 -- provides for civil 8 liability, civil liability for people who unlawfully 9 disclose the contents of wiretaps. As I read that, if 10 it had been in place when Dr. Martin Luther King was 11 illegally surveilled, maybe he could have sued under 12 that provision and gotten damages. 13 I'm afraid Is that going to be enough? 14 probably not, because you're likely never going to 15 know that you were unlawfully put under surveillance. 16 17 In Britain, there's a process where you can complain that you think the MI5 has put you under unlawful 18 surveillance. 19 It hasn't been effective because it is a 20 totally secret, internal review, and they've never 21 22 found anyone was unlawfully surveilled. Well, that's considering they're 23 not surprising doing the 24 reviewing. And so --

MR. ROSENZWEIG: Actually, they have, but

1 | the determination was secret.

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MR. EDGAR: Oh, oh.

(Laughter.)

So the one -- one proposal we have made for dealing with this problem, which I believe has been introduced in Congress by Senator Feingold, is the -- this is going to really bore everyone to death -- the FISA-SEPA Reconciliation Act, which has got two, not just one, national security related acronym in there.

But put fairly simply, what it says is, look, when you have a criminal case, you, as the defendant, have a lot of rights to see the underlying surveillance application and a lot of other things to make your best case, that either the evidence should be suppressed, or if it's not to make your best defense that the evidence doesn't show what the prosecution says.

The biggest problem with FISA surveillance is that it's all classified by definition. Everything the FISA court does is classified, except for the number of orders that they issue. So the government introduces selected pieces of that evidence. It is under a constitutional obligation to submit exculpatory material, but there is not a sufficient

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process for the process to work.

We've proposed in this Act that because now we are going to be sharing more intelligence and criminal information together because of the Patriot Act, and I don't think anybody believes we're going to, you know, build that wall back up to the ceiling where it may have been before, or that that would be desirable.

The idea would be to allow the defense at least to have an unclassified summary of some of those other materials that they don't get when they are defending themselves in a criminal case and they're facing -- facing FISA surveillance. And that way they can have a better ability to either say that the evidence should be excluded because it was unlawfully obtained or that the evidence actually doesn't show what the prosecution says it shows.

And that's just one way in which, you know, we have really been just dying to be able to work with the Justice Department or, you know, other — others of our — supporters of the Patriot Act to make these kinds of improvements, and I think we've made some progress. But I think there has been some — you know, the whole debate has become so — so politicized that it's getting more and more difficult

1	to make those changes.
2	And I just implore that we have this
3	debate without, assuming that those who are urging
4	changes are trying to weaken our defenses against
5	terrorism. That's absolutely not what we want to do,
6	and I don't think it's what anyone wants to do with
7	COMMISSIONER BRACERAS: I guess what
8	CHAIRPERSON BERRY: Commissioner Edley is
9	recognized.
10	COMMISSIONER EDLEY: I wanted to ask
11	COMMISSIONER BRACERAS: Are you moving to
12	another topic, or because I just wanted to
13	COMMISSIONER EDLEY: Yes.
14	COMMISSIONER BRACERAS: Can I just say one
15	quick thing? Could you
16	CHAIRPERSON BERRY: About this same topic?
17	COMMISSIONER EDLEY: It's fine with me.
18	CHAIRPERSON BERRY: About
19	COMMISSIONER EDLEY: It's fine with me.
20	CHAIRPERSON BERRY: Okay. Go ahead.
21	COMMISSIONER BRACERAS: No, I mean, I do
22	think that your presentation here was very sober and
23	very reasonable, and a lot of the things that the
24	tinkering with the statute that you recommend are good
25	ideas. But I would you talk about, you know, how

the debate has become so politicized, and I would --1 I would suggest that part of that 2 know, vou politicization occurs on your own website. 3 And when I've seen, you know, Ms. Strossen 4 talk about these issues in front of Congress and 5 elsewhere, it comes across to me as very different 6 than the tone that's struck on the website. And the 7 8 same with your presentation today. So, you know, I respect your thoughtful 9 critiques of the Patriot Act, but I certainly would 10 recommend that, you know, a lot of the hype be toned 11 12 down. Well, I mean, just to say I 13 MR. EDGAR: could -- I could try to evade that question by saying 14 15 that I don't write much of what's on the website, but I do think that there is a point that there are 16 17 different audiences here. And, you know, we saw that 18 the American public was just going to be so terrified 19 of terrorism that they wouldn't even want to hear any 20 reasonable arguments about how to fix the statute or 21 anything. 22 And, it's important that there 23 countervailing political force, I think in this 24 country, for civil liberties. And that will,

inevitably I think -- the kind of language that

1	activists and others, you know, use, but we try I
2	try very hard to make sure it's not misleading in any
3	way, but it's going to be language that gets people
4	excited and energized and wanting to be part of a
5	movement.
6	And I don't think that you're going to
7	be able to do that by droning on about Section, you
8	know, 342(b)(2)
9	(Laughter.)
10	and, which is what I do, and that's the
11	reason why they don't put me in charge of writing the
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13	(Laughter.)
14	website.
15	CHAIRPERSON BERRY: Okay, Mr. Edgar. We
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- 1	get the point, Mr. Edgar. Mr. Edgar, we get the
17	get the point, Mr. Edgar. Mr. Edgar, we get the point. In the interest of time, Commissioner Edley.
17 18	
	point. In the interest of time, Commissioner Edley.
18	point. In the interest of time, Commissioner Edley.  COMMISSIONER EDLEY: Yes. I think there's
18 19	point. In the interest of time, Commissioner Edley.  COMMISSIONER EDLEY: Yes. I think there's some exaggeration and hype on both sides of this debate, to be sure. I would like to understand better
18 19 20	point. In the interest of time, Commissioner Edley.  COMMISSIONER EDLEY: Yes. I think there's some exaggeration and hype on both sides of this
18 19 20 21	point. In the interest of time, Commissioner Edley.  COMMISSIONER EDLEY: Yes. I think there's some exaggeration and hype on both sides of this debate, to be sure. I would like to understand better than I currently do this the thresholds at stake.

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(Laughter.)

anecdote was data, so I don't 1 what's wrong with that. 2 So if the purpose of a FISA warrant is an 3 intelligence investigation, I'm trying to figure out 4 who is a terrorist, who is an agent of a foreign 5 But then something one of you said 6 government. To get a FISA warrant, do I have to 7 confused me. assert/allege that I believe X is a foreign agent? 8 do I have to say I am investigating whether they are? 9 I thought it was the latter. 10 MR. ROSENZWEIG: You have to have a -- you 11 have to have some predication. You can't -- you have 12 13 -- in a FISA warrant context, you must allege a reasonable basis for suspicion. I haven't quoted the 14 phrase exactly right, but it's a -- but it is a 15 16 demonstration to the judge of some predication for an 17 investigation. 18 I would imagine that there's no way that they could come in and say you were --19 20 COMMISSIONER EDLEY: "Militant anti-21 Americanism and speeches applauding terrorist acts 22 conducted by al-Qaeda." 23 MR. ROSENZWEIG: Say that again. 24 COMMISSIONER EDLEY: "Militant anti-25 American statements, including speeches, including

1	statements praising terrorist acts are conducted by
2	al-Qaeda."
3	MR. ROSENZWEIG: Well, the Patriot Act
4	contains express carve-outs precluding the basis of a
5	warrant on protected First Amendment activity. You
6	know, it's actually the only provision that does.
7	So the question for the judge would be,
8	you know, the specifics of what was said and whether
9	he thought that this was First Amendment praise of,
10	you know, anti-Americanism, which is a perfectly
11	protected right, or trenched across the line towards
12	some sort of statement that seemed to be advocating
13	the you know, advocating violence which would
14	COMMISSIONER EDLEY: So
15	MR. ROSENZWEIG: So it would have to it
16	would I'd have to the judge would have to know
17	something about the specifics of what one said.
18	COMMISSIONER EDLEY: So, for example, you
19	don't think that there's any risk just as a
20	hypothetical, you don't think that there's any risk of
21	an investigation, a FISA warrant of some sort,
22	directed against, let's say, the teachers, the
23	faculty, the leaders of a school, an Islamic school of
24	the Wahhabists.
25	MR. ROSENZWEIG: I would never say that

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there's no risk. I mean, all human systems are imperfect, and the goal in my judgment is always to build in the right levels of oversight. I mean, there are at least three hoops that one must need -- must go through before the creation of such an investigation.

there is the First, you know, They have an office of investigative hoop at the FBI. lawyers, an Office of General Counsel, that has to review the facts brought in by the people in the field, and has to approve and say, yes, that's okay. I actually know some of the people in there, and they're, like you and I, by and large good people. They don't, you know, purposely set their minds to investigations. approving overbroad They Sometimes in their zeal, you know, to mistakes. protect Americans they do so.

Then there's the hoop at the Department of Justice, the Office of Intelligence Policy Review, on to the Attorney General, because either the up Attorney General or one of a very high level group of designees, including only the AAG of Criminal, or the FBI Director, is entitled to approve an application. So there's that, and those people, you know, as a sidelight are subject to what I would urge, which is enhanced congressional review.

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You know, one of the answers I think to your question, Commissioner Braceras, is that I think that there needs to be more congressional review of particulars, perhaps in classified settings, so that we can review particular cases, and then there's the judge, right? There's the FISA judge who is a District Court Judge, Article III Judge, who sits on the FISA.

So there's a lot of self-selection in the process in the first instance. Is it a perfect process that will ensure never again will the FBI misuse its powers? You know, I -- you'd laugh at me if I said it's a guarantee.

(Laughter.)

And rightly so.

MR. EDGAR: Yes. Just to -- I think that's mostly right, but I think there's a couple of things here that are important. There are two different kinds of FISA powers. There's the kind that are invasions of Fourth Amendment that you would see in wiretapping and searches. And that requires probable cause that the person is an agent of a foreign power.

It doesn't require probable cause of criminal activity necessarily, which is one of the

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civil liberties issues. But it does require that 1 2 showing. Now, the problem is -- to me is with --3 the bigger problem is with Section 215, and with PEN 4 registered which has the same standard, 214. And that 5 is that it just requires that they assert that they're 6 7 investigating terrorism or --COMMISSIONER EDLEY: It's related to a --8 Right. And so, for example, 9 MR. EDGAR: in your example of the Wahhabist school, they could 10 assert that they're conducting an investigation -- and 11 the actual phrase of the statute is an investigation 12 international terrorism 13 protect against to or 14 clandestine intelligence activities. 15 So they could say, well, there's been a 16 lot of hearings in Senator Kyl's committee about the 17 dangerousness of this particular belief in Islam. So 18 we're going to protect against international terrorism 19 by conducting wide-ranging intelligence a 20 investigation of the influence of Wahhabism in the 21 United States. That would be investigation of what 22 Saudi Arabia is doing, or whatever. 23 And then they would not need probable 24 cause that a person in the school was an agent of a 25 foreign power to get all of their records.

COMMISSIONER EDLEY: So now this is 1 analogous to the FBI in the '60s conducting intense 2 3 surveillance of civil rights organizations, because they wanted to find out where their ties to Communism 4 5 are. Exactly. That's exactly --MR. EDGAR: 6 That's exactly right. 7 MS. OAKAR: ROSENZWEIG: No, it's slightly 8 MR. different I think. I mean --9 You mean slightly the same. 10 MR. EDGAR: MR. ROSENZWEIG: No. I don't think so. 11 think the -- this lower standard applies to the PEN 12 13 registers, right? So that's an area that we've always There's -- to get a PEN register in the criminal 14 context, all the prosecutor needs to do is make the 15 16 same filing. It is in part because of the Smith case, and the Supreme Court said that, you know, the number 17 18 you call is not publicly exposed. in the context of the criminal 19 And 20 investigation, the analogy between the 215 order is 21 the relevant standard of the grand jury subpoena, 22 They are both requests for records. Neither right? 23 standards, because they're they are lesser 24 generally thought to be in both the -- in the criminal

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The request for records, even from third parties, has always been treated under our enterprises as a -- the standard is, is it potentially relevant to a criminal investigation? Which you're a Harvard law professor, you know that relevance is about, you know -- I mean, everything is relevant to everything.

the problem, EDGAR: But that's MR. relevant to what? And in the intelligence context, it's not limited by criminal activity. And that's why there's a different way of having that individual suspicion standard that we proposed in the SAFE Act, and that is to show not probable cause but specific articulable facts, which is a very low standard, giving reason to believe that this person whose personal records or whose telephone calls you want to monitor, the -- not the content but the numbers, is an agent of a foreign power, rather than just saying we're conducting an investigation.

And I think that's where the danger really is. And I do think it's relevant to look at history and to show that was the FBI and J. Edgar Hoover just paranoid? Well, maybe to some degree, yes, but there were a definitely a wide spread of opinion that thought, oh, the civil rights movement may be

infiltrated by Communists. Or if it's not now, it may be in the future.

And so that was really the underlying pretext for using those powers. The pretext for using those powers to investigate those groups was not that they opposed government policy, but that they might be involved with the Soviet Union.

And I do think that that's the purpose behind having these tighter restrictions put back in place, understanding that some of the Patriot Act and some of the information-sharing that it did was an appropriate reaction to some of the problems that existed in the agencies prior to September 11th. And we can debate — you know, we can debate ways in which they could have used their existing powers without having a statute to solve those problems, but I think that's really the divide between those things that we really want to fix and see are real dangers, and some of the positive of some of the changes that have been made that we — that we recognize.

CHAIRPERSON BERRY: Commissioner Kirsanow.

COMMISSIONER KIRSANOW: Yes. This has, as you know, been fairly wide-ranging, and trying to get a handle on the subject matter in one hearing is virtually an impossibility. We could have dissected

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this and put it into, as you indicated, SAFE -- and SAFE could be dissected into 15 other hearings.

But if we're going to try to prioritize, just for the moment I'd like to ask everyone, but starting with Ms. Oakar, is there a particular section — is it 213, 215, sneak and peek, whatever it may be, of the Patriot Act that causes you the greatest concern? And I would pose the same question to Mr. Edgar. Is there one provision that more than any other is something that you think needs to be addressed immediately or more quickly than, say, other provisions?

MS. OAKAR: Section 411, 215 -- it's in my testimony. There are other sections as well. 411, for example, the associate -- when you associate with somebody who may be a problem, the issue of giving a controversial speech, which I think relates to what you were talking about, Professor -- Commissioner, rather.

Those are areas -- we mentioned about four different divisions, but those two in particular are troublesome. And I think that they -- they could be revised, and I think Congress wants to do that, and the American people do. You didn't add Los Angeles, Chicago, or New York, who passed -- New York passed a

resolution. And of all cities, that would be a city 1 that you might think would not want to make some 2 changes in the Patriot Act. So those are -- and it's 3 a thoughtful question. 4 If I could just use my time to respond to 5 something you said, Commissioner. I can't resist. 6 Laws affect people. If you don't want to hear about 7 how it affects people, then I don't know why I'm 8 sitting here, because, we can talk theoretically about 9 the law, and so on, but we have case after case, and 10 11 manv cases we have found that the Justice Department and others agree with us, that the best way 12 13 to --14 COMMISSIONER BRACERAS: But it's only 15 hostile if it's not hearsay. Credible evidence, and not just somebody tells somebody, tells somebody. 16 17 MS. OAKAR: No, no, no, no. These are cases that came to our office. 18 They are primary 19 I know the difference between a primary sources. 20 source and hearsay. 21 COMMISSIONER BRACERAS: But it's hard for us as a -- it's a lot harder to assess the credibility 22 23 and to assess the validity of the evidence just from 24 generalized statements about something that happened 25 to somebody. I'm not saying it's not true.

MS. OAKAR: Right. 1 COMMISSIONER BRACERAS: I'm not saying 2 it's not tragic. I'm just saying it's not a useful 3 piece of evidence to me --4 MS. OAKAR: Right. 5 COMMISSIONER BRACERAS: -- without further 6 7 information. MS. OAKAR: Well, let me just tell you 8 9 that in our statement we give the context of the law, and we show the impact on cases. And you can come to 10 our office any time and look up these cases and these 11 12 human beings that have been absolutely brutalized and abused in terms of their rights. 13 14 And I think that -- and I know this is why 15 we have a Civil Rights Commission. You want to change 16 whatever problems there are. So I. you know, 17 appreciated your comment, but I just felt -- and thank 18 you very much for --19 MR. EDGAR: Well, thanks for your 20 question, Commissioner Kirsanow, and I think that the 21 answer would be pretty easy. 215 I think really is 22 our biggest problem. With the way it's used now, I 23 They're the think 411 and 412 are very serious. 24 immigration provisions, and I think they both -- they

all need to be changed.

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I guess one reason we're worried about 215 is that it is a power that sort of has -- it is a power that has -- we found in the lawsuit we brought, which we filed in Federal District Court, and you can look at the testimony of the witnesses that we have, that it has had a chilling effect on First Amendment activities.

That said, I do want to point out that like many people have said some of the biggest problems are outside of the Patriot Act. And I think that maybe the biggest problem of all has been the way in which detentions have been dealt with, and you can look at the Office of Inspector General of the Department of Justice, so you don't have to rely on our hearsay. But you can look at their findings, and they found there were some real serious problems in the way in which these 700 or more detainees were treated after September 11th.

And although I did speak with -- had the opportunity to speak with Asa Hutchinson yesterday, and asked him if they were going to move forward with correcting those problems, and he assured me that they were. I think that Congress should look at legislation that would make sure there are checks and balances that would prevent detainees from being

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essentially locked up with a strategy that says, "We're going to take months and months and months to run these detainees' names through a system that presumes that guilty, until we say that they're innocent." And then only then will we let them go.

Even if they say these are people who Ι did commit some said, you know, basically immigration infraction, and I want to get on a plane and go home, they weren't fighting their deportation They just wanted to be let out of jail, and at all. we have never, up until that time, essentially said, you're not fighting your immigration deportation, but we're going to hold you anyway.

And not only that, but there were also other very serious problems about the way they were treated. Access to counsel was impeded, possibly deliberately. People were abused. I mean, Chairman Hatch has condemned that. So I think that there needs to be administrative reform of those detentions, but I also think Congress needs to look and see if there are some things that they can propose to safeguard those rights.

COMMISSIONER KIRSANOW: And with respect to those detentions, I don't recall seeing the demographic data with respect to the IG's report. And

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1	I think, Congresswoman Oakar, you referred to the fact
2	I think it was an absconder
3	MS. OAKAR: Right. Exactly.
4	COMMISSIONER KIRSANOW: that
5	approximately 6,000 of those individuals
6	MS. OAKAR: Right.
7	COMMISSIONER KIRSANOW: of the 6,000,
8	the vast majority just would impact on Arab-Americans.
9	MS. OAKAR: Right.
10	COMMISSIONER KIRSANOW: With respect to
11	detentions, do you have any kind of data related to
12	that?
13	MR. EDGAR: Yes. I mean, I think that the
14	it was Senator Feingold who asked for that data,
15	and essentially it turned out, although they were
16	reluctant to admit this, I think it was embarrassing
17	to them. But I think all of those detainees were from
18	Arab or Muslim countries, and the vast majority were
19	from the largest I think group being from Pakistan.
20	But, you know
21	MS. OAKAR: Who are not Arab-Americans,
22	incidentally.
23	MR. EDGAR: Right. Arab and Muslim.
24	MS. OAKAR: Yes.
25	MR. EDGAR: And also that in some of these
	II.

policies, like the absconder initiative, if you just 1 look at the memo that announces the creation of it, 2 it's blatant. It's not even disparate impact. 3 disparate treatment. You know, it says we are going 4 to put the names of people from the Arab and Muslim 5 world into our system, and then we're going to get 6 around to doing everybody else. 7 And that's the analogy I used about we're 8 going to go into Little Italy and arrest everyone who 9 spits on the sidewalk, and then maybe we'll think 10 about going into, you know, other neighborhoods and 11 12 doing it the same way. COMMISSIONER KIRSANOW: Do you have any 13 14 data with respect to the percentage of detainees who are Southeast Asian in derivation? 15 You know, I don't have it on MR. EDGAR: 16 17 the top of my head, but the percentage is very large. It's a very -- we can certainly get that data for 18 19 you. 20 MS. OAKAR: We do have -- we have some. 21 We'll give it to you. CHAIRPERSON BERRY: Okay. All right. 22 Did 23 everyone answer your --24 COMMISSIONER KIRSANOW: Yes. 25 CHAIRPERSON BERRY: Let me just make two

final comments. It's time to go here after thanking you. And then, if they're not final because Commissioners feel like they want to say something else, that happens here. I may think it's final, but it's not.

(Laughter.)

So let me just say two things. First, on the side bar discussion that we had earlier about Commissioner Kirsanow, to point out that my remarks were not intended to say that Commissioner Kirsanow supported detention or anything like that.

At the time that the remarks were made, I was quoted in the press as saying I do not believe that Commissioner Kirsanow is endorsing prison camps for Arab-Americans or for anybody else, and that all he was really saying was that if some more terrorist incidents happened, that the public might start talking about such camps.

So when I said that I had some problems with his remarks, it was about the context in which the remarks were made and how they came about and not that I was saying that Commissioner Kirsanow wanted all Arabs and Muslims to be put in a concentration camp or an interment camp.

But the overall comment I want to make

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about the hearing is this -- this briefing is this. We believe the Commission's policy has always been that when civil liberties are violated, or it is violated, the and that alleged that they are violations go directly to particular people because of religion, national origin, other their race, or matters relating to civil rights issues, and that that And in this case is the fault line that we draw. since Arabs and Muslims and the like are so much affected, it seemed that this was an issue that we should consider.

And then, finally, to say that in teaching my legal history course, this week we just happen to be at the point where we're discussing the balance between liberty and security throughout American history. And in every war and every quasi-war, the United States has tilted the balance towards security issues, and there have been many invasions of the liberty of particular people.

And at the time, those who cried out against it were ignored, overcome, or even intimidated themselves and had harmful things. And after every single episode, the American people in time to come were ashamed and embarrassed about what they did, because they were afraid.

And Benjamin Franklin, who founded the 1 University of Pennsylvania where I teach, said that 2 those who sacrifice liberty in the name of security 3 deserve neither. He wasn't right about a lot of 4 things. He was right about founding the university. 5 (Laughter.) 6 But I want to thank all of you for coming. 7 And this was very useful to us, and we will continue 8 9 to follow up on this. 10 Thank you. MS. OAKAR: Thank you very much. Thank 11 you for having us. 12 (Whereupon, at 12:42 p.m., the proceedings 13 in the foregoing matter were adjourned.) 14 15 16 17 18 19 20 21 22 23

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